



Meeting: Metro Technical Advisory Committee (MTAC) and Transportation Policy Alternatives

Committee (TPAC) workshop meeting

Date/time: Wednesday, October 21, 2020 | 10 a.m. to 12 p.m.

Place: Virtual conference meeting held via Zoom

Members, Alternates and Guests Attending Affiliate

Tom Kloster, Chair Metro

Katherine Kelly City of Gresham

Jeff Owen TriMet

Anne Debbaut Department of Land Conservation & Development

Chris Deffebach Washington County

Lynda David SW Washington Regional Transportation Council

Jaimie Huff City of Happy Valley

Glen Bolen Oregon Department of Transportation

Adam Barber Multnomah County
Eric Hesse City of Portland
Tom Armstrong City of Portland

Erik Olson City of Lake Oswego, MTAC

Colin Cooper City of Hillsboro
Jean Senechal Biggs City of Beaverton

Seth Brumley Oregon Department of Transportation

Darci Rudzinski Angelo Planning Group

Mike O'Brien Environmental Science Associates, MTAC
Andrea Hamberg Multnomah County Public Health & Urban Form

Erin Wardell Washington County
Karen Buehrig Clackamas County
Jamie Stasny Clackamas County
Steve Williams Clackamas County
Allison Boyd Multnomah County

Garet Prior City of Tualatin and Cities of Washington County

Idris IbrahimCommunity Member, TPACYousif IbrahimCommunity Member, TPAC

Rachael Duke Housing Affordability Organization, MTAC

Scot Siegel Largest City in Clackamas Co., Lake Oswego, MTAC
Peter Walter Second Largest City, Clackamas Co., Oregon City, MTAC

Chris Damgen Multnomah Co. Other Cities, Troutdale, MTAC

Peter Hurley City of Portland

Jon Makler Oregon Department of Transportation

Karen Williams Oregon Department of Environmental Quality

Lewis Lem Port of Portland

Glenn Koehrsen Community Member, TPAC Gladys Alvarado Community Member, TPAC Wilson Munoz Community Member, TPAC Kevin Cook Multnomah County, MTAC

Jeannine Rustad Tualatin Hills Park & Recreation District, MTAC

Cindy Detchon North Clackamas School District, MTAC

Nina Carlson NW Natural, MTAC

Andrew Speer Portland General Electric, MTAC
Mary Kyle McCurdy 1000 Friends of Oregon, MTAC
Nicole Johnson 1000 Friends of Oregon, MTAC
Nick Fortey Federal Highway Administration

Bill Holmstrom Department of Land Conservation & Development

Andrew Campbell Multnomah County
Judith Gray Fehr & Peers

Allison Brown JLA Public Involvement

Lidwien Rahman Oregon Department of Transportation

Frank Angelo Angelo Planning Group

Lucia Ramirez Oregon Department of Transportation

Will Farley City of Lake Oswego

Sarah Peters Fehr & Peers
Dave Roth City of Tigard

Vanessa Vissar Oregon Department of Transportation
Bob Kellett Portland Bureau of Transportation

Brett Morgan 1000 Friends of Oregon

Milton Ospina StreetLight Data
Kara Hall Fehr & Peers
Jabra Khasho City of Beaverton
Kate Bridges Steer Group

Matt Hughart Kittelson Associates

Michael Rock Oregon Department of Transportation

Molly McCormick Kittelson Associates

Schuyler Warren City of Tigard
Susie Wright Kittelson Associates

Matthew Pettit StreetLight Data

#### **Metro Staff Attending**

Kim Ellis, Principal Transportation Planner
Caleb Winter, Senior Transportation Planner
John Mermin, Senior Transportation Planner
Grace Cho, Senior Transportation Planner
Molly Cooney-Mesker, Communications
Margi Bradway, Deputy Director Planning & Dev.
Matthew Hampton, Senior Transportation Planner
Ted Leybold, Resource & Dev. Manager
Chris Johnson, Research Manager
Cindy Pederson, Research Manager

Clint Chiavarini, Research & Modeling Roger Alfred, OMA

Tim O'Brien, Principal Planner Lake McTighe, Regional Transportation Planner

Kale Mattias, Associate Planner Marie Miller, TPAC & MTAC Recorder

## 1. Introductions and Call meeting to order (Chairman Kloster)

Chairman Tom Kloster called the workshop meeting to order at 10 a.m. Introductions were made. The meeting format held in Zoom with chat area for shared links and comments, screen name editing, mute/unmute, and hands raised for being called on for questions/comments were among the logistics reviewed.

# 2. Metro/Oregon Department of Transportation Regional Mobility Policy Update and Existing State and Regional Policy Framework (Kim Ellis, Metro and Lidwien Rahman, ODOT)

Kim Ellis, Metro, began the meeting by outlining the regional mobility policy update process, including the purpose, timeline, timeliness and need. The current measure is a vehicle-based measure tailored to different land use contexts, which aims to preserve mobility for freight during

non-peak hours. The RTP also includes a completeness policy (under street design), non-sov mode share targets, and parking management goals. Key points also detailed how this effort is tied to other state and regional policies and upcoming parallel projects and decisions. Questions from the group included the following (responses from the presenter are italicized):

- Can you give a simple explanation or distillation of the policy framework?
  - The mobility policy needs to support our regional land use vision and desired outcomes as defined in the 2040 growth concept, and be balanced with broader policy objectives and priorities in local, regional and statewide plans.
  - Before COVID, congestion was growing and a major concern for the region. However, this policy is about balancing the need to address congestion with other desired outcomes, framed by our regional and state land use policy and the Regional Transportation Plan and Oregon Transportation Plan.
- Is the map presented in recent Oregon Transportation Commission briefings reflective of the RTP, or a statewide plan (referring to the OTC's comprehensive congestion management map)?
  - The OTC map shows major investments going through more detailed planning in the region in relation to where the OTC is considering tolling to address growing congestion. The OTC map reflects a subset of the investments identified in the RTP but is focused on the throughway system and high capacity transit. As the federally-designated Metropolitan Planning Organization for the Portland region, Metro is responsible for the region's congestion management process, which is a component of the RTP. This mobility policy will likely lead to an update to that congestion management process.
- Historically, Volume/Capacity (v/c) has been a key measure or indicator. Are you looking at multiple indicators?
  - Yes, we're thinking that there will need to be more than one measure or indicator for the updated policy. We want your input on what elements should be included in the updated policy and the measures we should be testing at the system and plan amendment level.
- One gap identified was the integration of automobile and transit, where people have
  convenient transfer points from different modes to help them get to where they need to go.
  ODOT recently put together a report on transit hub transfer points that may be useful.
  These hubs are transit stops that are served by three or more fixed route transit
  services. These hubs provide vital connectivity and transfer opportunities, serving as
  critical gateways to regional and intrastate travel.
- **3. Research on Examples of Current Approaches in the Portland Region** (Judith Gray, Fehr & Peers and Susie Wright, Kittelson Associates)

Judith Gray, Fehr & Peers, gave a presentation on the current approaches to assessing mobility in the Portland region, using the v/c measure. The presentation outlined the various documents shared by agencies, and the research done by the team to examine approaches, methodologies, current policies, application of measures and opportunities to improve.

There were no questions from the group during this agenda item.

**4. Five Minute Break** (with time consideration this was removed from workshop)

**5. Potential Elements of the Updated Regional Mobility Policy** (Molly Cooney-Mesker, Metro and Susie Wright, Kittelson Associates)

Molly Cooney-Mesker, Metro, outlined the stakeholder input that is informing this policy update. She noted the interviews conducted on the mobility policy, and the broad support for a policy update expressed through these interviews. Many stakeholders raised some key elements to examine in this policy update, but the key underlying question was the need to define mobility before selecting any measures.

Susan Wright, Kittelson and Associates, outlined some potential policy elements, associated measures and questions that the team is currently considering. She noted that the project is currently looking at potential key elements of a policy, which will then by followed by a draft policy and the appropriate performance measures and targets. The presentation provided some possible elements for the policy, as well as ideas of what may be appropriate measures. The updated mobility policy should answer the questions: mobility for whom? Where? When? And How?

The group was asked to give feedback on the elements presented. Comments and questions included the following:

- Could ambulance and police records be used in tandem with crash data to provide a holistic approach to why streets are unsafe? This may provide insight into other things that are happening that affect the way people move through the region.
  - The connection between feelings of safety, access to transportation and mobility is a useful reflection.
- There may need to make a more explicit connection between the accessibility element and the connection to land use and other goals to meet.
- Climate is not explicitly stated in the proposed elements. Does this need to be addressed directly? Can you connect climate and VMT more explicitly?
- While these feel like the right elements, this does feel premature and it may be useful to
  define the desired outcomes (which could help address some of the underlying tension
  between some of these goals).
  - o There needs to be clear understanding on how the desired outcomes can be advanced through the policy.
  - o Can we poll on this?
- We also need to develop the 'why' of the mobility policy definition, to understand what mobility means in the context of this planning effort and the regional context. This may be tacitly understood but having a concise understanding could be key in moving this forward.
- 'One size fits all' does not work for the region, and it can be hard to apply a policy universally in a region with different needs. Will this be one policy applied to the whole region?
  - We agree that one size does not fit all, that there are differences between the places where people live and work within the region, and between the different types of roads. A key motivation for Metro and ODOT to work together on this policy update is to develop a policy that supports the region's values, as well as the statewide interest in equity, climate, safety and congestion.
- 6. Introduction to Draft Evaluation Framework for Selecting and Testing Potential Mobility Performance Measures (Susie Wright, Kittelson Associates)

This agenda item was deferred for another time.

#### 7. Next Steps (Kim Ellis, Metro and Lidwien Rahman, ODOT)

The meeting closed with final comments from the project team, and a note that there was not enough time to address the final agenda item, which will be carried over to the December 16 TPAC/MTAC workshop. The team recognized the density of the information presented and agreed that this would be made available for further review by participants. Participants were encouraged to send additional feedback directly to the Metro and ODOT project managers, Kim Ellis and Lidwien Rahman.

### **8.** Adjourn (Chairman Kloster)

There being no further business, meeting was adjourned by Chair Kloster at noon.

Respectfully submitted, Marie Miller, MTAC and TPAC Recorder

# Attachments to the Public Record, MTAC and TPAC workshop meeting, October 21, 2020

Item	DOCUMENT TYPE	DOCUMENT DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
1	Agenda	10/21/2020	10/21/2020 MTAC and TPAC workshop meeting agenda	102120M-01
2	Memo	10/14/2020	TO: MTAC and TPAC members, and interested parties From: Kim Ellis, Metro Project Manager Lidwien Rahman, ODOT Project Manager RE: Metro/ODOT Regional Mobility Policy Update: Status Report	102120M-02
3	Attachment 1 to Memo	10/14/2020	Metro/ODOT Regional Mobility Policy Update Project purpose and objectives	102120M-03
4	Attachment 2 to Memo	10/14/2020	Regional mobility policy update fact sheet	102120M-04
5	Attachment 3 to Memo	August 2020	KEY FINDINGS BRIEF OREGON HIGHWAY PLAN MOBILITY POLICY WHITE PAPER	102120M-05
6	Attachment 4 to Memo	10/14/2020	REGIONAL MOBILITY POLICY UPDATE ENGAGEMENT AND COMMUNICATIONS CALENDAR 2020-21	102120M-06
7	Memo	10/13/2020	TO: Kim Ellis, Metro, and Lidwien Rahman, ODOT From: Susan Wright, Kittelson & Associates, Inc. Judith Gray and Kara Hall, Fehr & Peers Darci Rudzinski, Angelo Planning RE: Regional Mobility Policy Update, Examples of Current Applications Executive Summary	102120M-07
8	Memo	10/13/2020	TO: Kim Ellis, Metro, and Lidwien Rahman, ODOT From: Susan Wright, PE, and Bryan Graveline, Kittelson & Associates, Inc. RE: Performance Measure Screening and Evaluation Criteria – DRAFT	102120M-08
9	Handout	10/20/2020	Policy Framework for Transportation Planning in Oregon	202120M-09
10	Presentation	10/21/2020	Regional mobility policy update	202120M-10