

# Budget in brief FY 2016-17

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Metro's full two-volume budget document will be available on our website by Aug. 31, 2016.

Visit: oregonmetro.gov/metrobudget





I am proud to introduce the Fiscal Year 2016-17 budget, which reflects the Metro Council's work to implement the Portland region's six desired outcomes. This budget strengthens our commitment to these outcomes, delivers high quality services, and continues Metro's track record of sound financial decision-making.

This budget places front and center the Metro Council's effort to protect our environment and preserve access to nature. Driven by our Parks and Nature System Plan, Metro is entering year four of a voter-approved parks and natural areas levy, which is investing millions of dollars in restoring wetlands, natural areas, and streams that keep nature in our neighborhoods and our water clean. The Council recently referred to voters an extension of this levy that would allow us to continue this work through 2023.

As we move towards implementing the Portland region's shared vision for balancing needed growth with the protection of farm and forestland, it is critical we continue to invest in the planning and development that prepares us for the growth and change ahead. This budget continues our work to update the Regional Transportation Plan and the major transit corridor projects that will better connect our communities. It also puts into action our goal of supporting the creation of new housing through an Equitable Housing Grant program that will give local partners tools to support affordable housing strategies, among other programs that aid in thoughtful development.

This budget supports investments in the future of our garbage and recycling services and visitor venues and our ability to deliver them in ways both large and small. With input from our local partners, we will work to retool and upgrade our approach to the Portland area's solid waste transfer stations to ensure we can handle the trash of tomorrow.

At our venues, some major projects are in full swing. We have overcome many hurdles in supporting the development of a convention center hotel and plan to issue bonds and break ground this fiscal year. And thanks to voters, we're continuing our work to build a better zoo, with construction underway on a new education center for visitors who like to learn.

Perhaps most importantly this budget demonstrates our commitment to equity. With the recent adoption of Metro's Strategic Plan to Advance Racial Equity, Diversity, and Inclusion, we now have a clear blueprint for transforming this desired outcome into action and investment. This budget will support the work needed for each Metro department to implement the plan so that, in all aspects of our work, we are indeed distributing equitably the benefits and burdens of our changing region.

A budget is a statement of priorities. With this FY 2016-17 budget, we are continuing work to pursue our desired outcomes through effective programs and investments that will enhance the Portland region's great quality of life.

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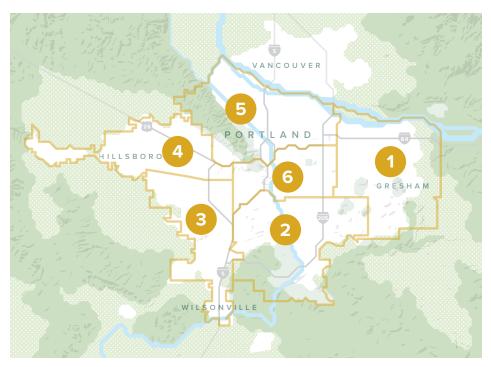
Tom Hughes Metro Council President



Metro works with communities, businesses and residents to make the Portland metropolitan area a great place to live. Metro crosses city limits and county lines to build a resilient economy, keep nature close by and respond to a growing population. Representing a diverse population of 1.6 million people in 24 cities and three counties, Metro's directly elected council gives voters a voice in decisions about how the Portland region grows and communities prosper.

The people of the Portland region created Metro because clean air and clean water do not stop at city limits or county lines. Neither does the need for jobs, a thriving economy, sustainable transportation and living choices for people and businesses. Voters have asked Metro to help with the challenges and opportunities that affect the 24 cities and three counties in the Portland metropolitan area.

A regional approach simply makes sense when it comes to providing services, operating venues and making decisions about how the Portland region grows. Together, Metro and the people are making a great place, now and for generations to come.



Metro's service and council districts



From left: Sam Chase, District 5; Bob Stacey, District 6; Kathryn Harrington, District 4; Tom Hughes, Council President; Carlotta Collette, District 2; Craig Dirksen, District 3; Shirley Craddick, District 1

Get involved.

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### Metro Council

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Help shape the future of the Portland region. Visit oregonmetro.gov/regional-leadership/metroadvisory-committees

Learn more about volunteer opportunities at oregonmetro.gov/how-metro-works/volunteer-opportunities



## Council priorities

Metro's budget is designed to implement six key outcomes for the Portland region:

**Equity** The benefits and burdens of growth and change are distributed equitably across the Portland region.

#### Vibrant communities People live, work and play in vibrant communities where their everyday needs are easily accessible.

#### Safe and reliable transportation

People have safe and reliable transportation choices that enhance their quality of life.

#### **Economic prosperity** Current

and future residents benefit from the Portland region's sustained economic competitiveness and prosperity.

#### Clean air and water Current

and future generations enjoy clean air, clean water and healthy ecosystems.

#### Leadership on climate change

The Portland region is a leader in minimizing contributions to global warming.



## Strategic goals

Metro's strategic priorites drive the budget and Metro's projects and initiatives.

- 1. Invest in roads, bridges, transit, parks and other systems that create vibrant communities
- 2. Set the stage for the future of the region with innovative planning
- 3. Make investments to preserve and enhance the natural environment
- 4. Invest in efforts to increase high wage jobs
- 5. Ensure regional efforts respond to the increasing diversity of the region's residents
- 6. Increase citizen engagement and involvement throughout the region and with Metro



## **Budget highlights**

- Investments in improving Metro's relationships with a diverse range of community leaders and organizations. The budget includes investments to improve Metro's partnerships with community based organizations, and implementation of more integrated marketing and public engagement efforts.
- Investments in projects that prepare the Portland region for strategic opportunities and threats.
- Investments in work to increase the supply of affordable housing, and continued support in development that increases transit ridership through the **Transit Oriented Development** program.
- Investments in innovative planning for the region's solid waste system.
- Continued investments to fulfill Metro's promises in the 2007 natural areas bond measure, parks and nature local option levy and 2008 Oregon Zoo bond measure.
- Investments to implement the recently adopted Strategic Plan to Advance Racial Equity, Diversity and Inclusion.

## Metro's budget process

**Previous fiscal** year ends

Poril-June

Proposed budget submitted to Council. Review and approval of budget by Council. Review and certification by TSCC. Council adopts budget prior to June 30.

Februard March Chief Operating Officer review completed. Proposed budget prepared. Council briefings.

#### What is the Tax Supervising Conservation Commission?

The Tax Supervising and Conservation Commission is The Tax Supervising and Conservation Commission an independent, impartial panel of citizen volunteers protects and represents the public interest, ensures established to monitor the financial affairs of local public agencies operating within Multnomah County governments in the county. are compliant with local budget law, promotes economy and efficiency within those local agencies, The commission is comprised of five commissioners, and provides advice and assistance.

appointed by the governor to four-year terms. The commissioners direct the commission's affairs and serve without compensation.



**New fiscal** year begins

> Review previous budget process. July Rugust Develop policy for upcoming year. Develop budget calendar.

## **Budget** cycle

Septembe

Define budget assumptions and priorities. Distribute budget instructions. Budget and 5-Year Capital Budget preparation. Chief Operating Officer review of requests.









Parks and



Approved by the region's voters in 1996, Metro's \$28.8 million bond measure 26-27 helped constuct the Oregon Zoo's Great Northwest exhibit along with other improvements that were completed in 2007.

Measure 26-27 is 3¢ per \$1,000 of assessed value.

## Public investments at work

Metro receives 17 percent of its funds from property taxes. Most property tax money is non-discretionary, meaning it is dedicated to specified voterapproved projects. Discretionary property tax revenue supports activities like the Metro Council, park operations and planning and development.

#### Permanent property tax levy

Metro has a general operating levy supported by a permanent rate of 9.66 cents per \$1,000 of

assessed value. The permanent levy provides 4 percent of Metro's overall operating revenue.

#### **Parks and natural areas local** option levy expires June 2018

A voter-approved five-year local option levy of 9.6 cents per \$1,000 of assessed value is dedicated to improving water quality for native fish, removing invasive weeds, restoring wetlands and providing opportunities for people from around the Portland region to experience nature close to home.

#### Oregon property tax formula

Real property assessed value divided by \$1,000 multiplied by the tax rate equals annual property tax

\$100,000		\$0.0966	_	\$9.66
\$1,000	X	ф <b>0.</b> 0900	=	<b>\$9.00</b>

natural areas purchase to be fully paid in 2026

In 2006, the Portland region's voters approved bond measure 26-80 to continue work started by a first natural areas bond measure approved in 1995. The 2006 measure provided \$227.4 million to acquire and preserve natural areas to safeguard water quality, protect fish and wildlife habitat and ensure access to nature.

Measure 26-80 is 12¢ per \$1,000 of assessed value.



Measure 26-96 is 6¢ per \$1,000 of assessed value.

#### Cost to an average homeowner

Based on an average assessed value of \$200,000 or a \$250,000 market value, a Metro resident should expect to pay \$81 annually, an increase of about \$2 or 2.5 percent from FY 2015-16.

	Amended FY 2015-16 budget	Adopted FY 2016-17 budget	Percent change
Permanent operating rate (per thousand)	9.66¢	9.66¢	
Parks and nature levy (per thousand)	9.60¢	9.60¢	
Debt service (per thousand)	20¢	21¢	5%

Real property tax assessment and collection is the sole responsibility of your county. For more information on property taxes please contact your county assessor's office:

Multnomah County Assessment and Taxation 503-988-3326 **Clackamas County Assessment and Taxation** Washington County Assessment and Taxation 503-846-8741

503-655-8671

Oregon Zoo's **Great Northwest** exhibit to be fully paid in 2017









In 2008, the Portland region's voters approved Measure 26-96 to provide \$125 million for improvements to the Oregon Zoo, designed to enhance animal care, save water and energy and provide a better visitor experience.

Oregon Zoo capital improvements, to be fully paid in 2028

## Money in

#### FY 2016-17

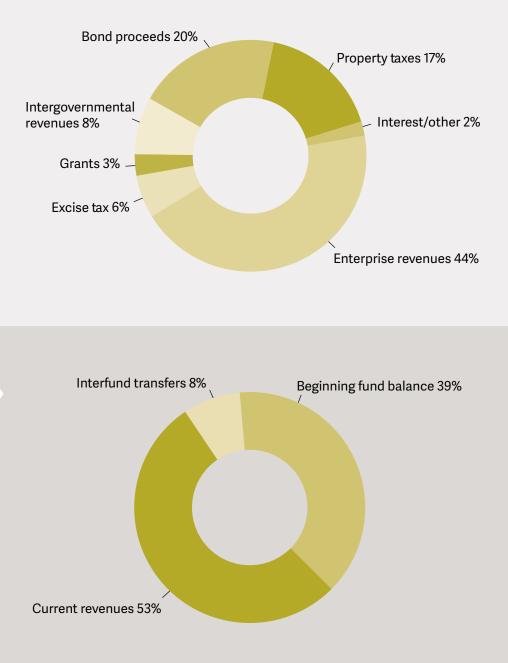
#### **Metro revenues** \$337,841,982.

Current revenues include property taxes, bond proceeds and admissions and user fees, grants and interest earned on cash balances during the fiscal year.



#### **Metro resources** \$636,103,934

Total resouces include current revenue, beginning fund balance and interfund transfers – among budgetary funds. Interfund transfers are not considered a current revenue to the receiving fund.



## Money out

#### FY 2016-17

#### Metro expenditures \$392,217,340

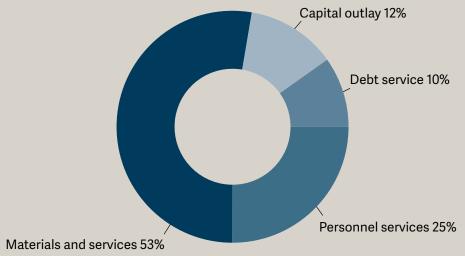
Current expenditures include salaries, wages, benefits, contract payments, and debt payments due on outstanding bonds or loans.

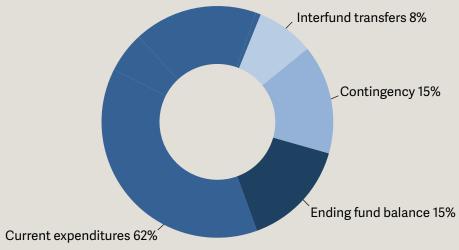
FY 2016-17

#### **Metro requirements** \$636,103,934

Total requirements include current expenditures, interfund transfers, contingency budget amounts and unappropriated fund balance. Interfund transfers are not considered a current expenditure to the transferring fund.







## Metro's public service lines

## Operating budget: \$314,890,070 Full-time equivalent (FTE) positions: 855.51

Metro's work includes four main lines of service: land and transportation, parks and nature, garbage and recycling and public venues. Each of these cross city and county lines, benefit from a regional approach and help implement the Portland region's six desired outcomes.

## Land and transportation \$20.3 million – 83.3 FTE

Metro is the federally designated Portland Metropolitan Planning Organization. It oversees and guides public and private urban development and transportation services through its Planning and Development department, making the most of local property tax dollars and federal grant funds. About 9 percent of Metro's operating budget supports land and transportation work.

## Parks and nature \$50.4 million – 99.8 FTE

With 17,000 acres, Metro manages parks and natural areas across every community in the region – from Chehalem Ridge on the west to the Sandy River Gorge on the east, from Blue lake and Broughton Beach on the north to Graham Oaks on the south. Metro's parks and nature portfolio includes boat ramps, historic cemeteries and Glendoveer Golf Course. Approximately 16 percent of Metro's operating budget supports parks and nature work.

## Garbage and recycling \$84.2 million – 130.26 FTE

About 27 percent of Metro's operating budget supports the Property and Environmental Services department. The department manages the region's garbage and recycling system, policies, and compliance and runs two garbage transfer stations and hazardous waste facilities, the St. Johns Landfill and MetroPaint facilities. In addition, the department handles operations for Metro Regional Center and supports the Construction Projects Management Office.

## Public venues \$127.8 million – 388.55 FTE

About 41 percent of Metro's operating budget is dedicated to management of the Oregon Convention Center, Oregon Zoo, Portland Expo Center and the Portland'5 Centers for the Arts. Together, the venues portfolio generates more than \$740 million in annual spending and maintains more than 7,100 living wage jobs. For every \$1 Metro spends in the management of the venue portfolio, there is an \$8 local economic benefit.

### Metro Council

## Central leadership and service teams \$32.0 million – 153.6 FTE

Central departments include Metro Auditor, Finance and Regulatory Services, Communications, Information Services, Human Resources, Office of Metro Attorney, Council Office and the Chief Operating Office. This work comprises 10 percent of Metro's operating budget.

## **Community** investment

From regular maintenance to large construction projects Metro strives to be a good steward of its public assets. Metro actively pursues community partnerships and investment opportunities that create vibrant communities, economic prosperity, and socially equitable contracting opportunities. Metro plans to invest \$176.5 million in FY 2016-17 in the local economy through jobs, purchases of materials and land, construction and maintenance of Metro facilities, and replacement of equipment.

#### **Community investment spending**

	3-Year historical average spending*	FY 2016-17 budget *
Land and transportation	\$5.1 million	\$9.7 million
Parks and nature**	\$23.3 million	\$30.6 million
Garbage and recycling	\$45.2 million	\$58.5 million
Public venues***	\$69.1 million	\$69.9 million
Support services	\$5.4 million	\$7.9 million
TOTAL	\$148.1 million	\$176.5 million

\*Totals include materials, maintenance contracts, professional services contracts and capital expenditures including land acquisition, equipment, facility repairs and refurbishment, and new construction.

\*\*Includes \$7.75 million in land acquisitions in FY 2016-17

\*\*\*Includes more than \$50 million in zoo bond projects for prior years

## Diversity in contracting

Metro is working to increase the percentage and dollar value of the contracts awarded to minority-owned, womanowned and emerging small businesses; improve relationships with historically underserved communities, and ensue the nearly

1.6 million people in Clackamas, Multnomah and Washington counties benefit from successful implementation of the Metro Council's six desired outcomes. In Fiscal Year 2014-15 Metro awarded more than \$56 million in contracts with businesses. 23 percent, or \$13 million, was awarded to

minority-owned, woman-owned and emerging small businesses. Metro actively engages these businesses in our procurement processes, helping expand economic opportunities in the Portland region.

## Public private partnerships

Metro partners with public agencies and private enterprises to leverage resources to achieve the maximum economic benefit for the Portland region.

#### Willamette Falls Legacy Project

Metro is one of five partners working to restore and develop the Willamette Falls and will contribute up to \$5 million to the project. (rediscoverthefalls.com).



Metro partnered with SolarCity to install a two megawatt rooftop solar array on the Oregon Convention Center roof. The panels will produce 25 percent of the center's electricity, enough to power 180 homes for one year.

Metro is partnering with the City of Portland, Multnomah County, the State of Oregon, the Portland Development Commission, Mortensen Construction and Hyatt Hotels to deliver a LEED-Certified 600-room Hyatt Regency Hotel adjacent to the Oregon Convention Center. Metro is contributing \$4 million to the project. Building and opearting the hotel will create 3,000 jobs and increase the annual economic impact of the center by \$120 million.

### **Community** grants

Metro awarded more than \$13 million in grants and investments supported by federal dollars and other resources across its many programs:

Economic investment areas: linking transportation and regional economic development policies and projects - \$546,000 budgeted in FY 2016-17.

**Community planning and development grant:** facilitating regional development - \$3.1 million awarded in FY 2015-16.

Enterprising places: investing in small business district improvements -Awarded \$320,000 in 2015.

**Equitable housing development:** building diverse housing capacity and choices.

**Regional Travel Options Program:** Investing in community partners who provide diverse transportation choices – \$2.2 million in grants awarded in FY 2015-16.

Transit Oriented Development Program: investing in projects that help create complete station communities and accessible transit options - \$4.8 million budgeted in FY 2016-17.

Southwest Corridor and Powell-Division projects: Metro has spent more than \$1.6 million of federal grants and other resources towards these transportation development projects.



### **Oregon Convention Center projects**





If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we've already crossed paths.

#### So, hello. We're Metro – nice to meet you.

In a metropolitan area as big as Portland, we can do a lot of things better together. Join us to help the region prepare for a happy, healthy future.

**Metro Council President** Tom Hughes

#### Metro Councilors

Shirley Craddick, District 1 Carlotta Collette, District 2 Craig Dirksen, District 3 Kathryn Harrington, District 4 Sam Chase, District 5 Bob Stacey, District 6

**Auditor** Brian Evans

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