

Equitable Housing Initiative

Metro and its partners are finding collaborative solutions so people can find a home that meets their needs and income levels.

Residents from Portland to
Wilsonville and Oregon City to
Forest Grove are struggling to find
affordable places to live. Both
nationally and in our region, rents
and house prices are rising faster
than incomes, increasingly limiting
mid- and lower-income households
to neighborhoods farther from jobs,
transit, social services and other
services and amenities. Even
households with moderate
incomes are finding themselves
priced out of neighborhoods where
they work or want to attend school.

We all must work together to create real affordable choices for where to live as our region continues to grow and welcome more residents. That means we need to share knowledge and a commitment to solutions across jurisdictional boundaries. Private lenders, foundations, developers, nonprofits and governments all need to come to the table. Metro is stepping up and working

with many partners to address these challenges in a number of ways. In 2015, Metro created the Equitable Housing Initiative to better coordinate efforts already underway and find shared understanding of needs, opportunities and best practices. The initiative supports local jurisdictions, housing developers and advocates to put those best practices to work and build their own capacity to conduct research and develop policies and resources.

For this work Metro defines equitable housing as diverse, quality, physically accessible, affordable housing choices with access to opportunities, services and amenities. This broad definition includes choices for homes to buy or rent that are accessible across all ages, abilities and incomes and convenient to everyday needs, such as transit, schools, childcare, food and parks.

Building a regional framework

In 2015, Metro researched strategies from around the country, engaging experts and stakeholders to uncover the most pressing barriers and identify promising solutions. Metro conducted this work in partnership with Oregon Opportunity Network, with guidance from a technical work group with diverse expertise on housing issues. In 2016, Metro and partners convened a regional housing summit to dig deeper into a challenge that has been called a state of emergency by advocates and local and state officials. The summit revolved around a regional affordable housing framework (next page) that

To stay connected to the Equitable Housing Initiative

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Connecting equitable housing strategies to the needs of residents



Social Security income \$16,000

Full-time minimum wage worker \$19.000

0-30% median family income

Annual household salary: \$0-\$20,000

Affordable monthly housing costs \$0-\$500

The construction of housing affordable at this level requires deep subsidies and often multiple funding sources. Households in this income bracket may include many people on fixed incomes, working for minimum wage or unemployed – including many who are homeless or at risk of becoming homeless. Some of these households require permanent on-site supportive services, which demand additional resources.



\$24,760



median family income

Annual household salary:

\$20,000-\$40,000

Affordable monthly housing costs

\$500-\$1,000

affordable at this level – at least not in locations with good

subsidies for construction of affordable rental housing are

focused on serving people in this income level. However,

the supply of income-restricted housing does not come

close to meeting the need. Regulation can help ensure

supply for many people of this income level.

safe housing and fair rental practices in the older market-

rate housing that provides the de facto affordable housing

The private market does not typically provide housing

access to transit and amenities. The majority of public

Preschool teacher \$32,090



Two full-time minimum wage workers \$38,000



\$41,900

median family income

Annual household salary:

\$40,000-\$53,000

Affordable monthly housing costs

\$1,000-\$1,300

The private market typically does not provide much

new rental housing affordable for people at this income

level, nor are there as many subsidies available for the

development of housing restricted to this level. Instead,

that may at one time have been higher-end but now has

"filtered" down to become more affordable. Several non-

profit initiatives are working to increase homeownership

among people of this income level.

most people in this group live in older housing stock



\$43,450

median family income

Affordable monthly housing costs

A few developers are committed to developing modest market-rate housing options — including smaller-format housing types like condos or cottage clusters. With the right combination of financing, incentives and regulatory changes, more "below-market" and mid-priced projects could be encouraged. Most first-time homebuyer assistance is targeted at people of this income level.



High school teacher Police officer \$59,430 \$66,110

80-100% ····

Annual household salary: \$53,000-\$66,000

\$1,300-\$1,650



Electrician \$72,800 100-120%



Annual household salary: \$66,000-\$79,000

Affordable monthly housing costs \$1,650-\$2,000

Because they are more profitable, the majority of new market-rate apartments, condos and single-family houses are built to appeal to households with higher incomes.

Maximize and optimize resources

Increase adaptable funding and pursue coordinated investment strategies to expand the region's supply of regulated affordable housing with tools such as:

- tax increment financing
- revolving loan funds
- · acquisition/rehabilitation
- · donation of public surplus land
- housing trust funds
- dedicated local revenue tools, such construction excise tax, general obligation bonds and property tax levies
- · real estate investment trusts.

Leverage growth for affordability

Encourage for-profit developers to include some incomerestricted units in market-rate projects or to pay into a fund for affordable housing with tools such as:

- fast-tracked permitting
- linkage fees
- inclusionary zoning.

- tax exemptions
- · density bonuses

"When I close my eyes for the last time, that house will be left to my son and my daughter-in-law and my grandbabies." -Victoria Davis Southeast Portland

Mitigate displacement and stabilize communities

Pursue community-informed strategies to mitigate displacement, ensure safe and healthy rental housing, and bridge the homeownership gap for lower-income groups with tools such as:

- anti-displacement and safety for renters:
- landlord licensing and code enforcement
- rental rehabilitation grants
- tenant protections (e.g., notifications for no-cause evictions or rent increases)
- short-term rent or utility assistance
- · anti-displacement for owners:
- foreclosure prevention
- weatherization assistance
- · tools for increasing homeownership:
- limited equity cooperatives
- community land trusts
- shared appreciation mortgages.

Learn more about Metro's Equitable Housing Initiative at oregonmetro.gov/equitable housing.

Income data source: HUD 2015, Worksystems Inc.

Increase and diversify market-rate housing

Eliminate regulatory barriers and create incentives for diverse market-rate housing with tools such as:

- zoning/building code changes
- fast-tracked permitting
- · innovative financing
- system development charges waivers for accessory units
- · reduced parking requirements
- · vertical housing tax credits
- · transit-oriented development grants.

Target housing types include: transit-oriented development (condos and apartments in mixed-use buildings), "missing middle" (townhomes, duplexes, fourplexes), accessory dwelling units, cottage clusters.





"Most of the places we found had tenant income requirements of 3.5 to four times the amount of the rent, and when you're a student those amounts are impossible to match. " – Jacob Mosiman,



offers four primary strategies to respond to the crisis. Each strategy must be part of the solution and requires multiple public and private partners playing a role: increase and diversify market-rate housing, leverage growth for affordability, generate and optimize resources, and mitigate displacement.

2016-2018 highlights

Metro's Equitable Housing Initiative has continued to lead research, pursue policy approaches, convene partners and direct funding to implement the framework locally.

Aid to local cities

In 2016, Metro began funding local jurisdictions working to identify and implement strategies to preserve and increase the supply of affordable housing in their communities. Seven funded projects throughout the region work on a number of fronts, including identifying barriers to developing different types of housing choices such as duplexes, courtyard apartments and townhouses; finding sources of money to pay for affordable housing projects; and creating policies to expand and strengthen tenant protections to stop displacing families and individuals. Metro's grants (through the 2040 Grant Program) also support exploring sites for potential affordable and mixed-income housing projects along transit lines and business districts.



In the Southwest Corridor

Multiple regional and local partners are coming together to leverage a \$900,000 federal grant to create an equitable development strategy as part of planning the region's next light rail line. Metro is partnering with local housing advocates and the cities of Tigard and Portland to ensure that housing choices and iobs are available to current and future residents and workers after the light rail is built. Housing advocates are deepening the engagement with residents who may be vulnerable to displacement, collaborating with local jurisdictions who are working to implement strategies to preserve existing housing and identify land for new affordable housing in the corridor.

Think big to build small

Metro convenes the Build Small Coalition, whose mission supports research, policy innovation, education/outreach and new partnerships to promote creation of and access to smaller housing – including accessory dwelling units, cottage clusters, and other options – in greater Portland and across Oregon. Partners are assessing local zoning codes to identify opportunities and barriers to a scaled-up buildout of smaller homes.

The coalition also convenes the Build Small Live Large Summit every two years.

Data-driven approaches

Research staff compiles new data on affordable housing needs and resources on an ongoing basis, including local data on existing funding and incentive tools for subsidized or regulated affordable housing. A regional inventory of regulated affordable housing is used by public and nonprofit partners to track ongoing investments over time and target locations for future affordable housing investments.

Future investment solutions

Tackling the region's shortage of affordable housing will require new dedicated revenue tools, coordinated investment strategies and a mix of short- and long-term approaches. Metro is supporting technical analysis to identify the region's most significant areas of housing need and identify promising funding tools and program strategies. Through strong collaboration, Metro and regional partners will develop an investment program that integrates affordable housing into communities across the region and can have substantial impact on our residents' pressing housing needs.