

### Case Study Example of Plan Amendment Process

### Plan Amendment Case Study Summary

The table below summarizes the use of the VMT/capita measure on case study locations evaluated earlier in this project. The example assessments consider if a proposed plan amendment would have had a "significant impact" based on the VMT/capita measures and therefore trigger further evaluation of the other mobility policy measures.

### **Measures:**

VMT/Capita for home-based trips VMT/Employee for commute trips to/from work **Taraet:** 

- Increased development potential in a District<sup>1</sup> where forecast vmt/capita for home-based trips or vmt/employee for commute trips to/from work is lower than the region average.
   or
- 2. Plan amendment area has lower forecast vmt/capita for home-based trips or lower vmt/capita for commute trips to/from work than the District<sup>1</sup> average (the output reviewed is dependent upon the predominant land use change proposed)

predominarinari	ia use change prop	50300)			
Plan Amendment	Within District with VMT/capita or VMT/employee lower than regional average? <sup>1</sup>	If yes, is there increased development potential?	Lower forecast VMT/capita for home-based trips?	Lower VMT/employee for commute trips to/from work?	Does the plan amendment have a significant impact?
02 – Portland Central City 2035 and MMA	Yes	Yes - no further reliability analysis needed			No
03 – Colwood Industrial District Plan Amendment	No	Not applicable	Not applicable	No	Yes – further assessment needed
05 – Rock Creek Mixed Employment District	No	Not applicable	Not applicable	No	Yes – further assessment needed
07 – Willamette Falls District Plan & Downtown District/ Multimodal Mixed-Use Area	Yes	Yes - no further reliability analysis needed			No
09 – Tigard Triangle District Plan	Yes	Yes - no further reliability analysis needed			No
12 – South Hillsboro Community Plan Development	No	Not applicable	No	Yes – not predominant land use change	Yes – further assessment needed

1 Assumptions made about the District and Plan Amendment performance illustration purposes.



### 02 - Portland Central City 2035 and MMA (City of Portland)

### Plan Amendment Type:

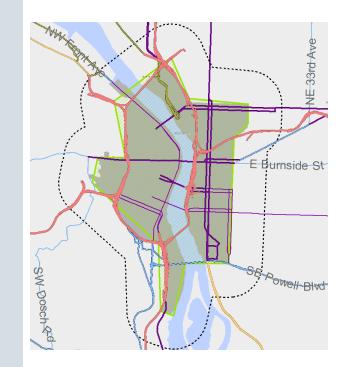
Legislative

### **Description:**

In 2016, the City of Portland adopted an update to its comprehensive plan. Central City 2035 (CC35) was developed as the first amendment to the comprehensive plan. In adopting CC35 as an amendment, the City also designated the Central City as a Multimodal Mixed-Use Area (MMA), a designation provided for in the TPR. CC35 was adopted as a legislative amendment with ODOT concurrence, enabling the City to pursue more dense development in the Central City, served by a robust network of multimodal transportation options.

### Plan Amendment Area:

- Within a 2040 Center
- Roadways include freeways, regional and community boulevards, and industrial streets



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>1</sup>
Step 1: Det	ermine if There is Significant Impact (V	MT/capita)
	Use most recent ITE Trip Generation Manual to determine daily trips for "reasonable worst- case" of plan amendment compared to existing land use assumptions.	Yes – Example assumes the trip generation surpasses the threshold
Does the trip generation surpass the significant impact threshold?	Remaining needs/questions: Apply existing TPR thresholds or consider modified thresholds.	

<sup>&</sup>lt;sup>1</sup> The term "assumes" is used because a full analysis with values from the Metro model, trip generation, and before/after data could not be completed at this time.



		Example Response for Plan
Assessment Question	Draft Process	Amendment <sup>1</sup>
Does the plan amendment: Increase development potential in a District <sup>2</sup> where forecast VMT/capita for home-based trips or VMT/employee for commute trips to/from work is lower than the region average.	Use existing Metro model output (with existing land use assumptions) to review future year VMT/capita for home-based trips or VMT/employee for commute trips to/from work for both the District and region.	Located in a District where both are lower than the region average Yes – increased development potential for both residential and employment
or Lower forecast VMT/capita for home-based trips or lower VMT/employee for commute trips to/from work for the District as compared to existing land use conditions (which output reviewed is dependent upon the predominant land use change proposed)	Request new Metro model run for future year District outputs with the proposed plan amendment in place. Compare to existing land use conditions Remaining needs/questions: Districts to be determined. Guidance for determining "development potential".	No need to review based on previous answer
Does the plan amendment have a significant impact?	Review previous step.	No – Do not need to complete additional assessments; however, this land use amendment was on such a large scale that updating the transportation system plan and applying the measures for system planning should be triggered (the transportation plan for the area was updated as part of this process). The policy needs to clarify the scale at which reviewing/updating the transportation system plan is triggered.



### 03 - Colwood Industrial District (City of Portland)

### Plan Amendment Type:

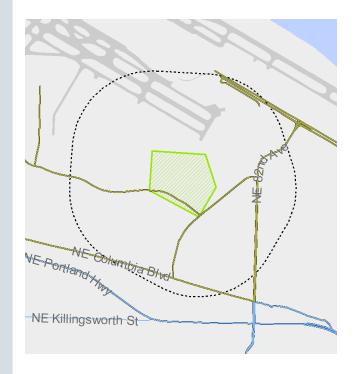
Quasi-judicial

### **Description**:

This 2013 quasi-judicial plan amendment to the City of Portland Comprehensive Plan rezoned a 48-acre portion of the Colwood National Golf Course site near Portland International Airport. The Open Space designation and zoning was changed to Industrial Sanctuary designation and General Industrial zone. Under the proposed amendment, approximately 90 acres of the golf course site would retain the Open Space designation and zoning.

### Plan Amendment Area:

- Not within a 2040 Center
- Roadways include industrial streets



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>2</sup>
	Step 1: Determine if There is Significant Impact (VN	NT/capita)
Does the trip generation surpass the significant impact threshold?	Use most recent ITE Trip Generation Manual to determine daily trips for "reasonable worst-case" of plan amendment compared to existing land use assumptions. Remaining needs/questions: Apply existing TPR thresholds or consider modified thresholds.	Yes, example assumes the trip generation surpasses the threshold
Does the plan amendment: Increase development potential in a District <sup>2</sup> where forecast VMT/capita for home-based trips or VMT/employee	Use existing Metro model output (with existing land use assumptions) to review future year VMT/capita for home-based trips or VMT/employee for commute trips to/from work for both the District and region.	Not applicable

<sup>&</sup>lt;sup>2</sup> The term "assumes" is used because a full analysis with values from the Metro model, trip generation, and before/after data could not be completed at this time.



		"V\$POT		
Assessment Question	Draft Process	Example Response for Plan Amendment <sup>2</sup>		
for commute trips to/from work is lower than the region average. or Lower forecast VMT/capita for home-based trips or lower VMT/employee for commute trips to/from work for the District as compared to existing land use conditions (output reviewed is dependent upon the predominant land use change proposed)	Request new Metro model run for future year District outputs with the proposed plan amendment in place. Compare to existing land use conditions. Remaining needs/questions: Districts to be determined. Guidance for determining "development potential".	VMT/capita for home-based trips – Not applicable VMT/employee for commute trips to/from work – No, example assumes the District output increases		
Does the plan amendment have a significant impact?	Review previous step.	Yes – further reliability measure assessment required		
Step 2: Reliability Measure Assessment (Travel Speed)				
Determine modal trips and determine the vehicular impact area.	Determine modal trips by applying the planned mode splits to the previously calculated vehicular trip generation. Assign the trips to the network and select analysis segments along a routing distance of 0.5 miles. Remaining needs/questions: Guidance for agencies to develop and/or use planned mode splits. Apply RTP targets or refined targets from local TSPs, or other process?	Example assumes the planned non- vehicle mode split is 15%. Assumed RTP streets included in vehicular impact area: NE Cornfoot Rd, NE Alderwood Rd, NE 82nd Ave, and NE Columbia Blvd		
What impacts does the plan amendment have on travel speed? Are mitigations needed to maintain performance or	Method 1: Request Metro's TDM model output to review forecast year hourly travel speed for both current and proposed land use conditions. Method 2 (only applicable for a signalized corridor): Determine the analysis volumes, using Metro's TDM model volume output to forecast to the future year.	Minor arterials outside of 2040 centers: Off-peak average speed of 15 mph (including signal delays) or higher up to speed limit for 20 hours per day		



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>2</sup>
avoid degradation?	Use a deterministic model, such as Synchro, to analyze the key analysis hour(s) based on Table 2 of the draft policy.	If segments of NE Alderwood Rd and NE Columbia Blvd do not meet the threshold:
	Remaining needs/questions: Guidance about which of the two methods to use under what conditions. Guidance about analysis segmentation based on the tools used. Verify the Metro model incorporates all financially constrained projects into the future year model, as applicable.	Yes – mitigations are needed if facilities are not complete.
Are the impacted roadway segments considered complete?	Use the RTP system sizing policies to review each modeled roadway link against its RTP motor vehicle designation. The roadway is considered complete if it already meets the sizing policy maximums for: • Number of through lanes • Presence and number of left turn lanes • Presence of right turn lanes Remaining needs/questions: Guidance from Metro for interpreting the model inputs against the RTP system sizing policies.	If the segments of NE Alderwood Rd and NE Columbia Blvd are considered complete based on the RTP system sizing policies: Yes – the example assumes roadway segments are complete, but since not meeting the target, during Step 4, increased proportional share of the multimodal system is triggered for the impact area.
Step 3: System	n Completeness Assessment (For all Modes and Includir	ng Freeway Queuing Analysis)
Determine the modal impact areas.	Assign the previously calculated modal trips to the network and select analysis segments along a routing distance of 0.25 to 0.5 miles, depending on mode. Remaining needs/questions: Guidance for agencies to develop and/or use planned mode splits. Apply RTP targets or refined targets from local TSPs, or other process?	Assumed RTP streets within 0.25-mile (non-vehicle) impact area: NE Cornfoot Rd and NE Alderwood Rd Assumed RTP streets within 0.5-mile (vehicle) impact area: NE Cornfoot Rd, NE Alderwood Rd, NE 82nd Ave, and NE Columbia Blvd



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>2</sup>
		NE-Boltembra Blad
<b>Pedestrian</b> <b>Planned System</b> Should the planned system be updated based on the projected trip generation?	Review NCHRP 562 at any pedestrian crossings within the non-vehicle impact area based on the updated pedestrian volumes. Remaining needs/questions: Guidance on whether and how to include existing crossing or pedestrian volumes as part of the review of NCHRP 562.	If a planned marked crossing on NE Alderwood Rd would now support pedestrian trips over the NCHRP 562 threshold for a marked crossing, the mitigation should be updated to an enhanced pedestrian crossing. Example assumes an estimated cost of \$125,000.
		Yes – the planned pedestrian system should be updated. Move the new mitigation to Step 4.
<b>Pedestrian</b> <b>Unconstrained</b> <b>Needs</b> What are the gaps in the planned system within the impact area?	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded pedestrian projects within the non-vehicle impact area. Remaining needs/questions: None	If there is a planned but unconstrained sidewalk project on NE Cornfoot Rd, the project should be included in the mitigation calculations. Example assumes a sidewalk extension project with an estimated cost of \$300,000. Yes – include planned but unconstrained projects in Step 4.
<b>Bicycle Planned</b> <b>System</b> Should the planned system be updated	Review TriMet Bicycle Parking Guidelines at any bus stops within the non-vehicle impact area based on the updated bicycle volumes.	No bus stops within the impact area.
based on the projected trip generation?	Remaining needs/questions: None	No – Do not need to update the planned system.
Bicycle Unconstrained Needs	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded bicycle projects within the non-vehicle impact area.	Example assumes no unconstrained projects identified.



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>2</sup>
What are the gaps in the planned system within the impact area?	Remaining needs/questions: None	No – No projects to move forward.
Transit Planned System Should the planned system be updated based on the projected trip	Review TriMet Bus Stop Guidelines at any bus stops within the non-vehicle impact area based on the updated transit trip volumes. Remaining needs/questions:	No bus stops within the impact area. No – Do not need to update the planned system.
generation? Transit Unconstrained Needs What are the gaps in the planned system within the impact area?	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded transit projects within the non-vehicle impact area. Remaining needs/questions: None	Example assumes no unconstrained projects identified. <i>No – No projects to move forward.</i>
Vehicle Planned System Should the planned system be updated based on the projected trip generation?	Review queuing at any freeway ramp terminals within the vehicle impact area based on the updated vehicular volumes. Remaining needs/questions: None	No freeway ramp terminals to review within the impact area. No – Do not need to update the planned system.
Hold for TSMO System	TBD	TBD
Step 4: Determine S	ystem Completeness Assessment (For all Modes and Inc	cluding Freeway Queuing Analysis)
What is the total cost of non-vehicle mitigations? What is the total cost of vehicle mitigations?	Add mitigations from previous steps.	Non-vehicle mitigation total: \$425,000 Vehicle mitigation total: \$0
What is the forecasted number of daily non- vehicular trips for the plan amendment?	See previous trip generation step.	Plan amendment additional non- vehicular daily trips: 320 Plan amendment additional vehicular daily trips: 1,810



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>2</sup>
What is the forecasted number of daily non-	Didii Hocess	Amenumem-
vehicular trips for the plan amendment?		
What is the forecasted total of daily growth trips in the largest non- vehicle impact area? What number of trips are non-vehicular? What is the forecasted total of daily growth trips in the vehicle impact area? What number of trips are vehicular?	Request the total trips from the TAZs within the impact area for both the existing model year and future model year with the plan amendment. Determine the daily background growth trips within the area (future year daily trips minus existing year daily trips) Remaining needs/questions: None.	Non-vehicle impact area daily background growth trips: 6,000 (900 non-vehicular) Vehicle impact area daily background growth trips: 10,000 (8,500 vehicular)
What is the proportional share percentage for non-vehicle mitigations? What is the proportional share percentage for vehicle mitigations?	<ul> <li>Proportional share percentage for non-vehicle mitigations if travel speed targets are met is Plan amendment additional nonvehicular daily trips         Impact area nonvehicular daily background growth trips     </li> <li>Proportional share percentage for non-vehicle mitigations if travel speed targets are not met but the vehicle system is complete is Plan amendment additional daily trips (all modes)         The vehicle system is complete is Plan amendment additional daily trips (all modes)         The vehicle system is complete is Plan amendment additional daily trips (all modes)         The vehicle system is complete is (not to exceed 100%)     </li> <li>Proportional share percentage if travel speed targets are not met and vehicle system is incomplete         % of vehicle mitigations         Plan amendment additional vehicular daily trips         Impact area vehicular daily background growth trips         // mpact area nonvehicular daily background growth trips         // mpact area n</li></ul>	Example assumes travel speed thresholds are not met. Proportional share percentage for non-vehicle mitigations: $\frac{2,130}{900} > 100\%$ , use 100%



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>2</sup>
	Procedure for proportional share when an increased multi-modal proportional share is triggered and the plan amendment daily trips exceed the multi-modal growth daily trips, resulting in a proportion over 100%.	
What is the proportional share for non-vehicle mitigations?	Proportional share is the mitigation cost multiplied	Proportional share for non-vehicle mitigations: \$425,000 * 100% = \$425,000
What is the proportional share for vehicle mitigations?	Proportional share is the mitigation cost multiplied by the proportional share percentage.	Total mitigation cost = \$425,000 Mitigation could be met via a fee in lieu or building a planned project of an equivalent cost within the vehicular impact area.



# 05 – Rock Creek Mixed Employment District (City of Happy Valley)

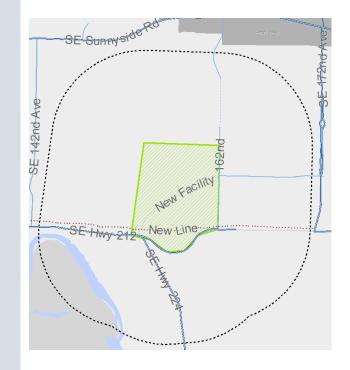
Plan Amendment Type: Legislative

### **Description**:

The City of Happy Valley amended its comprehensive plan in 2008, creating the Rock Creek Mixed Employment (RCME) development district on land brought into the urban growth boundary in 2002. In 2011, the City conducted an Economic Opportunity Analysis (EOA) to adjust strategies for possible land uses in the area and modified the land use designation from Industrial Campus to Mixed Use Employment and Institutional and Public Use through a public planning process.

### Plan Amendment Area:

- Not within a 2040 Center
- Roadways include regional and community streets and proposed freeway



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>3</sup>
	Step 1: Determine if There is Significant Impact (VM	T/capita)
Does the trip generation surpass the significant impact threshold?	Use most recent ITE Trip Generation Manual to determine daily trips for "reasonable worst-case" of plan amendment compared to existing land use assumptions. Remaining needs/questions: Apply existing TPR thresholds or consider modified thresholds.	Yes, example assumes the trip generation surpasses the threshold
Does the plan amendment: Increase development potential in a District <sup>2</sup> where forecast	Use existing Metro model output (with existing land use assumptions) to review future year VMT/capita for home-based trips or VMT/employee for commute trips to/from work for both the District and region.	Not applicable

<sup>&</sup>lt;sup>3</sup> The term "assumes" is used because a full analysis with values from the Metro model, trip generation, and before/after data could not be completed at this time.



Assessment Ousstian		Example Response for Plan
Assessment Question VMT/capita for	Draft Process	Amendment <sup>3</sup>
home-based trips or		
VMT/employee for	Request new Metro model run for future year	
	District outputs with the proposed plan amendment	VMT/capita for home based trips
commute trips		VMT/capita for home-based trips
to/from work is lower than the	in place. Compare to existing land use conditions	– Not applicable
	Domaining needs/guestions	VMT/employee for commute trips
region average.	Remaining needs/questions: Districts to be determined.	to/from work – No, example
or	Guidance for determining "development potential".	assumes the District VMT/employee
or	Guidance for determining development potential .	for commute trips to/from work
Lower forecast		increases
Lower forecast VMT/capita for		
home-based trips or lower		
VMT/employee for commute trips		
to/from work for		
the District as		
compared to		
existing land use		
conditions (which		
output reviewed is		
dependent upon the		
predominant land		
use change		
proposed)		
Does the plan		
amendment have a	Review previous step.	Yes – further reliability measure
significant impact?	Review previous step.	assessment required
significant impact?		
	Step 2: Reliability Measure Assessment (Travel Sp	
	Determine modal trips by applying the planned	Example assumes the planned non-
	mode splits to the previously calculations vehicular	vehicle mode split is 10%.
	trip generation. Assign the trips to the network and	Assumed PTD streats included in
Determine modal	select analysis segments along a routing distance of	Assumed RTP streets included in vehicular impact area: OR 224, old
trips and determine	0.5 miles.	OR 212, new OR 212, new roadway
the vehicular		extension of SE Rock Creek Blvd, and
impact area.	Remaining needs/questions:	SE 162nd Avenue
	Guidance for agencies to develop and/or use planned	
	mode splits. Apply RTP targets or refined targets from	
	local TSPs, or other process? Method 1: Request Matro's TDM model output to	Throughway (OD 212), at 15 mgb
What impacts does	Method 1: Request Metro's TDM model output to	Throughway (OR 212): at 45 mph
the plan amendment	review forecast year hourly travel speed for both	or better during off-peak hours
have on travel	current and proposed land use conditions.	for 18 hours per day
speed? Are		
mitigations needed		



### Assessment Question

to maintain performance or avoid degradation?

#### **Draft Process**

Method 2 (only applicable for a signalized corridor): Determine the analysis volumes, using Metro's TDM model volume output to forecast to the future year. Use a deterministic model, such as Synchro, to analyze the key analysis hour(s) based on Table 2 of the draft policy.

#### Remaining needs/questions:

Guidance about which of the two methods to use under what conditions.

Guidance about analysis segmentation based on the tools used.

Verify the Metro model incorporates all financially constrained projects into the future year model, as applicable.

#### Example Response for Plan Amendment<sup>3</sup>

Arterials outside of 2040 centers: Off-peak average speed of 15 mph (including signal delays) or higher up to speed limit for 20 hours per day

If the identified roadway segments within the vehicle impact area meet their respective thresholds:

### No – Do not need to complete additional assessment around travel speed mitigations



#### Step 3: System Completeness Assessment (For all Modes and Including Freeway Queuing Analysis)

Assign the previously calculated modal trips to the network and select analysis segments along a routing distance of 0.25 to 0.5 miles, depending on mode.

Determine the modal impact areas.

#### Remaining needs/questions:

Guidance for agencies to develop and/or use planned mode splits. Apply RTP targets or refined targets from local TSPs, or other process? Assumed RTP streets within 0.25mile (non-vehicle) impact area: OR 224, old OR 212, new OR 212, new roadway extension of SE Rock Creek Blvd, and SE 162nd Avenue

Assumed RTP streets within 0.5-mile (vehicle) impact area: OR 224, old OR 212, new OR 212, new roadway extension of SE Rock Creek Blvd, and SE 162nd Avenue



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>3</sup>
		SE 142nd Ave
<b>Pedestrian Planned</b> <b>System</b> Should the planned	Review NCHRP 562 at any pedestrian crossings within the non-vehicle impact area based on the updated pedestrian volumes.	No existing or planned pedestrian crossings within the impact area.
system be updated based on the projected trip generation?	Remaining needs/questions: Guidance on whether and how to include existing crossing or pedestrian volumes as part of the review of NCHRP 562.	No – Do not need to update the planned system.
<b>Pedestrian</b> <b>Unconstrained</b> <b>Needs</b> What are the gaps in the planned	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded pedestrian projects within the non-vehicle impact area.	Assume no unconstrained pedestrian-only projects identified. Assume new roadways to be included in the vehicle system review.
system within the impact area?	Remaining needs/questions: None	No – No projects to move forward.
<b>Bicycle Planned</b> System Should the planned system be updated based on the projected trip generation?	Review TriMet Bicycle Parking Guidelines at any bus stops within the non-vehicle impact area based on the updated bicycle volumes. Remaining needs/questions: None	Assume the two bus stops at the OR 224/OR 212 intersection meet thresholds to install bike parking at an estimated cost of \$5,000 at each location. Yes – the planned bicycle system should be updated. Move the new mitigation to Step 4.
<b>Bicycle</b> <b>Unconstrained</b> <b>Needs</b> What are the gaps in the planned system within the impact area?	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded bicycle projects within the non-vehicle impact area. Remaining needs/questions: None	If there is a planned but unconstrained eastbound bike lane project on SE Rock Creek Blvd, the project should be included in the mitigation calculations. Example assumes a bike lane project with an estimated cost of \$300,000.



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>3</sup>
		Yes – include planned but unconstrained projects in Step 4.
<b>Transit Planned</b> <b>System</b> Should the planned system be updated based on the projected trip generation?	Review TriMet Bus Stop Guidelines at any bus stops within the non-vehicle impact area based on the updated transit trip volumes. Remaining needs/questions: None	Assume the northbound bus stop at the OR 224/OR 212 intersection meet thresholds to install a bus shelter with an estimated cost of \$50,000. Yes – the planned bicycle system should be updated. Move the new mitigation to Step 4.
<b>Transit</b> <b>Unconstrained</b> <b>Needs</b> What are the gaps in the planned	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded transit projects within the non-vehicle impact area. Remaining needs/questions:	Assume no unconstrained projects identified. No – No projects to move
system within the impact area?	None	forward.
Vehicle Planned System Should the planned system be updated based on the projected trip generation?	Review queuing at any freeway ramp terminals within the vehicle impact area based on the updated vehicular volumes. Remaining needs/questions: None	No freeway ramp terminals to review within the impact area. No – Do not need to update the planned system.
Hold for TSMO System Step 4: Determine Sy	TBD stem Completeness Assessment (For all Modes and Incl	TBD uding Freeway Queuing Analysis)
What is the total cost of non-vehicle mitigations? What is the total cost of vehicle mitigations?	Add mitigations from previous steps.	Non-vehicle mitigation total: \$360,000 Vehicle mitigation total: \$0
What is the forecasted number of daily non- vehicular trips for	See previous trip generation step.	Plan amendment additional non- vehicular daily trips: 1,190 Plan amendment additional vehicular daily trips: 10,710



		Example Response for Plan
Assessment Question <i>the plan</i>	Draft Process	Amendment <sup>3</sup>
amendment?		
amenament .		
What is the		
forecasted number		
of daily non-		
vehicular trips for		
the plan		
amendment?		
What is the		
forecasted total of		
daily growth trips in		
the largest non-	Request the total trips from the TAZs within the	
vehicle impact	impact area for both the existing model year and	Non-vehicle impact area daily
area? What number	future model year with the plan amendment.	background growth trips: 23,800
of trips are non-		(2,380 non-vehicular)
vehicular?	Determine the daily background growth trips within	
	the area (future year daily trips minus existing year	Vehicle impact area daily
What is the	daily trips)	background growth trips: 40,000
forecasted total of		(36,000 vehicular)
daily growth trips in the vehicle impact	Remaining needs/questions:	
area? What number	None.	
of trips are		
vehicular?		
	Proportional share percentage for non-vehicle	
	mitigations if travel speed targets are met is	
	Plan amendment additional nonvehicular daily trips	
	Impact area nonvehicular daily background growth trips	
	Proportional share percentage for non-vehicle	
	mitigations if travel speed targets are not met but	Example assumes travel speed
What is the	the vehicle system is complete is	thresholds are met.
proportional share percentage for non-	Plan amendment additional daily trips (all modes)	
vehicle mitigations?	Impact area nonvehicular daily background growth trips (not to exceed 100%)	Proportional share percentage for
, ence muigations;	(10110 (30000 10070)	non-vehicle mitigations:
What is the	Proportional share percentage if travel speed	$\frac{1,190}{2,380} = 50\%$
proportional share	targets are not met and vehicle system is	2,380
percentage for	incomplete	
vehicle mitigations?		
	% of vehicle mitigations	
	Plan amendment additional vehicular daily trips	
	Impact area vehicular daily background growth trips +	
	% of non-vehicle mitigations	
	Plan amendment additional nonvehicular daily trips	
	Impact area nonvehicular daily background growth trips	



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>3</sup>
	Remaining needs/questions: Procedure for proportional share when an increased multi-modal proportional share is triggered and the plan amendment daily trips exceed the multi-modal growth daily trips, resulting in a proportion over 100%.	
What is the proportional share for non-vehicle mitigations?		Proportional share for non-vehicle mitigations: \$360,000 * 50% = \$180,000
What is the proportional share for vehicle mitigations?	Proportional share is the mitigation cost multiplied by the proportional share percentage.	Total mitigation cost = \$180,000 Mitigation can be met via a fee in lieu or building a planned project of an equivalent cost within the vehicular impact area.



### 07 – Willamette Falls District Plan and Downtown District/MMA (City of Oregon City)

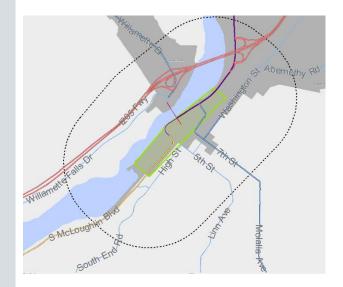
Plan Amendment Type: Quasi-judicial

### **Description:**

The result of a collaborative partnership between Oregon City, Clackamas County, Metro and the Governor's Regional Solutions Team and a robust public process, adoption of the Willamette Falls Riverwalk Master Plan included a zone change and comprehensive plan map and text amendments for the site. The City's action included designating the site a Multimodal Mixed-Use Area (MMA) to allow more intensive uses consistent with the master plan.

### Plan Amendment Area:

- Within a 2040 Center
- Roadways include freeways, highways, regional and community boulevards, and regional and community streets



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>4</sup>
Step 1: Determine if There is Significant Impact (VMT/capita)		
Does the trip generation surpass the significant impact threshold?	Use most recent ITE Trip Generation Manual to determine daily trips for "reasonable worst- case" of plan amendment compared to existing land use assumptions. Remaining needs/questions: Apply existing TPR thresholds or	Yes – example assumes the trip generation surpasses the threshold
	consider modified thresholds.	
Does the plan amendment:		
Increase development potential in a District <sup>2</sup> where forecast VMT/capita for home-based trips	Use existing Metro model output (with existing land use assumptions) to review future year VMT/capita	Example assumes amendment is located in a District where both are lower than the region average

<sup>&</sup>lt;sup>4</sup> The term "assumes" is used because a full analysis with values from the Metro model, trip generation, and before/after data could not be completed at this time.



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>4</sup>
or VMT/employee for commute trips to/from work is lower than the region average. or	for home-based trips or VMT/employee for commute trips to/from work for both the District and region.	Yes – increased development potential for employment
Lower forecast VMT/capita for home-based trips or lower VMT/employee for commute trips to/from work for the District as compared to existing land use conditions (which output reviewed is dependent upon the predominant land use change proposed)	Request new Metro model run for future year District outputs with the proposed plan amendment in place. Compare to existing land use conditions Remaining needs/questions: Districts to be determined. Guidance for determining "development potential".	No need to review based on previous answer
Does the plan amendment have a significant impact?	Review previous step.	No – Do not need to complete additional assessments; however, land use amendment was at a scale that warrants updating the transportation system plan and applying the measures for system planning. The policy needs to clarify the scale at which reviewing/updating the transportation system plan is triggered.



### 09 - Tigard Triangle District Plan (City of Tigard)

### Plan Amendment Type:

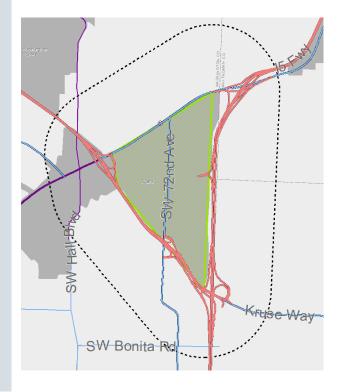
Legislative

### **Description**:

In 2017, the City sought to amend current zoning to implement the Tigard Triangle District Plan. The proposed amendment changed zoning of some land within the district from Mixed-Use Employment (MUE) (which permits both commercial and multi-family residential development) and General Commercial (C-G) to a new Triangle Mixed-use Zone.

### Plan Amendment Area:

- Within a 2040 Center
- Roadways include freeways, regional and community boulevards, and regional streets



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>5</sup>
Step 1: Determine if There is Significant Impact (VMT/capita)		
Does the trip generation surpass the significant impact threshold?	Use most recent ITE Trip Generation Manual to determine daily trips for "reasonable worst- case" of plan amendment compared to existing land use assumptions. Remaining needs/questions: Apply existing TPR thresholds or consider modified thresholds.	Yes – Example assumes the trip generation surpasses the threshold
Does the plan amendment:		
Increase development potential in a District <sup>2</sup> where forecast VMT/capita for home-based trips or VMT/employee for commute	Use existing Metro model output (with existing land use assumptions) to review future year VMT/capita for home-based trips or VMT/employee for commute trips	Located in a District where both are lower than the region average Yes – increased development potential for both residential and employment

<sup>&</sup>lt;sup>5</sup> The term "assumes" is used because a full analysis with values from the Metro model, trip generation, and before/after data could not be completed at this time.



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>5</sup>
trips to/from work is lower than	to/from work for both the District	
the region average.	and region.	
5 5	5	No need to review based on
or		previous answer
		•
Lower forecast VMT/capita for	Request new Metro model run for	
home-based trips or lower	future year District outputs with the	
VMT/employee for commute trips	proposed plan amendment in place.	
to/from work for the District as	Compare to existing land use	
compared to existing land use	conditions	
conditions (which output reviewed		
is dependent upon the	Remaining needs/questions:	
predominant land use change	Districts to be determined.	
proposed)	Guidance for determining	
	"development potential".	
	Review previous step.	
Does the plan amendment have a		No – Do not need to complete
significant impact?		additional assessments



## 12 – South Hillsboro Community Plan Development (City of Hillsboro)

### Plan Amendment Type:

Quasi-judicial

### **Description**:

The City of Hillsboro developed the South Hillsboro Community Plan in 2015 as an appendix to its comprehensive plan. This action was based in part on the outcomes of the Tualatin Valley Highway Corridor Plan, which was adopted in 2013 after a collaborative planning effort that included ODOT, Washington County, and other regional partners. The plan area covers approximately 1,400 acres of developed and undeveloped land.

### Plan Amendment Area:

- Not within a 2040 Center
- Roadways include regional and community streets (existing and proposed)



The following process would be completed under the draft policy. Answer the following questions for the forecast 20-year horizon of the proposed plan amendment.

Assessment Question	Draft Process	Example Response for Plan Amendment <sup>6</sup>	
	Step 1: Determine if There is Significant Impact (VMT/capita)		
Does the trip generation surpass the significant impact threshold?	Use most recent ITE Trip Generation Manual to determine daily trips for "reasonable worst-case" of plan amendment compared to existing land use assumptions. Remaining needs/questions: Apply existing TPR thresholds or consider modified thresholds.	Yes, example assumes the trip generation surpasses the threshold	
Does the plan			
amendment:			
Increase development potential in a District <sup>2</sup> where forecast VMT/capita for	Use existing Metro model output (with existing land use assumptions) to review future year VMT/capita for home-based trips or VMT/employee for commute trips to/from work for both the District and region.	Not applicable	

<sup>6</sup> The term "assumes" is used because a full analysis with values from the Metro model, trip generation, and before/after data could not be completed at this time.



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>6</sup>
home-based trips or VMT/employee for commute trips to/from work is lower than the region average. or Lower forecast VMT/capita for home-based trips or lower VMT/employee for commute trips to/from work for the District as compared to existing land use conditions (which output reviewed is dependent upon the predominant land use change proposed)	Request new Metro model run for future year District outputs with the proposed plan amendment in place. Compare to existing land use conditions Remaining needs/questions: Districts to be determined. Guidance for determining "development potential".	VMT/capita for home-based trips – No, example assumes the District output increases VMT/employee for commute trips to/from work – Yes, but employment is not the predominant land use change impact
Does the plan amendment have a significant impact?	Review previous step.	Yes – further reliability measure assessment required
	Step 2: Reliability Measure Assessment (Travel S	peed)
Determine modal trips and determine the vehicular impact area.	Determine modal trips by applying the planned mode splits to the previously calculations vehicular trip generation. Assign the trips to the network and select analysis segments along a routing distance of 0.5 miles. Remaining needs/questions: Guidance for agencies to develop and/or use planned mode splits. Apply RTP targets or refined targets from local TSPs, or other process?	Example assumes the planned non- vehicle mode split is 20%. Assumed RTP streets included in vehicular impact area: OR 8 (TV Highway), SE Cornelius Pass Rd, new roadway extension of SE Cornelius Pass Rd, SE Century Blvd, new roadway extension of SE Century Blvd, SW 209 <sup>th</sup> Ave, SW Kinnaman Rd, new roadway extension of SW 209 <sup>th</sup> Ave, SW Kinnaman Rd, SW Rosedale Rd, and SW Farmington Rd
What impacts does the plan amendment have on travel speed? Are	Method 1: Request Metro's TDM model output to review forecast year hourly travel speed for both current and proposed land use conditions.	Arterials outside of 2040 centers: Off-peak average speed of 15 mph (including signal delays) or higher



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>6</sup>
mitigations needed to maintain performance or avoid degradation?	Method 2 (only applicable for a signalized corridor): Determine the analysis volumes, using Metro's TDM model volume output to forecast to the future year. Use a deterministic model, such as Synchro, to analyze the key analysis hour(s) based on Table 2 of the draft policy.	up to speed limit for 20 hours per day If segments of OR 8 do not meet the threshold: Yes – mitigations are needed if facility is not complete
	Remaining needs/questions: Guidance about which of the two methods to use under what conditions. Guidance about analysis segmentation based on the tools used. Verify with Metro that the Metro model incorporates all financially constrained projects into the future year model, as applicable.	DA Evenelius Pass Rd
Are the impacted roadway segments considered complete?	Use the RTP system sizing policies to review each modeled roadway link against its RTP motor vehicle designation. The roadway is considered complete if it already meets the sizing policy maximums for: • Number of through lanes • Presence and number of left turn lanes • Presence of right turn lanes Remaining needs/questions: Guidance from Metro for interpreting the model inputs against the RTP system sizing policies.	If the identified segments of OR 8 are not considered complete based on the RTP system sizing policies: No – the roadway segments are not complete Example assumed an estimated cost of \$300,000 to install a right- turn lane on OR 8 to "complete" the roadway.
Step 3: System	Completeness Assessment (For all Modes and Including	
Determine the modal impact areas.	Assign the previously calculated modal trips to the network and select analysis segments along a routing distance of 0.25 to 0.5 miles, depending on mode.	Assumed RTP streets within 0.25- mile (non-vehicle) impact area: OR 8 (TV Highway), SE Cornelius Pass Rd, new roadway extension of SE Cornelius Pass Rd, SE Century Blvd, new roadway extension of SE



### Assessment Question

#### Draft Process

#### Remaining needs/questions:

Guidance for agencies to develop and/or use planned mode splits. Apply RTP targets or refined targets from local TSPs, or other process?

#### Example Response for Plan Amendment<sup>6</sup>

Century Blvd, SW 209<sup>th</sup> Ave, SW Kinnaman Rd, new roadway extension of SW 209<sup>th</sup> Ave, SW Kinnaman Rd, and SW Rosedale Rd

Assumed RTP streets within 0.5-mile (vehicle) impact area: OR 8 (TV Highway), SE Cornelius Pass Rd, new roadway extension of SE Cornelius Pass Rd, SE Century Blvd, new roadway extension of SE Century Blvd, SW 209<sup>th</sup> Ave, SW Kinnaman Rd, new roadway extension of SW 209<sup>th</sup> Ave, SW Kinnaman Rd, SW Rosedale Rd, and SW Farmington Rd



Example assumes no increased needs found for the existing and planned pedestrians crossings within the impact area.

## No – Do not need to update the planned system.

If there is a planned but unconstrained multi-use path project along OR 8, the project should be included in the mitigation calculations. Assumed a multi-use path project with an estimated cost of \$800,000.

### Pedestrian Planned System

Should the planned system be updated based on the projected trip generation?

Pedestrian Unconstrained Needs What are the gaps in the planned system within the impact area? Review NCHRP 562 at any pedestrian crossings within the non-vehicle impact area based on the updated pedestrian volumes.

### Remaining needs/questions:

Guidance on whether and how to include existing crossing or pedestrian volumes as part of the review of NCHRP 562.

Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded pedestrian projects within the non-vehicle impact area.

Remaining needs/questions: None



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>6</sup>
		Yes – include planned but unconstrained projects in Step 4.
Bicycle Planned System Should the planned system be updated based on the projected trip generation?	Review TriMet Bicycle Parking Guidelines at any bus stops within the non-vehicle impact area based on the updated bicycle volumes. Remaining needs/questions: None	Assumed no increased bicycle parking needs found for the bus stops within the impact area. No – Do not need to update the planned system.
Bicycle Unconstrained Needs What are the gaps in the planned system within the impact area?	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded bicycle projects within the non-vehicle impact area. Remaining needs/questions: None	Assume no unconstrained projects identified. <i>No – No projects to move</i> <i>forward.</i>
Transit Planned System Should the planned system be updated based on the projected trip generation?	Review TriMet Bus Stop Guidelines at any bus stops within the non-vehicle impact area based on the updated transit trip volumes. Remaining needs/questions: None	No bus stops within the impact area. No – Do not need to update the planned system.
<b>Transit</b> <b>Unconstrained</b> <b>Needs</b> What are the gaps in the planned system within the impact area?	Review the unconstrained project list from the local TSP and/or regional RTP to determine unfunded transit projects within the non-vehicle impact area. Remaining needs/questions: None	If there is a planned but unconstrained lighting project in support of the bus stops on OR 8, the project should be included in the mitigation calculations. Example assumes a lighting project with an estimated cost of \$300,000. Yes – include planned but unconstrained projects in Step 4.
Vehicle Planned System Should the planned system be updated based on the projected trip generation?	Review queuing at any freeway ramp terminals within the vehicle impact area based on the updated vehicular volumes. Remaining needs/questions: None	No freeway ramp terminals to review within the impact area. No – Do not need to update the planned system.



Assessment Question	Draft Process	Example Response for Plan Amendment <sup>6</sup>				
Hold for TSMO System	TBD	TBD				
Step 4: Determine Sy	stem Completeness Assessment (For all Modes and Incl	luding Freeway Queuing Analysis)				
What is the total cost of non-vehicle mitigations? What is the total cost of vehicle mitigations? What is the	Add mitigations from previous steps.	Non-vehicle mitigation total: \$1,100,000 Vehicle mitigation total: \$300,000				
forecasted number of daily non- vehicular trips for the plan amendment? What is the forecasted number of daily non- vehicular trips for the plan amendment?	See previous trip generation step.	Plan amendment additional non- vehicular daily trips: 16,210 Plan amendment additional vehicular daily trips: 64,860				
What is the forecasted total of daily growth trips in the largest non- vehicle impact area? What number of trips are non- vehicular? What is the forecasted total of daily growth trips in the vehicle impact area? What number of trips are vehicular?	Request the total trips from the TAZs within the impact area for both the existing model year and future model year with the plan amendment. Determine the daily background growth trips within the area (future year daily trips minus existing year daily trips) Remaining needs/questions: None.	Non-vehicle impact area daily background growth trips: 105,000 (21,000 non-vehicular) Vehicle impact area daily background growth trips: 150,000 (120,000 vehicular)				
What is the proportional share percentage for non- vehicle mitigations?	Proportional share percentage for non-vehicle mitigations if travel speed targets are met is Plan amendment additional nonvehicular daily trips Impact area nonvehicular daily background growth trips	Example assumes travel speed thresholds are not met and vehicle system is incomplete. Proportional share percentage for non-vehicle mitigations:				



		Example Response for Plan				
Assessment Question	Draft Process	Amendment <sup>6</sup>				
What is the	Proportional share percentage for non-vehicle	$\frac{16,210}{21,000} = 77\%$				
proportional share	mitigations if travel speed targets are not met but	21,000				
percentage for	the vehicle system is complete is					
vehicle mitigations?	Plan amendment additional daily trips (all modes)					
	Impact area nonvehicular daily background growth trips (not to exceed 100%)	Proportional share percentage for vehicle mitigations:				
	Proportional share percentage if travel speed	$\frac{64,840}{120,000} = 54\%$				
	targets are not met and vehicle system is					
	incomplete					
	% of vehicle mitigations Plan amendment additional vehicular daily trips Impact area vehicular daily background growth trips * % of non-vehicle mitigations Plan amendment additional nonvehicular daily trips Impact area nonvehicular daily background growth trips					
	Remaining needs/questions:					
	Procedure for proportional share when an increased					
	multi-modal proportional share is triggered and the plan					
	amendment daily trips exceed the multi-modal growth					
	daily trips, resulting in a proportion over 100%.					
What is the		Proportional share for non-vehicle mitigations: \$1,100,000 * 77% = \$849,000				
proportional share		Proportional share for vehicle				
for non-vehicle		mitigations:				
mitigations?	Proportional share is the mitigation cost multiplied	\$300,000 * 54% = \$162,000				
What is the	by the proportional share percentage.					
proportional share		Total mitigation cost =				
for vehicle		\$1,011,000				
mitigations?		Mitigation can be met via a fee in				
		lieu or building a planned project				
		of an equivalent cost within the				
		vehicular impact area.				



Example travel speed output from the Metro travel demand model:

Tra	Travel Speed																		
Π	OBJECTID *	Shape *	ID	INODE	JNODE	LENGTH	LANES	DATA1	DATA3	F_spd00	F_spd01	F_spd02	F_spd03	F_spd04	F_spd05	F_spd06	F_spd07	F_spd08	F_spd09
	14612	Polyline	54965-57082	54965	57082	0.073	2.5	45	1800	41	41	41	41	41	40	39	39	39	39
	14613	Polyline	54965-54964	54965	54964	0.102	3.5	45	1800	42	42	42	42	42	41	19	17	22	32
	14617	Polyline	54967-80332	54967	80332	0.145	2.5	35	1800	34	34	34	34	33	33	32	32	32	32
	14619	Polyline	54967-80021	54967	80021	0.085	2.5	35	1800	35	35	35	35	34	34	33	33	33	33
	14620	Polyline	54968-80332	54968	80332	0.175	2.5	35	1800	34	34	34	34	34	33	33	32	33	33
	14621	Polyline	54968-52812	54968	52812	0.074	3.5	25	900	24	24	24	24	24	24	24	23	24	24
	14622	Polyline	54968-54845	54968	54845	0.06	1.5	45	500	45	45	45	45	45	45	44	44	44	44
	14623	Polyline	54968-58709	54968	58709	0.404	2.5	35	1800	35	35	35	35	35	34	34	33	34	34
	14629	Polyline	54970-60162	54970	60162	0.361	2.5	45	1800	44	44	44	44	43	41	41	40	39	36
	14630	Polyline	54970-57717	54970	57717	0.32	2.5	45	1800	44	44	44	43	43	38	29	28	29	33
	14631	Polyline	54971-59752	54971	59752	0.051	3.5	35	900	32	32	32	32	31	31	15	11	18	30
	14632	Polyline	54971-80002	54971	80002	0.14	1.5	35	900	35	35	35	35	35	35	34	34	34	34
	14633	Polyline	54972-52538	54972	52538	0.607	1	35	700	35	35	35	35	35	35	35	35	35	35
	14634	Polyline	54972-66868	54972	66868	0.335	1	45	700	45	45	45	45	45	45	41	40	42	44
	14639	Polyline	54975-54905	54975	54905	0.176	1.5	40	900	39	39	39	39	38	37	35	33	36	37
	14640	Polyline	54975-57420	54975	57420	0.714	1.5	40	900	40	40	40	40	40	39	39	38	38	38
	14642	Polyline	54976-58912	54976	58912	0.236	2.5	45	1800	45	45	45	45	44	43	43	42	43	43
	14643	Polyline	54976-55028	54976	55028	0.288	1	40	900	40	40	40	40	39	38	32	29	34	36
	14644	Polyline	54976-58623	54976	58623	0.058	2.5	45	2000	45	45	45	45	45	45	45	45	45	44
	14645	Polyline	54978-54084	54978	54084	0.023	3.5	35	1800	28	28	28	28	28	28	28	27	28	28
	14646	Polyline	54978-54061	54978	54061	0.095	2.5	35	1800	33	33	33	33	33	32	31	31	31	32
	14661		54987-53683	54987	53683	0.707	2	45	2400	44	44	44	44	44	44	42	41	42	42
	14662		54987-59215	54987	59215	0.209	2	45	2400	43	43	43	44	43	43	43	43	42	42
	14663	Polyline	54988-55845	54988	55845	0.629	3	55	6000	55	55	55	55	54	53	47	46	48	50
	14664	Polyline	54989-53866	54989	53866	0.31	1.5	35	1200	34	34	34	34	34	33	29	25	29	31
Π	14665	Polyline	54989-67349	54989	67349	0.242	1.5	35	1200	35	35	35	35	34	31	21	20	24	28

Example travel speed output from Synchro:

### Arterial Level of Service: EB OR 214

	Arterial	Flow	Running	Signal	Travel	Dist	Arterial	Arterial
Cross Street	Class	Speed	Time	Delay	Time (s)	(mi)	Speed	LOS
I-5 Northbound Ramp	III	35	18.4	15.0	33.4	0.14	15.5	D
Evergreen Rd	III	35	21.7	43.1	64.8	0.17	9.4	F
Oregon Way	III	35	15.5	6.9	22.4	0.12	18.5	С
Settlemier Ave	III	35	71.5	92.3	163.8	0.70	15.3	D
5th St	III	35	32.4	12.4	44.8	0.27	21.7	С
OR 99E	III	35	119.4	91.7	211.1	1.16	19.8	С
Total	III		278.9	261.4	540.3	2.55	17.0	D