



Meeting minutes

Meeting: **Metro Technical Advisory Committee (MTAC) meeting**

Date/time: Wednesday May 19, 2021 | 10 a.m. to 12 noon

Place: Virtual video conference call meeting via Zoom

Members Attending

Ted Leybold, Vice Chair
David Berniker
Colin Cooper
Laura Terway
Laura Weigel
Katherine Kelly
Jamie Stasny
Chris Deffebach
Glen Bolen
Jennifer Donnelly
Nina Carlson
Tom Bouillion
Jeff Owen
Brittany Bagent
Mary Kyle McCurdy
Ramsay Weit
Ryan Makinster
Mike O'Brien
Andrea Hamberg

Affiliate

Metro
Largest City in Multnomah County: Gresham
Largest City in Washington County: Hillsboro
Second Largest City in Clackamas County: Oregon City
Clackamas County: Other Cities, Milwaukie
City of Vancouver
Clackamas County
Washington County
Oregon Department of Transportation
Dept. of Land Conservation and Development
Service Providers: Private Utilities, NW Natural
Service Providers: Port of Portland
Service Providers: TriMet
Public Eco Dev. Organizations: Greater Portland, Inc.
1000 Friends of Oregon
Housing Affordability Organization
Home Builders Association of Metropolitan Portland
Green Infrastructure, Design/Sustainability: ESC
Public Health & Urban Forum: Multnomah County

Alternate Members Attending

Carol Chesarek
Joseph Briglio
Steve Koper
Martha Fritzie
Kevin Cook
Anne Debbaut
Brendon Haggerty

Affiliate

Multnomah County Community Representative
Clackamas County: Other Cities, Happy Valley
Washington County: Other Cities, Tualatin
Clackamas County
Multnomah County
Dept. of Land Conservation and Development
Public Health & Urban Forum: Multnomah County

Guests Attending

Eric Engstrom
Miranda Bateschell

Affiliate

City of Portland
City of Wilsonville

Metro Staff Attending

Lake McTighe, Transportation Planner
Tim Collins, Principal Planner
Marie Miller, TPAC & MTAC Recorder

Brian Harper, Senior Regional Planner
Ted Reid, Principal Regional Planner

1. Call to Order, Quorum Declaration and Introductions

Vice Chairman Ted Leybold called the meeting to order at 10 a.m. Introductions were made. Zoom logistics and meeting features were reviewed for online raised hands, finding attendees and participants, and chat area for messaging and sharing links.

2. Comments from the Chair

- **Committee member updates from Metro and Region** (all)

Glen Bolen announced that Amanda Peets has been promoted from Planning Office Director to the Division Planning Director at ODOT. This leaves an opening at ODOT for the Director of the Planning office.

- **Fatal crashes update** (Lake McTighe) Ms. McTighe provided the monthly fatal crashes update, referring to the memo in the packet and names of recent fatalities provided. At this time, 15 people have been killed in traffic crashes in April in the 3-County area: 4 walking, 1 motorcycle, and 10 in vehicles. Two more people have been killed in May. This year 46 people have been killed in the 3-County area, and 159 have been killed statewide.

The numbers of traffic fatalities have shown that we are not reaching our Vision Zero targets. The percentage of pedestrians killed from crashes is 38%. More data on crashes can be found in the memo. Ms. McTighe noted the Regional Safety Forum on May 26 that is co-hosted by Multnomah County and the REACH program. Attendance from the committee was encouraged.

3. Committee and Public Communications on Agenda Items - none

4. Minutes Review from MTAC March 17, 2021 meeting. No additions or corrections to the minutes.

- 5. **Shelter to Housing Program** (Eric Engstrom, City of Portland) Mr. Engstrom provided information on the Shelter to Housing Continuum Project that will further fair housing goals by expanding shelter and housing options throughout the city. The Bureau of Planning and Sustainability, the Portland Housing Bureau and the Joint City-County Office of Homeless Services are partnering to retool city codes to better address our homelessness crisis.

The Shelter to Housing Continuum Project (S2HC) is part of a larger multi-jurisdictional effort to provide safe, decent and affordable shelter and housing to every Portlander that needs it. The project scope is limited to reviewing and proposing changes those parts of the Portland City Code having the potential to impede this purpose. Particularly, the S2HC project will allow a range of shelters sited as temporary emergency uses to be reviewed and considered for approval through permanent code provisions. The housing emergency declaration allowing temporary siting expires on April 4, 2021 (although extended 1 year). The project schedule allows necessary amendments to be placed into effect in a timely manner.

The S2HC project will further fair housing laws, expand the range of shelter and housing options, and improve the regulatory environment for nonprofit, for-profit and public-sector shelter and housing providers. The word “continuum” underscores an intent that the code amendments will help make lower barrier, entry-level, temporary shelter available to more persons experiencing, or about to experience, a loss of housing; provide for more long-term transitional shelters with onsite supportive services; and allow construction of a wider variety of more affordable types of permanent housing.

The four most significant code changes are:

- Providing more flexibility for shelter siting,
- Establishing outdoor shelters as a new community service use,
- Liberalizing the group living allowances, and
- Allowing permanent occupancy of recreational vehicles and tiny house on wheels.

Other changes include:

- Amending Title 15 Housing Emergency authorities to better align with revised sections of Title 33.
- Clarifying how Group Living accommodations that are not complete dwelling units (these are often called “micro apartments” or “single room occupancy units”) are regulated.
- Eliminating the Group Living conditional use requirement for alternative and post incarceration facilities.
- Coordinating with PBOT to consider temporary, transportable day storage locker, and bathroom and shower modules in the street to serve people experiencing homelessness and being served by shelters.
- Providing alternative methods for siting temporary outdoor and mass shelters.
- Exempting outdoor shelters from design review and pedestrian circulation standards.
- Employing more careful terminology to distinguish shelter from housing, consistent with the principle that there is a tenant to landlord relationship established with housing but not with shelter.
- Amending Titles 17, 21 and 30 to waive System Development Charges (SDCs) for Outdoor Shelters and utility hookups for RV/Tiny House on Wheels.

The Portland City Council adopted the project plan with amendments on April 28, 2021. The DLCD was sent a notice of adoption May 17. County Commission action is pending this summer for urbanized Multnomah County pockets. For more information on the project the Shelter to Housing Continuum Project homepage: <https://www.portland.gov/bps/s2hc>

Comments from the Committee:

- Joseph Briglio asked if a choice between a tiny home or ADU was required. Mr. Engstrom noted they initially proposed having to choose, but the planning commission amended this so now both options exist. Asked if adding language to allowing churches and institutions in these codes was planned or assumed per ordinances, Mr. Engstrom noted no assumptions were made on ordinances. They did not want a large number of regulations. They are looking at possible grant funding to develop institutional building code work.
- Nina Carlson asked what the coordination between Multnomah County and City of Portland’s Mayor’s Office and Commissioners has been regarding sanctioned camping spots aligned with the consortium approach. Mr. Engstrom noted the City/County joint office was part of the core team on the project, working under the state of emergency the past two years. Multnomah County commissioners will be presented with the project plan next. Discussion around sanctioned shelter regulations continues but is finding cooperation among partners.
- Tom Bouillion asked for clarification on how this would work in industrial zones. In the presentation it stated that group living was prohibited in industrial zones but might be allowed with conditional use. Mr. Engstrom noted there are some exemptions. Some employment zones allow use in industrial zones with certain requirements. There is also a new state requirement law with diversions of hotels. New outdoor shelters are allowed in industrial zones but for limited size space, and publicly owned sites have conditional use requirements.

- Michael O’Brien asked about the sewer connections with residential use, and how this played out in camping areas, public facilities and church parking lots. Mr. Engstrom noted that shelter facilities rely on building codes to regulate this since they are shared facilities. The zoning codes are not being used, but the City is relying on building codes for sewer requirements.
- Ramsey Weit noted that city and/or county have several RFQ out to organizations to provide tents or shelters in church parking lots with supportive services. Is this the result of this process or independent of it? Mr. Engstrom noted the efforts are done through the joint office with the understanding of what these codes would allow, aiming for partnerships. They are classified as sanctioned camps/shelters and a number of organizations are pursuing these plans.
- Anne Debbaut asked how these plans are being tracked, such as how many people are moving through the continuum system. Mr. Engstrom noted the joint office would have a better answer on this and partnership with the Housing Bureaus and Housing Authority would be involved. Mr. Engstrom thanked Ms. Debbaut for the early DLCD grant provided for technical assistance getting this project started.

6. McLoughlin Corridor Brownfield Grant debrief and current EPA grant to support affordable housing

(Brian Harper, Metro) Mr. Harper provided an overview of the Brownfield program, starting the description of Brownfield by US Environmental Protection Agency; “Real property, the expansion, redevelopment, or reuse of which may be complicated by the presence, or potential presence, of a hazardous substance, pollutant, or contaminant”.

Maps showing where Brownfields were located in the State and regionally were shown. The types of Brownfields were provided; gas stations, lumber processing, hazardous building materials, heating oil tanks, and industrial uses. Purposes for investing in Brownfields were provided; efficient use of land, environmental justice, expanded tax base, and environmental remediation.

The Metro Brownfield program began in 2006 and has been almost exclusively EPA grant funded. The program has evolved to take on legislative action and focus on assessment grants to help developers and land use owners assess environmental pollutants or substances. Past projects with the program were reviewed. These included the McLoughlin Corridor project, the Willamette Falls Legacy Project, and Clackamas County housing projects. Looking back on projects, Mr. Harper noted some positives and challenges. Positives were having 137 acres assessed, enhanced outreach and new partnerships. Challenges were lack of some property owner participation and having market ready properties.

In 2020, Metro was the recipient of a new \$600,000 EPA Coalition Assessment Grant that will focus exclusively on sites that will become affordable housing, working with public/private/non-profit affordable housing developers. Mr. Harper explained the Oregon Brownfield Coalition, which is a large diverse group of representatives working for long-term efforts for grants to help clean up areas with a legislative focus. It was encouraged to contact Mr. Harper with interest in the coalition.

Comments from the Committee:

- Joseph Briglio asked what the difference was between ESCI and LUST listed on the state maps with Brownfields. Mr. Harper noted that LUST (leaking underground storage tanks) referred to gas and oil tanks stored underground, and ESCI were all other contaminants such as petroleum that are differentiated by DEQ and Federal regulations.

- Chris Deffebach asked where the program goes from beyond the McLoughlin project. Mr. Harper noted the affordable housing grant was just started which are region-wide. Applicants in all three counties are welcome to send these to Metro.
- Ramsey Weit asked which nonprofits received grants. Mr. Harper listed some of the partners on current projects. Any help with outreach to support affordable housing projects was welcome.

7. Adjourn

There being no further business, meeting was adjourned by Vice Chair Leybold at 11:08 am.

Respectfully submitted,



Marie Miller, MTAC Recorder

Attachments to the Public Record, MTAC meeting, May 19, 2021

Item	DOCUMENT TYPE	DOCUMENT DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
1	Agenda	5/19/2021	5/19/2021 MTAC Meeting Agenda	051921M-01
2	MTAC Work Program	5/12/2021	MTAC Work Program, as of 5/12/2021	051921M-02
3	Memo	4/29/2021	TO: MTAC members and interested parties From: Lake McTighe, Regional Planner RE: Monthly Fatal crash update	051921M-03
4	Meeting minutes	3/17/2021	Draft minutes from MTAC March 17, 2021	051921M-04
5	Report	4/28/2021	Shelter to Housing Continuum, City of Portland	051921M-05
6	Presentation	5/19/2021	April 2021 traffic deaths in Clackamas, Multnomah and Washington Counties	051921M-06
7	Presentation	5/19/2021	Shelter to Housing Continuum	051921M-07
8	Presentation	5/19/2021	Metro Brownfield Program	051921M-08