

# REGIONAL WASTE ADVISORY COMMITTEE

## Meeting Worksheet

**PRESENTATION DATE:** July 15, 2021

**TOPIC:** 2030 Regional Waste Plan: 3-year Regional Work Plan

**PREPARED BY:** HOLLY STIRNKORB

**PRESENTERS:** HOLLY STIRNKORB

**RELATED REGIONAL WASTE PLAN GOALS:** The 3-year Regional Work Plan prioritizes the goals and actions for implementation in FY 20-23.

### PURPOSE OF PRESENTATION

Metro staff will (1) present the 3-year Regional Work Plan as affirmed by the Metro Council, (2) explain Council input and how input was incorporated and (3) provide an update on future discussions on local government resource distributions and funding agreements.

### BACKGROUND

Metro initiated development of the 3-year Regional Work Plan in August 2020 to fulfill its responsibility for coordinating implementation of the Regional Waste Plan. The work plan development includes three phases of work with local governments, the Regional Waste Advisory Committee and Metro Council guidance.

Highlights of each of the phases of the work plan's development including prior engagements with the Regional Waste Advisory Committee and Metro Council are provided below.

#### Phase 1: Identify Plan Actions

August 2020 to December 2020

Phase 1 engaged local government partners to review short term priorities identified by Metro and local governments and identify action leads and shared items. To do this, Metro conducted a series of meeting with cities and counties to identify plan actions and align current activities. This also included as series of engagements with the Regional Waste Advisory committee to introduce the work plan process and gather input on the goals and actions prioritized for short term implementation.

#### Phase 2: Develop Work Plan

December 2020-May 2021

Building on input gathered in the first phase, Metro compiled a first draft of the work plan and conducted a second series of engagements to inform the plan's development. This included additional engagements with local governments and review and input from the Regional Waste Advisory Committee. Staff also conducted informational briefings with Metro Councilors to share the progress to date and review the draft work plan.

<b>Phase 3: Finalize Implementation Agreements</b> May 2021 to October 2021	Phase 3 includes development of the final work plan and associated implementation agreements with local government partners. Metro Council provided final review and affirmed the work plan. Updates will be given to the Regional Waste Plan Advisory Committee on the final work plan.
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## STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

The Metro Charter, the Oregon Constitution and Oregon Statutes grant Metro broad authority for planning, managing and overseeing the regional solid waste system to protect public health and safeguard the environment. As a part of these responsibilities, Metro is responsible for developing a regional plan that sets direction for programs, services and facilities.

### Regional Waste Plan Guidance

A large number of the actions in the Regional Waste Plan represent guidance rather than requirements, so timing for implementation is determined by Metro and local governments. At the same time, there are actions within the plan Metro and local governments are required to do to meet state law requirements.

The initial three-year work plan is not creating new work, but has been a focused process of reorganizing and reflecting on current and ongoing work to align with the policy direction provided by the goals and actions in the Regional Waste Plan. Metro has been collaborating with cities and counties on the development of the work plan since August 2020. It includes planned activities that will be carried out collaboratively and individually by both Metro and local governments.

The work plan includes:

- Actions and associated activities for implementation in the first three years
- Roles for implementation
- High level estimated resource needs to inform annual budgeting
- Key implementation agreements to support accountability

### Alignment with Metro’s Mission and Strategic Recovery Framework

The three-year work plan is in alignment with Metro’s Mission and Strategic Recovery Framework for advancing racial justice, shared prosperity and climate justice and resilience. The planned activities for advancing goals and actions prioritized for Metro-led work are summarized in six key areas below.

*Foster inclusive prosperity and workforce equity:* Activities for advancing goals in Shared Prosperity (Goals 1, 3, 4) include rebuilding and expanding the RID Workforce transition program, aligning Metro Paint and investing in key indicators to measure progress.

*Prepare for emergencies and solid waste system recovery:* Activities for advancing goals in Disaster Resilience (Goals 17, 18, 19) include participating in the Regional Disaster Preparedness Organization (RDPO), ensuring private facilities have defined role in emergency response and resilience planning and participating in the federal exercise Cascadia Rising in June 2022.

*Strengthen systems for recovery of recyclables, food scraps and yard debris:* Activities for advancing goals Product End-of-Life (8,15) in include refinement of Innovation and Investment Grant Program, supporting statewide recycling system improvements, developing public-private partnerships to expand local markets and evaluating material recovery facility performance standards.

*Provide excellent service and equitable garbage and recycling system access and service:* Activities for advancing goals Product End-of-Life (10, 11, 12, 14, 16) include completing the regional solid waste facilities planning, advancing Metro South relocation and Metro West design, completing goal based tonnage allocations, oversight of private facilities, advancing multi-family service improvements, refining the community enhancement grant program, and expanding community collection events.

*Reduce environmental and health impacts of products and trash and advance environmental literacy:* Activities for advancing goals Product Design and Consumption (5, 6, 7) include advocating for legislation for enhanced product producer responsibility and delivery of culturally responsive and community based education programs.

### Financial Implications and Annual Budgeting

The work plan will include high level resource estimates to inform future annual budgets for Metro and local governments. The annual budgeting process will be used to determine any budget modifications for Metro led or co-led actions. Proposed budget modifications may be used to calculate any impacts to rates.

Currently, WPES is nearing the end of year one (FY 20-21) of the plan. Metro-led or co-led actions will be carried out by existing WPES programs and supported by the Council's adopted FY 20-21 budget. Additional funds were approved in the March budget amendment and year two (FY 21-22) of the plan to advance progress towards Metro Council priorities in the Regional Waste Plan including expansion of the RID workforce transition program and consideration of options for continuation of the Innovation and Investment grant program.

The third year of funding will be considered as part of the annual budget process for FY 22-23 and the work planning process will inform that direction. In budget proposals to Metro Council, staff will be able to highlight resource estimates for funding specific goals and actions in the plan. The graphic below illustrates the level of detail in the work plan and relationship to annual budgets.



## Local Government Funding

To support local government led and co-led actions in the Regional Waste Plan, Metro distributes funding to cities and counties to satisfy state law and Metro requirements. In FY 20-21, Metro distributed approximately \$2.3 million to cities and counties using the following funding distribution methods:

- Per-capita distributions for residential and multifamily education programs
- Employee count distributions for business waste reduction programs
- Business Food Waste Requirement distribution per business for business food waste reduction programs

Current distributions for year one of the FY 2020-2021 year work plan:

Local Government	FY20-21 per capita distribution	FY20-21 Employee Count distribution	Food Waste Requirement Funding (FTE)	Food Waste Requirement Funding (supplies)	Total Distribution
Beaverton	\$52,045	\$55,007	\$57,998.00	\$3,171	\$168,221
Clackamas County	\$225,170	\$149,717	\$124,374.00	\$7,099	\$506,361
Fairview	\$4,770	\$2,657		\$47	\$7,474
Gresham & Wood Village	\$61,376	\$36,715	\$54,500.00	\$2,177	\$154,768
Multnomah Co. (Uninc.)	\$11,987	\$3,071			\$15,058
Portland & Maywood Park	\$348,062	\$413,889	\$100,000.00	\$18,930	\$880,881
Troutdale	\$8,573	\$6,859		\$426	\$15,858
Washington County	\$272,088	\$213,585	\$103,471.00	\$9,465	\$598,609
TOTAL	\$984,071.00	\$881,500	\$440,343.00	\$41,315	\$2,305,914

As part of the development of the 3-year Work Plan, Metro is evaluating the current structure for funding distributions to determine a more equitable funding approach. Metro has engaged with a third party to conduct an evaluation and develop recommendations for funding methods that align funding with desired outcomes for prioritized goals and actions, equitably distributes funds to local governments and ensures financial accountability for use of funding.

Metro staff will seek direction on the recommendations for funding distribution methods from Metro Council in the fall of 2021.

## PROGRESS TO DATE

Metro Council affirmed the 3-year Work Plan at the May 18, 2021 work session

## QUESTIONS FOR CONSIDERATION/ACTIONS REQUESTED

None

## NEXT STEPS

On September 16, Metro staff will return to the committee to (1) present the briefing paper for funding distribution methods and preliminary options and (2) present and seek input on the preliminary recommendations for funding distribution methods developed with local government

input. Metro staff will seek direction on the recommendations for funding distribution from Metro Council in the late fall/early winter 2021.

**ATTACHMENTS**

Attachment A: 2030 Regional Waste Plan Three-Year Work Plan; Draft Work Plan FY 2021-2023