##### Solid Waste Facility

##### Franchise Application

Application packet for a new franchise,

franchise renewal, and change of authorization request for:

* Transfer Station
* Food waste processing facility
* Disposal Site
* Energy recovery facility

Issued May 2019

**oregonmetro.gov**

Metro

600 NE Grand Ave.

Portland, OR 97232-2736

503-797-1835

This packet contains an application for a Metro Solid Waste Facility Franchise. You may also want to review the relevant sections of the Metro Code. Metro Code Chapter 5.01 identifies which solid waste facilities and activities require a Metro franchise. You can access the Metro Code via the Metro web site at [www.oregonmetro.gov/metro-code](http://www.oregonmetro.gov/metro-code).

Generally, a solid waste facility within the Metro boundary may operate only if Metro authorizes it under a License or Franchise.

Metro staff will review an application for completeness within 15 business days of receipt and notify the applicant whether their application is deemed to be complete. If an application is incomplete, Metro will notify the applicant as to what additional information is required.

Application for a new Solid Waste Facility Franchise

An applicant seeking a new Metro Solid Waste Facility Franchise must first participate in a pre-application conference prior to submitting an application form. The purpose of the pre-application conference is for the applicant to provide Metro with a description of the proposed solid waste facility and for Metro to provide the applicant with information regarding the applicable requirements for the proposed facility. The conference also provides the applicant with an opportunity to discuss the application process and to identify any potential issues specific to its proposal. An applicant should prepare for the pre-application conference by reviewing the application forms and drafting answers before the conference. To schedule the pre-application conference, contact Metro’s Solid Waste Information Compliance and Cleanup Division at 503-797-1835.

After completing the pre-application conference, an applicant seeking a new franchise must submit a completed *Solid Waste Facility* *Franchise Application* form and provide all additional information as required. Metro will generally approve or deny a new franchise within 180 days after the application is deemed to be complete. The fee for filing a franchise application is $500. See Metro Code Chapter 5.01 for more information regarding the issuance of franchises.

Renewal of an Existing Franchise

A franchisee seeking to renew an existing franchise without substantive changes to the current authorization must submit a completed *Solid Waste Facility Franchise Application* form and provide all additional information as required, unless Metro staff directs otherwise. If a franchisee fails to timely submit a renewal application, the franchisee’s authority to operate may lapse. Additionally, Metro is not obligated to renew a franchise earlier than the expiration date of the existing franchise even if the franchisee files a renewal application before the existing franchise expires. The fee for filing a franchise renewal application is $500. See Metro Code Chapter 5.01 for more information regarding the renewal of franchises.

Change of Authorization to an Existing Franchise

A franchisee seeking a change in authorization of an existing franchise (other than a renewal) must submit to Metro a completed *Solid Waste Facility* *Franchise Application* form and provide all additional information as required unless Metro staff directs otherwise. The applicant cannot implement the requested change of authorization until Metro approves it in writing. The fee for filing a change of authorization application is $100. See Metro Code Chapter 5.01 for more information regarding changes of authorization for franchises. Metro may require the applicant to apply for a new franchise if there is a significant change in the types of solid waste accepted or activities performed at a facility.

Transfer of Ownership or Control of an Existing Franchise

A franchisee seeking to transfer ownership or control of an existing franchise must notify Metro within 10 days if the franchisee leases, assigns, mortgages, sells or otherwise transfers control of the franchise to another person whether whole or in part. See Metro Code Chapter 5.01 for more information regarding transfer of ownership for franchises.

**INSTRUCTIONS**

**Metro use only**

**DATE RECEIVED:**

**DATE DEEMED COMPLETE BY METRO:**

1. Complete Parts 1-3 of application.
2. Verify information is accurate and application is complete.

1. Sign page 15 of application.
2. Include application fee payment.
3. Submit application and payment to:

Metro

Solid Waste Information, Compliance and Cleanup

600 NE Grand Avenue

Portland, OR 97232-2736

Tel: (503) 797-1835

Fax: (503) 813-7544

[SWICC@oregonmetro.gov](mailto:SWICC@oregonmetro.gov)

##### PART 1 – Standard Franchise Application Information

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| 1. Type of Application (please check one) | |
| □ | New franchise  Date of Pre-Application Conference: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_ \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_ |
| □ | Renewal of an existing franchise  Solid Waste Facility Franchise Number: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_ No.\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_ |
| □ | Change of authorization to an existing franchise (other than a renewal)  Please describe the proposed change below in Section 3. |
| □ | Transfer of ownership or control of an existing franchise |

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| 2. Type of facility (please check one) | |
|  | Transfer Station |
|  | Food Waste Processing Facility |
|  | Other (please specify): |

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| 3. Change of AuthorizationIf seeking a change of authorization to an existing franchise, please explain the proposed change below (attach additional pages if necessary). Complete all remaining sections of this form as they pertain to the request. |
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| 4. Applicant (Franchisee) | |
| Facility Name:  Must be registered with State of Oregon |  |
| Company Name: |  |
| Facility Address: |  |
| City/State/Zip: |  |
| Mailing Address: |  |
| City/State/Zip: |  |
| Contact Person: |  |
| Phone Number: |  |
| E-mail Address: |  |

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| 5. Franchisee’s Owner or Parent Company (provide information for all owners) | |
| Name: |  |
| Address: |  |
| City/State/Zip: |  |
| Phone Number: |  |
| E-mail Address: |  |

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| 6. Site Operator (if different from Franchisee) | |
| Company Name: |  |
| Contact Person: |  |
| Street Address: |  |
| Mailing Address: |  |
| City/State/Zip: |  |
| Phone Number: |  |
| E-mail Address: |  |

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| 7. Site Description | | | |
| Tax Lot(s): | Section: | Township: | Range: |

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| 8. Land Use | | |
| Present Land Use Zone: |  | |
| Is proposed use permitted outright? | Yes  If yes, attach a copy of the *Land Use Compatibility Statement* (see Attachment E). | No |
| Is a conditional use permit necessary for the facility? | Yes  If yes, attach a copy of the *Conditional Use Permit* | No |
| Are there any land use issues presently pending with the site? | Yes  If yes, please explain the land use issues below. | No |
| Description of the pending land use issues identified above: |  | |
| Are any DEQ permits required? | Yes  If yes, please list all DEQ permits below and attach copies with this application (see Attachment G). | No |
| Listing of all required DEQ permits: |  | |
| Are any other local permits required? | Yes  If yes, please list all other required permits below and attach copies with this application (see Attachment H). | No |
| Listing of other required permits: |  | |

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| 9. Land Owner | | |
| Is the applicant the sole owner of the property on which the facility is located? | Yes | No  If no, please complete this section and attach a completed *Property Use Consent Form* (see Attachment F). |
| Property Owner: |  | |
| Mailing Address: |  | |
| City/State/Zip: |  | |
| Phone Number: |  | |

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| 10. Public/Commercial Operations | | |
| Will the facility be open to the public  (i.e., non-commercial self-haul customers)? | Yes | No |
| Will the facility be open to non-affiliated commercial solid waste collectors? | Yes | No |
| Will the facility be open to solid waste collection companies that collect waste from outside the boundary of Metro? | Yes | No |

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| 11. Operating Hours (including days of the week) and Traffic Volume | | | |
|  | Public  (non-commercial self-haul) | Commercial Affiliated | Commercial  Non-Affiliated |
| Operating Hours |  |  |  |
| Customer Hours |  |  |  |
| Estimated Vehicles  Per Day |  |  |  |

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| 12. Putrescible Waste Tonnage Request Identify the annual allocation amount of putrescible waste that the facility is requesting. | |
| Requested annual tonnage |  |

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| 13. Other Inbound Wastes by Generator Identify the expected annual tonnage amount of other wastes that the facility will receive (and recover, if applicable) from the following types of generators. | | | |
| Generator | Tons Received | Tons Recovered  (if applicable) | Tons Residual |
| Commercial: |  |  |  |
| Residential: |  |  |  |
| TOTAL TONS: |  |  |  |

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| 14. Inbound Waste by Type Identify the types of waste and annual tonnage amounts of each that the applicant expects to receive at the facility. Also, identify how the applicant will manage each waste stream and the expected tip fees that the applicant will post at the facility (attach additional pages if necessary). | | | | | |
| Waste Type | Accepted at Facility | | Expected Annual Tonnage Amount | Type of Activity to be Performed on Waste | Expected Tip Fee (per Ton) |
| Non-Putrescible Waste: | Yes | No |  |  |  |
| Putrescible Waste: | Yes | No |  |  |  |
| Source-Separated Recyclables: | Yes | No |  |  |  |
| Source-Separated  Yard Debris: | Yes | No |  |  |  |
| Residential Food Waste mixed with Yard Debris: | Yes | No |  |  |  |
| Commercial Food Waste: | Yes | No |  |  |  |
| Source-Separated Wood: | Yes | No |  |  |  |
| Special Wastes: | Yes | No |  |  |  |
| Inerts (e.g., rock, concrete): | Yes | No |  |  |  |
| Petroleum Contaminated Soil: | Yes | No |  |  |  |
| Other Waste  (please specify): | Yes | No |  |  |  |
| Other Waste  (please specify): | Yes | No |  |  |  |

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| 15. Outbound Waste, Products, and By-Products List the expected destination and amount of each type of outbound solid waste, products, or by-products that the applicant expects to transport from the facility (attach additional pages if necessary). | | | |
| Destination Site  (Name and address) | Waste /Product/By-Product Type | Expected Annual Tonnage | Purpose of Delivery\* |
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| \**For example: disposal, recovery, composting, beneficial use, etc.* | | | |

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| 16. Subcontractors Provide the name, address and function of all subcontractors involved in the facility operations (this does not include janitorial staff): | | |
| NAME | ADDRESS | FUNCTION |
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##### PART 2 – Standard Attachments to Franchise Application

##### (Franchise application continued)

* Metro requires the following attachments (Attachments A – H) for new applications in order for Metro to deem a franchise application complete. The applicant must clearly label each attachment.
* Application submittals such as facility design, building plans, site plans and specifications must be prepared, as appropriate, by persons licensed in engineering, architecture, landscape design, traffic engineering, air quality control, and design of structures.
* An applicant seeking to renew an existing franchise without substantive changes to the current authorization may defer to previously submitted documents if Metro has the most current version of all attachments (Attachments A- I) on file, unless otherwise directed by Metro staff. The date of the document on file with Metro is required for each deferred attachment. To confirm that Metro has current documentation on file, please contact Metro’s Solid Waste Information, Compliance & Cleanup Division at (503) 797-1835 or via email at [SWICC@oregonmetro.gov](mailto:SWICC@oregonmetro.gov).

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| **ATTACHMENT A: SITE PLAN**  The applicant must submit a facility site plan that includes maps or drawings showing the location of the facility and the site layout according to scale using a scale no smaller than one inch being equivalent to 30 feet. Applicant must provide the location of the following items on the site plan: |
| 1. Boundaries of the facility. |
| 1. Property boundaries, if different. |
| 1. All buildings on the property (existing and proposed) and other pertinent information with respect to the operation of the facility, to include: 2. scale and scale house location 3. fencing and gates 4. access roads 5. paved areas 6. vegetative buffer zones and berms 7. sorting line and other major materials recovery equipment 8. intake, processing, and product/by-product storage |
| 1. All receiving, processing, reload and storage areas, as applicable, for solid waste, source-separated recyclable materials, yard debris, recovered materials, products/by-products, waste residuals, exterior stockpiles, hazardous waste, and other materials. |
| 1. All exterior material stockpile footprints, material types stored outside, and maximum height of each stockpile. |
| 1. Water sources for fire suppression. |
| 1. Load checking areas. |
| 1. Storage areas for the temporary containment of prohibited waste that the facility inadvertently receives, while awaiting proper removal or disposal of the prohibited waste. The facility must cover and enclose the containment areas and construct them in a manner to prevent leaking and contamination. |
| 1. Identification of on-site traffic flow patterns. |
| 1. Facility signage. Facility signs must: 2. display all of the information required by Metro; 3. be posted at all public entrances to the facility; and 4. conform with local government signage regulations. |
| 1. The location of all commercial and residential structures within a one mile radius of the composting facility, identified on a map or aerial photograph. (Compost facility only). |
| 1. The prevailing wind direction, by season, identified on a map or aerial photograph. (Compost facility only). |

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| **ATTACHMENT B: FACILITY DESIGN PLAN**  The applicant must submit a facility design plan to address the following: |
| 1. An applicant seeking a franchise must submit a written descriptions of the following: 2. Facility overview. 3. Facility design and technology including annual tonnage capacity. 4. Buildings and major equipment (existing and proposed). 5. Construction timeline (as applicable). 6. Types of wastes to be processed. 7. Residuals management 8. A Compost/Anaerobic Digestion/Fermentation facilitymust submit a written description of the following: (in addition to the items listed above in Subsection 1) 9. Feedstock receiving procedures. 10. Feedstock pretreatment and contaminant removal procedures and equipment. 11. Processing: digestion process and methane recovery, fermentation or composting process. 12. Dewatering and liquids management (as applicable). 13. Digestate fiber management (as applicable). 14. Pathogen reduction / control procedures (as applicable). 15. Biogas storage, conditioning and power and/or fuel generation (as applicable). 16. Monitoring, quality control and testing procedures. |
| 1. Dust, airborne debris and litter. 2. Submit a proposed design or existing design plan providing a roofed structure enclosed on at least three sides and an impervious surface (e.g. asphalt, concrete) for the tipping floor, processing (sorting) areas, storage areas and reloading areas.    * **Compost facility only**: Also, provide locations for compost/curing piles/windrows, digestion, fermentation, aeration systems including bio-filters or enclosed structures to prevent odors from being detected offsite. 3. Describe control measures to prevent fugitive dust, airborne debris and litter. Describe how the facility design will provide for shrouding and dust prevention for the receiving area, processing area, storage area, reload area, and all waste processing equipment and all conveyor transfer points where dust is generated. 4. Describe any additional facility design measures and procedures for the control of odor, dust, windblown materials, airborne debris, litter and for the handling of the waste and waste by-products in the case of major processing facility breakdown. |
| 1. Facility capacity. 2. Provide engineering plans, reports and specifications to document the size and configuration of the facility grounds, building and equipment, including the facility layout, drainage structures, building design, and major facility equipment, processing systems and storage areas to demonstrate sufficient capacity to accommodate seasonal throughput of all solid wastes and materials that will be delivered to and generated by the facility. 3. Provide the estimated capacity (cubic yards and tons) of the facility storage area(s) for incoming solid waste waiting to be processed, the estimated capacity (cubic yards and tons) for storage of recovered materials, and the estimated capacity (cubic yards and tons) for storage of processing residual. |
| 1. Adequate vehicle accommodation.   Provide documentation to demonstrate that the facility will provide adequate on-site areas at the facility’s entrance, scales, loading and unloading points and exit points to allow safe queuing off the public roads and right-of-way given the number and types of vehicles expected to use the facility during peak times. |
| 1. Water contaminated by solid waste and solid waste leachate.   Submit a DEQ (or equivalent) approved plan with pollution control measures to protect surface and ground waters, including runoff collection and discharge and equipment cleaning and washdown water. |

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| **ATTACHMENT C: OPERATING PLAN**  The applicant must submit a proposed facility operating plan for Metro review and approval. The applicant must amend the plan if subject to any additional elements required in the franchise - if one is approved and issued. The operating plan must include at a minimum, a detailed description of: |
| 1. Types of solid wastes the facility will accept. |
| 1. Methods that the facility will use to measure and keep records of incoming materials at the facility. |
| 1. A detailed description of how you will distinguish and manage loads of incoming materials. |
| 1. Procedures for inspecting loads including:    1. Procedures for inspecting incoming loads for the presence of prohibited or unauthorized wastes.    2. A set of objective criteria for accepting and rejecting loads.    3. An asbestos testing protocol for all material that appears as if it may contain asbestos. |
| 1. Procedures for processing and storage of loads including: 2. Processing of all authorized materials. Include separate descriptions for processing putrescible waste, non-putrescible waste, and source-separated materials – including any food waste and/or food waste mixed with yard debris. Include the material recovery methods and equipment to be used on site (e.g., pre-processing, sorting lines, hand picking, magnets, etc.) 3. Reloading and transfer of authorized solid wastes. 4. Managing stockpiles. 5. Storing authorized materials. 6. Minimizing storage times and avoiding delay in processing and managing of all authorized materials including recovered materials. |
| 1. General markets for the materials recovered at the facility. |
| 1. Procedures for rejecting, managing, reloading and transporting to appropriate facilities or disposal sites any prohibited or unauthorized wastes discovered at the facility including: 2. Hazardous wastes. 3. Other prohibited materials (e.g., unauthorized waste, putrescible waste, special waste). 4. Procedures and methods for notifying generators not to place hazardous wastes or other prohibited wastes in drop boxes or other collection containers destined for the facility. |
| 1. Procedures for rejecting or managing loads of food waste that are contaminated with plastic or other non-biodegradable wastes. The operating plan must describe procedures for rejecting, managing, reloading and transporting the following to appropriate facilities or disposal sites: 2. Loads contaminated with plastics and other non-biodegradable waste. 3. Processed material that due to concentrations of contaminants cannot be further processed or marketed and must be disposed. |
| 1. Procedures for odor prevention. The operating plan must establish procedures for preventing all objectionable odors for being detected off the premises of the facility including: 2. A management plan that the facility will use to monitor and manage all objectionable odors of any derivation including malodorous loads delivered to the facility. 3. Procedures for receiving and recording odor complaints, immediately investigating any odor complaints to determine the cause of odor emissions, and remedying promptly any odor problem at the facility. |
| 1. Procedures for emergencies. The operating plan must describe procedures that the facility will follow in case of fire or other emergency. |
| 1. Procedures for preventing and controlling nuisances, including noise, vectors, dust, litter, and odors. Including a description of how the facility will encourage delivery of waste in covered loads. |
| 1. Procedures for fire prevention, protection, and control measures used at the facility. |
| 1. Procedures for pathogen reduction and pathogen testing on end products and by-products (as applicable). |
| 1. Closure protocol. The operating plan must describe closure protocol for:    1. Short-term closure (30 days or less)    2. Long-term closure (31 days or more) and associated costs.   Closure means those activities associated with restoring the site to its condition before the applicant engaged in the franchised activity. Closure may include, but is not limited to, removal of all on-site solid waste stockpiles accumulated after Metro issued a Metro Solid Waste Facility Franchise. The closure protocol is the written protocol that specifies the activities required to properly close the facility and cease further solid waste activities. |

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| **ATTACHMENT D: INSURANCE**  The applicant must submit proof of the following types of insurance, covering the applicant, its employees, and agents: |
| 1. The most recently approved ISO (Insurance Services Office) Commercial General Liability policy, or its equivalent, written on an occurrence basis. The policy must include coverage for bodily injury, property damage, personal injury, death, contractual liability, premises and products/completed operations. All insurance coverage must be a minimum of $1,000,000 per occurrence and $1,000,000 aggregate. |
| 1. Automobile bodily injury and property damage liability insurance must be a minimum of $1,000,000 per occurrence and $1,000,000 aggregate. |
| 1. The insurance must name Metro, its elected officials, departments, employees, and agents as ADDITIONAL INSUREDS on the Commercial General Liability and automobile insurance policies. |
| 1. Certification of Workers’ Compensation insurance including employer’s liability. If the applicant or franchisee has no employees and will perform the work without the assistance of others, you may attach a certificate to that effect in lieu of the certificate showing current Workers’ Compensation. |

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| **ATTACHMENT E: LAND USE COMPATIBILITY STATEMENT (LUCS)**  The applicant must submit the following information: |
| A copy of a completed Metro LUCS or DEQ LUCS. Metro LUCS is available at [www.oregonmetro.gov/solidwasteforms](http://www.oregonmetro.gov/solidwasteforms). |

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| **ATTACHMENT F: PROPERTY USE CONSENT FORM**  The applicant must submit the following information: |
| If required in Part 1, section 9, of this application. The Property Use Consent Form is available at [www.oregonmetro.gov/solidwasteforms](http://www.oregonmetro.gov/solidwasteforms). |

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| **ATTACHMENT G: DEQ PERMIT APPLICATIONS AND INFORMATION**  The applicant must submit the following information: |
| A copy of all applications for necessary DEQ permits and any other information required by or submitted to DEQ, including closure plans, financial assurance for the costs of closure of the facility, and conditional use permit or land use compatibility statement, if applicable. |

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| **ATTACHMENT H: OTHER REQUIRED PERMITS**  The applicant must submit the following information: |
| A copy of any required permit, license or franchise that a governing body or agency (whether federal, state, county, city or other) has granted or issued to the applicant (not including materials required by Attachment G).  If the governing body or agency has not yet issued the required permit, license or franchise, the applicant must provide a copy of the application it submitted.  Metro may also request copies of correspondence pertaining to any required permit, license or franchise. |

**PART 3 – Standard Attachment to Franchise License Application**

**(Franchise application continued)**

In accordance with Metro Code Chapter 5.01, Metro considers the following factors to determine whether to issue a solid waste facility franchise. To the extent known by the applicant, please provide any supplemental information about these factors that you want Metro to consider as part of the application.

1. Whether the proposed facility and activities will be consistent with the Regional Waste Plan.
2. The effect that the proposed facility would have on the cost of solid waste disposal and recycling services for the citizens of the Metro region.
3. Whether the proposed facility would adversely affect the health, safety and welfare of Metro’s residents.
4. Whether the proposed facility would adversely affect nearby residents, property owners or the existing character or expected future development of the surrounding neighborhood.
5. The compliance history of the applicant and whether the applicant will comply with all of the requirements and standards of Metro Code Chapter 5.01, and other applicable local, state, and federal laws rules, regulations, ordinances, orders, and permits pertaining in any manner to the proposed franchise.

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| **PUBLIC NOTICE AND CONFIDENTIAL INFORMATION** |

This application and all of the supporting documentation for the proposed solid waste facility is subject to Metro’s public notice procedures. Metro will notify and provide the public with an opportunity to review and comment on the proposed application. The public notice may include, but is not limited to, posting the complete application on Metro’s website.

The applicant may identify as confidential any reports, books, records, maps, plans, income tax returns, financial statements, contracts and other similar written materials of the applicant that are directly related to the proposed application and that are submitted to or reviewed by Metro. The

applicant must prominently mark any information that it claims confidential with the mark "CONFIDENTIAL" before submitting the information to Metro. Subject to the limitations and requirements of ORS Chapter 192 (public records law) and other applicable laws, Metro will treat as confidential any information so marked and will make a good faith effort to not disclose that information unless Metro's refusal to disclose the information would be contrary to applicable Oregon law.

Within five days of Metro's receipt of a request for disclosure of information identified by the applicant (or franchisee) as confidential, Metro will provide the applicant (or franchisee) written notice of the request. The applicant (or franchisee) will have three days within which time to respond in writing to the request before Metro determines, at its sole discretion, whether to disclose any requested information. The applicant (or franchisee) must pay any costs incurred by Metro as a result of Metro’s efforts to remove or redact any confidential information from documents that Metro produces in response to a public records request. These conditions do not limit the use of any information submitted to or reviewed by Metro for regulatory purposes or in any enforcement proceeding. In addition, Metro may share any confidential information with representatives of other governmental agencies provided that, consistent with Oregon law, those representatives agree to continue to treat the information as confidential and make good faith efforts to not disclose the information.

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| **APPLICANT CERTIFICATION:**  An authorized agent of the applicant must sign this application. Metro will not accept an application without a signature. |

***I certify that the information contained in this application is true and correct to the best of my knowledge. I agree to notify Metro within 10 days of any change in the information submitted as a part of this application***.

SIGNATURE OF AUTHORIZED AGENT \_\_\_\_\_\_\_\_\_

TITLE \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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