# Memo



Date: Wednesday, January 12, 2022

To: Nature in Neighborhoods Capital Grants Pilot – Program Design and Review Committee

From: Capital Grants Pilot team

Subject: Background for consideration: Parks and Nature purpose, principles and criteria; Drivers of

participatory approaches; Participatory Budgeting Process Values

### **Purpose**

The Program Design and Review Committee represents the community and defines objectives. The purpose of this memo is to provide background to inform the committee discussion about the goals and values of the process for the Nature in Neighborhoods Capital Grants Pilot.

On January 18, 2022, the committee will discuss reasons for using a participatory budgeting process and how the participatory budgeting process could best support the Parks and Nature (PN) Bond goals and criteria.

### PN Bond purpose, principles and criteria

The 2019 Parks and Nature Bond outlined purpose, principles and criteria and minimum requirements to which the Nature in Neighborhoods Capital Grants Pilot must legally adhere. Those are listed below with explanations in italics.

#### What are the guiding purposes for the Capital Grants Pilot?

The purpose and intent of the Capital Grants Pilot is as stated below.

A growing population and changing climate threaten streams and habitat Oregonians have worked hard to protect. Treasured parks and trails need improvements to keep up with demand and to be welcoming to all. And some communities – particularly communities of color and other historically marginalized communities – still await equitable access to the benefits of public investments. This proposed 2019 bond measure will allow the region to continue efforts protecting water quality and wildlife habitat for generations to come. III

This program will fund community-led projects, with an emphasis on benefitting historically marginalized communities. iv

These projects will protect and improve water quality and fish and wildlife habitat, support climate resiliency and/or increase people's experience of nature at the community scale. V

All projects must satisfy required bond program community engagement, racial equity and climate resilience criteria ... as well as the Capital Grants requirements set forth below. vi

*The Capital Grants Pilot was codified as "*Pilot a new "Participatory Grantmaking" approach within this program area". vii

#### What are the guiding principles for the Capital Grants Pilot?

**All of the following principles will guide the Nature in Neighborhoods Capital Grants Pilot.** It will not focus on just one or two of the principles.

#### Bond Measure Principlesviii

Based on community and partner engagement and input from stakeholders, the Metro Council approves the following principles to guide the proposed bond measure.

#### Serve communities through inclusive engagement, transparency and accountability.

Continue to build trust and relationships through engagement of the region's diverse communities in the identification, planning and implementation of all Metro bond-funded projects. Develop tools to evaluate and report on impacts, and adjust course as needed.

#### Advance racial equity through bond investments.

Set aspirational goals for workforce diversity and use of minority-owned and diverse contractors identified through COBID (Oregon Certification Office for Business Inclusion and Diversity) and work to reduce barriers to achieving these goals. Demonstrate accountability by tracking outcomes and reporting impacts.

#### Protect clean water for people, fish and wildlife.

Increase the emphasis on water quality as well as quantity in regional land acquisition priorities, including but not limited to protecting headwaters and preventing flooding in urban areas.

#### Protect and restore culturally significant native plant communities.

Prioritize protection and restoration of culturally significant native plants in partnership with greater Portland's Indigenous community in regional land acquisition and management plans.

#### Protect, connect and improve habitat for native fish and wildlife.

Focus on habitat protection for native fish species, such as salmon, trout, steelhead and lamprey, in regional land acquisition and management plans. Restore and enhance habitat for wildlife prioritized in state, federal and regional conservation plans and/or identified as priorities through community engagement. Consider additional opportunities for natural resource protection on working lands consistent with Metro's commitment to protect the agricultural economy and working lands in the greater Portland region.

#### Take care of what we have.

Maintain, update and reinvest in regional and local destinations, particularly those with high visitation and use by communities of color or places/projects identified by communities of color. "Capital improvements" that are not part of owning an asset like routine maintenance (operation focused) and that increase its lifespan, new component ok (Bond focus);

#### Make parks and natural areas more accessible and inclusive.

Increase access for those experiencing disabilities through investments using universal design principles and projects that comply with the Americans with Disabilities Act. Work with communities of color, greater Portland's Indigenous community and other historically marginalized groups to identify opportunities for culturally responsive public improvements.

#### Connect more people to the land and rivers of our region.

Provide people with new or improved access to local rivers and streams, natural areas and places for multi-generational activities, healing spaces and community gatherings. Leverage other public and private investments in affordable housing and transportation.

#### Invest in trails for biking and walking.

Focus on closing gaps and completing ready-to-build projects that fulfill the Regional Trails Plan, particularly those identified as priorities by communities of color. Consider proximity to affordable housing and transit and connections to regional or local parks.

#### Support community-led parks and nature projects.

Require greater community engagement and racial equity strategies for local, community-led projects funded by the bond. Prioritize projects identified and created by communities of color and other historically marginalized groups. Hold partners accountable for tracking outcomes and reporting impacts. Metro has found ways to prioritize these communities in ways that do not violate the law, like outreach or reducing barriers.

#### Make communities more resilient to climate change.

Reduce impacts of climate change through conservation and park development. Emphasize flood control, water quality and availability, urban forest canopy, habitat connectivity, food security and community access to water

### What are the guiding criteria for the Capital Grants Pilot?

#### Community Engagement and Racial Equity Criteriaix

The Capital Grants Pilot must satisfy all of the following community engagement and racial equity criteria.

- Meaningfully engage with communities of color, Indigenous communities, people with low incomes and other historically marginalized communities in planning, development and selection of projects.
- Prioritize projects and needs identified by communities of color, Indigenous communities, lowincome and other historically marginalized groups. Metro has found ways to prioritize these communities in ways that do not violate the law, like outreach or reducing barriers.
- Demonstrate accountability for tracking outcomes and reporting impacts, particularly as they
  relate to communities of color, Indigenous communities, people with low incomes and other
  historically marginalized communities.
- Improve the accessibility and inclusiveness of developed parks.
- Include strategies to prevent or mitigate displacement and/or gentrification resulting from bond investments.
- Set aspirational goals for workforce diversity and use of COBID contractors and work to reduce barriers to achieving these goals; demonstrate accountability by tracking outcomes and reporting impacts.

#### Climate Resilience Criteria<sup>x</sup>

The Capital Grants Pilot must identify at least one climate resilience criterion that the project will satisfy from among the following. The committee must identify at least one criterion to include in the guidebook.

- Protect, connect and restore habitat to support strong populations of native plants, fish and wildlife that can adapt to a changing climate.
- Protect and restore floodplains, headwaters, streams and wetlands to increase their capacity to handle stormwater to protect vulnerable communities from flooding.
- Increase tree canopy in developed areas to reduce heat island effects.
- Use low-impact development practices and green infrastructure in project design and development.
- Invest in segments of the regional trail system to expand active transportation opportunities for

commuting, recreation and other travel.

#### Program criteriaxi

The Capital Grants Pilot investments must satisfy at least one of the following criteria. **The committee** must identify at least one criterion to include in the guidebook.

- Improve human mental and physical health, particularly in communities of color, Indigenous communities, low-income communities and other historically marginalized communities.
- Build wealth in communities of color, Indigenous communities, low-income and other historically marginalized communities through contracting and jobs.
- Demonstrate that people of color influenced the project identification, selection, design and implementation.
- Nurture a relationship with land and create educational opportunities (including Science, Technology, Engineering, Art and Math [STEAM] opportunities) and promote careers in the environmental and agricultural sector, especially for people and youth of color.
- Partner with and empower Indigenous people.
- Ensure accessibility for people experiencing disabilities.
- Create easy access to nature from transit and for people walking or biking.
- Consider and approach the issue of houselessness in a sensitive and humanizing way.

### What are the minimum program requirements for the Capital Grants Pilot? xii

- To maximize the impact of investments, projects must demonstrate strong partnerships between community-based organizations and public (non-federal) agencies.
- Grant funds must be expended within the Urban Growth Boundary and/or the Metro jurisdictional boundary or as approved by the Metro Council.
- Projects must be clearly achievable given the knowledge, skills and resources available among project partners.
- Expenses must be associated with capital projects only. Funds cannot be used for general operating
  expenses. Administrative costs will not be eligible for reimbursement in this program. The only
  reimbursable costs are related to the capital project plus up to 10% for project management staff
  time.
- Projects that involve the acquisition of properties or easements must be negotiated with willing sellers.
- Grantees will be required to evaluate their projects. Progress reports would suffice.

#### What is a capital project? xiii

Land or other assets acquired or created with Metro bond funds must be owned by the public and capitalized by a non-federal public entity. xiv Tribes are not considered a public entity for the reasons referenced above.

Expenses must be a capital expense. Funds cannot be used for general operating expenses. xv "Bond proceeds must be spent on capital costs, which could include, but are not limited to, costs for

land acquisition, design, planning and construction, general and program administrative expenses, bond issuance costs and reimbursable bond preparation expenses related to community engagement, design, planning and feasibility of the acquisition and capital construction program."<sup>xvi</sup> Projects may be required to partner with a jurisdiction to help develop (i.e. plan, engineering or architectural plans) and jurisdictions would be required to own the capital asset.

### What is the definition of capital costs for the Capital Grants Pilot?xvii

"Administrative Costs" means Capital Costs that are not Direct Project Costs, including program development expenses, administrative and finance staff support, expenses related to board community engagement and outreach, and any other payments that are required to facilitate bond-funded capital projects but are not directly tied to a project.

"Capital Costs" means costs that are considered capital under generally acceptable accounting principles (GAAP), which costs include the costs of capital construction, capital improvements or other capital costs, as those terms are defined by the relevant provisions of the Oregon Constitution and Oregon law (including ORS 310.140). Each jurisdiction should also ensure that the costs incurred as capital adhere to their own internal capital policies. Capital costs can include staff time to the extent it is allowable under each jurisdictions existing financial policies.

"Direct Project Costs" means Capital Costs that are expended for the acquisition, development, or construction of a Metro Parks and Nature bond-funded project.

#### Eligible capital costsxviii

The Nature in Neighborhoods Capital Grants are being funded using general obligation bond proceeds. General obligation bonds (sometimes referred to as GO bonds) may only be used to pay for expenditures that constitute qualified capital costs, consistent with Oregon law. Capital costs are costs that can be capitalized under generally acceptable accounting principles (GAAP). Capital costs can include the costs of capital construction, capital improvements or other capital costs as defined by the relevant provisions of the Oregon Constitution and Oregon law (including ORS 310.140). Each grantee should refer to and abide by its own policies regarding what constitutes a capital cost.

As outlined in ORS 310.140, capital costs include land and other assets having a useful life of more than one year, and can include costs associated with acquisition, construction, improvement, remodeling, furnishing and equipping. Capital costs do not include costs of routine maintenance, supplies or general operating expenses.

Each grant recipient jurisdiction may, based on its financial policies, make its own determination as to what constitutes a capital cost, so long as it is consistent with state law. The only reimbursable costs are related to the capital project plus up to 10% for project management staff time.

### Why do organizations adopt participatory processes?xix

Below is a summary of the general internal and external drivers that may lead organizations to adopt a participatory approach in their funding. As stated in <u>Participatory Approaches in Funding</u>:

#### Disenfranchisement

(Disenfranchisement is when) Communities feel locked out of decision making and ignored by those in power. Participatory budgeting is one approach that might counter the impacts of feeling disenfranchised.

Having methodologies that make the process as open and transparent as possible might help to alleviate these tensions. Community votes/participatory budgeting events where communities can see who has

applied, how much they are asking for, what they want to do with the money and to also have an input into the decisions that are made.

#### Transparency

There is a lack of transparency as to where and how money is spent in philanthropy. (Participatory) models that enable communities and the public to see where money has been spent, and on what, can help to build this transparency and trust. (Participatory processes) can be used to increase a foundations transparency by:

Community votes/participatory budgeting events allow communities to see everyone who had applied and for how much. The process of a public vote is open to scrutiny and allows people to understand and engage in the decision-making process.

#### **Increasing Diversity**

Discussions regarding the lack of diversity among decision makers and leaders across civil society is ongoing as a result the sector is becoming more aware of biases in decision making processes and there is also a recognition that with a variety of people around the table, we are more likely to develop diverse solutions.

#### **Devolving Power to Communities**

Some foundations recognize that communities can have the answers to the challenges they face and providing them with the decision-making power over the solutions to these problems is an important step towards making good and strong grantmaking decisions.

- All (participatory processes) approaches provide opportunities for this but, if devolving power is
  the key driver, then as you design the approach you must always ask yourself: 'Why am I doing it
  this way? How does it remove barriers?' 'Where does the power lie and how can I give it up?'
- This is particularly important when it comes to things like: Who makes the decisions? Who decides who makes the decisions does the foundation choose or is it an open process? Who can and can't apply and who chooses who decides this?

#### The Awakening of Funders to Movements

The world is changing, we are facing some of the biggest challenges and as we look towards people-power and movements to find solutions, we are recognizing that traditional ways of funding will not allow us to support and move with them. Movements are often un-constituted and nonhierarchical.

#### **Improving Practice**

Learn from different approaches/models in order to understand the barriers in our funding processes, and what would help to remove these barriers. We can apply learning from (participatory processes) to help inform our funding decisions across the whole organization.

#### Improve Funder Knowledge

Help staff understand the main concerns of a geographical area or an issue, what they would want to fund, what they deem important or not, to help strengthen (organization) staff understanding of their experiences. This can then help us improve decision making across an organization. It can help us test an area of work to understand if this is something we want to explore further.

 All (participatory processes) models provide the opportunity to learn about communities. By thinking about learning as a driver for this work we can embed processes that allow us to do this from the outset. We can use participatory approaches with communities to understand what is important for funders, grant holders and applicants to know and use this order design our evaluations around this.

#### Improve Staff Skills

(Participatory processes) involves a different skills-set to that of traditional grantmaking. This includes events management, facilitation, active listening, user design and relationship building - all things that help us become better grant makers across the board.

All (participatory) models provide learning and development opportunities. This might vary
depending on the model being used e.g. a community vote with hundreds of attendees might
require more event management skills. Whereas, a (participatory) model with more collective
deliberation might require more developed facilitation skills to keep it on track. Developing a
(participatory) approach gives staff the opportunity to learn these skills.

#### Strengthen the Sector

By providing an opportunity for organizations to see how grant discussions and decisions are made, the knowledge and insight gained can help improve both their relationships with funders and the quality of future applications as they are more aware and understanding of what is needed in order to make a good decision. (Participatory) models that involve some form of collective discussion and deliberation are more likely to provide insights to those involved about what makes a good or bad funding application.

#### Fund Areas and Communities We Have Struggled to Fund in the Past

We can use participatory approaches to raise our profile in areas where we have struggled to fund. (Participatory processes) enable us to build relationships which could lead to communities moving from micro-grants to applying for larger grants by allowing them to demonstrate they can manage a grant and to build their confidence.

Community votes or community panels are a good way to enable people to access funding
without an arduous process. If you can deliver micro-grants to un-constituted groups, it is a good
way to help communities to build relationships with funders and to go on to apply for larger pots
of funding

#### Build trust, relationship and transparency

(A participatory process) is a great way to build trust with communities, as they are able to understand how we make decisions and can see who else is asking for funding. It also gives them the chance to get to know us as an organisation (and people) better.

- All (participatory) approaches build this trust and transparency. Community votes are perhaps the most transparent as everything is open and observable.
- Other approaches that use collective decision making also ask that you are honest about what you can and can't do and what's on the table. But this information is often only available to those in the room (unless you actively publish discussion and decisions and an individual actively seeks it out).

#### Achieve some of the sectors diversity, equity & inclusion ambitions

We can use (participatory processes) to support increasing our funding for communities of identity as well as improving our understanding of the issues impacting them.

• By devolving decision making out to the communities we are aiming to fund, we remove a layer of bias that might exist in our own organizations.

• It provides a closer connection to marginalized communities. (A participatory process) becomes an opportunity to not only learn and understand the issues of importance, best practice and the barriers to best practice, but it also helps to put money into communities that might otherwise be overlooked or missed out. It helps to develop networks to create well informed approaches, decisions and solutions.

#### Increase a Foundations Profile and Reputation

Doing (a participatory process) gets your name out there. It can enable a fund to increase its presence and profile within a community and can link their name to the good work they are doing. (Participatory processes) can also help more people access funding as it offers funders the opportunity to start developing relationships and advertising other funding opportunities they might have.

• Community votes are a great way to increase the profile of a foundation.

# How could the participatory budgeting process support the bond goals and criteria?\*\*

Below are a few examples of the goals and values that have been adopted as part of the participatory budgeting processes.

### **PB Victoria**

#### 2020 PB Steering Committee Vision

To build bridges between communities to promote opportunities for inclusion so everyone can thrive.

#### **Goals and Values**

#### Goals

The PB Victoria Steering Committee is committed to the following goals:

#### Increase civic engagement

 Engage more people in politics and the community. Specific communities targeted include young people, visible minorities, immigrants, people with low-incomes, the formerly incarcerated, and other marginalized groups.

#### Showcase City decision-making processes

• Allow residents a greater role in and understanding of municipal spending decisions and inspire increased transparency in Victoria's government.

#### Build community relationships and support diverse communities

 Inspire people to more deeply engage in their communities, and to create new networks, organizations and community economic opportunities.

#### Encourage inclusive participation

 Run a fair and just PB process, encouraging the participation of all community members. A focus on equitable participation, by working hard to engage the most marginalized populations, will lead to a more diverse and representative process.

#### **Values**

The PB Victoria Steering Committee is committed to the following principles:

#### Openness and transparency

• Share information and make decisions as openly as possible.

#### Simplicity and efficiency

• Keep the PB process straightforward and efficient so it is easy for community members to participate and accessible for those who speak different languages.

#### *Inclusivity*

• Include the entire community - especially those who are often excluded from the political process, who face obstacles to participating, or who may feel disillusioned with politics.

#### Participatory democracy

 Bring people together across traditional lines of division, to work together for the good of the whole community

### <u>Vallejo</u>, 2018

#### Goals

- 1. **Improve our city**: Improve the infrastructure of the City, assist in enhancing the public safety of citizens, and to improve the quality of life for residents through the creation of and payment for projects without the expenditure of Measure B funds for salary expenses. Build a new spirit of civic pride and raise the profile of Vallejo on the regional, state, and national levels.
- 2. **Engage our community:** Ensure that all members of our community have a voice. Engage those who are traditionally underrepresented in politics, who face obstacles to participating, or who feel disillusioned with the political process. Increase public involvement in civic life in Vallejo.
- 3. **Transform our democracy:** Empower Vallejoans with the skills and knowledge they need to shape our city's future. Build leadership from the bottom up and forge deeper ties between residents, neighborhoods, and communities.
- 4. **Open up government:** Increase transparency and accountability of local government to community stakeholders. Improve communication and collaboration between local government and the community. Support a framework within government for decision-making that promotes a more just and equitable city.

## Philadelphia, 2021

#### **GUIDING PROCESS DECISIONS:**

#### **PROCESS GOALS**

The Steering Committee voted on the following process goals. The goals for this process will guide decisions about how the process should work, communicate why this matters to the public, help measure effectiveness, and define success. They are as follows:

**INCLUSION**: The process is accessible (language, technology, etc.) and incorporates voices of people most often excluded from decision-making processes, including youth, elders, residents that live in under-resourced neighborhoods, etc. Cultural competency is emphasized.

**TRANSPARENCY**: The process is clearly communicated to the community including the limitations and expectations of the process. We acknowledge if we make mistakes. We ensure the process and

outcomes are understood by the community.

**COMMUNITY CAPACITY BUILDING:** Community members better understand how the system works and are better prepared to influence larger decision-making processes. New community leaders emerge. Residents better understand their power.

**CENTERING COMMUNITY ENGAGEMENT AND GRASSROOTS LEADERSHIP**: Process reflects community voice. Community is leading decisions. Community leaders and nonprofits leading meaningful work in the community are empowered.

**BUILDING TRUST:** among community members and with government. Support better alignment and understanding. Bringing honesty, empathy, and integrity to our interactions.

**REPAIRING AND AVOIDING HARM**: Awareness of how COVID-19 pandemic, gentrification, redlining, and other systems affect communities with intention.

### New York, 2019

#### **OUR GOALS: WHY PB?**

We aim for PBNYC to have the following impact:

- 1. **Open up Government**: Allow residents a greater role in local spending decisions and inspire increased transparency in New York City government.
- 2. **Expand Civic Engagement:** Engage more people in politics and in their communities, particularly marginalized groups, including, but not limited to: young people, people of color, immigrants, low-income people, the formerly incarcerated and others.
- **3. Develop New Community Leaders:** Build the skills, knowledge and capacity of community members.
  - 4. **Build Community:** Inspire people to more deeply engage in their communities and create new networks, organizations and community economic opportunity.
- **5. Make Public Spending More Equitable:** Generate spending decisions that are fairer, so resources go where they are most needed.

#### **OUR PRINCIPLES: HOW WE WORK**

We strive to implement PBNYC according to the following principles:

- **1. Empowerment:** Enable local people to decide how PB works in their communities and across the city.
- 2. Transparency: Share information and make decisions as openly as possible.
- **3. Inclusion:** Make special efforts to engage people who face obstacles to participating, are often excluded, or are disillusioned with government.
- **4. Equity:** Ensure that the decision-making process for the allocation of public dollars is accessible to every person including, but not limited to, those who have been historically underrepresented based on race, ethnicity, age, ability, sexual orientation, gender identity, disability socioeconomic status, geography, citizenship status, and religion and that spending decisions most benefit high-needs communities.
- **5. Community:** Bring people together across traditional lines of division to work together for the good of the whole community.

### CHAS (Denver), 2018

Cole Hos a Soul is one of two neighborhood participatory budgeting project being piloted in Northeast Denver from August 2011 Phrough December 2018. The project derives its name from a larger collaborative participatory budgeting effort known as This Machine Heas Soull project. This Machine Heas Soull project. This Machine Heas Soull project. This Machine Heas Soull be a soull be a

It combines a community-led process that utilizes the participatory budgeting that utilizes the participatory budgeting process and artworks as a dynamic strategy to meaningfully engage community members around improving their neighborhoods with public funds that would other wise be traditionally decided. It aims to acknowledge community members as the experts of their communities.

The Cole Has a Soul Steering Committee and Project Belay, a local community engagement agency, will guide the PB process anchored in Cole and supported by community members who live, work, play, pray, or attend school in the Cole Neighborhood. Community members will design and vote on project proposals to democratically decide on how to invest \$30,000 in their community. Project IVOTE and youth leaders in the adjacent Globeville-Bytia-Swansea Northeast Democratical Swanson will lead a similar process.

Civic health club, Warm Cookies of the Revolution along with other local artists will design artworks and performances that support the PB process throughout and stir the imagination of the Cole community and Northeast Denver.



# Cole Has a Soul

The Cole Has a Soul Community-Led Project will have positive impacts that accomplish the following:





#### COMMUNITY

Cole Has a Soul aims to unite community and increase the capacity community and increase the capacity of community members to inform positive, sustainable change in the Cole neighborhood. We work to gether to identify is sues and increase knowledge of resources. Sharing solutions builds collective trust and solidarity among community members.



Cole Has a Soul aims to have a PB process that is fair and just, both in the distribution of funds to the areas of most need as well as in the participation of community members. Every person has equal power over public spending—one person, one vote



#### INCLUSION

Cale Has a Soul seeks to include the entire community, especially those most often excluded from the political process, who face obstacles to participating or have been distillusioned



#### BARRIER REDUCTION

Cole Has a Scul will make every effort to actively engage Cole community members and reduce obstacles to participation. The influence of groups with more resources will not dominate the decision-making process.



#### TRANSPARENCY

Cole Has a Scul uses the PB Process to authentically engage members of the Cole community. Information is share and decisions are made openly and



# **CORE VALUES GUIDING OUR WORK**

BACKGROUND FOR CONSIDERATION BY PROGRAM DESIGN AND REVIEW COMMITTEE: PROCESS VALUES, JAN. 2022

BACKGROUND FOR CONSIDERATION BY PROGRAM DESIGN AND REVIEW COMMITTEE: PROCESS VALUES, JAN. 2022

<sup>&</sup>lt;sup>1</sup> Graphic, Participatory Budgeting Oregon, 2020.

Exhibit A to Resolution No. 19-4988: 1 Historically marginalized: A limited term that refers to groups who have been denied access and/or suffered past institutional discrimination in the United States and, according to the Census and other federal measuring tools, includes African Americans, Asian Americans, Hispanics or Chicanos/Latinos and Native Americans. This is revealed by an imbalance in the representation of different groups in common pursuits such as education, jobs, housing, etc., resulting in marginalization for some groups and individuals and not for others, relative to the number of individuals who are members of the population involved. Other groups in the United States have been marginalized and are currently underrepresented. These groups may include but are not limited to other ethnicities, adult learners, veterans, people with disabilities, lesbian, gay, bisexual, and transgender individuals, different religious groups and different economic backgrounds. – University of California, Berkeley (2015). Berkeley Diversity – Glossary of Terms.

iii Exhibit A to Resolution No. 19-4988

iv Resolution No. 19-4988, Exhibit D.

<sup>&</sup>lt;sup>v</sup> Resolution No. 19-4988, Exhibit D.

vi Resolution No. 19-4988, Exhibit D.

vii Resolution No. 19-4988, Exhibit D.

viii Exhibit A to Resolution No. 19-4988

Exhibit A to Resolution No. 15 4500

<sup>&</sup>lt;sup>ix</sup> Exhibit A to Resolution No. 19-4988

<sup>&</sup>lt;sup>x</sup> Exhibit A to Resolution No. 19-4988 <sup>xi</sup> Resolution No. 19-4988, Exhibit D.

xii Resolution No. 19-4988, Exhibit D.

xiii Email, Melissa Weber, March 2, 2021. Adapted from Local Share Handbook.

xiv Resolution No. 19-4988, Exhibit D.

xv Resolution No. 19-4988. Exhibit D.

xvi Resolution No. 19-4988, Exhibit A.

xvii Email, Melissa Weber, March 2, 2021. Adapted from Local Share Handbook.

xviii Local Share Handbook, Marcia Sinclair, March 2021.

xix Grassroots Grantmaking: Participatory Approaches in Funding, A Winston Churchill Fellowship Report, Hannah Paterson, 2019.

xx Example PB Goals and Values, Participatory Budgeting Oregon, December 2021.



provisions in the attached Scope of Work.

600 NE Grand Ave. Portland, OR 97232-2736 (503) 797-1700

Metro Contract No.	
THIS AGREEMENT is between Metro, a metropolitan service district organized under the laws of the State of Oregon and the Metro Charter, located at 600 NE Grand Avenue, Portland, OR 97232-2736, and hereinafter referred to as PARTICIPANT whose address is	
In exchange for the promises and other valuable consideration set forth below, the parties agree as follows:	
1. <u>Purpose</u> . The purpose of this Agreement is to compensate participants of the Nature in Neighborhoods Capital Grants Pilot Program Design and Review Committee.	
2. Term. This Agreement will be effective beginning January 1, 2022 and will remain in effect	

**3.** <u>Services Provided</u>. PARTICIPANT will perform the services described in the attached Scope of Work, which is made part of this Agreement by reference, and otherwise fully comply with the

through December 31, 2022 unless terminated or extended in conformance with this Agreement

- 4. Payment for Services. Metro will pay (last name) as set forth in the Scope of Work
- **5.** <u>Indemnification.</u> PARTICIPANT will indemnify, defend, and hold Metro and Metro's agents, employees, and elected officials harmless from any and all claims, demands, damages, actions, losses, and expenses, including attorney fees, arising out of or in any way connected with, PARTICIPANT'S performance under this Agreement.
- **6.** <u>Termination</u>. This Agreement may be terminated by either party with or without cause upon giving 10 days written notice of intent to terminate. Metro will pay PARTICIPANT for expenses properly incurred prior to notice of termination. PARTICIPANT hereby waives and releases Metro from any claim for indirect, special or consequential damages, on account of such termination. Termination will be without prejudice to any obligations or liabilities of either party already accrued prior to such termination.
- **7.** <u>Non-Discrimination</u>. PARTICIPANT agrees not to discriminate against any persons in connection with this Agreement because of age, creed, ancestry, sexual orientation, gender identity, disability, color, sex, gender identity, marital status, familial status, source of income, veteran status, religion, or national origin.
- **8.** <u>Independent Contractor Status.</u> PARTICIPANT will be an independent contractor for all purposes and will be entitled only to the compensation provided for in this Agreement. Under no circumstances will PARTICIPANT be considered an employee of Metro. PARTICIPANT will identify and certify tax status and identification number through execution of IRS form W-9 prior to submitting any request for payment to Metro.



600 NE Grand Ave. Portland, OR 97232-2736 (503) 797-1700

- **9.** <u>Integration</u>. This Agreement supersedes any and all other implied or express, oral or written agreements between the parties with regard to this subject matter.
- **10.** <u>Survival</u>. The obligations in this Agreement regarding indemnification, limitation of liability, and any general provisions will survive any termination of the Agreement.
- **11.** <u>Notices.</u> Legal notice provided under this Agreement will be delivered personally or by certified mail to the following individuals:

For [ADD]: For Metro:

Office of Metro Attorney 600 NE Grand Avenue Portland, OR 97232-2736

Informal coordination of this Agreement will be conducted by the following designated Project Managers:

For [ADD]: For Metro:

Crista Gardner Parks and Nature 600 NE Grand Ave. Portland, OR 97232

Crista.gardner@oregonmetro.gov

Metro may change the above-designated Project Manager by written notice to PARTICIPANT.

**12.** <u>Assignment</u>. This Agreement is binding on each party, its successors, assigns, and legal representatives and may not, under any condition, be assigned or transferred by either party without prior written approval by the other party.



600 NE Grand Ave. Portland, OR 97232-2736 (503) 797-1700

**13.** <u>Severability</u>. If any portion of this Agreement is found to be illegal or unenforceable, this Agreement nevertheless will remain in full force and effect and the offending provision shall be stricken.

This Agreement is dated as of the last signature date below.

[ADD]	METRO	
Ву:	Ву:	
Print name and title	Print name and title	
Date	 Date	



600 NE Grand Ave. Portland, OR 97232-2736 (503) 797-1700

# Scope of Work – Exhibit A

Metro Contract No.

#### A. Background and purpose

In 2019, voters approved a Parks and Natural Areas bond measure, Resolution No. 19-4988, which included funds for a Capital Grants program including a pilot program utilizing a participatory approach to awarding grants.

Funded through the 2019 bond measure, the Nature in Neighborhoods Capital Grants Pilot participatory approach will enable community members to have a direct voice in choosing which projects to recommend for funding in their communities called participatory budgeting. Members of the committee will help to design the program from community vision to implementation and evaluation, and recommend up to \$4M in funding to community organizations and groups for capital projects. These programs will support community-led projects that benefit historically marginalized communities, protect and improve water quality and fish and wildlife habitat, support climate resiliency and/or increase people's experience of nature at the community scale. i Chosen projects will emphasize community engagement, racial equity and climate resilience and meet the requirements of the 2019 Parks and Natural Areas bond measure for capital grants.ii

#### B. Background for establishment of committee

The 2019 Parks and Nature Bond outlined roles and responsibilities of the Program Design and Review Committee, Metro staff, and Metro Council to which the Capital Grants Pilot must legally adhere. Per Resolution No. 19-4988, Exhibit D:

"A review committee, staffed by Metro, will be established to:

- 1) Review all projects and make funding recommendations to the Metro Council.
- 2) Evaluate the effectiveness of the program.

The review committee will be comprised of no fewer than seven and no more than 11 community members and will reflect the racial, ethnic and economic diversity of the region. Committee members will be committed to Metro's parks and nature mission and to supporting opportunities for communities of color and other historically marginalized communities to design and build access to nature for their communities.

Expertise will be sought in the following fields:

- Water quality and habitat restoration
- Landscape architecture
- Real estate
- Community development



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# Scope of Work – Exhibit A

- Workforce development, job training and apprenticeship programs
- Climate adaptation and resilience policies and practices
- Sustainable development techniques, such as green infrastructure, sustainable agriculture and carbon sequestration.

#### The grant review committee will:

- Review application materials and processes to reduce barriers for communities of color and other historically marginalized communities to apply with strong proposals.
- Evaluate applications for funding to determine whether they meet the Nature in Neighborhoods capital grants program criteria and whether the applicants and their partners have the capacity to implement their project as described and fiscal accountability.
- Offer suggestions to strengthen applications.
- Adopt a methodology to evaluate, track and report on the program's effectiveness.

Grant review committee members may be provided a stipend for time and expertise provided to the Nature in Neighborhoods capital grant program."

### C. Roles and Responsibilities

#### Summary of rolesiii

Metro recruited 7-11 community members that reflect the racial, ethnic and economic diversity of the region to help design the Nature in Neighborhoods Capital Grants Pilot. In order to ensure that this committee is representative of the communities that Metro serves, Metro invited community members that reflect the broad diversity of experience and background in the region to apply.

Metro looked for individuals from a wide variety of backgrounds including those with academic, professional and lived experience on best practices related to water quality, habitat restoration and traditional ecological knowledge to create the greatest benefits for people, plants and wildlife. <sup>iv</sup> This includes expertise in water quality and habitat restoration; landscape architecture; real estate; community development; workforce development, job training and apprenticeship programs; climate adaptation and resilience policies and practices; sustainable development techniques, such as green infrastructure, sustainable agriculture and carbon sequestration; <sup>v</sup> and those who can represent the interests of tribal communities. <sup>vi</sup> Committee members will be committed to Metro's parks and nature mission and to supporting opportunities for communities of color and other historically marginalized communities to design and build access to nature for their communities. <sup>vii</sup>



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# Scope of Work – Exhibit A

#### **Committee Roles and Responsibilities**

### **Program Design**

Working within the bond framework, PARTICIPANT (members of the committee) will establish a shared vision for the program and design and the ground rules and values that will guide the program from start to finish. From there, they will design the process by which projects are identified and evaluated.

PARTICIPANT (the committee) during program design phase with Metro staff will also help:

- Identify and implement innovative methods, through project development and capacity building, to support communities of color and other historically marginalized communities to prepare and submit applications (funding proposals).
- Create selection criteria and program materials that respond to community feedback and ensure compliance with the Nature in Neighborhoods capital grants program objectives and three bond criteria: racial equity, community engagement and climate resilience.
- Review application materials and processes to reduce barriers for communities of color and other historically marginalized communities to apply with strong proposals.
- Adopt a methodology to evaluate, track and report on the program's effectiveness.ix

#### **Grant Review**

In addition to designing the process, committee members will help evaluate, review and decide, in conjunction with a community vote, which projects to recommend to Metro Council for funding. PARTICIPANT (the committee) during grant review phase will work with Metro staff to:

- Evaluate applications (funding proposals) for funding to determine whether they meet
  the Nature in Neighborhoods capital grants program criteria, bond criteria and whether
  the applicants and their partners have the capacity to implement their project as
  described and fiscal accountability.
- Offer suggestions to strengthen applications (funding proposals).
- Make funding recommendations to the Metro Council.x
- Review committee members may still propose funding ideas, but reviewers must disclose any conflicts of interest.
- The Metro Council makes all final funding decisions.xi



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## Scope of Work – Exhibit A

#### **Expectations**

In order to support the process, PARTICIPANT throughout process will:

- Provide specific community, lived experience and professional expertise, be an independent and honest voice.
- Review materials provided and comment promptly when assigned to do so.
- Attend all meetings where possible and prepare appropriately.
- Complete all necessary assignments prior to each meeting.
- Maintain a focus on solutions that benefit the people and environment of the region.
- Discuss, ask questions, and give reflection, feedback and guidance as a committee member regarding policies, processes, and proposed projects brought to the committee.
- All documents, including electronic, are public records that Metro must maintain
  and disclose if requested. As such, please do not text and refrain from using email to
  communicate about panel business unless necessary, and if so, please copy Metro
  staff for recordkeeping purposes. If Metro receives a public records request and a
  committee member uses their personal phone or email to communicate in writing
  about panel business, Metro may have to search (review committee) the member's
  phone or personal email. Please provide Metro staff with any handwritten or typed
  documents, by email. Metro staff may request these materials at each meeting.
- Abide by group agreements established by the committee. (See Exhibit 1 to Scope of Work)

#### Metro staff will provide:

#### **Logistics**

- Provide technical expertise and break down concepts into everyday language for conversation.
- Manage logistics for meetings; including food and childcare for any in person meetings and any special accommodations.
- Provide meeting facilitation and coordination including sending agendas and materials ahead of the meeting to committee members.
   Provide updates to the committee on next steps, decision making processes, and follow up on committee questions and concerns.
- Abide by group agreements established by the committee. (See Exhibit 1 to Scope of Work)

#### Technical assistance to the committee

• Identify and implement innovative methods, through project development and capacity building, to support communities of color and other historically marginalized communities to prepare and submit applications.



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# Scope of Work – Exhibit A

• Create selection criteria and program materials that respond to community feedback and ensure compliance with the Nature in Neighborhoods capital grants program objectives.

#### Technical assistance to grant applicants and awardees:

- Consult with experts from a wide variety of backgrounds including those with
  academic, professional and lived experience on best practices related to water
  quality, habitat restoration, and traditional ecological knowledge in order to offer
  technical assistance to applicants on creating the greatest benefits for people, plants
  and wildlife. If the committee is composed of members with this area of expertise or
  provides trainings in these areas of expertise, that would satisfy this requirement.
- Provide trainings, resources and technical assistance to support applicants with lower capacity and applicants from communities of color through project development and capacity-building.
- Provide assistance to grantees in resolving unexpected situations during project development, permitting, contracting and construction that could influence the project's success.

#### **Metro Council Role**

The Metro Council will make all grant awards

#### D. Time commitment and project timeline

Terms for committee members are one year with an option for extension depending on the timeline established for grant application review portion of the project. Estimated length of meetings is two to three hours plus an additional one to two hours preparing for discussions. Meetings will typically be held twice a month through June 2022 but could be more or less frequent depending upon agenda. After June 2022, meetings may be less frequent or longer in length for the review process.

#### E. Compensation

Committee member will be compensated \$200 (TWO HUNDRED AND 00/100 DOLLARS) per Nature in Neighborhoods Capital Grants Pilot Program Design and Review Committee meeting attended.

Committee member shall perform the above work for a maximum price not to exceed THREE THOUSAND SIX HUNDRED AND NO/100<sup>th</sup> DOLLARS (\$3,600.00).

Metro Project Manager will submit monthly payment requests to Metro Accounts Payable verifying committee member attendance at committee meeting(s). Payments will be made to committee member on a Net 15 day basis upon Metro Project Manager submission of the payment request.



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# Scope of Work - Exhibit A

<sup>&</sup>lt;sup>i</sup> Resolution No. 19-4988, Exhibit D.

ii Resolution No. 19-4988, Exhibit D.

iii Program Design and Review Committee Application, October 2021.

iv Resolution No. 19-4988, Exhibit D.

<sup>&</sup>lt;sup>v</sup> Resolution No. 19-4988, Exhibit D.

vi Katie MacDonald Request.

vii Resolution No. 19-4988, Exhibit D.

viii Resolution No. 19-4988, Exhibit D.

ix Resolution No. 19-4988, Exhibit D.

<sup>&</sup>lt;sup>x</sup> Resolution No. 19-4988, Exhibit D.

xi Resolution No. 19-4988, Exhibit D.

#### BEFORE THE METRO COUNCIL

)	RESOLUTION NO. 19-4988
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)	
)	Introduced by Metro Council President Lynn
)	Peterson
)	Teterson
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	) ) ) ) ) ) ) ) )

WHEREAS, the Metro Council has taken a leadership role in protecting water quality and natural areas in greater Portland and providing access to nature for people through an interconnected system of parks, trails and natural areas; and

WHEREAS, in 1992, the Metro Council, along with the cities and counties of greater Portland adopted the Greenspaces Master Plan, identifying 57 regional natural areas and 34 regional trails and greenways requiring protection; and

WHEREAS, in May 1995, voters in the Metro area approved a \$135.6 million bond measure with a stated goal of protecting and acquiring land in 14 regional natural areas and six of the regional trails and greenways identified in the Greenspaces Master Plan; and

WHEREAS, in December 2005, the Metro Council adopted Ordinance No. 05-1077C, establishing Title 13 of Metro's Urban Growth Management Functional Plan, in order to facilitate the conservation, protection, and restoration of continuous and ecologically viable streamside corridors and to improve water quality; and

WHEREAS, in November 2006, voters in the Metro area approved a \$227.4 million measure for the purpose of preserving natural areas and stream frontages, maintaining and improving water quality, and protecting fish and wildlife habitat; and

WHEREAS, the implementation of the 1995 and the 2006 bond measures was successfully completed, and Metro has protected, to date, more than 14,750 acres of natural areas and 170 miles of stream and river frontage, greatly surpassing the acquisition goals identified in both bond measures; and

WHEREAS, in 2012, representatives from partner organizations of The Intertwine Alliance collaborated for two years to create the Regional Conservation Strategy (with its supporting Biodiversity Guide for the Greater Portland-Vancouver Region) as a modern-day "owner's manual" to guide the expansion, restoration and management of The Intertwine—greater Portland's network of parks, trails, natural areas and healthy watersheds; and

WHEREAS, in February 2016, the Metro Council adopted the Parks and Nature System Plan, outlining Metro's roles and responsibilities in protecting and managing a regional system of parks, trails and natural areas for the benefit of people and nature; and

WHEREAS, in June 2016, the Metro Council adopted its Strategic Plan to Advance Racial Equity, Diversity and Inclusion, which, guided by input from many regional partners and informed by research, identified racial equity as the approach to ensure that all people who live, work and recreate in the Portland region have the opportunity to share in and help define a thriving, livable and prosperous place; and

WHEREAS, the Metro Council has identified additional needs under the Greenspaces Master Plan, the Parks and Nature System Plan, and the Regional Conservation Strategy to protect natural areas, water quality and fish and wildlife habitat and to connect people to nature; and

WHEREAS, the Metro Council is authorized under the laws of the State of Oregon and the Metro Charter to issue bonds and other obligations for the purpose of providing long-term financing for natural area protection; and

WHEREAS, Oregon Revised Statutes ("ORS") Section 268.520 limits the amount of Metro's outstanding general obligation bonds to ten percent (10%) of the real market value of taxable property within the Metro region and issuing the bonds authorized under this resolution will not cause Metro to exceed its debt limit; and

WHEREAS, pending the issuance and availability of the proceeds from the sale of a future bond issuance, Metro may incur certain capital expenditures related to projects described in the Parks and Nature Ballot Measure, as defined below, that will be paid for by Metro on an advance basis, with the expectation and intent that Metro will be reimbursed for all such advances out of the bond proceeds as and when the same are issued; and

WHEREAS, United States Treasury Regulation 1.150-2 requires issuers of tax-exempt bonds to declare their intention if the issuers intend to use bond proceeds to reimburse eligible expenditures that are initially funded from other sources; now therefore

#### BE IT RESOLVED by the Metro Council that:

- 1. The Metro Council submits to the qualified voters of the Metro Area the question of authorizing general obligation bonds in an amount not to exceed \$475 million for the purposes of protecting natural areas, water quality and fish and wildlife habitat and connecting people to nature, as further set forth in the attached the attached Exhibit A through G (the "Parks and Nature Ballot Measure");
- 2. Metro may issue the bonds from time to time in one or more series. Any series of bonds may mature over a period of not more than 30 years from the date of issuance;
- 3. No bond measure funds may be used to condemn or threaten to condemn land or interests in land, and all acquisitions of land or interests in land with bond measure funds will be on a "willing seller" basis;
- 4. The Metro Council certifies the Ballot Title attached as Exhibit H (with such changes as an Authorized Representative, as defined below, may approve) for placement of the Parks and Nature Ballot Measure on the ballot for the November 5, 2019 General Election;
- 5. The Metro Council authorizes and directs the Metro Chief Operating Officer, the Metro Chief Financial Officer or the Metro Attorney, or their respective designees (each, an "Authorized Representative"), each acting individually, to file with the county elections office the Ballot Title and

- related explanatory statement prepared by the Authorized Representative pursuant to Metro Code Section 9.02.020;
- 6. The Metro Council authorizes and directs the Authorized Representative to submit the Ballot Title to the Tax Supervising and Conservation Commission in a timely manner, as required by law; and
- 7. The Metro Council further authorizes and directs the Authorized Representative to take all other actions necessary for placement of the Parks and Nature Ballot Measure on the ballot for the November 5, 2019 General Election in a manner consistent with and in furtherance of this Resolution; and
- 8. The Metro Council hereby declares its official intent, for the purpose of establishing compliance with the requirements of United States Treasury Regulation 1.150-2, to reimburse eligible expenditures of Metro paid prior to the issuance of general obligation bonded indebtedness issued pursuant to the Parks and Nature Ballot Measure referenced herein with the proceeds of such indebtedness when issued to the extent such reimbursements fall within the limitations described in United States Treasury Regulation 1.150-2. This declaration of official intent does not bind Metro to make any expenditure or incur any debt.

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ADOPTED by the Metro	Council this	day of	. 2019.

# Exhibit A Metro's 2019 Bond Measure to Protect and Connect Nature and People

#### **PURPOSE AND INTENT**

The Metro Council has recognized the need to work together as a region to make this a more livable place for everyone as greater Portland grapples with growth and its impacts. People across the region want a comprehensive approach to keeping greater Portland livable for all.

Our parks and natural areas have long set greater Portland apart from other metropolitan regions. Over the past quarter-century, the region's voters have passed two bond measures that allowed Metro to create a unique regional park system with nature at its heart – and two levies to care for these special places.

Metro has a strong track record of success delivering on commitments made to voters in these funding measures. With voters' continuing support, Metro has worked with partners to protect clean water, restore fish and wildlife habitat, and bring nature closer to hundreds of thousands of people. Metro now cares for more than 17,000 acres of parks, trails and natural areas across greater Portland, including beloved parks like Oxbow and Blue Lake, as well as invaluable natural areas. Metro has also provided more than \$80 million to communities and local park providers to acquire land for parks and trails, improve water quality and provide people with improved access to nature in their neighborhoods.

Although much has been accomplished, there is much more still to do. Investing in parks and nature remains urgent in greater Portland. A growing population and changing climate threaten streams and habitat Oregonians have worked hard to protect. Treasured parks and trails need improvements to keep up with demand and to be welcoming to all. And some communities – particularly communities of color and other historically marginalized¹ communities – still await equitable access to the benefits of public investments. This proposed 2019 bond measure will allow the region to continue efforts protecting water quality and wildlife habitat for generations to come.

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<sup>&</sup>lt;sup>1</sup> Historically marginalized: A limited term that refers to groups who have been denied access and/or suffered past institutional discrimination in the United States and, according to the Census and other federal measuring tools, includes African Americans, Asian Americans, Hispanics or Chicanos/Latinos and Native Americans. This is revealed by an imbalance in the representation of different groups in common pursuits such as education, jobs, housing, etc., resulting in marginalization for some groups and individuals and not for others, relative to the number of individuals who are members of the population involved. Other groups in the United States have been marginalized and are currently underrepresented. These groups may include but are not limited to other ethnicities, adult learners, veterans, people with disabilities, lesbian, gay, bisexual, and transgender individuals, different religious groups and different economic backgrounds. – *University of California, Berkeley (2015). Berkeley Diversity – Glossary of Terms.* 

#### **BOND MEASURE PRINCIPLES**

Based on community and partner engagement and input from stakeholders, the Metro Council approves the following principles to guide the proposed bond measure.

#### Serve communities through inclusive engagement, transparency and accountability.

Continue to build trust and relationships through engagement of the region's diverse communities in the identification, planning and implementation of all Metro bond-funded projects. Develop tools to evaluate and report on impacts, and adjust course as needed.

#### Advance racial equity through bond investments.

Set aspirational goals for workforce diversity and use of minority-owned and diverse contractors identified through COBID (Oregon Certification Office for Business Inclusion and Diversity) and work to reduce barriers to achieving these goals. Demonstrate accountability by tracking outcomes and reporting impacts.

#### Protect clean water for people, fish and wildlife.

Increase the emphasis on water quality as well as quantity in regional land acquisition priorities, including but not limited to protecting headwaters and preventing flooding in urban areas.

#### Protect and restore culturally significant native plant communities.

Prioritize protection and restoration of culturally significant native plants in partnership with greater Portland's Indigenous community in regional land acquisition and management plans.

#### Protect, connect and improve habitat for native fish and wildlife.

Focus on habitat protection for native fish species, such as salmon, trout, steelhead and lamprey, in regional land acquisition and management plans. Restore and enhance habitat for wildlife prioritized in state, federal and regional conservation plans and/or identified as priorities through community engagement. Consider additional opportunities for natural resource protection on working lands consistent with Metro's commitment to protect the agricultural economy and working lands in the greater Portland region.

#### Take care of what we have.

Maintain, update and reinvest in regional and local destinations, particularly those with high visitation and use by communities of color or places/projects identified by communities of color.

#### Make parks and natural areas more accessible and inclusive.

Increase access for those experiencing disabilities through investments using universal design principles and projects that comply with the Americans with Disabilities Act. Work with communities of color, greater Portland's Indigenous community and other historically marginalized groups to identify opportunities for culturally responsive public improvements.

#### Connect more people to the land and rivers of our region.

Provide people with new or improved access to local rivers and streams, natural areas and places for multi-generational activities, healing spaces and community gatherings. Leverage other public and private investments in affordable housing and transportation.

#### Invest in trails for biking and walking.

Focus on closing gaps and completing ready-to-build projects that fulfill the Regional Trails Plan, particularly those identified as priorities by communities of color. Consider proximity to affordable housing and transit and connections to regional or local parks.

#### Support community-led parks and nature projects.

Require greater community engagement and racial equity strategies for local, community-led projects funded by the bond. Prioritize projects identified and created by communities of color and other historically marginalized groups. Hold partners accountable for tracking outcomes and reporting impacts.

#### Make communities more resilient to climate change.

Reduce impacts of climate change through conservation and park development. Emphasize flood control, water quality and availability, urban forest canopy, habitat connectivity, food security and community access to water.

#### PARKS AND NATURE BOND MEASURE SIX PROGRAM AREAS

The proposed bond measure consists of the following elements, as described more fully in the following Exhibits B through G:

1.	Protect and restore land	\$155 million	(Exhibit B)
2.	Support local projects	\$92 million	(Exhibit C)
3.	Nature in Neighborhood capital grants	\$40 million	(Exhibit D)
4.	Take care of Metro parks	\$98 million	(Exhibit E)
5.	Create trails for walking and biking	\$40 million	(Exhibit F)
6.	Advance large-scale community visions	\$50 million	(Exhibit G)

#### **BOND MEASURE PROGRAM CRITERIA**

The Metro Council directed staff to develop common criteria for each of the six program investment areas set forth above to advance racial equity, make communities and natural areas more resilient to climate change and guide project prioritization and selection. These criteria are set forth below. Additional criteria specific to each program area are identified in Exhibits B through G.

#### **Community Engagement and Racial Equity Criteria**

Investments in all program areas must satisfy all of the following community engagement and racial equity criteria.

- Meaningfully engage with communities of color, Indigenous communities, people with low incomes and other historically marginalized communities in planning, development and selection of projects.
- Prioritize projects and needs identified by communities of color, Indigenous communities, low-income and other historically marginalized groups.
- Demonstrate accountability for tracking outcomes and reporting impacts, particularly as they relate to communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Improve the accessibility and inclusiveness of developed parks.
- Include strategies to prevent or mitigate displacement and/or gentrification resulting from bond investments.
- Set aspirational goals for workforce diversity and use of COBID contractors and work to reduce barriers to achieving these goals; demonstrate accountability by tracking outcomes and reporting impacts.

#### **Climate Resilience Criteria**

All projects funded by the bond must identify at least one climate resilience criterion that the project will satisfy from among the following.

- Protect, connect and restore habitat to support strong populations of native plants, fish and wildlife that can adapt to a changing climate.
- Protect and restore floodplains, headwaters, streams and wetlands to increase their capacity to handle stormwater to protect vulnerable communities from flooding.
- Increase tree canopy in developed areas to reduce heat island effects.
- Use low-impact development practices and green infrastructure in project design and development.
- Invest in segments of the regional trail system to expand active transportation opportunities for commuting, recreation and other travel.

#### PROGRAM ADMINISTRATION

Bond proceeds must be spent on capital costs, which could include, but are not limited to, costs for land acquisition, design, planning and construction, general and program administrative expenses, bond issuance costs and reimbursable bond preparation expenses related to community engagement, design, planning and feasibility of the acquisition and capital construction program. General and program administrative expenses include, but are not limited to, assistance from

professional realtors, real estate appraisals, surveys, title reports, environmental and equity evaluations, Indigenous cultural contractors and design and engineering services. Bonds mature in not more than 30 years. The Metro Council may annually allocate interest earnings on unspent bond proceeds to the capital costs of any Metro bond program area described in the remaining exhibits.

Program funding amounts set forth above are approximate based on a rate not to exceed 19 cents per \$1,000 of assessed value and the assumption that Metro will sell tax-exempt bonds. Maximum funding amounts for any program area are set forth in the following Exhibits B through G. If taxable bonds are required in any program area, funding for that program area will be adjusted based on proceeds received.

#### **ACCOUNTABILITY AND IMPACT ANALYSIS**

An independent community advisory committee will review progress in the implementation of Metro's bond measure, including protection of land, local and community project implementation, capital construction of Metro park and regional trail projects, and grant program administration. This committee, the Natural Areas and Capital Program Performance Oversight Committee, gives the Metro Council and the region's residents an independent, outside review of the capital program. The committee's charge and responsibilities will include oversight of Metro's efforts to meet the racial equity and climate resiliency criteria and outcomes described in this measure.

An annual financial audit of the expenditure of the bond proceeds will be conducted by a public accounting firm and the results published on Metro's website.

# Exhibit B Protect and Restore Land

In this Metro program area, Metro will use bond funds to protect and connect greater Portland's special places, especially river and stream banks, headwaters, floodplains, wetlands, oak and prairie habitat, forests and culturally significant sites, by purchasing land from willing sellers and restoring it to support plants, animals and people. In addition to the criteria below, all projects must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A.

#### **Program activities**

- Acquisition of property, including but not limited to using fee simple purchases and easements
- Pilot project for community-led, racial justice focused land acquisition with an allocation of up to \$15 million from this Metro program area
- Stabilization of new land acquisitions
- Major capital restoration projects including, but not limited to, removal or replacement of culverts and dams on fish-bearing streams; restoration of native plant communities and opportunities to bring nature back into urban areas

#### Program criteria

Program investments must satisfy at least one of the following criteria.

- Protect clean water for people, fish and wildlife. Improve water quality and quantity.
   Protect headwaters, wetlands, floodplains, and riparian areas and help prevent flooding in urban areas.
- Protect and restore culturally significant plant communities. Prioritize culturally significant plants in partnership with greater Portland's Indigenous community.
- Protect, connect and improve habitat for native fish and wildlife. Increase focus on salmon, trout, steelhead and lamprey.
- Restore and enhance wildlife habitat prioritized in federal, state and regional conservation plans and/or identified through community engagement.
- Acquire land to provide future potential access to nature for people, scenic views, and community gathering spaces. Prioritize land acquisition with the potential to increase access to nature for communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Acquire and restore land in urban areas, prioritizing investments in nature closer to where people live.

Demonstrate Metro's commitment to protecting farm land, food security and the
agricultural economy in the greater Portland region by supporting the protection of natural
resources on working lands and increasing access to sustainably managed working lands.

#### METRO LAND ACQUISITION REFINEMENT

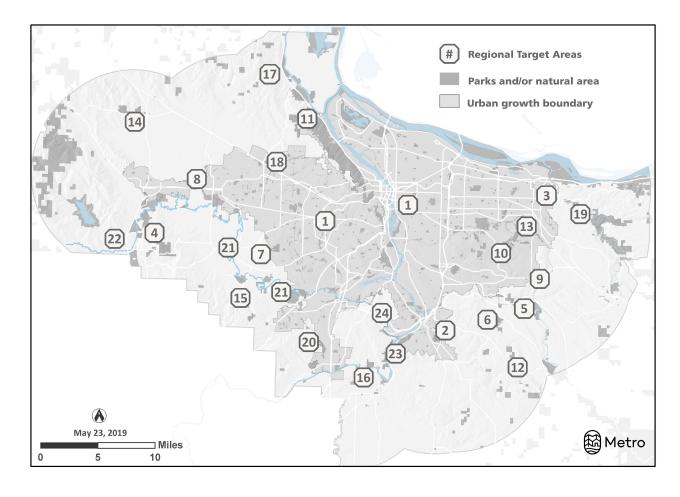
Target areas for land acquisition are conceptual only and contain more potential natural area land than Metro could ultimately purchase. Following approval of this bond measure, Metro will work with community members, local partners, governments, soil and water conservation districts, natural resource experts, members of greater Portland's Indigenous community and others to gather additional information about each individual target area to begin refining acquisition priorities and identifying parcels that would be important to protect. Metro calls this process refinement.

Metro is committed to a meaningful community engagement process for refinement, consistent with programmatic goals for advancing racial equity. During refinement the Metro Council will define for each target area where Metro is authorized to buy land and may establish acreage goals or other metrics. As part of the refinement process, Metro will update the Natural Areas Work Plan consistent with this bond measure. The Natural Areas Work Plan provides acquisition parameters within which the Chief Operating Officer will have the authority to acquire property in this Metro program area.

As with previous bond measures, Metro may use bond funds to acquire property and property interests from "willing sellers" only, and must not exercise its power of eminent domain in the implementation of this measure.

#### **REGIONAL TARGET AREAS**

The following target areas are eligible for land protection with Metro bond funding. See map for location information.



#### 1. Urban Area

Investments within the urban growth boundary will target strategic opportunities for Metro to protect and enhance water quality and quantity, fish and wildlife habitat and access to nature. Priority projects enhance habitat connectivity and improve floodplain connectivity for water quality, flood protection and climate change resiliency. Sites with multiple benefits, financial leverage, strong partners, access from transit or trails, access to water and/or identified as a priority for communities of color and other historically marginalized communities will be emphasized.

#### 2. Abernethy and Newell Creeks

Abernethy Creek and its lower tributary Newell Creek provide significant fish and wildlife habitat and habitat connectivity from the foothills of the Cascades to the Willamette River in Oregon City. Home to Metro's Newell Creek Canyon Nature Park, the integrity of the lower Abernethy watershed is threatened by nearby growth and development. Investment will focus on protecting local natural areas and improving the connectivity of existing public land to the Willamette River to benefit water quality and wildlife habitat, especially salmon and lamprey.

#### 3. Beaver Creek (Lower Sandy River)

Beaver Creek's headwaters are located in urbanized or rapidly urbanizing areas of Portland and Gresham. The creek flows to Troutdale and Fairview, and supports native salmon and steelhead. Further investment will consolidate conservation gains made along Beaver Creek's floodplain to its

confluence with the Sandy River. Protecting adjacent upland parcels will improve habitat, wildlife connectivity, water quality and public access.

#### 4. Chehalem Ridge, Wapato Lake and Gales Creek

Includes the Upper Tualatin River, Wapato Lake and the Wapato National Wildlife Refuge, Gales and Carpenter creeks and adjacent Chehalem Ridge. Investment in this target area builds on 20 years of partnership-based land conservation by connecting existing natural areas and expanding conservation of Chehalem Ridge Nature Park, and will protect water quality and wildlife habitat, increase climate change resilience and expand access to nature opportunities. Goals include protecting additional forest areas, headwater streams, oak woodlands and wetlands and culturally important native plants such as Wapato.

#### 5. Clackamas River Bluffs and Greenway

The Clackamas River is one of two priority watersheds for salmon and steelhead recovery in the Willamette Valley. The source of drinking water for 300,000 people, it also supports Pacific lamprey and offers some the region's best opportunities for wildlife habitat conservation and river access for people. Investment in this target area helps connect existing public lands and expand efforts to new priority areas of the lower Clackamas River, the confluence with Eagle Creek and the headwaters of Foster Creek.

#### 6. Clear Creek

Clear Creek is home to one of the most important remaining runs of native coho and Chinook salmon in the region, and delivers cool, clean water to the Clackamas River. Investment in this target area will enhance Metro's Clear Creek Natural Area, conserving salmon, steelhead, lamprey, oak savanna, wetlands and large contiguous forest tracts.

#### 7. Cooper Mountain

Once at the outer fringe of urban growth, Cooper Mountain Nature Park is now firmly located within the fast-growing city of Beaverton. Investment in this target area will continue efforts to protect the long-term health of this popular nature park including oak- and prairie-dependent plants and wildlife, through strategic park expansion and enhancing connections to the nearby Tualatin River.

#### 8. Dairy and McKay Creeks

Protects floodplains, stream banks and associated wetlands of two major tributaries of the Tualatin River located between Hillsboro and Cornelius and Forest Grove. Investment in this target area will improve water quality and wildlife habitat by connecting or expanding habitat patches. New goals include protecting significant prairie plants needed for ceremony and first foods, such as camas, a need identified by greater Portland's Indigenous community members. Offers opportunities for future public access.

#### 9. Deep Creek and Tributaries

The steeply wooded slopes of the canyons of Deep Creek and its tributaries in eastern Clackamas County near Boring hold some of the region's most extensive contiguous wildlife habitat including salmon, steelhead and lamprey. The creek serves as the principal corridor connecting the Clackamas River to habitat areas within the more urbanized areas to the north. Land protection will

focus on connecting existing public land along the creeks and their associated uplands to improve fish and wildlife habitat, water quality and climate change resilience.

#### 10. East Buttes

The remaining undeveloped wooded slopes of extinct lava domes the eastern part of the Portland metropolitan region provide special opportunities to protect water quality and connect natural areas for wildlife habitat and corridors from the edge of the Cascade foothills to developed areas such as Scouters Mountain and buttes in the Damascus area. Investment in this target area will serve dual goals of connecting gaps in existing public lands and connecting the network south to the Clackamas River to enhance habitat quality and climate resilience.

#### 11. Greater Forest Park Connections

Builds on success protecting and connecting Forest Park to Rock Creek improving habitat and wildlife connectivity. Investments will focus on connecting Ennis Creek, Burlington Creek, McCarthy Creek and North Abbey Creek natural areas to each other and surrounding areas, and creating wildlife connections to the north and west.

#### 12. Highland Ridge

Expansive forested ridges and canyons located between Oregon City and Estacada provide a new opportunity for a future regional destination and important wildlife connections to the Cascade foothills. Investment in this target area supports additional protection of lower portions of Willamette and Clackamas River headwaters including Abernathy and Clear creeks for improved water quality in these important salmon streams and large forest habitats.

#### 13. Johnson Creek Floodplain and Headwaters

Johnson Creek remains one of the most densely urbanized creeks in the greater Portland area and is a regional conservation success story in the making, with reduced flooding, improving water quality and wildlife habitat and recovering salmon populations as a result of concerted conservation efforts by many partners. Investment in this target area will build on the achievements of the past 20 years by closing gaps in public stewardship in the floodplain and headwaters, creating additional flood protection opportunities and enhancing water quality, late season flow, wildlife habitat and climate resilience for people and nature.

#### 14. Killin Wetlands

One of the largest peat soil wetlands remaining in the Willamette Valley, Killin Wetlands ranks among Oregon's greatest wetlands and provides regionally significant bird habitat. Investment in this target area will protect habitat for rare plants and animals, including native plants of special importance to greater Portland's Indigenous community. Additional protection will enhance habitat connections to the Coast Range.

#### 15. Lower Tualatin Headwaters

Investment in this target area protects water quality and late season flow volume in the Lower Tualatin River, as well as an important habitat corridor connecting the Tualatin Floodplain with Chehalem Ridge. Continued efforts build on protection of land along Baker Creek and expand

conservation efforts to adjacent Heaton Creek, which offers regionally significant salmon and steelhead habitat protection opportunities.

#### 16. Molalla Oaks, Prairies and Floodplains

This target area has been identified through working with members of greater Portland's Indigenous communities. Investment in this target areas will help sustain the area's vibrant and culturally important native plants and wildlife by protecting and connect oak, prairie and floodplain habitats in the middle Willamette Valley with Canemah Bluff, Willamette Narrows, and the Willamette Greenway to the north.

#### 17. Multnomah Channel Headwaters

West of Highway 30 and north of Metro's Burlington Creek Forest Natural Area, this target area consists of large forested parcels that protect headwater streams flowing into Multnomah Channel and the Multnomah Channel Marsh Natural Area. Investment in this target area provides an opportunity to expand large forest preserves north of Forest Park, promotes creation of old-growth forests and protects water quality and wildlife habitat. This target area also provides opportunities to improve access to nature for people close to urbanized areas.

#### 18. Rock Creek (upper and middle forks)

A major tributary of the Tualatin River, Rock Creek and its tributaries are under increased development pressure as urban growth expands throughout the watershed. Investment in this target area will help protect the areas around North Abbey Creek Natural Area in the upper Rock Creek watershed and build on efforts to protect land downstream inside the urban growth boundary. Expanding the target area to the west in the Rock Creek's lower reaches can protect additional floodplains and other Rock Creek tributaries, contributing to water quality.

#### 19. Sandy River

The free-flowing, wild and scenic Sandy River originates on Mount Hood, joining the Columbia River in Troutdale, and is a regional anchor for salmon, steelhead and lamprey recovery. Investment in this target area will focus on connecting existing public lands for water quality, fish and wildlife habitat, and protecting scenic values and access to nature for people.

#### 20. Tonguin Oak Woodlands

Investment in this target area provides additional protection for Graham Oaks Nature Park and the Coffee Lake Creek Wetlands, protecting and connecting remaining wetlands, upland forests, headwaters and oak woodlands. Emphasis includes an important habitat corridor to Chehalem Ridge. Closing gaps in this target area will connect the Tualatin with the Willamette, link Metro lands to the Tualatin National Wildlife Refuge, and preserve remnant landscapes created by the Ice Age Missoula Floods.

#### 21. Tualatin River Floodplain

The Tualatin River is unique in our region for its broad and active floodplain, and helps supply drinking water to more than 300,000 people in Washington County. Investment in this target area will build on previous efforts by multiple organizations to protect and enhance water quality, flood control and late season flow while supporting the recovery of salmon and other wildlife and plant

populations, especially imperiled prairie and oak species, while creating opportunities for future public access to the Tualatin River.

# 22. Wapato Lake to the Coast Range Connection

Investment in this target area will help connect the Chehalem-Wapato Lake area with the Coast Range to improve the long-term viability of wildlife corridors and provide climate change resilience.

#### 23. Willamette Narrows and Canemah Bluff Connections

This target area includes a regionally significant habitat corridor and gateway to Willamette Falls, Oregon City and urbanizing areas of the lower Willamette River. In this stretch, the Willamette River flows through rocky islands and past steep bluffs unlike any other area of the lower river. Investment in this target area can protect some of the region's highest-quality wildlife and fish habitat, as well as regionally rare native plant species.

# 24. Wilson, Pecan and Fields Creeks

Wilson, Pecan and Fields creeks all flow into the Tualatin River. Investment in this target area will protect land along these tributary creeks to provide cool, clean water for fish and wildlife. Additional stream protection will also improve connections for wildlife from the river to protected public lands in Lake Oswego and West Linn.

The 24 target areas above will be the first priority for acquisitions from bond proceeds. Other critical natural areas and greenways identified in the 1992 Metropolitan Greenspaces Master Plan, the 2002 Regional Greenspaces Concept Map and the 2005 Nature in Neighborhoods Map (Fish & Wildlife Habitat Protection Program, Resources Classification Map) may be acquired if proposed regional target areas become degraded, cost prohibitive or otherwise infeasible as determined by the Metro Council following a public hearing. Additionally, the Metro Council may add new target areas if existing target area goals have been achieved, as determined by the Metro Council following a public hearing.

The Metro Council intends to use a variety of methods to protect water quality and the natural areas identified in this bond measure. These methods include, but are not limited to, buying fee title to land, acquisition of trail easements and conservation easements (such as over working agricultural lands or natural areas) and the purchase of development rights, either alone or in partnership with other public entities. Donations, bequests and grants will be sought to enable the program to protect and preserve additional land.

#### LAND MANAGEMENT

Natural areas and trail corridors acquired by Metro will be maintained by Metro with the property interest owned by Metro, except where Metro and a local government partner may agree otherwise. Metro may operate and maintain these lands or enter into cooperative arrangements with other public agencies or appropriate community organizations to manage them. All lands acquired with Metro bond funds will be managed in a manner consistent with the purposes of the bond measure, restrictions on general obligation bond funding, and Metro's parks and nature mission.

#### **STABILIZATION**

Stabilization is defined as tasks required to place land into its intended natural state after acquisition by Metro or another public agency. Those tasks include, but are not limited to, vegetation management, tree and shrub planting, replacement or installation of structures such as culverts, gates or fences, removal or demolition of structures, environmental remediation and riparian/wetland restoration activities. Stabilization activities are typically completed within five years after acquisition and must be guided by a stabilization plan.

### **RESTORATION**

Habitat restoration projects can create rapid and dramatic improvement in water quality, fish and wildlife habitat and the abundance of culturally important native plants and habitat on existing or new public land, greatly increasing the value of the property to the community. Restoration projects eligible for bond funding meet the rules for capital spending, such as enhancing wetland water cycles, enhancing or reconnecting salmon, steelhead and lamprey habitat, and improving or retiring old and failing road systems that threaten water quality.

# Exhibit C

# Support Local Projects: "Local Share" Guidelines

In this local program area, Metro will distribute up to \$92 million in bond funds to cities, counties and other park providers across greater Portland to protect land, restore habitat, and build and care for parks that connect people to nature in local communities.

Metro's previous bond measures allocated \$25 million (1995) and \$44 million (2006), respectively, to local park providers for approved investments in local parks, trails and natural areas. Community and stakeholder feedback for this bond indicates strong support for continued Metro funding of local projects implemented by local park providers, as long as Metro's commitments to racial equity and community engagement are fulfilled. These requirements include Metro holding local governments accountable for meaningful engagement with communities of color and other historically marginalized communities, and reporting to Metro how this engagement determined local investment priorities, implementation strategies and project impacts.

Bond measure funds will be provided directly to local cities, counties and park districts in existence as of June 6, 2019, on a per capita basis, to protect water quality, fish and wildlife habitat or connect people to nature, for investments of the type described below:

# Eligible local share bond investments are as follows:

- Natural areas or park land acquisition
- Fish and wildlife habitat restoration, habitat connectivity enhancements
- Maintaining or developing public access facilities at public parks and natural areas
- Design and construction of local or regional trails
- Enhanced or new learning/environmental educational facilities

# Program criteria

In addition to meeting the community engagement, racial equity, and climate resilience criteria set forth in Exhibit A, projects funded through this program must meet at least one of the program criteria listed below:

- Improve critical capital infrastructure to ensure that parks are safe and welcoming.
- Improve accessibility and inclusiveness of developed parks.
- Provide culturally responsive public improvements as identified by greater Portland's Indigenous community and/or communities of color.
- Improve the visitor experience by investing in new or existing park amenities.
- Improve access to nature for local communities identified as "nature-deficient".

- Improve the efficiency and effectiveness of operations and maintenance of developed parks.
- Provide new or expanded access to nature, particularly in proximity to neighborhoods, centers, corridors or transit.
- Improve access to water with scenic and/or recreational opportunities.
- Acquire land that could provide future access to nature for people, scenic views, and community gathering spaces.
- Protect and improve water quality and quantity, with an emphasis on headwaters, wetlands, floodplains, riparian areas.

Following bond approval, local park providers must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A, as an integral part of project identification, selection and implementation. Metro will provide technical support including demographic and park access data (i.e. park deficiency analysis) and best practices.

Following this engagement, at a public meeting, the governing body of each local park provider must approve its desired local share projects prior to project initiation. In addition, the park provider must enter into an Intergovernmental Agreement with Metro, to be approved by the Metro Council and the governing body of the park provider. The Intergovernmental Agreement will include the approved local projects and the other requirements set forth in this Exhibit C.

Selected local share projects may be substituted if targeted land acquisition or proposed improvements become degraded, cost prohibitive or otherwise infeasible. Additionally, local park providers may add projects to their list if approved projects are less expensive than anticipated or become funded through other sources. Local park providers must notify the Metro Council in writing in advance of proposed substitutions and demonstrate how the substitute project meets this program's criteria and guidelines. The Metro Chief Operating Officer will determine whether proposed projects meet the Metro Council's policy direction set forth in this bond measure and any future Metro Council guidance consistent with this measure.

Projects funded by the 2019 bond measure must be maintained for their intended natural area, wildlife habitat, water quality, trail, or recreation purpose. Agreements for local park providers to acquire any interest in land must be negotiated with willing sellers only. Local park providers must not exercise their powers of eminent domain in the implementation of this measure.

The following local park providers are eligible for Metro bond funding:

Beaverton Happy Valley
Cornelius Hillsboro
Durham Johnson City
Fairview King City
Forest Grove Lake Oswego
Gladstone Milwaukie
Gresham Oregon City

Portland Wilsonville
Rivergrove Wood Village
Sherwood Clackamas County
Tigard Washington County

Troutdale North Clackamas Parks and Recreation District
Tualatin Tualatin Hills Park and Recreation District

West Linn

Local park providers may opt out or designate other eligible local park providers to receive and disburse their portion of Metro funds if they lack capacity to implement an effective local share project or program. Staff, overhead and indirect costs in the local share program may not exceed 10 percent of the cost of any project.

# Additional guidelines for local land acquisition with Metro bond funds

Funding may be used for:

- Fee simple (or easement) purchase of regionally or locally determined significant natural areas, wildlife habitat, trail corridors, neighborhood or community parks.
- Out-of-pocket costs associated with property acquisition.

Any decisions by a local park provider to convey title or grant real property rights to property the park provider purchased with bond proceeds must be made by vote of its duly elected or appointed governing body at a public meeting, in accord with the governing body's adopted public meeting procedures. Any proceeds from the sale of the property, or from the rights to the property, will be used for the purpose set out in the Intergovernmental Agreement with Metro.

The Intergovernmental Agreement must contain the following requirements: 10-year term with one 2-year extension, signage or other recognition at the project site in an appropriate location(s) to acknowledge Metro and any other project partners for project funding; and protection for Metro and bondholders if any bond funds are misspent. After 12 years, the Metro Council will reallocate unspent and unobligated funds in this local program area to another program area(s), up to any maximum program funding amounts. Funds from the bond measure may not be used to replace local funds on projects. Funds from Metro's bond measure should leverage other sources of revenue when possible.

# **Distribution of funds**

Beaverton	\$ 5,709,843
Clackamas County	\$ 5,381,324
Cornelius	\$ 902,546
Durham	\$ 310,665
Fairview	\$ 640,683
Forest Grove	\$ 1,420,103
Gladstone	\$ 852,315
Gresham	\$ 5,416,870
Happy Valley	\$ 1,150,062

Hillsboro	\$ 5,999,692
Johnson City	\$ 230,749
King City	\$ 417,798
Lake Oswego	\$ 2,083,297
Milwaukie	\$ 1,127,000
North Clackamas Parks and Recreation District	\$ 4,508,386
Oregon City	\$ 1,914,446
Portland	\$ 31,821,020
Rivergrove	\$ 229,789
Sherwood	\$ 1,148,149
Tualatin Hills Parks and Recreation District	\$ 8,628,870
Tigard	\$ 3,107,156
Troutdale	\$ 793,376
Tualatin	\$ 1,581,005
Washington County	\$ 3,256,965
West Linn	\$ 1,418,291
Wilsonville	\$ 1,557,445
Wood Village	\$ 392,155
	\$ 92,000,000

# **Exhibit D Award Nature in Neighborhoods Capital Grants**

In this local program area, Metro will provide up to \$40 million for grants funding community-led projects, with an emphasis on benefitting historically marginalized communities. These projects will protect and improve water quality and fish and wildlife habitat, support climate resiliency and/or increase people's experience of nature at the community scale.

This grant program will engage community groups, nonprofit organizations, schools, park providers, soil and water conservation districts and others in neighborhood projects that benefit people and nature. This program is designed to allow communities to meet local needs and new opportunities that may come to light during implementation of Metro's bond program. All projects must satisfy required bond program community engagement, racial equity and climate resilience criteria described in Exhibit A, as well as the requirements set forth below.

#### **Program activities**

- Competitive capital grant program for community-led public/private partnership projects
- Technical assistance to grantees
- Pilot a new "Participatory Grantmaking" approach within this program area

#### Program criteria

Program investments must satisfy at least one of the following criteria.

- Improve human mental and physical health, particularly in communities of color,
   Indigenous communities, low-income communities and other historically marginalized communities.
- Build wealth in communities of color, Indigenous communities, low-income and other historically marginalized communities through contracting and jobs.
- Demonstrate that people of color influenced the project identification, selection, design and implementation.
- Nurture a relationship with land and create educational opportunities (including Science, Technology, Engineering, Art and Math [STEAM] opportunities) and promote careers in the environmental and agricultural sector, especially for people and youth of color.
- Partner with and empower Indigenous people.
- Ensure accessibility for people experiencing disabilities.
- Create easy access to nature from transit and for people walking or biking.
- Consider and approach the issue of houselessness in a sensitive and humanizing way.

# **REQUIREMENTS AND ELIGIBILITY**

# Who can apply

Capital grants are intended to support community-driven initiatives; therefore, partnerships are key to a successful proposal. Tribal governments, public schools, non-profits, community-based organizations, local governments and special districts can apply for grants.

# Minimum program requirements

- Expenses must be associated with capital projects only. Funds cannot be used for general operating expenses.
- Projects that involve the acquisition of properties or easements must be negotiated with willing sellers.
- To maximize the impact of investments, projects must demonstrate strong partnerships between community-based organizations and public (non-federal) agencies.
- The program will allow for flexible match requirements to maximize racial equity outcomes. The program will also encourage projects that leverage additional government and private funding to increase the overall program impacts. Match may be cash, in-kind donations of goods or services, staff time or volunteer hours from sources other than Metro.
- Metro may award funds to a project with conditions of approval, including the need to meet
  matching requirements. Grantees will have up to two years to address these conditions of
  approval before entering into a grant agreement with Metro. Upon entering into a grant
  agreement with Metro, the grantee will have up to three years to complete the project.
  Metro's Chief Operating Officer may approve extensions up to a maximum five-year term if
  a project encounters unforeseeable delays.
- Grant funds must be expended within the Urban Growth Boundary and/or the Metro jurisdictional boundary or as approved by the Metro Council.
- Projects must be clearly achievable given the knowledge, skills and resources available among project partners.
- Applicants must demonstrate that there are long-term designated funds available to maintain the project for its intended purpose.
- Grant funds are typically provided on a reimbursement basis.
- No more than 10 percent of grant funds will be used for staff time directly related to a project; projects that address racial equity may exceed 10 percent as approved by the Metro Council. Overhead and/or indirect costs are not reimbursable, but can be used to meet matching requirements.
- Land or other assets acquired or created with Metro bond funds must be owned by the public and capitalized by a non-federal public entity.
- Grantees will be required to evaluate their projects.

# **GRANT APPLICATION REVIEW AND AWARDS**

Grants will be solicited and awarded at least once per year. More than one process for selecting projects may be created to respond to project size, scope and complexity. The Metro Council will make all grant awards.

A review committee, staffed by Metro, will be established to:

- 1) Review all projects and make funding recommendations to the Metro Council.
- 2) Evaluate the effectiveness of the program.

The review committee will be comprised of no fewer than seven and no more than 11 community members and will reflect the racial, ethnic and economic diversity of the region.

Committee members will be committed to Metro's parks and nature mission and to supporting opportunities for communities of color and other historically marginalized communities to design and build access to nature for their communities.

Expertise will be sought in the following fields:

- Water quality and habitat restoration
- Landscape architecture
- Real estate
- Community development
- Workforce development, job training and apprenticeship programs
- Climate adaptation and resilience policies and practices
- Sustainable development techniques, such as green infrastructure, sustainable agriculture and carbon sequestration.

The grant review committee will:

- Review application materials and processes to reduce barriers for communities of color and other historically marginalized communities to apply with strong proposals.
- Evaluate applications for funding to determine whether they meet the Nature in Neighborhoods capital grants program criteria and whether the applicants and their partners have the capacity to implement their project as described and fiscal accountability.
- Offer suggestions to strengthen applications.
- Adopt a methodology to evaluate, track and report on the program's effectiveness.

Grant review committee members may be provided a stipend for time and expertise provided to the Nature in Neighborhoods capital grant program.

#### Metro staff will:

- Identify and implement innovative methods, through project development and capacity building, to support communities of color and other historically marginalized communities to prepare and submit applications.
- Create selection criteria and program materials that respond to community feedback and the Nature in Neighborhoods capital grants program objectives.
- Consult with experts from a wide variety of backgrounds including those with academic, professional and lived experience on best practices related to water quality, habitat restoration, and traditional ecological knowledge in order to offer technical assistance to applicants and the review committee on creating the greatest benefits for people, plants and wildlife.
- Provide trainings, resources and technical assistance to support applicants with lower capacity and applicants from communities of color through project development and capacity-building.
- Provide assistance to grantees in resolving unexpected situations during project development, permitting, contracting and construction that could influence the project's success.

Nature in Neighborhoods capital grants projects funded by the 2019 bond measure must be maintained for their intended purpose established in the grant application, such as natural area, wildlife habitat, water quality, trail or recreation purpose. After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s). Agreements for any public interest in land must be negotiated with willing sellers. Local governments may not exercise their powers of eminent domain in the implementation of this measure.

# Exhibit E Take Care of Metro Parks

In this Metro program area, Metro will use bond funds to provide safe, welcoming places to connect with nature by completing newer nature parks and maintaining water systems, trails, bathrooms and other amenities at older parks like Oxbow and Blue Lake. All projects must satisfy required bond program community engagement, racial equity and climate resilience criteria set forth in Exhibit A, in addition to the requirements below.

### **Program activities**

- Address capital maintenance, repair and improvement needs at Metro facilities
- Complete nature parks with adopted master plans
- Create new nature parks and access opportunities

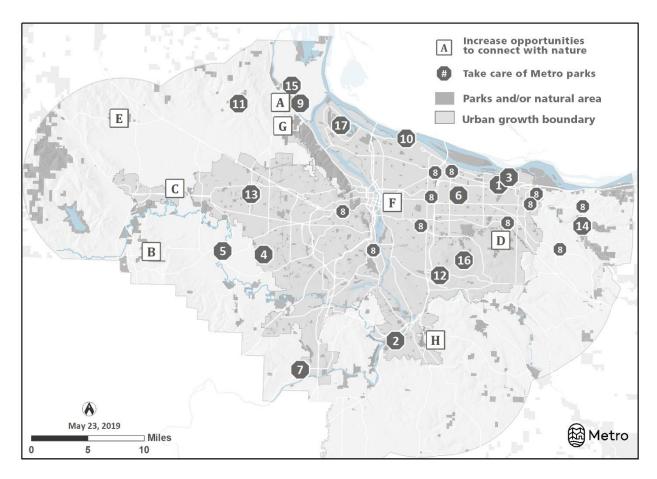
# **Program criteria**

Program investments must satisfy at least one of the following criteria.

- Maintain critical infrastructure and improve visitor experience to ensure that parks are safe
  and welcoming, particularly those with high visitation and use by communities of color, or
  places/projects identified by communities of color.
- Improve visitor experience through investing in new or existing park amenities.
- Improve the efficiency and effectiveness of operations and maintenance of developed parks.
- Provide new or expanded access to nature for people, particularly in proximity to neighborhoods, centers, corridors or transit.
- Provide people with access to water with scenic and/or recreational opportunities.
- Increase access for those living with disabilities through investments in projects using universal design principles and Americans with Disability Act compliance.
- Provide opportunities for culturally responsive public improvements identified by communities of color and/or greater Portland's Indigenous community.
- Provide natural history and site interpretation including compelling and accurate representations of historical individuals, communities and populations.

#### Metro parks and nature destinations

The following Metro parks and natural areas are eligible for capital maintenance infrastructure and accessibility improvements with bond funding. See map for location information.



- 1. Blue Lake Regional Park
- 2. Canemah Bluff Nature Park
- 3. Chinook Landing Marine Park
- 4. Cooper Mountain Nature Park
- 5. Farmington Paddle Launch
- 6. Glendoveer Golf Course and Nature Trail
- 7. Graham Oaks Nature Park
- 8. Historic cemeteries, including Lone Fir Cemetery
- 9. Howell Territorial Park
- 10. M. James Gleason Memorial Boat Ramp
- 11. Mason Hill Park
- 12. Mount Talbert Nature Park
- 13. Orenco Woods Nature Park
- 14. Oxbow Regional Park
- 15. Sauvie Island Boat Ramp
- 16. Scouters Mountain Nature Park
- 17. Smith and Bybee Wetlands Natural Area

# Increasing opportunities for people to connect with nature

The following Metro parks and natural areas have current adopted master plans. Projects in those plans are eligible for bond investments. See map for location detail.

- A. Burlington Creek Forest Natural Area
- B. Chehalem Ridge Natural Area
- C. East Council Creek Natural Area
- D. Gabbert Butte Natural Area
- E. Killin Wetlands Nature Park
- F. Lone Fir Cemetery
- G. McCarthy Creek Forest Natural Area
- H. Newell Creek Canyon Natural Area

The Metro Council may identify new locations for Metro capital investments using bond funding that meet the program requirements described above including capital maintenance, infrastructure and accessibility improvements.

# **Exhibit F Create trails for walking and biking**

In this program area, Metro will provide up to \$40 million to secure land to build new trails and construct missing sections, fulfilling greater Portland's vision for a network of trails where people can relax, exercise and commute.

In addition to the requirements set forth below, all projects must satisfy required bond program community engagement, racial equity and climate resiliency criteria set forth in Exhibit A.

# **Program activities**

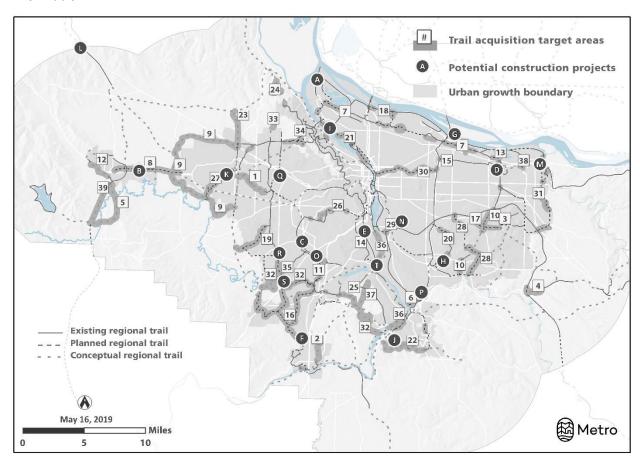
- Support and management of regional trail master planning processes.
- Acquisition of property and easements for trail segments.
- Construction of priority trail segments.
- Competitive capital grant program for local governments for construction of trail segments.

# Program criteria – program investments must satisfy at least one of the following criteria

- Provide people access to streams, rivers and wetlands.
- Include connections to or partnerships with trails of statewide significance.
- Close a gap in existing trail segments or a gap between major destinations.
- Demonstrate that trail acquisition or development has a high level of readiness (e.g. existing master plan, completed land acquisition, completed design work and local agency leadership).
- Leverage other public, private or non-profit investments in the surrounding community.
- Focus on closing gaps and completing ready-to-build projects that fulfill the Regional Trails Plan, including land and water trails, particularly those identified as priorities by communities of color, Indigenous communities, low-income and other historically marginalized communities.
- Consider proximity to affordable housing and transit and connections to regional or local parks, local streams and rivers.
- Prioritize trails likely to be used by communities of color, Indigenous communities, lowincome and other historically marginalized communities.
- Include universal design for people of all abilities.

# POTENTIAL TRAIL ACQUISITION TARGET AREAS

The regional trail corridors eligible for Metro bond funding are set forth below. See map for location information.



#### 1. Beaverton Creek Trail

Acquiring this 3.7-mile gap in the Beaverton Creek Trail between Noble Woods Park and Tualatin Hills Nature Park will connect diverse neighborhoods and schools in Beaverton and Hillsboro.

# 2. Boeckman Creek Trail

Expanding Wilsonville's Boeckman Creek Natural Area will connect future residents and employees in the Frog Pond Plan Area to Memorial Park and the Willamette Greenway.

#### 3. Butler Creek Trail

Gresham's Butler Creek Trail currently connects local neighborhoods to Johnson Creek and the Springwater Trail. Future connections will allow the trail to extend to Butler Creek Elementary School, Gabbert Butte Natural Area and beyond.

### 4. Cazadero and Tickle Creek Trails

Complete the gaps in the Cazadero and Tickle Creek Trails near Barton and the confluence of Deep Creek and North Fork Deep Creek. The partially-complete Tickle Creek Trail will

eventually reach Sandy. Once complete, these trails will connect the greater Portland area to Mount Hood National Forest.

# 5. Chehalem Ridgetop Trail

Completing gaps in the Chehalem Ridgetop Trail and Wapato Lake Trail will connect Forest Grove to Chehalem Ridge Nature Park and the future Yamhelas Westsider Trail.

# 6. Clackamas River Greenway

Complete gaps in the Clackamas River Greenway Trail in Gladstone from Meldrum Bar and Dahl Beach to Ames Memorial Park. This trail offers exceptional recreational and natural experiences along the Clackamas River.

# 7. Columbia Slough Trail

From Kelley Point Park at the confluence of the Willamette and Columbia rivers, this trail runs east along the Columbia Slough to Gresham, passing several natural areas along the way. Complete gaps in the Columbia Slough Trail, including the Cross-Levee Trail, which will connect diverse neighborhoods in northeast Portland to the Slough and Columbia River.

#### 8. Council Creek Trail

The cities of Forest Grove, Cornelius and Hillsboro developed a plan to link their communities with a 6-mile multi-use path following an inactive railroad line. Complete the Council Creek Trail from Hillsboro to Forest Grove.

# 9. Crescent Park Greenway

Hillsboro envisions a trail loop encircling the city. Following McKay Creek, Waible Creek and the Tualatin River, the 11-mile Crescent Park Greenway would draw trail users from all over Hillsboro and beyond. Complete the northern segments of the Crescent Park Greenway Trail following Whipple Creek from McKay Creek to Cornelius Pass Road.

### 10. East Buttes Powerline Trail

This planned 7-mile trail follows a power transmission corridor through the rapidly-growing Pleasant Valley area and will connect the Springwater Trail to Happy Valley and the Clackamas River. Parts of the trail are already built in Happy Valley. This target area prioritizes gaps within Gresham and Happy Valley city limits.

# 11. Fanno Creek Trail

One of the region's signature trails, the Fanno Creek Trail winds for 10 miles through several town centers and community parks in Portland, Beaverton, Tigard, Durham and Tualatin. Complete the last gaps in the Fanno Creek Trail including sections from the Tualatin River to Bonita Road, the Tigard to Lake Oswego Trail from Brown Natural Area to Interstate 5 and from Scholls Ferry Road to 92nd Avenue in Garden Home.

#### 12. Gales Creek Greenway and Trail

Forest Grove's vision for a greenway encircling the city is well on its way to reality. The Old Town Loop Trail and the Highway 47 Trail offer joggers and bicyclists two completed sections of Forest Grove's "Emerald Necklace". Property and easement acquisitions along Gales Creek will help complete a major gap in this loop trail.

#### 13. Gresham-Fairview Trail

This trail connects the Springwater Trail north to the Columbia Slough and Marine Drive Trail. It includes connections to major transit lines, schools and natural areas such as Grant Butte and Salish Ponds and would extend the Gresham-Fairview Trail to Blue Lake Regional Park.

# 14. Hillsdale to Lake Oswego Trail

This urban-yet-natural hiking trail connects the Hillsdale neighborhood in southwest Portland south to Lake Oswego via Marshall Park and Tryon Creek State Natural Area. Completion of the 6-mile trail additional property acquisition.

#### 15. Interstate-84 Trail

This Oregon Department of Transportation-managed commuter trail runs along the Interstate 84 freeway from Parkrose to Fairview. Extending the trail west to connect to the Interstate 205 Trail, Gateway Green and Maywood Park will require land acquisition.

# 16. Ice Age Tonquin Trail

The cities of Wilsonville, Sherwood and Tualatin are collaborating to develop this new trail that interprets the dramatic geologic landscape left behind by the historic Missoula Floods. The Ice Age Tonquin Trail is a system of trails that includes Sherwood's Cedar Creek Trail and Tualatin's Hedges Creek Trail. Once completed, the trail will connect the three cities to destinations such as Heritage Pine Natural Area, Coffee Lake Creek Wetlands Natural Area and the Tualatin Transit Center.

#### 17. Kelley Creek Trail

This partially-completed 3.5-mile trail will connect residents in the rapidly-growing Pleasant Valley area to the Springwater Trail, Powell Butte and Gabbert Butte.

#### 18. Marine Drive Trail

Parallel to the Columbia River, this 20-mile multi-use path stretches from Kelley Point Park in North Portland to Troutdale, connecting several Metro facilities such as Smith & Bybee Wetlands, the Expo Center, M. James Gleason Memorial Boat Ramp and Blue Lake Regional Park. Gaps in the trail remain between Interstate 5 and Northeast 33rd Avenue, including the Peninsula Canal Trail.

#### 19. McKernan Creek Trail

Tualatin Hills Park & Recreation plans to develop this future 4-mile trail in Beaverton's fast-growing South Cooper Mountain area. Connects the Westside Trail to Cooper Mountain Nature Park and the future Reedville Trail.

#### 20. Mount Scott Trail

The Mount Scott Trail follows Mount Scott Creek, connecting Mount Talbert Nature Park to several Happy Valley neighborhoods. A planned extension will follow Veterans Creek to Johnson Creek and the Interstate 205 Trail.

#### 21. North Portland Greenway

Once complete, this trail will provide people an outstanding experience along the lower Willamette River. The planned 10-mile trail will connect diverse neighborhoods and large employment areas to Portland's urban core.

# 22. Oregon City Loop Trail

A multi-use trail loop around Oregon City will connect to Clackamas Community College, the Trolley Trail, the future Newell Creek Trail and Canemah Bluff Natural Area. The loop includes the WPA-era McLoughlin Promenade, the iconic Oregon City Municipal Elevator and the planned Willamette Falls Riverwalk.

# 23. Oregon Electric Railway Trail

This north-south commuter path parallels Cornelius Pass Road along a former streetcar line in Hillsboro. The state-owned rail corridor continues north to Helvetia, providing an opportunity for a scenic rural extension of the trail. Complete the Oregon Electric Railway Trail from Alphorn Lane to the Highway 26-Cornelius Pass Road interchange.

#### 24. Pacific Greenway Trail

The Pacific Greenway Trail is proposed to connect the greater Portland area to the coast via Metro's Burlington Creek Forest and Ennis Creek Forest natural areas, and logging roads in Columbia and Clatsop counties. Complete the Pacific Greenway Trail from Burlington Creek Forest to the Wildwood Trail in Forest Park.

#### 25. Pecan Creek Trail

The planned Pecan Creek Trail will provide hikers a natural trail experience from the Tualatin River upstream to Cooks Butte and Luscher Farm in Lake Oswego.

#### 26. Red Electric Trail

This planned trail traces a former interurban railroad line and quiet neighborhood streets through southwest Portland, connecting Willamette Park to Garden Home Recreation Center, passing several schools and parks along the way.

# 27. Rock Creek Trail

The Rock Creek Trail follows a scenic greenway from Bethany to Hillsboro and will connect to the Tualatin River Greenway in Rood Bridge Park when completed. Complete the planned 13-mile Rock Creek Trail from River Road in Hillsboro to Bethany Lake Park in Tualatin Hills Park and Recreation District.

# 28. Scouters Mountain Trail

From the Springwater Trail in Portland, this planned trail will pass Scouters Mountain Nature Park in Happy Valley before continuing south along Rock Creek to its confluence with the Clackamas River. Complete gaps in the Scouters Mountain Trail from the Springwater Trail in Portland to Highway 212 in Happy Valley.

#### 29. Springwater Trail

The 21-mile Springwater Trail is a former railroad line that connects Portland, Gresham and Boring. The trail parallels Johnson Creek and the Willamette River and connects several

significant parks, natural areas and wildlife refuges, including Oaks Bottom, Beggars Tick, Powell Butte and Gresham's Main City Park. Complete the final half-mile gap in Sellwood.

# 30. Sullivan's Gulch Trail

This planned multi-use path will serve as a radial artery in the region's active transportation network, running along the north side of Interstate 84 from the Willamette River Greenway to the Gateway Transit Center and the Interstate 205 Trail. Complete the Sullivan's Gulch Trail from the Eastbank Esplanade to the Interstate 205 Trail.

#### 31. Troutdale to Gresham Trail

This trail will serve as the easternmost segment in the 40-Mile Loop Trail, connecting downtown Troutdale to Mount Hood Community College and Gresham neighborhoods. Complete gaps from the Sandy River in Troutdale to the Springwater Trail in Gresham.

#### 32. Tualatin River Greenway

Walkers, joggers and bicyclists can experience the Tualatin River from this multi-use path as it passes through Cook Park, Tualatin Community Park and Browns Ferry Park in Tigard and Tualatin. Six miles are currently built with 19 additional miles planned. The trail will one day connect to King City and the Tualatin River National Wildlife Refuge in the west, and to Lake Oswego and West Linn in the east. Complete gaps in the Tualatin River Greenway Trail from the Willamette River confluence to Stafford Road, from Stafford Road to Heritage Pine Natural Area, and from Heritage Pine Natural Area to Roy Rogers Road.

# 33. Waterhouse Trail extension

The Waterhouse Trail is a major recreation and transportation facility that connects Portland Community College's Rock Creek campus to Beaverton. Pursue property and easement acquisitions to extend the Waterhouse Trail north from Springville Road to North Abbey Creek Natural Area.

# 34. Westside Trail - Bethany

This east-west segment of the Westside Trail will connect the community of Bethany to Forest Park and serve as a major bicycle commuting corridor across the Tualatin Mountains. Complete gaps from the Rock Creek Trail in Bethany to Forest Park trailheads in Portland.

### 35. Westside Trail – Bull Mountain

The southernmost four miles of the Westside Trail will connect the Tualatin River and Heritage Pine Natural Area to King City's urban expansion area north to Bull Mountain, Tigard and Beaverton. Complete gaps in the Westside Trail from the Tualatin River to Barrows Road.

#### 36. Willamette Greenway

Complete gaps in the Willamette Greenway Trail from southwest Portland to George Rogers Park in Lake Oswego, and in West Linn. Acquire property for a non-motorized watercraft portage around Willamette Falls to serve Willamette Water Trail users.

#### 37. Wilson Creek Trail

Pursue property and easement acquisitions to complete the Wilson Creek Trail from the Tualatin River to Bergis Road in Lake Oswego.

# 38. Wood Village to Salish Ponds Trail

This proposed trail connects the cities of Fairview and Wood Village to neighborhood schools, low-income housing, natural areas, and two existing regional trails. Complete the trail gap from Bridge Street to the intersection of 238th Drive and Halsey Street in Wood Village.

#### 39. Yamhelas Westsider Trail

This planned 16-mile rail-to-trail will run from Scoggins Creek just north of Gaston through Yamhill and Carlton to Highway 99W near McMinnville. Extend the Yamhelas Westsider Trail from Gaston to Forest Grove along Oregon 47.

# POTENTIAL TRAIL CONSTRUCTION PROJECTS

Trail construction projects eligible for Metro bond funding are set forth below. Prioritization of projects will occur after voter approval of Metro's bond measure.

- A. Columbia Slough Trail, North Slough Bridge
- B. Council Creek Trail
- C. Fanno Creek Trail, Scholls Ferry Road crossing
- D. Gresham Fairview Trail, Sandy Boulevard to Halsey Street
- E. Hillsdale to Lake Oswego Trail, Marshall Park to Tryon Creek State Natural Area
- F. Ice Age Tonquin Trail, Coffee Lake Creek Wetlands
- G. Marine Drive Trail, Interstate 205 gap
- H. Mt. Scott Creek Trail, Sunnyside Crossing
- I. North Portland Greenway
- J. Oregon City Loop Trail, Canemah Bluff
- K. Rock Creek Trail, Peterson Street Natural Area
- L. Salmonberry Corridor, Valley Segment
- M. Sandy River Greenway, Troutdale waterfront
- N. Springwater Trail, Sellwood Gap
- O. Tigard to Lake Oswego Trail, Red Rock Creek Bridge
- P. Trolley Trail, Gladstone segment
- Q. Westside Trail, Highway 26 Bridge
- R. Westside Trail, Tigard segment
- S. Westside Trail, Tualatin River Bridge
- T. Willamette Greenway Trail, Tryon Cove

These trail target areas and construction projects will be the first priority from the bond proceeds. Other regional trails may be acquired if proposed regional trail target areas become degraded, cost-prohibitive or otherwise infeasible as determined by the Metro Council following a public hearing. Additionally, the Metro Council may add new trail target areas or construction projects if warranted, as determined by the Metro Council following a public hearing. After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s).

# Exhibit G Advancing Large-Scale Community Visions

In this program area, Metro will provide up to \$50 million to help deliver large-scale projects that uplift communities by leveraging nature to achieve benefits such as job opportunities, affordable housing and safe, reliable transportation. In addition to satisfying the community engagement, racial equity, and climate resilience criteria set forth in Exhibit A, this program will:

- Catalyze investments in transformative regional-scale projects that increase access to nature for people in urban areas and/or improve the resilience of urban natural areas.
- Leverage with public/private investments in affordable housing, transit and connections to local or regional parks.
- Provide an additional \$20 million in funding for the Willamette Falls Legacy Project and the riverwalk.

# **Program activities**

- Partner with other public agencies and private organizations to create access to nature in regional-scale development projects, as directed by the Metro Council.
- Provide technical assistance and project development support to projects seeking and receiving funding.

### Program criteria

Program investments must satisfy at least one of the following criteria.

- Improve access to nature for people.
- Protect and reclaim rivers, increase tree canopy and/or restore or improve other important natural features in urban areas for the benefit of people and wildlife.
- Create access to nature in a regional or town center, employment area or other areas identified as a priority for investment in Metro's 2040 Growth Concept.
- Foster partnerships between public agencies and between the public and private sectors and/or catalyze private investment by focusing public investments and efforts on specific priority projects.
- Meet a need identified by communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.
- Complement investments in affordable housing and transit or active transportation projects.

# **Program detail**

Projects should make significant progress toward Metro's parks and nature mission of protecting clean water, restoring healthy fish and wildlife habitat and connecting people to nature, as well as support Metro's regional goals for growth management and livable, affordable communities. Projects should enhance the health of urban environments, mitigate the impacts of climate change and provide public access to nature even in the densest areas of the region. Additionally, projects should advance racial equity by meaningfully engaging communities whose voices and interests have not historically been recognized.

This program is focused on strategic capital improvements that will catalyze investments in the community where they are located while demonstrating regional, statewide and/or national significance. Projects are typically complex, multi-disciplinary, multi-stakeholder, public-private partnerships and could include Metro-led projects, such as the Willamette Falls Legacy Project. Partners should ensure limited public resources generate maximum private investment and complement other public investments in schools, roadways, bike and pedestrian routes, public transit and affordable housing.

Projects could be identified through a letter of interest or other invited request for proposal process. The Metro Council will designate a proposal and project review process. Several project review cycles could be necessary, though there may only be one per year. Projects could be funded each cycle up to \$10 million each until all funds are allocated. Metro may help identify potential projects and work with partners to shape the scope, scale and budget of the project being proposed for funding. Projects in which Metro has previously invested may be prioritized for additional funding.

After five years, the Metro Council may reallocate unspent and unobligated funds to other program areas, up to any maximum program funding amount(s).

# **Exhibit H Ballot Title, Question and Summary**

# **BALLOT TITLE**

Caption: Bonds to protect water quality, fish, wildlife habitat, natural areas

Question: Shall Metro protect clean water, natural areas, access to parks and nature; issue

bonds estimated to maintain current tax rate?

If the bonds are approved, they will be payable from taxes on property or property ownership that are not subject to the limits of sections 11 and 11-b, Article XI of the

Oregon Constitution.

Summary: If passed, the measure would:

- Authorize \$475 million in general obligation bonds to continue regional programs to protect and improve water quality in local rivers and streams, and help salmon and other native fish.
- Protect headwaters of local rivers like the Willamette, Tualatin and Clackamas, wildlife habitat, and natural areas. Restores wetlands to control flooding.
- Fund local water quality, wildlife habitat and park maintenance projects, and large-scale community nature access projects.
- Continue Nature in Neighborhoods grants to protect and connect people and nature.
- Maintain Metro's parks, including Oxbow and Blue Lake, and makes these parks
  and natural areas safer, more accessible and welcoming, especially for lowincome families and communities of color.

Due to previous bonds retiring, this program is not expected to increase taxes.

Requires community oversight committee; yearly independent financial audits. Bond costs estimated at \$0.19 per \$1,000 of assessed value annually, approximately \$4.00/month for the average homeowner. Bonds may be issued over time in multiple series and mature in no more than 30 years.

# Meeting summary



Meeting: Nature in Neighborhoods Capital Grants Pilot Program Design and Review

Committee Meeting #1

Date: Tuesday, January 4, 2022

Time: 4:30 p.m. to 7 p.m.

Place: Zoom

Purpose: Orientation, Committee Establishment and Visioning Exercise

Outcome(s): Introduce committee to each other, establish working agreements and decision-

making processes, establish vision for committee work

# Attendees

#### **Committee Members**

Kevin Hughes Alisa Chen Jairaj Singh Blanca Gaytan Farfan Jeffrey Lee Theresa Huang

#### Staff

Andrew Scott, Metro
Humberto Marquez Mendes, Metro
Crista Gardner, Metro
Brandon Goldner, Metro
Gabrielle Brown, Metro (PSU Fellow)
Allison Brown, JLA Public Involvement
Ariella Frishberg, JLA Public Involvement
Amanda Hudson, Participatory Budgeting Oregon (PBO)

### Absent

Anthony M. Bradley

### Welcome and Introductions

Allison Brown, JLA Public Involvement, began the meeting by reviewing Zoom tools and etiquette. She then introduced Andrew Scott, Deputy Chief Operating Officer, who welcomed the group, gave a land acknowledgment, and some project context. After reviewing the agenda, attendees were given an opportunity to introduce themselves to the group.

# Overview and discussion of program scope and schedule

Crista Gardner, Metro, gave an overview of the committee's goals, timeline, and scope. Members of the committee felt this reflected their understanding of the work they had signed up for.

- Q: How much of the actual work are committee members going to be doing, versus Metro staff facilitating and guiding?
  - A: This committee is a recommending body on how the program should proceed. Metro staff
    will take what we hear from you and try and translate it into documents that will be shared
    with Metro Council. There are opportunities for committee members to be more involved,
    but it is not expected.
- Q: What happens if the committee puts in all of this work and then Metro Council doesn't put our recommendations into place? Is there an accountability tool?
  - o A: Metro staff are here to listen to this committee. Metro Council are the ultimate decision makers. As staff, our role will be to document and report out what you've shared.
  - o A: This is a question we should continue to come back to.
- Q: What does communication look like, especially how are you communicating about the work we're doing out to other parts of Metro?
  - A: There is an interest in potentially applying this pilot model to other departments and areas. Staff will be sharing with other departments at Metro both formally (via memos, among other tools) and informally (through regular check ins, among other methods).
- Q: Will there be a broader effort to do community engagement or are we representing the community in these meetings?
  - o A: Both. You are serving as representatives of the community and we will also be doing additional community outreach.
- Q: Allison Brown asked committee members to share what support they'd like from staff and how they'd prefer to receive communications?
  - o A: Adequate time to prepare and digest information before meetings.
  - o Metro will share links to the Sharefile where committee members can download files as they get uploaded.
  - Metro has a lot of resources and it would be helpful to understand what those are and how to access them.
    - There are two full time staff devoted to this work specifically Crista and Gabrielle.
    - After the meeting, Metro will share out a list of staff and resources that are connected to this program.
    - Allison is available to answer questions and problem solve around process-related challenges or issues.

# **Operating Rules and Working Agreements: Discussion**

The group reconvened after a brief break. Humberto Marquez Mendez, Metro, and Allison Brown presented on initial community agreements. After talking through each one, Allison asked committee members if they would like to add or change any agreements.

- Change "Step up/step up" to "Move up/move up" and "Take space, make space"
- Hold a brave space and speak truth to power
- We commit to working towards solutions same team, and here together
- Be open to new ideas, approaches: lots of things are possible!

Allison Brown took a "temperature check" to see how committee members feel about the list of agreements. There was general agreement from the group that they were okay with the agreements and ready to keep moving.

Next, the group discussed the process for group decision making. Allison proposed a "modified consensus" approach for decision making.

• A committee member suggested the "Stepladder Method," a technique for consensus building that can help avoid group think. This process can be time consuming, so it was suggested it could be used for specific kinds of decisions.

Allison took a temperature check and the group agreed to use the modified consensus model for the time being.

# **Next Steps and Closing**

Crista Gardner thanked Allison Brown and the committee members for their time both during the meeting and in preparing for the meeting. Allison reviewed upcoming tasks for committee members and staff:

- Committee members should check their calendars and confirm 4:30-6:30pm on every other Tuesday.
  - o February 1st is Chinese New Year and does not work for at least one committee member
  - o One committee member has a conflict on the first Tuesday of every month
    - Staff will send an agenda and reading materials beforehand the goal is to have it to members a week beforehand but because of the frequency of meetings there may not be that much lead time.
    - Metro staff will be putting together the list of resources available to committee members, including a list of who to contact about what.

# **Next Meeting**

January 18th, 4:30-6:30.

# **Appendix A: Zoom Meeting Chat**

Ariella Frishberg, she/her, JLA: Name, pronouns, where you're joining us from, and a time you had a say in a government decision

Allison Brown (she/her): We'll go to Kevin, Blanca and Amanda next

Allison Brown (she/her): \*\*Also staff! When it's your turn, please share your role in this project

Allison Brown (she/her): Up next: Jairaj, Humberto and Gabrielle

Allison Brown (she/her): Let's go to Jeffrey, Crista, and Ariella next

Alisa Chen (they/them): I have to head out now– I'm looking forward to working with y'all!

Allison Brown (she/her): HI Theresa: welcome! We're doing introductions, with our names,

pronouns, where we're joining from in the region, and a time that we had a say in the government decision

Allison Brown (she/her): We'll go to Brandon and Theresa next

Allison Brown (she/her): And Andrew to finish up!

Ariella Frishberg, she/her, JLA: oh, and I'm in SE Portland - Jade District

Jeffrey Lee (he/him) - EDRR/NA/BIOSCI: OOPS! I'm also in SE Portland - Brentwood Park represent!

Allison Brown (she/her): Jeffrey we're neighbors!

Kevin Hughes - (he/him): Getting info beforehand (in moderation, of course) will also help people formulate their own opinions beforehand.

Theresa Huang (she/hers): some Tuesdays I will have some conflict

Kevin Hughes - (he/him): I will need to check.

Jairaj Singh | they/he | Unite Oregon: Same ^^^ but I can coordinate

Allison Brown (she/her): You can reach Allison via text during emails (or call me whenever) at XXX Allison Brown (she/her): sorry not emails, but meetings

Humberto (he/him): You can reach out to Humberto at XXX

Jairaj Singh | they/he | Unite Oregon: I've heard \*Step up, step back\* ...is 4th bullet point suppose to be \*Step up, step up\*?

Jairaj Singh | they/he | Unite Oregon: I like that Jeffrey

Kevin Hughes - (he/him): I like the phrasing that says "working towards..." because it puts the goal in front of us and does not conflict with #6.

Ariella Frishberg, she/her, JLA: for the notes - that was called the Stepladder Method?

Kevin Hughes - (he/him): Yes

Theresa Huang (she/hers): will the meetings be only after 5pm?

Theresa Huang (she/hers): oh sorry 4:30

Brandon Goldner | he/him | Metro staffer: I spy a cat! :)

Gabrielle Brown (she/her/Mrs.) | Oregon Metro: Every other week

Theresa Huang (she/hers): I do have conflict on every first Tuesday of the month

Jeffrey Lee (he/him): Excited to learn and be creative with you all! =)

Crista (she/her): Alisa, Here are the materials from the meeting:

https://oregonconventioncenter.sharefile.com/home/shared/fo042163-dd7c-45d2-84c9-

2ef7d0c6f780

Crista (she/her): I'm goin g to step off. Thank you!!

Crista (she/her): https://oregonconventioncenter.sharefile.com/d-

s5e79c6af4eea4ba2a3742885e4d3b8ce

# Appendix B: Land acknowledgement - Oversight Committee

As we kick off this work on a committee charged with building on the legacy of investments in our region's natural spaces, we want to acknowledge that all of the Metro region, Oregon and the United States are Indian Land.

The greater Portland area is built upon the ancestral homelands, villages and traditional use areas of multiple Indigenous tribes and bands who have stewarded these lands we cherish since time immemorial.

The lands at the confluence of the Willamette and Columbia rivers have long served as a major crossroads for the economic, social and political interactions of tribal nations for thousands of years and a place of significance in the homelands and traditional territories of many tribal nations.

We owe a special acknowledgement to the many tribes and bands and their descendants who ceded these lands in treaties with the United States.

We recognize the strong and diverse tribal nations and Native communities in our region today and offer respect and gratitude for their stewardship of these lands past, present and future. Metro seeks to establish meaningful relationships and explore opportunities to collaborate and consider tribal priorities and interests in our work, including our parks and nature bond work. We are building our understanding of tribal interests in the greater Portland area as we implement our parks and nature work.

As we learn more, we hope to refine Metro's approach to land acknowledgements in the future; We recognize land acknowledgements are important and can be sensitive. We are hoping to learn more to integrate this into our work appropriately and in a good way honoring tribal interests going forward.



For Metro use: Supplier No: \_\_

# **Request For Taxpayer Information**

Please see attached pages for IRS General Instructions

Federal law requires a W-9 form be on file with the Employer ID number or Social Security number along with an authorized signature in order for Metro to make a payment. PAYMENTS WILL BE PLACED ON HOLD UNTIL THIS FORM IS RECEIVED BY METRO. Please complete this form with authorized signature and email to <a href="mailto:submitdocuments@oregonmetro.gov">submitdocuments@oregonmetro.gov</a>. If you have questions regarding this form, please call 503-797-1898.

Legal name (as shown on your income tax return)					
Business name or DBA (if different from above)					
Corporate Status (check all that apply)  Non/Not for Profit Foreign Corporation Government Agency	Legal Status  ☐ Individual/Sole Proprietor ☐ Other (specify): ☐ C Corporation ☐ S Corporation ☐ Partners ☐ Limited Liability Company. Enter the tax classification Choose an item.	☐ Individual/Sole Proprietor ☐ Other (specify): ☐ C Corporation ☐ S Corporation ☐ Partnership			
Business Classification:	☐ Minority-Owned       Certification No.       State:       Cert Date:         ☐ Women-Owned:       Certification No.       State:       Cert Date:         ☐ Disadvantaged:       Certification No.       State:       Cert Date:         ☐ Emerging Small:       Certification No.       State:       Cert Date:         Emerging Small Expire Date:	□ Women-Owned:       Certification No.       State:       Cert Date:         □ Disadvantaged:       Certification No.       State:       Cert Date:         □ Emerging Small:       Certification No.       State:       Cert Date:			
Exemptions (see instructions)	Exempt payee code (if any) Choose an item.  Exemption from FATCA reporting code (if any) Choose an item.				
Taxpayer Identification numb					
Employer Identification N	umber (EIN)				
(For Corporations, Trusts, Estates Registered Nominees or other tax	, Pension Trust Associations, Clubs, Religious, Charitable, Educational, Partnerships, Brokers, exempt organizations)				
Social Security Number (SSN)					
(For Individuals and Sole Propriet	orships)				
Certification – Under penalties of perjury, I certify that:  1) The number shown above is my correct taxpayer identification number (or I am waiting for a number to be issued to me), and 2) I am not subject to backup withholding because: (a) I am exempt from backup withholding, or (b) I have not been notified by the IRS that I am subject to backup withholding as a result of a failure to report all interest or dividends, or (c) the IRS has notified me that I am no longer subject to backup withholding, and 3) I am a U.S. citizen or other U.S. person (defined below), and 4) The FATCA code(s) entered on this form (if any) indicating that I am exempt from FATCA reporting is correct.					
Certification instructions. You must cross out item 2 above if you have been notified by the IRS that you are currently subject to backup withholding because you have failed to report all interest and dividends on your tax return. For real estate transactions, item 2 does not apply. For mortgage interest paid, acquisition or abandonment of secured property, cancellation of debt, contributions to an individual retirement arrangement (IRA), and generally, payments other than interest and dividends, you are not required to the sign the certification, but you must provide your correct TIN.					
Signature	Date				
Print Name	Print Name Title				
	Physical Address (Required) Remit To Address (If Different	ent)			
Street 1					
Street 2					
City					
State, Zip Code					
Telephone					
Fax					
Contact Name					
Email					
Website					

Form W-9 (Rev. 8-2013) Page 1

# **General Instructions**

Section references are to the Internal Revenue Code unless otherwise noted.

**Future developments.** The IRS has created a page on IRS.gov for information about Form W-9, at *www.irs.gov/w9*. Information about any future developments affecting Form W-9 (such as legislation enacted after we release it) will be posted on that page.

#### **Purpose of Form**

A person who is required to file an information return with the IRS must obtain your correct taxpayer identification number (TIN) to report, for example, income paid to you, payments made to you in settlement of payment card and third party network transactions, real estate transactions, mortgage interest you paid, acquisition or abandonment of secured property, cancellation of debt, or contributions you made to an IRA.

Use Form W-9 only if you are a U.S. person (including a resident alien), to provide your correct TIN to the person requesting it (the requester) and, when applicable, to:

- 1. Certify that the TIN you are giving is correct (or you are waiting for a number to be issued),
  - 2. Certify that you are not subject to backup withholding, or
- 3. Claim exemption from backup withholding if you are a U.S. exempt payee. If applicable, you are also certifying that as a U.S. person, your allocable share of any partnership income from a U.S. trade or business is not subject to the withholding tax on foreign partners' share of effectively connected income, and
- Certify that FATCA code(s) entered on this form (if any) indicating that you are exempt from the FATCA reporting, is correct.

**Note.** If you are a U.S. person and a requester gives you a form other than Form W-9 to request your TIN, you must use the requester's form if it is substantially similar to this Form W-9.

**Definition of a U.S. person.** For federal tax purposes, you are considered a U.S. person if you are:

- · An individual who is a U.S. citizen or U.S. resident alien,
- A partnership, corporation, company, or association created or organized in the United States or under the laws of the United States,
- · An estate (other than a foreign estate), or
- A domestic trust (as defined in Regulations section 301.7701-7).

Special rules for partnerships. Partnerships that conduct a trade or business in the United States are generally required to pay a withholding tax under section 1446 on any foreign partners' share of effectively connected taxable income from such business. Further, in certain cases where a Form W-9 has not been received, the rules under section 1446 require a partnership to presume that a partner is a foreign person, and pay the section 1446 withholding tax. Therefore, if you are a U.S. person that is a partner in a partnership conducting a trade or business in the United States, provide Form W-9 to the partnership to establish your U.S. status and avoid section 1446 withholding on your share of partnership income.

#### **Updating Your Information**

You must provide updated information to any person to whom you claimed to be an exempt payee if you are no longer an exempt payee and anticipate receiving reportable payments in the future from this person. For example, you may need to provide updated information if you are a C corporation that elects to be an S corporation, or if you no longer are tax exempt. In addition, you must furnish a new Form W-9 if the name or TIN changes for the account, for example, if the grantor of a grantor trust dies.

#### **Penalties**

**Failure to furnish TIN.** If you fail to furnish your correct TIN to a requester, you are subject to a penalty of \$50 for each such failure unless your failure is due to reasonable cause and not to willful neglect.

Civil penalty for false information with respect to withholding. If you make a false statement with no reasonable basis that results in no backup withholding, you are subject to a \$500 penalty.

**Criminal penalty for falsifying information.** Willfully falsifying certifications or affirmations may subject you to criminal penalties including fines and/or imprisonment.

**Misuse of TINs.** If the requester discloses or uses TINs in violation of federal law, the requester may be subject to civil and criminal penalties.

#### Specific Instructions

#### Name

If you are an individual, you must generally enter the name shown on your income tax return. However, if you have changed your last name, for instance, due to marriage without informing the Social Security Administration of the name change, enter your first name, the last name shown on your social security card, and your new last name.

If the account is in joint names, list first, and then circle, the name of the person or entity whose number you entered in Part I of the form.

**Sole proprietor.** Enter your individual name as shown on your income tax return on the "Name" line. You may enter your business, trade, or "doing business as (DBA)" name on the "Business name/disregarded entity name" line.

Partnership, C Corporation, or S Corporation. Enter the entity's name on the "Name" line and any business, trade, or "doing business as (DBA) name" on the "Business name/disregarded entity name" line.

Disregarded entity. For U.S. federal tax purposes, an entity that is disregarded as an entity separate from its owner is treated as a "disregarded entity." See Regulation section 301.7701-2(c)(2)(iii). Enter the owner's name on the "Name" line. The name of the entity entered on the "Name" line should never be a disregarded entity. The name on the "Name" line must be the name shown on the income tax return on which the income should be reported. For example, if a foreign LLC that is treated as a disregarded entity for U.S. federal tax purposes has a single owner that is a U.S. person, the U.S. owner's name is required to be provided on the "Name" line. If the direct owner of the entity is also a disregarded entity, enter the first owner that is not disregarded for federal tax purposes. Enter the disregarded entity's name on the "Business name/disregarded entity name" line. If the owner of the disregarded entity is a foreign person, the owner must complete an appropriate Form W-8 instead of a Form W-9. This is the case even if the foreign person has a U.S. TIN.

**Note.** Check the appropriate box for the U.S. federal tax classification of the person whose name is entered on the "Name" line (Individual/sole proprietor, Partnership, C Corporation, S Corporation, Trust/estate).

Limited Liability Company (LLC). If the person identified on the "Name" line is an LLC, check the "Limited liability company" box only and enter the appropriate code for the U.S. federal tax classification in the space provided. If you are an LLC that is treated as a partnership for U.S. federal tax purposes, enter "P" for partnership. If you are an LLC that has filed a Form 8832 or a Form 2553 to be taxed as a corporation, enter "C" for C corporation or "S" for S corporation, as appropriate. If you are an LLC that is disregarded as an entity separate from its owner under Regulation section 301.7701-3 (except for employment and excise tax), do not check the LLC box unless the owner of the LLC (required to be identified on the "Name" line) is another LLC that is not disregarded for U.S. federal tax purposes. If the LLC is disregarded as an entity separate from its owner, enter the appropriate tax classification of the owner identified on the "Name" line.

**Other entities.** Enter your business name as shown on required U.S. federal tax documents on the "Name" line. This name should match the name shown on the charter or other legal document creating the entity. You may enter any business, trade, or DBA name on the "Business name/disregarded entity name" line.

#### **Exemptions**

If you are exempt from backup withholding and/or FATCA reporting, enter in the *Exemptions* box, any code(s) that may apply to you. See *Exempt payee code* and *Exemption from FATCA reporting code* on page 2.

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**Exempt payee code.** Generally, individuals (including sole proprietors) are not exempt from backup withholding. Corporations are exempt from backup withholding for certain payments, such as interest and dividends. Corporations are not exempt from backup withholding for payments made in settlement of payment card or third party network transactions.

**Note.** If you are exempt from backup withholding, you should still complete this form to avoid possible erroneous backup withholding.

The following codes identify payees that are exempt from backup withholding:

- 1—An organization exempt from tax under section 501(a), any IRA, or a custodial account under section 403(b)(7) if the account satisfies the requirements of section 401(f)(2)
  - 2—The United States or any of its agencies or instrumentalities
- 3—A state, the District of Columbia, a possession of the United States, or any of their political subdivisions or instrumentalities
- 4---A foreign government or any of its political subdivisions, agencies, or instrumentalities
  - 5-A corporation
- 6—A dealer in securities or commodities required to register in the United States, the District of Columbia, or a possession of the United States
- 7—A futures commission merchant registered with the Commodity Futures Trading Commission
  - 8-A real estate investment trust
- 9---An entity registered at all times during the tax year under the Investment Company Act of 1940
  - 10-A common trust fund operated by a bank under section 584(a)
  - 11-A financial institution
- 12—A middleman known in the investment community as a nominee or custodian
- 13—A trust exempt from tax under section 664 or described in section 4947

The following chart shows types of payments that may be exempt from backup withholding. The chart applies to the exempt payees listed above, 1 through 13.

IF the payment is for	THEN the payment is exempt for
Interest and dividend payments	All exempt payees except for 7
Broker transactions	Exempt payees 1 through 4 and 6 through 11 and all C corporations. S corporations must not enter an exempt payee code because they are exempt only for sales of noncovered securities acquired prior to 2012.
Barter exchange transactions and patronage dividends	Exempt payees 1 through 4
Payments over \$600 required to be reported and direct sales over \$5,000 <sup>1</sup>	Generally, exempt payees 1 through 5 <sup>2</sup>
Payments made in settlement of payment card or third party network transactions	Exempt payees 1 through 4

<sup>&</sup>lt;sup>1</sup> See Form 1099-MISC, Miscellaneous Income, and its instructions.

Exemption from FATCA reporting code. The following codes identify payees that are exempt from reporting under FATCA. These codes apply to persons submitting this form for accounts maintained outside of the United States by certain foreign financial institutions. Therefore, if you are only submitting this form for an account you hold in the United States, you may leave this field blank. Consult with the person requesting this form if you are uncertain if the financial institution is subject to these requirements.

- A—An organization exempt from tax under section 501(a) or any individual retirement plan as defined in section 7701(a)(37)
  - B—The United States or any of its agencies or instrumentalities
- C—A state, the District of Columbia, a possession of the United States, or any of their political subdivisions or instrumentalities
- D—A corporation the stock of which is regularly traded on one or more established securities markets, as described in Reg. section 1.1472-1(c)(1)(i)
- E—A corporation that is a member of the same expanded affiliated group as a corporation described in Reg. section 1.1472-1(c)(1)(i)
- F—A dealer in securities, commodities, or derivative financial instruments (including notional principal contracts, futures, forwards, and options) that is registered as such under the laws of the United States or any state

G—A real estate investment trust

- H—A regulated investment company as defined in section 851 or an entity registered at all times during the tax year under the Investment Company Act of
- I-A common trust fund as defined in section 584(a)
- J-A bank as defined in section 581
- K-A broker
- L—A trust exempt from tax under section 664 or described in section 4947(a)(1)
- M—A tax exempt trust under a section 403(b) plan or section 457(g) plan

#### Part I. Taxpayer Identification Number (TIN)

Enter your TIN in the appropriate box. If you are a resident alien and you do not have and are not eligible to get an SSN, your TIN is your IRS individual taxpayer identification number (ITIN). Enter it in the social security number box. If you do not have an ITIN, see *How to get a TIN* below.

If you are a sole proprietor and you have an EIN, you may enter either your SSN or EIN. However, the IRS prefers that you use your SSN.

If you are a single-member LLC that is disregarded as an entity separate from its owner (see *Limited Liability Company (LLC)* on page 1), enter the owner's SSN (or EIN, if the owner has one). Do not enter the disregarded entity's EIN. If the LLC is classified as a corporation or partnership, enter the entity's EIN.

**Note.** See the chart on page 3 for further clarification of name and TIN combinations.

How to get a TIN. If you do not have a TIN, apply for one immediately. To apply for an SSN, get Form SS-5, Application for a Social Security Card, from your local Social Security Administration office or get this form online at <a href="https://www.ssa.gov">www.ssa.gov</a>. You may also get this form by calling 1-800-772-1213. Use Form W-7, Application for IRS Individual Taxpayer Identification Number, to apply for an ITIN, or Form SS-4, Application for Employer Identification Number, to apply for an EIN. You can apply for an EIN online by accessing the IRS website at <a href="https://www.irs.gov/businesses">www.irs.gov/businesses</a> and clicking on Employer Identification Number (EIN) under Starting a Business. You can get Forms W-7 and SS-4 from the IRS by visiting IRS.gov or by calling 1-800-TAX-FORM (1-800-829-3676).

If you are asked to complete Form W-9 but do not have a TIN, apply for a TIN and write "Applied For" in the space for the TIN, sign and date the form, and give it to the requester. For interest and dividend payments, and certain payments made with respect to readily tradable instruments, generally you will have 60 days to get a TIN and give it to the requester before you are subject to backup withholding on payments. The 60-day rule does not apply to other types of payments. You will be subject to backup withholding on all such payments until you provide your TIN to the requester.

**Note.** Entering "Applied For" means that you have already applied for a TIN or that you intend to apply for one soon.

**Caution:** A disregarded U.S. entity that has a foreign owner must use the appropriate Form W-8.

#### Part II. Certification

To establish to the withholding agent that you are a U.S. person, or resident alien, sign Form W-9. You may be requested to sign by the withholding agent even if items 1, 4, or 5 below indicate otherwise.

For a joint account, only the person whose TIN is shown in Part I should sign (when required). In the case of a disregarded entity, the person identified on the "Name" line must sign. Exempt payees, see Exempt payee code earlier.

**Signature requirements.** Complete the certification as indicated in items 1 through 5 below.

- Interest, dividend, and barter exchange accounts opened before 1984 and broker accounts considered active during 1983. You must give your correct TIN, but you do not have to sign the certification.
- 2. Interest, dividend, broker, and barter exchange accounts opened after 1983 and broker accounts considered inactive during 1983. You must sign the certification or backup withholding will apply. If you are subject to backup withholding and you are merely providing your correct TIN to the requester, you must cross out item 2 in the certification before signing the form.
- ${\bf 3.}$  Real estate transactions. You must sign the certification. You may cross out item 2 of the certification.
- 4. Other payments. You must give your correct TIN, but you do not have to sign the certification unless you have been notified that you have previously given an incorrect TIN. "Other payments" include payments made in the course of the requester's trade or business for rents, royalties, goods (other than bills for merchandise), medical and health care services (including payments to corporations), payments to a nonemployee for services, payments made in settlement of payment card and third party network transactions, payments to certain fishing boat crew members and fishermen, and gross proceeds paid to attorneys (including payments to corporations).
- 5. Mortgage interest paid by you, acquisition or abandonment of secured property, cancellation of debt, qualified tuition program payments (under section 529), IRA, Coverdell ESA, Archer MSA or HSA contributions or distributions, and pension distributions. You must give your correct TIN, but you do not have to sign the certification.

<sup>&</sup>lt;sup>2</sup>However, the following payments made to a corporation and reportable on Form 1099-MISC are not exempt from backup withholding: medical and health care payments, attorneys' fees, gross proceeds paid to an attorney, and payments for services paid by a federal executive agency.

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#### What Name and Number To Give the Requester

What Name and Number To Give the Requester			
For this type of account:	Give name and SSN of:		
1. Individual	The individual		
Two or more individuals (joint account)	The actual owner of the account or, if combined funds, the first individual on the account '		
<ol><li>Custodian account of a minor (Uniform Gift to Minors Act)</li></ol>	The minor <sup>2</sup>		
a. The usual revocable savings trust (grantor is also trustee)	The grantor-trustee 1		
b. So-called trust account that is not a legal or valid trust under state law	The actual owner 1		
<ol><li>Sole proprietorship or disregarded entity owned by an individual</li></ol>	The owner <sup>3</sup>		
6. Grantor trust filing under Optional Form 1099 Filing Method 1 (see Regulation section 1.671-4(b)(2)(i)(A))	The grantor*		
For this type of account:	Give name and EIN of:		
Disregarded entity not owned by an individual	The owner		
8. A valid trust, estate, or pension trust	Legal entity <sup>4</sup>		
Corporation or LLC electing corporate status on Form 8832 or Form 2553	The corporation		
Association, club, religious, charitable, educational, or other tax-exempt organization	The organization		
11. Partnership or multi-member LLC	The partnership		
12. A broker or registered nominee	The broker or nominee		
13. Account with the Department of Agriculture in the name of a public entity (such as a state or local government, school district, or prison) that receives agricultural program payments	The public entity		
14. Grantor trust filing under the Form 1041 Filing Method or the Optional Form 1099 Filing Method 2 (see Regulation section 1.671-4(b)(2)(i)(B))	The trust		

<sup>&</sup>lt;sup>1</sup> List first and circle the name of the person whose number you furnish. If only one person on a joint account has an SSN, that person's number must be furnished.

**Note.** If no name is circled when more than one name is listed, the number will be considered to be that of the first name listed.

#### Secure Your Tax Records from Identity Theft

Identity theft occurs when someone uses your personal information such as your name, social security number (SSN), or other identifying information, without your permission, to commit fraud or other crimes. An identity thief may use your SSN to get a job or may file a tax return using your SSN to receive a refund.

To reduce your risk:

- · Protect your SSN,
- Ensure your employer is protecting your SSN, and
- Be careful when choosing a tax preparer.

If your tax records are affected by identity theft and you receive a notice from the IRS, respond right away to the name and phone number printed on the IRS notice or letter.

If your tax records are not currently affected by identity theft but you think you are at risk due to a lost or stolen purse or wallet, questionable credit card activity or credit report, contact the IRS Identity Theft Hotline at 1-800-908-4490 or submit Form 14039.

For more information, see Publication 4535, Identity Theft Prevention and Victim Assistance.

Victims of identity theft who are experiencing economic harm or a system problem, or are seeking help in resolving tax problems that have not been resolved through normal channels, may be eligible for Taxpayer Advocate Service (TAS) assistance. You can reach TAS by calling the TAS toll-free case intake line at 1-877-777-4778 or TTY/TDD 1-800-829-4059.

Protect yourself from suspicious emails or phishing schemes. Phishing is the creation and use of email and websites designed to mimic legitimate business emails and websites. The most common act is sending an email to a user falsely claiming to be an established legitimate enterprise in an attempt to scam the user into surrendering private information that will be used for identity theft.

The IRS does not initiate contacts with taxpayers via emails. Also, the IRS does not request personal detailed information through email or ask taxpayers for the PIN numbers, passwords, or similar secret access information for their credit card, bank, or other financial accounts.

If you receive an unsolicited email claiming to be from the IRS, forward this message to *phishing@irs.gov*. You may also report misuse of the IRS name, logo, or other IRS property to the Treasury Inspector General for Tax Administration at 1-800-366-4484. You can forward suspicious emails to the Federal Trade Commission at: *spam@uce.gov* or contact them at *www.ftc.gov/idtheft* or 1-877-IDTHEFT (1-877-438-4338).

Visit IRS.gov to learn more about identity theft and how to reduce your risk.

## **Privacy Act Notice**

Section 6109 of the Internal Revenue Code requires you to provide your correct TIN to persons (including federal agencies) who are required to file information returns with the IRS to report interest, dividends, or certain other income paid to you; mortgage interest you paid; the acquisition or abandonment of secured property; the cancellation of debt; or contributions you made to an IRA, Archer MSA, or HSA. The person collecting this form uses the information on the form to file information returns with the IRS, reporting the above information. Routine uses of this information include giving it to the Department of Justice for civil and criminal litigation and to cities, states, the District of Columbia, and U.S. commonwealths and possessions for use in administering their laws. The information also may be disclosed to other countries under a treaty, to federal and state agencies to enforce civil and criminal laws, or to federal law enforcement and intelligence agencies to combat terrorism. You must provide your TIN whether or not you are required to file a tax return. Under section 3406, payers must generally withhold a percentage of taxable interest, dividend, and certain other payments to a payee who does not give a TIN to the payer. Certain penalties may also apply for providing false or fraudulent information.

<sup>&</sup>lt;sup>2</sup>Circle the minor's name and furnish the minor's SSN.

<sup>&</sup>lt;sup>3</sup>You must show your individual name and you may also enter your business or "DBA" name on the "Business name/disregarded entity" name line. You may use either your SSN or EIN (if you have one), but the IRS encourages you to use your SSN.

<sup>&</sup>lt;sup>4</sup>List first and circle the name of the trust, estate, or pension trust. (Do not furnish the TIN of the personal representative or trustee unless the legal entity itself is not designated in the account title.) Also see *Special rules for partnerships* on page 1.

<sup>\*</sup>Note. Grantor also must provide a Form W-9 to trustee of trust

# **Direct Deposit Authorization Form**



For receiving payments by Electronic Funds Transfer (EFT)

mation	TYPE OF ACTION:	NEW	CHANGE	CANCEL	
oplier Info	LEGAL NAME:				
Section A- Supplier Information	MAILING ADDRESS:				
Se	TELEPHONE NUMBER:		EMAIL ADDRESS:		
ed Signatures	I (We) hereby authorize Metro to initiate entries to my (our) checking/savings accounts at the financial institution listed in Section C, and, if necessary, initiate adjustments for any transactions credited/debited in error. This authority will remain in effect until Metro is notified by me (us) in writing to cancel it in such a time as to afford Metro and the financial institution a reasonable opportunity to act on it.				
Required	ACCOUNT HOLDER NAME/TITLE:				
Section B- F	SIGNATURE:			DATE:	
Š	JOINT ACCOUNT HOLDER NAME/TITLE:				
	SIGNATURE:			DATE:	
ion	ACCOUNT DESIGNATION:		ACCOUNT TYPE:		
ormat	Savings	Checking	Personal	O Commercial	
cial Inf	FINANCIAL INSTITUTION NAME:				
Section C- Financial Information	BRANCH NAME: (If applicable)				
Section	BRANCH ADDRESS:		CITY:	STATE:	ZIP
	ACCOUNT NUMBER:		TRANSIT/ABA/ROUTING NUMBER:		