



Annual Report

FY16-17

Solid Waste Community
Enhancement Program

February 2018

If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we’ve already crossed paths.

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TABLE OF CONTENTS

Program overview	2
Summary of revenue and grants.....	6
Grants awarded by jurisdiction	8
North Portland Enhancement: Building the St. Johns Prairie Trail	14
Program contacts by jurisdiction.....	15

PROGRAM OVERVIEW

The Solid Waste Community Enhancement Program provides grants to improve economic opportunities, neighborhood livability, public safety, and more in areas near the region's garbage transfer and reload facilities. The purpose of the program is to rehabilitate and enhance the area around eligible solid waste facilities in the Metro region. The program was established by Metro Council in 1986. Since then, Metro has collected and re-invested millions of dollars in communities across the Portland metropolitan area. More information on the program is available on Metro's website, www.oregonmetro.gov/tools-partners/grants-and-resources/community-enhancement-grants.

Community Enhancement Fee

Metro's solid waste authority, including the authority to collect an enhancement fee to establish and implement a solid waste community enhancement program, is established under the Oregon Constitution, Oregon Revised Statutes Chapters 268 and 459, and the Metro Charter. The program is guided by Metro Code Chapter 5.06, Solid Waste Community Enhancement Program.

Solid waste facilities in the Metro region that operate as disposal sites, transfer stations, reload facilities, food waste compost facilities, and energy recovery facilities collect an enhancement fee on each ton of putrescible solid waste delivered to the facility. Yard debris reload or composting facilities are not subject to this requirement unless the facility also accepts food scraps with yard debris.

The program originally included one closed landfill (St. Johns landfill in North Portland) and three transfer facilities: Metro Central (NW Portland), Metro South (Oregon City), and Forest Grove transfer station. At inception, each facility subject to the fee collected an enhancement fee of \$.50 per ton. In 2014, Metro Council expanded the program to increase the fee to \$1.00 per ton and apply the fee to all other solid waste facilities established since the community enhancement program was first created.

A system map of solid waste facilities in the Metro region, including those that participate in the Community Enhancement Program, can be found here:

<https://www.oregonmetro.gov/solid-waste-facilities-map>

Administration

The program is administered by Metro directly or through an intergovernmental agreement (IGA) with the city or county government where the facility is located. Participating facilities remit enhancement fees to Metro on a monthly basis, which in turn, remits payment to local governments on a quarterly basis.

A Community Enhancement Program Advisory Committee (Committee) is responsible for implementation of each of the local programs. Each committee establishes the enhancement area boundary, creates committee bylaws, develops a process for soliciting and selecting projects, and reviews program budgets. The Metro Councilor for the district where the

facility is located has the option to serve on the community enhancement committee as co-chair, voting member, or non-voting member of the committee. Each committee submits a report of accounts and expenses to Metro for the previous fiscal year by October 1 of each calendar year for tracking purposes.

Participating Facilities and Jurisdictions

Seven cities and eight facilities now participate in the program: Forest Grove, Oregon City, Wilsonville, Sherwood, Troutdale, Portland, and Gresham.

Local jurisdiction	Solid waste facility eligible for Enhancement Fees	Year established	Metro District and Councilor	Councilor Role on Community Enhancement Committee
Oregon City	Metro South Transfer Station	1988	Carlotta Collette District 2	Committee member
Forest Grove	Forest Grove Transfer Station, Waste Management	1989	Kathryn Harrington District 4	Committee co-chair
Portland	Metro Central Transfer Station	1991	Sam Chase District 5	Committee chair
Troutdale	Troutdale Transfer Station, Waste Management	2015	Shirley Craddick District 1	Committee co-chair
Sherwood	Pride Disposal & Recycling	2015	Craig Dirksen District 3	Committee co-chair
Wilsonville	Willamette Resources, Inc. (WRI), Republic Services	2015	Craig Dirksen District 3	Committee member
Portland	Suttle Road Recovery Facility, Recology	2015	Sam Chase District 5	Committee chair
Gresham	Gresham Sanitary Service Transfer Station	2016	Shirley Craddick District 1	Committee co-chair

Eligibility and Program Goals

To be considered for Community Enhancement Program funding, projects must meet the following eligibility criteria and at least one of the goals listed below.

Eligibility criteria

1. The project must be located in the solid waste community enhancement area boundary, as specified by the solid waste community enhancement committee, or the project must benefit individuals or programs located inside the solid waste community enhancement area boundary.
2. The project applicant must be:
 - a. A non-profit organization, including but not limited to a neighborhood association or charitable organization with 501(c)(3) status under the Internal Revenue Service; or
 - b. A local government, local government advisory committee, department, or special district, provided that it includes documented support from the local government executive officer.
3. The project must not be used to replace any other readily available source of federal, state, local or regional funds.
4. The project must not promote or inhibit religion.
5. The project must not discriminate based on race, ethnicity, age, gender, or sexual orientation.
6. If the project is located on private land, the project application must establish a clear public benefit and must document landowner permission.

Program goals

1. Improve the appearance or environmental quality of the community.
2. Result in rehabilitation or upgrade of real or personal property owned or operated by a nonprofit organization having 501(c)(3) or other tax-exempt status under the Internal Revenue Code.
3. Result in the preservation or enhancement of wildlife, riparian zones, wetlands, forestlands and marine areas, and/or improve the public awareness and the opportunities to enjoy them.
4. Reduce the amount or toxicity of waste.
5. Increase reuse and recycling opportunities.
6. Result in improvement to, or an increase in, recreational areas and programs. Result in improvement in safety.
7. Benefit youth, seniors, low-income persons or underserved populations.

GRANT PROGRAM COSTS AND EXPENSES

Program administrative costs

Local jurisdictions may spend up to 20 percent (not to exceed \$50,000) of solid waste community enhancement funds on administrative costs including staff time and materials to administer the grant program.

Awards to nonprofit and local government projects

Participating jurisdictions track the amount of Community Enhancement Program funding that goes to nonprofit organizations and local government projects. As a guideline, the amount of grant funding awarded to a local government, local government advisory committee, department or special district is recommended not to exceed 15 percent of the available funds in each grant cycle, or more as otherwise provided in an intergovernmental agreement with Metro and a host local government. (Solid Waste Administrative procedure 5.06 section 6.1.2.4.)

Tracking awards to culturally-specific community based organizations (CBO's)

This year, participating jurisdictions also tracked the amount of funding awarded to culturally-specific community based organizations. The purpose of tracking grants to these organizations is to understand how the Solid Waste Community Enhancement Grant program supports Metro's [*Strategic Plan to Advance Racial Equity, Diversity and Inclusion*](#), adopted by Metro Council in 2016.

Culturally-specific organizations¹ include all of the following characteristics:

- The majority of members and/or clients are from a particular (or multiple) community (or communities) of color, such as: African, African American, Asian, Latino, Native American, Pacific Islander, and Slavic;
- Organizational environment is culturally focused and the community being served recognizes it as a culturally-specific organization;
- Majority of staff must be from the community being served, and the leadership (defined to collectively include Board members and management positions) must be majority from the community served;
- Organization has a track record of successful community engagement and involvement with the community being served;
- The community being served recognizes the organization as advancing the best interests of the community and engaging in policy advocacy on behalf of the community being served.

¹ Definition from the Protocol for Culturally Responsive Organizations, Coalition of Communities of Color, 2014. <http://www.coalitioncommunitiescolor.org/research-data-tools/protocolfororgs>.

SUMMARY OF REVENUE AND GRANTS FY16-17

Enhancement Program	Enhancement Fee revenue FY16-17	Awarded grants FY16-17	Administrative costs FY16-17
Oregon City	\$ 314,250	\$ 203,573	\$ 52,374
Portland-Metro Central ²	\$ 294,993	\$ 259,225	\$ 22,101
Forest Grove	\$ 125,653	\$ 103,005	\$ 6,500
Wilsonville	\$ 93,035	\$ 100,100	\$ -
Troutdale	\$ 87,501	\$ 46,505	\$ 34,673
Sherwood	\$ 78,504	\$ 81,000	\$ -
Portland-Suttle Road ³	\$ 28,117	\$ -	\$ -
Gresham	\$ 11,656	\$ -	\$ -
Total	\$ 1,033,709	\$ 793,407	\$ 115,649

Enhancement Program	Awarded to nonprofits FY16-17	Awarded to local government FY16-17	Awarded to culturally-specific CBO's FY16-17
Oregon City	92%	8%	\$ -
Portland-Metro Central ⁴	100%	0%	\$ -
Forest Grove	61%	39%	\$ 11,424.00
Wilsonville	26%	74%	\$ -
Troutdale	100%	0%	\$ -
Sherwood	17%	83%	\$ -
Portland-Suttle Road ³	n/a	n/a	n/a
Gresham ⁵	n/a	n/a	n/a

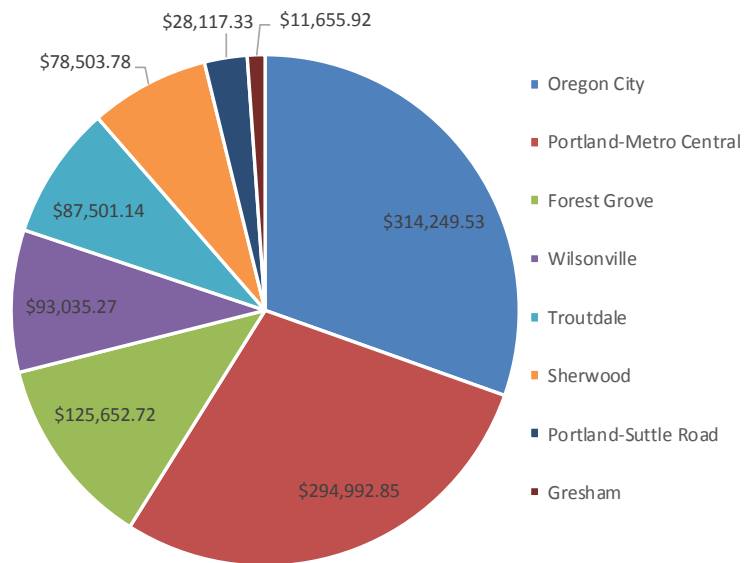
² Metro Central Community Enhancement Grants are offered on a calendar year cycle, unlike the other grant programs which are typically offered on a fiscal year cycle. This table shows Metro Central grant awards for calendar year 2016.

³ The Suttle Road facility began collecting the Community Enhancement Fee in July 2015 and no grant awards have yet been made.

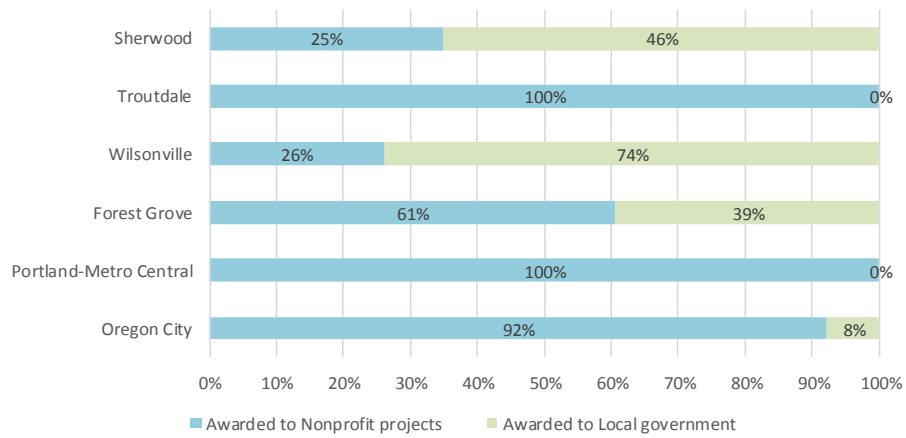
⁴ Metro Central Community Enhancement Grants are offered on a calendar year cycle, unlike the other grant programs which are typically offered on a fiscal year cycle. This table shows Metro Central grant awards for calendar year 2016.

⁵ The Gresham program began collecting the Community Enhancement Fee in January 2017 and no grant awards have yet been made.

Community Enhancement Fee revenue FY16-17 by facility



Grants awarded by organization type, FY16-17



Oregon City (Metro South Transfer Station)

FY16-17 grants

Grantee	Project name	Amount Awarded	Grantee type (nonprofit or city dept or commission)	Culturally specific organization, if known
Clackamas Heritage Partners	End of the Oregon Trail Nature Trail	\$ 23,800.00	Nonprofit	No
Depave	CAIS Outdoor Classroom	\$ 13,000.00	Nonprofit	No
Girl Scout Troop 45064	Latourette Park Project	\$ 4,999.00	Nonprofit	No
Greater Oregon City Watershed Council	Mt. View Cemetery Scatter Canyon	\$ 25,000.00	Nonprofit	No
Hillendale Pickleball Club	Hillendale Park Court Upgrade	\$ 24,557.00	Nonprofit	No
Home Orchard Society	Community Orchard Initiative	\$ 21,962.00	Nonprofit	No
Main Street Oregon City	Brew Fest/Sound System	\$ 13,000.00	Nonprofit	No
Main Street Oregon City	Clean Team/Lighting Maintenance	\$ 24,000.00	Nonprofit	No
Oregon City Library Foundation	Library Stairs	\$ 16,981.00	Local government	No
Oregon City Trail Alliance	Historic Bike Racks	\$ 12,000.00	Nonprofit	No
Rivers of Life Center/Clackamas Community College	ELC Recovery Project	\$ 19,500.00	Nonprofit	No
Three Rivers Artist Guild	Oregon City Festival of Arts	\$ 2,000.00	Nonprofit	No
Veterans of Foreign War Post 1324	Memorial Building Façade Renovation	\$ 15,344.00	Nonprofit	No
Total		\$216,143.00		
Total grants to nonprofits		\$199,162.00	92%	
Total grants to local government		\$16,981.00	8%	
Total grants to culturally-specific CBO's		\$0.00	0%	

NW Portland (Metro Central Transfer Station)

FY16-17 grants

Grantee	Project name	Amount Awarded	Grantee type (nonprofit or city dept or commission)	Culturally specific organization, if known
Chapman Elementary School, Portland Public Schools	Reading Results at Chapman Elementary School	\$ 19,000.00	Nonprofit	No
Community Alliance of Tenants	Tenant Education, Empowerment & Engagement in N/NW	\$ 48,000.00	Nonprofit	No
Community Vision	Our Home - Cathedral Park	\$ 25,000.00	Nonprofit	No
Forest Park Conservancy	Forest Park Youth Volunteer Crew Leader Program	\$ 7,432.00	Nonprofit	No
Friendly House	Friendly House Building Improvements	\$ 23,000.00	Nonprofit	No
Friendly House	Friendly House Community Services for Seniors	\$ 30,000.00	Nonprofit	No
Linnton Community Center	Community Workshop (The Linnton Toolbox)	\$ 41,243.00	Nonprofit	No
Meals on Wheels People	Healthy Hot Meals for Homebound Elderly	\$ 10,000.00	Nonprofit	No
Sauvie Island Center	STEM on the Farm (and in class) for third grade students	\$ 14,050.00	Nonprofit	No
Store to Door	Store to Door Service Expansion Project	\$ 30,000.00	Nonprofit	No
Hand2Mouth	Berlin Diary	\$ 11,500.00	Nonprofit	No
Total		\$259,225.00		
Total grants to nonprofits		\$259,225.00	100%	
Total grants to local government		\$0.00	0%	
Total grants to culturally-specific CBO's		\$0.00	0	

Wilsonville (Willamette Resources, Inc. – WRI)

FY16-17 grants

Grantee	Project name	Amount Awarded	Grantee type (nonprofit or city dept or commission)	Culturally specific organization, if known
Clackamas County Arts Alliance	Arts & Culture Survey and Strategic Plan	\$ 26,100.00	Nonprofit	No
City of Wilsonville	Beauty & the Bridge Lighting Study/Design Project	\$ 10,000.00	Local government	No
City of Wilsonville	Beauty & the Bridge Interpretive Signs Project	\$ 20,000.00	Local government	No
Clackamas Community College Wilsonville Campus	Clackamas Community College–Wilsonville Campus Public Art Project	\$ 4,000.00	Local government	No
City of Wilsonville	Community Health Fair Project	\$ 5,000.00	Local government	No
City of Wilsonville	Electronic Sign and Community Reader Board at the Wilsonville Public Library Project	\$ 15,000.00	Local government	No
City of Wilsonville	Graham Oaks Nature Park Pedestrian Crossing Safety Enhancement	\$ 20,000.00	Local government	No
Total		\$100,100.00		
Total grants to nonprofits		\$26,100.00	26%	
Total grants to local government		\$74,000.00	74%	
Total grants to culturally-specific CBO's		\$0.00	0%	

Troutdale (Troutdale Transfer Station – Waste Management)

FY16-17 grants

Grantee	Project name	Amount Awarded	Grantee type (nonprofit or city dept or commission)	Culturally specific organization, if known
Troutdale Historical Society	Mayor Square Mural – 2016	\$ 20,850.00	Nonprofit	No
Troutdale Historical Society	Restoration of Union Pacific Caboose	\$ 21,000.00	Nonprofit	No
Cracked Pots Inc.	Cracked Pots Upcycled Art Show	\$ 4,655.00	Nonprofit	No
Total		\$46,505.00		
Total grants to nonprofits		\$46,505.00	100%	
Total grants to local government		\$0.00	0%	
Total grants to culturally-specific CBO's		\$0.00	0%	

Sherwood (Pride Recycling)

FY16-17 grants

Grantee	Project name	Amount Awarded	Grantee type (nonprofit or city dept or commission)	Culturally specific organization, if known
Robin Hood Festival Association	Robin Hood Festival Community Outreach Support	\$ 10,000.00	Nonprofit	No
Sherwood Historical Society	Computer system	\$ 1,200.00	Nonprofit	No
City of Sherwood	Park Recycling Program Phase II	\$ 12,500.00	Local government	No
City of Sherwood	Roy Rogers Road Vegetation Improvements	\$ 10,000.00	Local government	No
City of Sherwood	Parks Signage	\$ 20,000.00	Local government	No
Sherwood Police Foundation	Flag Pole Replacement	\$ 14,000.00	Local government	No
Sherwood Public Library	Family Engagement Environment	\$ 10,605.00	Local government	No
Sherwood Main Street	Sherwood Art Walk Awareness	\$ 2,695.00	Nonprofit	No
Total		\$81,000.00		
Total grants to nonprofits		\$13,895.00	17%	
Total grants to local government		\$67,105.00	83%	
Total grants to culturally-specific CBO's		\$0.00	0%	

Forest Grove (Forest Grove Transfer Station)

FY16-17 grants

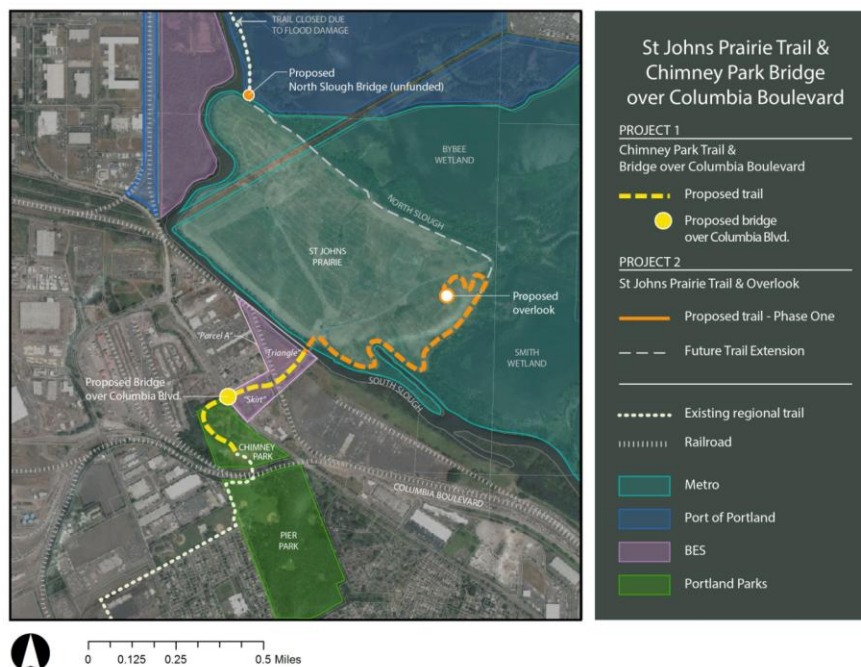
Grantee	Project name	Amount Awarded	Grantee type (nonprofit or city dept or commission)	Culturally specific organization, if known
Community Action Organization	WESTCO	\$ 3,611.00	Nonprofit	No
Valley Art Association	Sidewalk Chalk Art Festival	\$ 3,378.00	Nonprofit	No
FG Recovery Club	FGRC Roofing Project @ 2722 19th Place	\$ 5,900.00	Nonprofit	No
West Tuality Habitat For Humanity	22nd Place Public Improvements	\$ 4,868.00	Nonprofit	No
St. Anthony Catholic Church	ADA Ramps & Stair Lighting	\$ 2,350.00	Nonprofit	No
FG Community School	Take a Bite with FG Community School Garden	\$ 1,305.50	Nonprofit	No
FG FFA	Rotating Composter Workshop	\$ 1,927.00	Nonprofit	No
Dairy Creek Community Food Web	Upgrading FGSCC Garden	\$ 1,079.00	Nonprofit	No
United Church of Christ	Temporary Low-Barrier Emergency Shelter	\$ 5,675.00	Nonprofit	No
Theatre in the Grove	Environmental Air Controls Upgrade	\$ 1,589.00	Nonprofit	No
Forest Grove Farmers Market	Nutrition Incentives & Market Advocates	\$ 3,978.00	Nonprofit	Yes
Adelante Mujeres	Journey to College	\$ 7,446.00	Nonprofit	Yes
FGCSS	Electric hand dryers & water saving ADA toilets	\$ 5,350.00	Nonprofit	No
Friends of Historic FG	Waterline to AT Smith House	\$ 4,500.00	Nonprofit	No
Sustainability Education at CALC	EdenAcres Environmental Education	\$ 2,678.00	Nonprofit	No
Forest Grove ReStore	Building the Future Capital Campaign	\$ 6,820.00	Nonprofit	No
Economic Development Commission	Downtown Store Design Improvement	\$ 8,050.00	Local government	No
Parks & Recreation Commission	Signs	\$ 8,325.00	Local government	No
Sustainability Commission	Collaborative Sustainable Community	\$ 6,175.00	Local government	No
Sustainability Commission	Expanding School Nutrition Gardens	\$ 7,175.00	Local government	No
Historic Landmarks Board	HLB Renovation Grant Program	\$ 5,950.00	Local government	No
Public Arts Commission	Art In the Park Infrastructure for Brick Plaza	\$ 4,875.00	Local government	No
Total		\$103,004.50		
Total grants to nonprofits		\$62,454.50	61%	
Total grants to local government		\$40,550.00	39%	
Total grants to culturally-specific CBO's		\$11,424.00	11%	

NORTH PORTLAND ENHANCEMENT FUND: BUILDING THE ST. JOHNS PRAIRIE TRAIL AND COLUMBIA BOULEVARD BRIDGE

Up to \$851,000 of the North Portland Enhancement Fund is dedicated to design and construction of two key projects along the North Portland Greenway. Design and construction of these two projects (Columbia Boulevard Bridge Project and St. Johns Prairie Trail Project) will fill a major 1.2 mile gap in the North Portland Greenway Trail, a key piece of the metropolitan trail system. When completed, the trail will allow people to travel from Washington to Oregon and the Columbia River to the Willamette River.

Metro will use community enhancement funds to design and build a trail on the now-closed St. Johns Landfill, also referred to as St. Johns Prairie. Enhancement funds will support design, engineering and construction of the St. Johns Prairie trail as well as provide a match for a new bridge over Columbia Boulevard and a trail to connect pedestrians to the new St. Johns Prairie trail.

Both projects have recently taken important steps toward implementation. Staff have advanced the ODOT process on the Columbia Blvd Bridge and begun scoping St. Johns Prairie Trail. Metro has also obtained IGA's with both ODOT and the City of Portland to finalize the scope of work with ODOT for the Columbia Blvd Bridge. Upon completion of project scoping, Metro will begin a community engagement process in partnership with the City of Portland on both the Columbia Boulevard Bridge Project and St. Johns Prairie Trail. Finally we will begin a design and engineer phase followed with a construction phase in 2020.



For more information contact: Rod Wojtanik, Parks and Natural Areas Planning manager, Metro Parks and Nature, Rod.Wojtanik@oregonmetro.gov or 503-797-1846.

COMMUNITY ENHANCEMENT PROGRAM CONTACTS

Metro Central, North Portland	Rob Nathan, Senior Solid Waste Planner Metro Property and Environmental Services Rob.Nathan@oregonmetro.gov 503-797-1691
Forest Grove	Jesse VanderZanden, City Manager Paul Downey, Administrative Services Director, city of Forest Grove http://www.forestgrove-or.gov/citycouncil/page/community-enhancement-program-committee
Oregon City	Eric Underwood, Economic Development Manager Leigh Anne Hogue, Economic Development Specialist http://www.orcity.org/community/community-grant-programs
Sherwood	Joseph Gall, City Manager Leslie Dean, Grant program manager http://www.sherwoodoregon.gov/CEP
Troutdale	Erich Mueller, Finance Director, city of Troutdale http://www.troutdaleoregon.gov/committees/CEPC.html
Wilsonville	Bryan Cosgrove, City Manager Angela Handran, Assistant to the City Manager http://www.ci.wilsonville.or.us/809/Wilsonville-Metro-Community-Enhancement-
Gresham	Joe Walsh, Neighborhood Prosperity & Youth Engagement manager Joe.walsh@greshamoregon.gov
Suttle Road	Tom Griffin-Valade, Director North Portland Community Works www.npnsccommunity.org

