



# Council Creek Regional Trail Master Plan

*Report No. 3*  
**IMPLEMENTATION STRATEGY**



***Prepared for***

City of Banks, Oregon  
City of Forest Grove, Oregon  
City of Cornelius, Oregon  
City of Hillsboro, Oregon  
Washington County, Oregon  
Oregon Department of Transportation  
Metro



***Prepared by***

Parametrix

***Date***

December 2014



*Cover Photographs – all cover photographs courtesy Jim Rapp.*

- *Top photograph is of an OMSI-sponsored biking group at Banks-Vernonia Trailhead in Banks, the north terminus of the Council Creek Regional Trail.*
- *Bottom photograph is the downtown Hillsboro MAX station, the south terminus of the Council Creek Regional Trail.*
- *Intermediate photographs are features of the other three jurisdictions through which the trail will pass, Washington County, Forest Grove, and Cornelius.*

*Report Photographs – all courtesy Jim Rapp unless noted otherwise*

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# 1. Summary: Recommended Preferred Alternatives

The Council Creek Regional Trail (CCRT) Stakeholder Advisory Committee (SAC) and Project Advisory Committee (PAC) met in joint session on December 2, 2014, to decide preferred trail alignment alternatives and types and to consider a phasing plan for the recommended preferred alternatives. The prior PAC meeting (July 1, 2104) authorized additional analysis of a set of alternatives. The additional alignment analysis processes are summarized in Chapter 2, Background, of this Plan Report No. 3. The trail alignments, possible trail types, and associated cost estimates considered on December 2 are documented in Chapters 3, 4, and 5 of Plan Report No. 3. The trail alternatives were also comparatively evaluated based on a set of criteria previously approved by the PAC. These criteria and evaluation outcomes are reported in Chapter 8.

In addition to Plan Report No. 3, the SAC and PAC used information and analysis in Plan Report No. 1 – Existing Conditions, and Plan Report No. 2 – Trail Alignment Analysis. The two committees were also provided a separate memorandum in advance of the December 2 meeting entitled *CCRT Master Plan – Preferred Alternative Selection*. This summary memorandum is included in Appendix E to Plan Report No. 3, as is the record of SAC and PAC members in attendance.

The joint recommendations of the SAC and PAC follow. CCRT mapping included in this Plan Report No. 3 will be modified for the final master plan document (the next phase of this trail planning project) to reflect these recommendations, as will cost estimates and trail design typology summaries.

Recommendations for preferred trail alignments and types in Segment 1: Banks and Segment 5: Jobes Ditch were previously determined by the PAC at its July 1, 2014, meeting. The December 2 joint meeting did not change these recommendations. Timing for developing the trail in these two segments will be driven by individual jurisdictional decisions, excepting the Oregon 6 undercrossing (for Segment 1).

The table following lists the primary recommendations of the SAC and PAC for the **EAST 1** and **RAIL 1** for preferred alternatives.

**Preferred Alternatives**

Alignment	Trail Type	Interim Solution	Notes
<b>EAST 1</b>	Rural street-adjacent	Shared-use	Permanent shared-use through Verboort Side of road deferred to engineering Phasing: Long-term, except: <ul style="list-style-type: none"> <li>• OR 6 undercrossing: Near-term</li> <li>• Interim shared-use: Near-term</li> </ul>
<b>RAIL 1</b>	Rail-with-trail	None	Extend to downtown Forest Grove Phasing: Near-term, west to east

The preferred Oregon 47 trail crossing connection between the west end of **RAIL 1** and south end of **EAST 1** will require additional analysis by the City of Forest Grove and ODOT. This trail crossing connection could be a near-term priority based on the pace of trail development for these ends of **RAIL 1** and **EAST 1**. Two conceptual options have been identified (see pp. 1-3 to 1-4 of this Plan Report No. 3).

**NORTH-SOUTH CORRIDOR**  
(SEGMENT 1: BANKS TO SEGMENT 3: FOREST GROVE)

1. **EAST 1 is the preferred alternative. The preferred trail type for most of this alternative is a street-adjacent multiuse trail, with shared-use or on-street solutions preferred through the community of Verboort.** This alternative exits the City of Banks via a widened undercrossing of Oregon 6, and follows Oregon 47, NW Greenville Road, NW Evers Road, NW Osterman Road, NW Visitation Road, and NW Porter Road before returning to Oregon 47 just west of NW Martin Road in Forest Grove.
2. The two committees recognized that, given the extensive “willing seller” private property acquisitions required to implement an **EAST 1** multiuse trail, many years may pass before functional trail sections can be built. An **EAST 1 shared-use on-street solution is recommended in the interim. This interim alternative uses NW Greenville, NW Osterman, NW Visitation, and NW Porter** (all part of the Oregon State Parks designated Tualatin Valley Scenic Bikeway), and **NW Evers** which is not part of the Scenic Bikeway but has relatively low vehicular traffic volumes suitable for shared-use. This solution requires additional signing and pavement markings, and could include roadway shoulder widening, to provide for safer use of EAST 1 roads by recreational and touring bicyclists.
3. Oregon 47 is not suitable for shared-use due to much higher motorized vehicle speeds and volumes. Accordingly, **the interim solution recommended for EAST 1 also includes using an additional section of the Scenic Bikeway - NW Roy Road and NW Wilkesboro Road – until a street-adjacent multiuse trail improvement along Oregon 47 between NW Wilkesboro Road and NW Greenville Road is built.**
4. **The PAC and SAC recommended that “which side of road” decisions for EAST 1 be deferred until the design and engineering phase of trail**

**development.** Technical analysis described in Plan Report No. 3 identified the opportunities and limitations with differing sides of roadways that the eventual street-adjacent multiuse trail could follow (see Chapters 3 and 4). Factors such as conflicts with power poles and irrigation lines, the number of properties and property improvements impacted, and wetland and floodplain restrictions were considered.

5. If the trail crosses under the west side of the widened and improved undercrossing of Oregon 6, **a user-activated at-grade bicycle/pedestrian signalized crossing of Oregon 47 will be required at either NW Wilkesboro Road or NW Greenville Road. A second such crossing improvement would also be needed at the intersection of NW Verboort Road and NW Heesacker Road, even with the interim shared-use solution through the community of Verboort.**

## EAST-WEST CORRIDOR

### (SEGMENT 3: FOREST GROVE TO SEGMENT 6: HILLSBORO)

1. **RAIL 1 is the preferred alternative.** The trail will have to be located on the south side of this rail corridor if the existing freight rail is still in operation at the time of trail development. If freight rail ceases and/or a MAX light rail transit line is built along the corridor, a variety of trail locations and design features within the corridor may be possible. Options are illustrated in Chapter 4 of this Plan Report No. 3, under *Rail-with-Trail* and *Rail-to-Trail* subsections.
2. **RAIL 1 extended into downtown Forest Grove. The SAC and PAC recommended that a regional trail “spur” be extended along the rail corridor to the vicinity of Douglas Street in downtown Forest Grove.** This downtown Forest Grove extension will require a **user-activated at-grade bicycle/pedestrian signalized crossing of Highway 47/Quince Street.** It also makes an **additional trailhead facility** feasible on future industrial land near Oak Street and a BPA power substation.
3. Recent developments reported by Metro and Hillsboro with respect to property availability in the vicinity of the confluence of Dairy and McKay Creeks (Segment 6) may provide an opportunity for a **second additional trailhead.**
4. **The trail extension (including additional road crossings within Forest Grove), and the two added trailheads will increase the cost estimates for RAIL 1** included in Plan Report No. 3. Estimates will be modified as part of the final Master Plan report.

## CONNECTION BETWEEN NORTH-SOUTH AND EAST-WEST CORRIDORS

The SAC and PAC recommended deferring to a future date the final determination of a preferred trail alignment and trail type connecting the north-south and east-west trail corridors. Two concepts were considered and will be mapped and described in the final Master Plan report:

- 
1. Plan Report No. 3 illustrated **connecting the north-south and east-west trail corridors through a planned major intersection improvement at Oregon 47/Quince Street and NW Martin Road.** This improvement will be a significant and costly undertaking, linking and potentially modifying up to five roadways that converge in this area. The timing and final configuration of a trail improvement and roadway crossing connecting **RAIL 1** at Oregon 47 to the south end of **EAST 1** at NW Porter Road will be dependent on this larger intersection improvement.
  2. The recommendation to extend **RAIL 1** into downtown Forest Grove opens up a second connection possibility. The SAC and PAC **considered a concept to extend a trail section north from RAIL 1 along Oak Street to the intersection of Oak and NW Porter Road (the south end of EAST 1) with a user-activated signal at-grade bicycle/pedestrian crossing of Oregon 47 at this intersection.** Oak Street and NW Porter Road are already part of the Scenic Bikeway. Being independent of the planned intersection improvement project, this option may be more feasible for nearer-term implementation.

## TRAIL PHASING

The SAC and PAC made recommendations for the phasing of different sections and segments of the future CCRT. **The two committees recommended that RAIL 1 generally be given near-term priority over EAST 1.** Limited exceptions are near-term priority for the Oregon 6 undercrossing improvement in Segment 1: Banks; and establishing a safer interim on-street route along **EAST 1** with improved signing and pavement markings, and possible shoulder widening. These phasing recommendations are detailed in Chapter 10 of this Plan Report No. 3.

## LOCAL CONNECTOR AND LOOP TRAILS

The SAC and PAC also considered possible connector and loop trail alignments feeding into the main stem of the CCRT. **The two committees supported the idea of using locally planned or built trails, sections of the Scenic Bikeway not on EAST 1, and some CCRT trail option sections not selected as the preferred alternative as a starting point for identifying connector and loop trails.** Connectivity from the CCRT main stem to schools and other public services, open spaces and stream corridors, and other regional trails were key considerations.

With the exception of the Segment 5: Jobes Ditch spur trail, the two committees directed that connector and loop trails not be considered as part of the regional trail preferred alternatives; and that alignments, timing, and development be left up to individual jurisdictions and public property owners. The two committees also directed that a conceptual map of possible collector and loop corridor opportunities be included in the final Master Plan report as an appendix.

## 2. Background

The PAC met on July 1, 2014, to:

- Review public open house and stakeholder interview outcomes from the period between April 2014 and June 2014.
- Consider the recommendations of the SAC on the wide range of trail alignments and trail type options identified in Plan Report No. 2 – Trail Alignment Analysis.
- Select up to three (3) alignments per trail planning segment for additional analysis as the preferred trail alternative.

The trail alignment alternatives selected, as well the detailed records of public and technical processes followed, are described and mapped in Plan Report No. 2, Chapter 1, pages 1-1 to 1-21, dated July 2014. Plan Report No. 2 also includes descriptions and maps of the full range of trail alignment alternatives originally considered (Chapters 6 to 11). Plan Report No. 2 can be viewed and downloaded from the project's website.<sup>1</sup>

This Plan Report No. 3 – Implementation Strategy summarizes and maps the outcomes of further technical and planning analysis and public processes conducted from July 2014 to December 2014. Key tasks and sequencing as part of this additional effort included:

- **Stakeholder interviews** – Additional interviews were conducted to resolve technical and jurisdictional issues that emerged as part of and after the review processes leading up to the final Plan Report No. 2. Interviews are summarized in Appendix A of Plan Report No. 3.
- **Open houses** – An open house was held on August 27, 2014 for the general public and property owners to preview PAC-selected trail alternatives and to address public safety concerns raised at an earlier open house. This earlier open house meeting record is included in Plan Report No. 2. A third open house was held on November 5, 2014, to review the short list for preferred trail alternatives. The meeting records for the August 27 and November 5 open houses and a compilation of submitted questionnaires is included as Appendix B of Plan Report No. 3.
- **Trail alignment refinements** – Refinements to the July 1 trail alternatives were examined as directed by the PAC. Selected refinements are reported and mapped in Chapter 3 of Plan Report No. 3.

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<sup>1</sup> <http://www.oregonmetro.gov/public-projects/council-creek-regional-trail-master-plan>

- **Trail design typology** – Preferred and alternative trail design types and special structures were initially described in Plan Report No. 2, pages 4-2 to 4-5, and are refined, expanded, and illustrated in Chapter 4 of Plan Report No. 3.
- **Costs** – Cost estimates and underlying cost assumptions for trail alignments, trail design types, special structures, and property acquisition are reported in Chapter 5 of Plan Report No. 3, and further detailed in Appendix C.
- **Jurisdictional authority** – A summary table and background highlighting the strengths and limitations of the probable jurisdictional authorities that will develop and operate the CCRT are reported in Chapter 6 of Plan Report No. 3.
- **Funding opportunities** – Information on current funding available for trail construction and for trail enhancements is reported in Chapter 7 of Plan Report No. 3.
- **Comparative trail alignment evaluation** – The trail alignment alternatives in each segment were comparatively assessed, based on criteria approved by the PAC as part of Plan Report No. 2 (see Chapter 5 of Plan Report No. 2). These criteria are slightly revised and re-published in Chapter 8 of Plan Report No. 3.
- **Regulatory and jurisdictional requirements/guidelines** – Summary tables and background on probable jurisdictional permitting and other requirements are reported in Chapter 9 of Plan Report No. 3.

Prior to publication of the draft version of this Plan Report No. 3 on the Metro website, a series of issues and questions that emerged from the technical analysis were reviewed on September 23, 2014, by the Project Management Team (PMT). The PMT consists of staff from Washington County, Metro, ODOT, Forest Grove, Cornelius, and Hillsboro. The PMT provided direction on approaches to and/or resolution of these issues, and the full draft of Plan Report No. 3 was posted in mid-October 2014.

As noted above, a third project open house was conducted on November 5, 2014, to receive public and stakeholder input on preferred trail alternatives. In addition to recording comments made at the meeting and collecting questionnaires, a voluntary “dot” exercise was conducted allowing participants to record preferences for north-south and east-west corridor alignment alternatives. Based on observations and conversations at the open house resource table for this exercise, many participants were not actually picking the route they preferred. The selections were often based on opposition to a route. For example, some opposed to **EAST 1**, selected **CENTER** or **WEST**.

- Twenty-five individuals indicated a north-south corridor preference. Fourteen picked **CENTER** (Oregon 47).
- For the east-west corridor, 18 preferences were recorded, with 16 selecting **RAIL 1**.

The SAC and PAC met on December 2, 2014, to consider project processes and outcomes since July 1, 2014, and make recommendations as to preferred trail alignment and trail type alternatives, and to consider a phasing plan. See the meeting and decision summary in the preceding Chapter 1.

## REGIONAL RESERVES

Urban and rural reserves are designated by Metro under State of Oregon Administrative Rule 660. Reserves identify lands where the metropolitan Portland region's urban growth boundary (UGB) may (urban reserve) or may not (rural reserve) expand over the next 40 to 50 years. Rural reserve designation does not limit the development of trails. Urban and rural reserves are discussed in Chapter 3 of Plan Report No. 1, and reserve boundaries as of early 2014 are illustrated on the Transportation and Land Use maps. For more information on urban and rural reserves, please see Metro's website.<sup>2</sup>

In April 2014, the State of Oregon altered urban reserve designations on the UGB in three areas within the CCRT study corridor:

### Segment 3: WEST

The urban reserve boundary along NW Purdin Road was adjusted southward to follow the main stem of Council Creek between Oregon 47 and NW Thatcher Road. The area south of the creek was brought into the UGB, and land north of the creek re-designated as rural reserve. The trail alignment alternative in this area follows the BPA transmission-scale power corridor, so this change has no impact on the alignment. Land along the one-third of Segment 3: **WEST** that is north of Council Creek is longer future urban and this may impact land acquisition timing and cost.

### Segment 5: HOBBS

The urban reserve area west of NW 345th Avenue between Oregon 8 and the Tualatin River was brought into the UGB. This new UGB area includes the preferred route (**HOBBS**) for the CCRT spur trail to the Tualatin River. UGB designation may speed redevelopment in this area with opportunities to secure trail right of way or improvements as part of the urbanization process.

### Segments 4 and 6: CREEK and RAIL 1

Prior to State action most of the land between Oregon 8 and the south edge of the 100-year floodplain of Council Creek and Dairy Creek was designated as urban reserve. These lands are now within the UGB from the Cornelius city limit almost all the way to the Hillsboro city limit at Dairy Creek. A possible local variation of **CREEK** (see Segment 6 trail alignment map) and a section of **RAIL 1** pass through this new UGB area. This has no impact on **RAIL 1** but may impact land acquisition timing and cost for the **CREEK** variation.

<sup>2</sup> <http://www.oregonmetro.gov/>

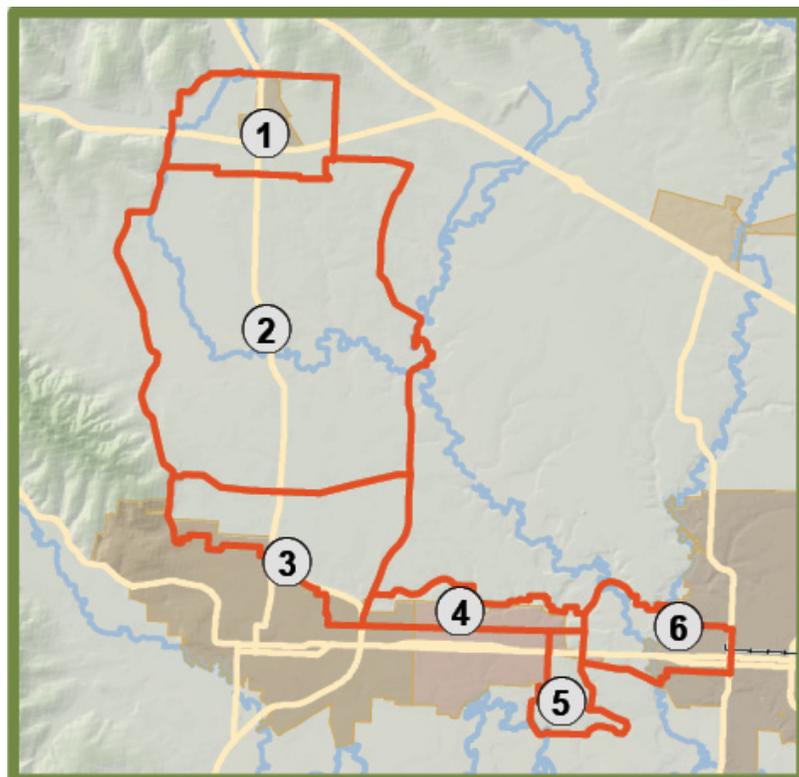


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### 3. Trail Alignment Refinements

In selecting up to three alternatives for each segment on July 1, 2014, for consideration as the preferred alternative, the PAC directed on July 1, 2014, that refinements be considered for certain alignments, special structures, and trail types before estimating costs and applying evaluation criteria. These refinements are illustrated on the following segment maps, and changes are summarized on the facing page to each map.

A single consolidated map showing the entire north-south study area precedes Segment 1 to 3 maps and a second consolidated map showing the west-east study area precedes Segment 4 to 6 maps. The capitalized trail section names (**WEST, CENTER, EAST 1, CREEK**, etc.) on the segment maps and facing page summaries refer to the trail alignment alternatives being considered for the preferred trail alignment. For other alignments considered earlier in the master plan process, see Plan Report No. 2.



*Council Creek Regional Trail Planning Segments*

SEGMENTS 1 THROUGH 3: BANKS TO FOREST GROVE



*Segment 1 - Banks-Vernonia Trailhead*



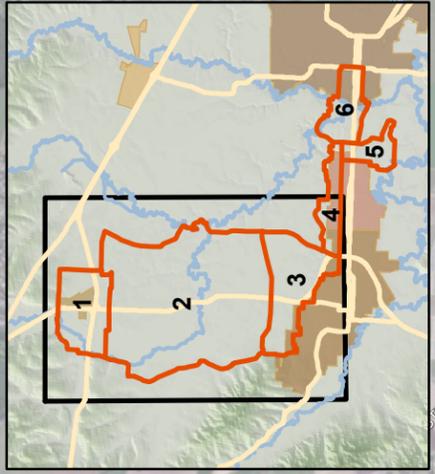
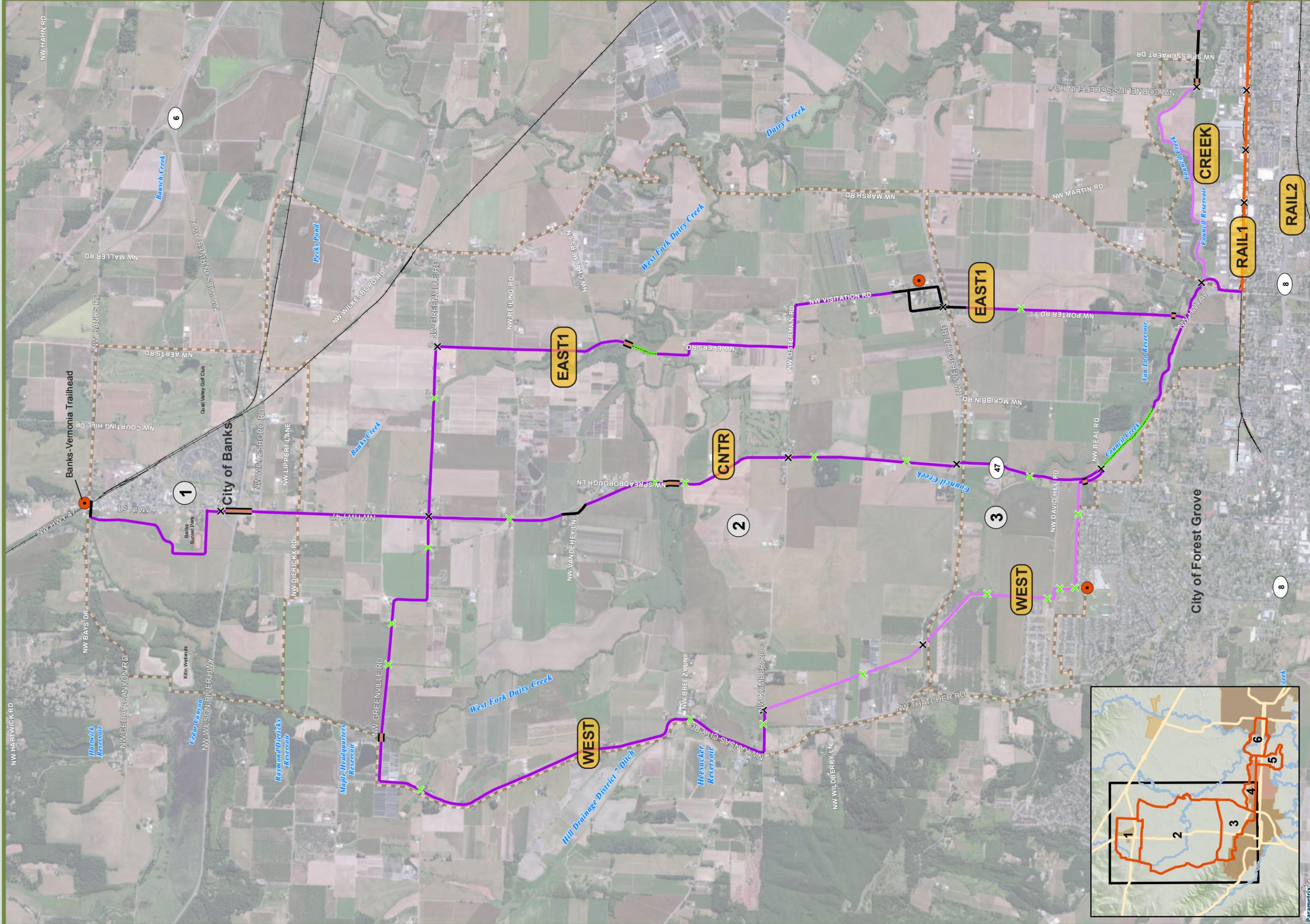
*Segment 2 - Evers Road at Greenville Road*



*Segment 2 - Vandehey Lane*



*Segment 3 - Porter Road showing TVID Setback*



**Council Creek Regional Trail Master Plan - Trail Alternatives Segment 1, 2 & 3**

**Banks Washington Co. (North) Forest Grove**

**October, 2014**



**Trail Type**

- Multiuse Trail
- Street-adjacent Multiuse
- On-Street
- Multiuse Rail-with-Trail
- Multiuse Boardwalk
- Pedestrian Trail
- Flood-resistant Trail
- Bridge or Undercrossing
- Conceptual Trailhead Location

**Crossing Type**

- X Collector/Arterial Road Crossing
- X Minor Stream Crossing
- X New Railroad Crossing

**Trail Segment Boundary**

- BPA Corridor
- Streams
- Railroad
- Waterbody
- Wetland Area
- FEMA 100 Yr. Flood Plain

**Taxlot Boundary**

- Park
- Natural Area
- Private Recreation Area
- Cemetery
- Public Land

## SEGMENT 1: BANKS

- A** Widened concrete sidewalk section along south side NW Banks Road better connecting the Banks-Vernonia Trailhead to the City's planned Westside Circulator Roadway (WCR).
- B** Street-adjacent multiuse trail (**WEST**) paralleling west side of future WCR. Trail on west side of WCR avoids new road crossing where trail re-intersects with Main Street south of downtown. Could be developed as standard multiuse trail before road construction, or as cycle track as part of road construction.
- C** Street-adjacent trail on west side of Main Street/Oregon 47 through the Oregon 6 undercrossing. Trail surface through undercrossing is concrete, undercrossing approach trails are asphalt. Uses existing signalization/crosswalk at Oregon 6 ramp intersection, as well as ODOT property between ramp and undercrossing. Trail sections approaching Oregon 6 undercrossing and the trail section under Oregon 6 do NOT include a buffer separation. This will reduce slope cuts and retaining wall heights.

The alignment from the WCR, along Main Street and under Oregon 6 could remain on the west side and shift to the east at NW Wilkesboro Road (Segment 1) or NW Greenville Road (Segment 1).

An eastside trail alignment remains a possibility. There are no technical differences between widening the two sides of the undercrossing. The challenges to the eastside alignment are due to prior development north and south of the Oregon 6 undercrossing. An eastside trail could interfere with existing commercial development on the north side of Oregon 6 and would have to cross the presently unsignalized Oregon 6 entry ramp and NW Wilkesboro Road intersection on the south side.



*City of Banks Welcome Sign*



*Oregon 6/Oregon 46 undercrossing looking north*



*Planned Westside Circulator Roadway route*

# Council Creek Regional Trail Master Plan

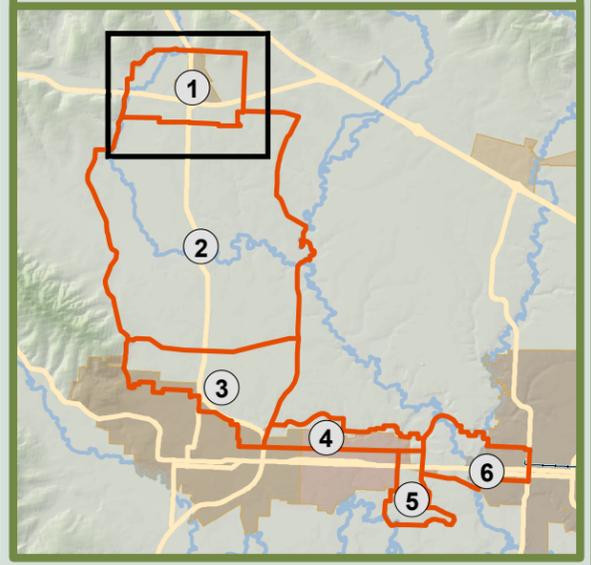
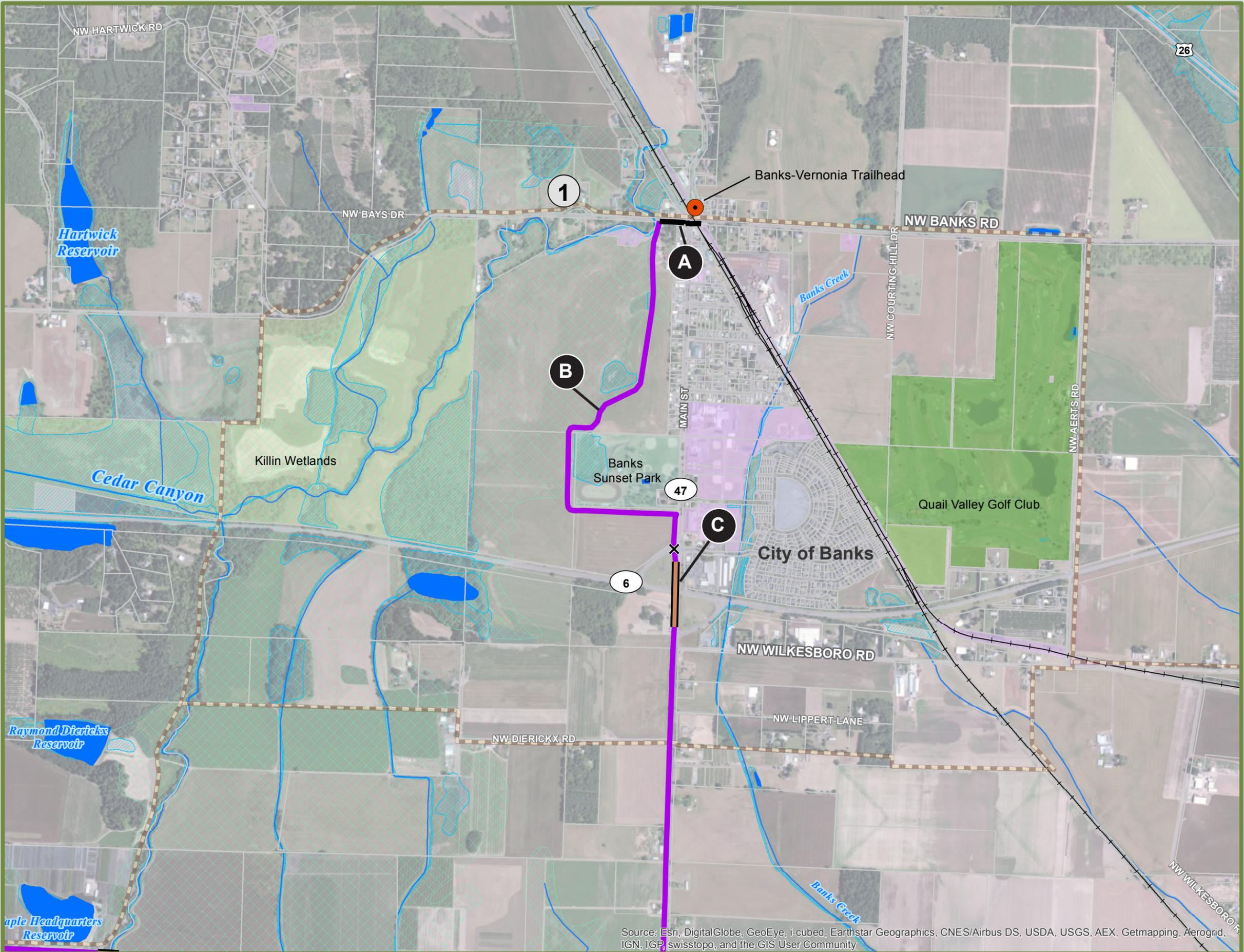
## Trail Alternatives

### Segment 1

#### Banks

October, 2014

- Trail Type**
- Multiuse Trail
  - Street-adjacent Multiuse
  - On-Street
  - Multiuse Rail-with-Trail
  - Multiuse Boardwalk
  - Community Trail
  - Flood-resistant Trail
  - Bridge or Undercrossing
- Crossing Type**
- X Collector/Arterial Road Crossing
  - X Minor Stream Crossing
  - X New Railroad Crossing
  - X Trail Segment Boundary
  - Railroad
  - BPA Corridor
  - Taxlot Boundary
  - Park
  - Natural Area
  - Private Recreation Area
  - Cemetery
  - Public Land
  - Streams
  - Waterbody
  - Wetland Area
  - FEMA 100 Yr. Flood Plain



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

## SEGMENT 2: WASHINGTON COUNTY (NORTH)

### COMMON

- A** All Segment 2 alternatives use street-adjacent multiuse trail on west side of Oregon 47 to NW Greenville Road. An eastside alignment is possible but presents more challenges as it exits Banks. The shift from the west side to the east side could occur at NW Wilkesboro Road or NW Greenville Road.

### WEST

**WEST** unchanged from July 1, except option crossing farmland between NW Kemper Road and NW Purdin Road is eliminated. Scenic bikeway shoulder widening on NW Greenville Road and NW Kansas City Road could substitute for street-adjacent multiuse trail. Widening adequately serves touring bicyclists only.

- B** **WEST** follows north side of NW Greenville Road.
- C** **WEST** follows east side of NW Kansas City Road. Both sides challenging due to TVID irrigation lines and PGE power poles and proximity of farm improvements.
- D** BPA corridor trail meets ADA grades with intermittent cut and fill and some low retaining walls at south end. Standard multiuse trail is recommended.

### CENTER

Overall **CENTER** unchanged from July 1. Street-adjacent multiuse trail without buffer could be used for short sections to reduce private property and tree impacts.

TVID indicates paved trails along irrigation lines are not acceptable. Hold harmless agreements and/or use of utility/agricultural trail (see Chapter 4) could mitigate. Street-adjacent trail west of irrigation lines possible, may increase land acquisition.

PGE poles on east side of Oregon 47 probably in road right of way. Rural street-adjacent trail located on east side of poles avoids relocation, but may increase farm impacts. PGE power poles turn east and leave **CENTER** at NW Osterman Road.

- E** **CENTER** could follow the west or east side of Oregon 47. Both sides challenging due to TVID lines on west side and PGE poles on east side.
- F** Section of shared-use along low-traffic volume side road (NW Vandehey Lane or NW Spreadborough Road) depending on side of Oregon 47 followed by trail.
- G** **CENTER** could shift to east side of Oregon 47 to avoid TVID impacts, but west side location may better limit farm impacts. Shift possible at NW Greenville, NW Osterman, or NW Purdin Road. Segment mapping assumes NW Purdin Road.

### EAST 1

**EAST 1** unchanged from July 1. Low vehicle traffic volume on NW Evers Road and NW Visitation Road make shared-use or on-street treatments feasible, particularly in interim until funding and land secured for functional multiuse trail sections. Scenic Bikeway shoulder widening on NW Greenville Road and NW Visitation Road could substitute for street-adjacent trail (see Appendix D for Scenic Bikeway route).

- H** Street-adjacent trail on north side of NW Greenville Road avoids TVID lines.
- I** Street-adjacent trail located on west side of NW Evers Road avoids TVID lines, but may increase private property or stream and wetland impacts. East side is possible if TVID would permit use of irrigation line easements for the trail.
- J** On-street “loop” within community of Verboort with widened shoulder on NW Visitation Road, widened sidewalk on north side NW Verboort Road.

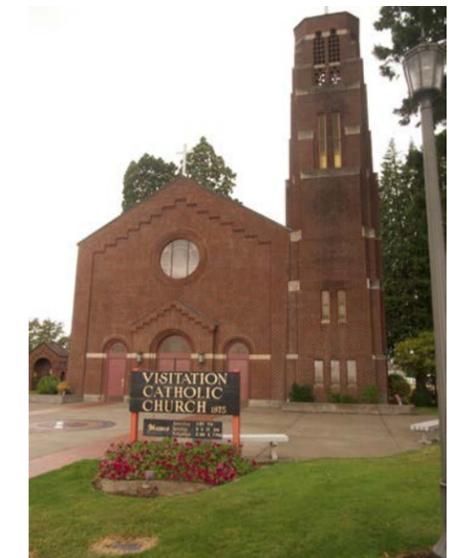


*BPA corridor near Kemper Road*



*Evers Road*

*Courtesy Gregg Everhart*



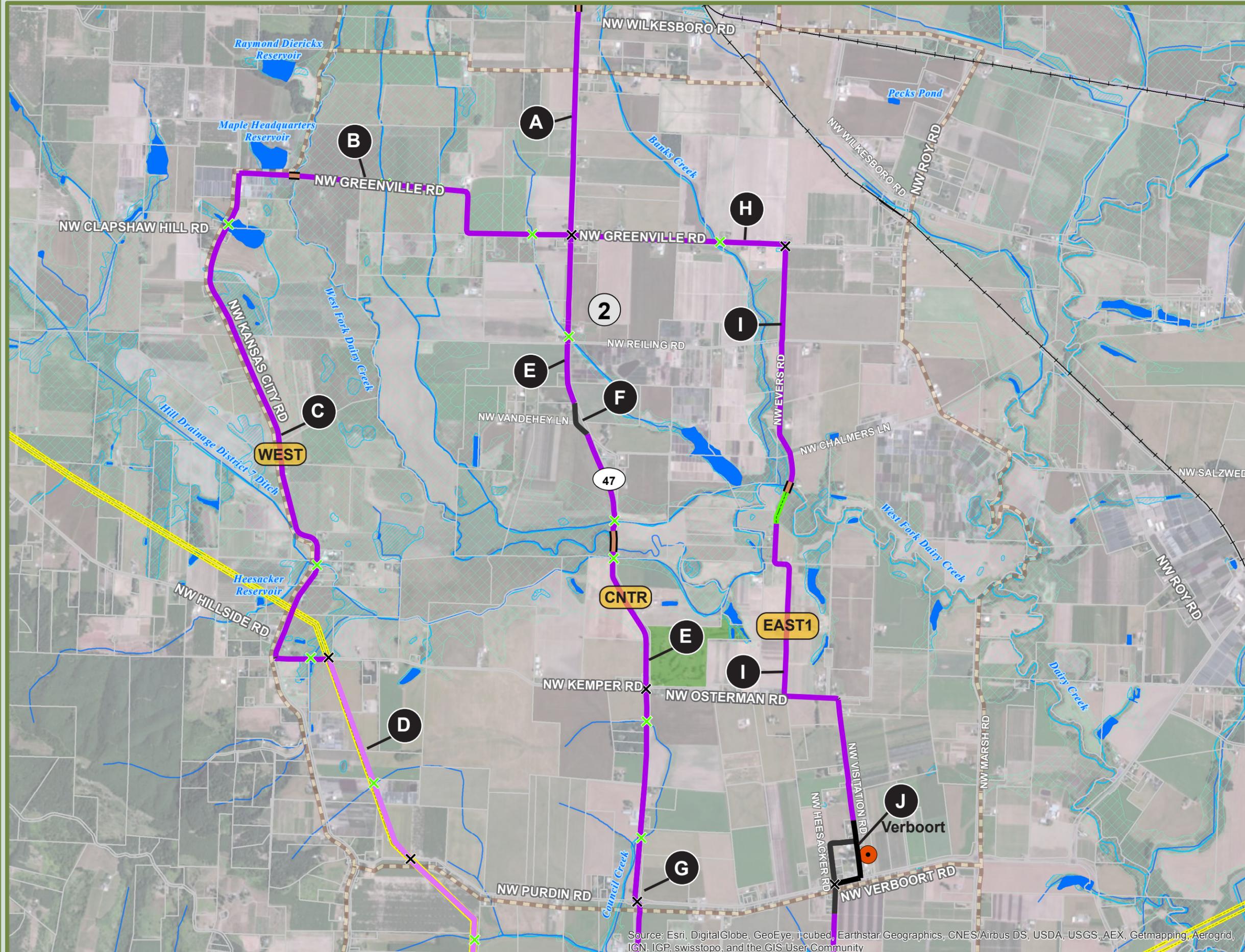
*Visitation Church in Verboort*

# Council Creek Regional Trail Master Plan

## Trail Alternatives Segment 2

### Washington County (North)

October 1, 2014

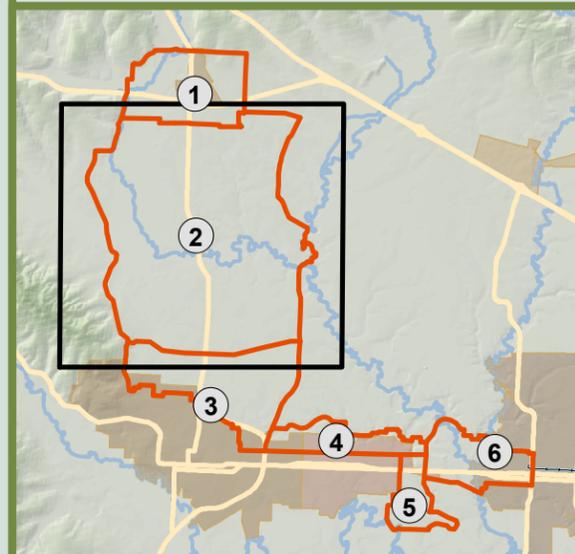


- Trail Type**
- Multiuse Trail
  - Street-adjacent Multiuse
  - On-Street
  - Multiuse Rail-with-Trail
  - Multiuse Boardwalk
  - Flood-resistant Multiuse Trail
  - Community Trail
  - Bridge or Undercrossing
  - Conceptual Trailhead Location

- Crossing Type**
- X Collector/Arterial Road Crossing
  - X Minor Stream Crossing
  - X New Railroad Crossing
  - Trail Segment Boundary
  - BPA Corridor
  - Railroad
  - Taxlot Boundary
  - Park
  - Natural Area
  - Private Recreation Area
  - Cemetery
  - Public Land
  - Streams
  - Waterbody
  - Wetland Area
  - FEMA 100 Yr. Flood Plain



\* Dashed lines represent possible local variation



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

### SEGMENT 3: FOREST GROVE

#### WEST

**WEST** unchanged from July 1, except for trail connection to Sunset Drive intersection. As trail (and BPA corridor) crosses into UGB and NW David Hill Road area, alignment variations possible based on development patterns.

- A** Standard multiuse trail in BPA corridor NW Purdin Road to Oregon 47.
- B** Short bridge and section of street-adjacent trail on the southwest side of Oregon 47 connects to existing Sunset Drive/NW Beal Road signalized intersection to cross to northeast side of highway.

#### CENTER

**CENTER** unchanged from July 1.

- C** Street-adjacent multiuse trail crosses to east side of Oregon 47 at NW Purdin Road. No TVID irrigation lines or PGE power poles along this section of highway. Fewer farm improvement on the east side of highway between NW Purdin Road and NW Beal Road.

#### EAST 1

Overall **EAST 1** unchanged from July 1, except preferred trail type along NW Porter Road changed from shared-use to rural street-adjacent trail. Shared-use is interim solution until funding and land secured for functional multiuse trail sections.

- D** Street-adjacent multiuse trail. Impacts to five to six farm dwellings within 500 feet of NW Verboort Road intersection would probably require purchase of land and some improvements, especially on west side. Recommend approximate 500-foot-long on-street section to avoid impacts.
- E** If Porter Road Bridge is closed to motorized vehicle traffic and/or replaced with bicycle/pedestrian bridge, low traffic volumes associated with the 14 farm dwellings/operations along NW Porter Road will allow interim or permanent shared-use solution.

#### COMMON

Trail variation following BPA power corridor south of Oregon 47 near Oak Street to connect to **RAIL 1** or **RAIL 2** is eliminated. Fencing between trail and Council Creek recommended along this section to limit access to wetlands.

- F** 2,400-foot-long multiuse boardwalk common to **WEST** and **CENTER** from NW Sunset Drive along southwest edge of property owned by County. Approximately 25 feet between highway pavement edge to County property line. Could accommodate standard trail but would be closer to vehicle traffic.

- G** From boardwalk to NW Porter Road, street-adjacent multiuse trail on public property except for one private parcel abutting NW Porter Road.
- H** From NW Porter Road eastbound, **WEST**, **CENTER** and **EAST 1** use common street-adjacent multiuse trail through planned intersection improvement at NW Martin Road–Oregon 47 intersection.



Porter Road, looking north



Council Creek along Oregon 47, County-owned site

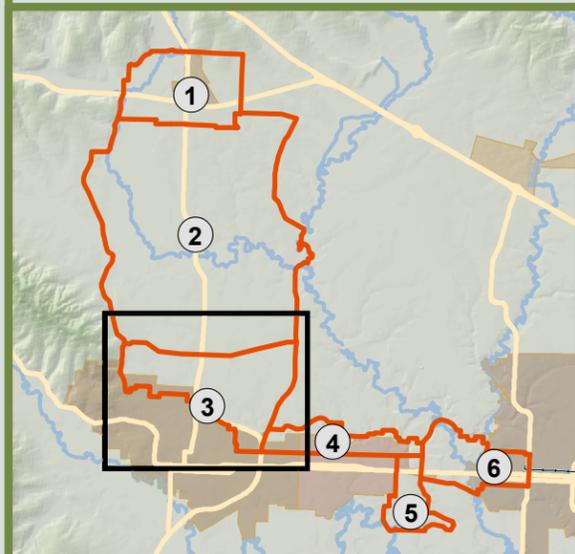
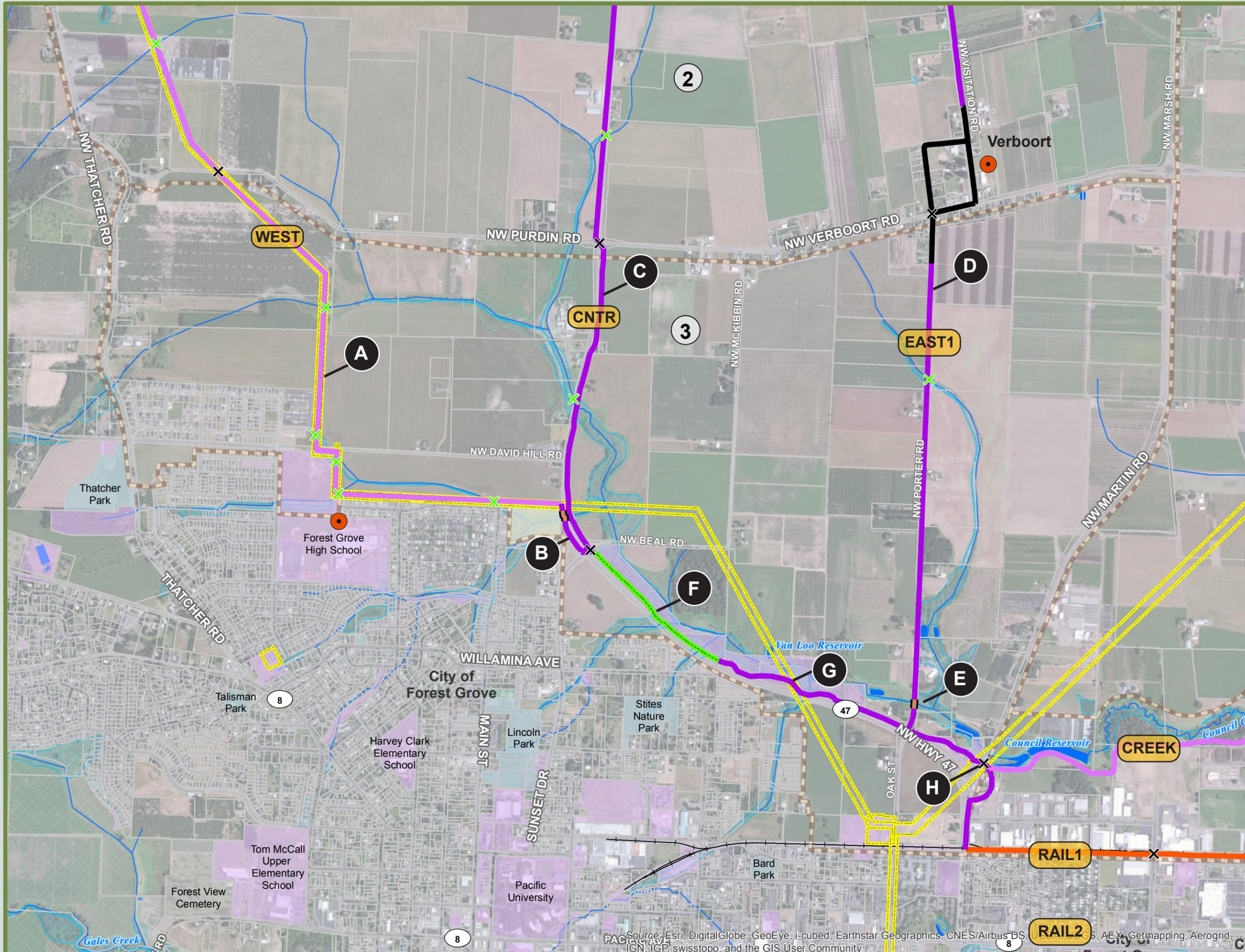
# Council Creek Regional Trail Master Plan

## Trail Alternatives Segment 3

### Forest Grove

October, 2014

- Trail Type**
- Multiuse Trail
  - Street-adjacent Multiuse
  - On-Street
  - Multiuse Rail-with-Trail
  - Multiuse Boardwalk
  - Flood-resistant Multiuse Trail
  - Community Trail
  - Bridge or Undercrossing
  - Conceptual Trailhead Location
- Crossing Type**
- ✕ Collector/Arterial Road Crossing
  - ✕ Minor Stream Crossing
  - ✕ New Railroad Crossing
  - Trail Segment Boundary
  - BPA Corridor
  - Railroad
  - Taxlot Boundary
  - Park
  - Natural Area
  - Private Recreation Area
  - Cemetery
  - Public Land
  - Streams
  - Waterbody
  - Wetland Area
  - FEMA 100 Yr. Flood Plain



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, AeroGRID, IGN, IGP, swisstopo, and the GIS User Community

SEGMENTS 4 THROUGH 6: CORNELIUS TO HILLSBORO



*Boundary of Segment 4 – Council Creek*



*Segment 5 – SW 345th Avenue*



*Segment 6 – Rail corridor  
through Hillsboro*



*Segment 4 – Rail corridor  
through Cornelius*

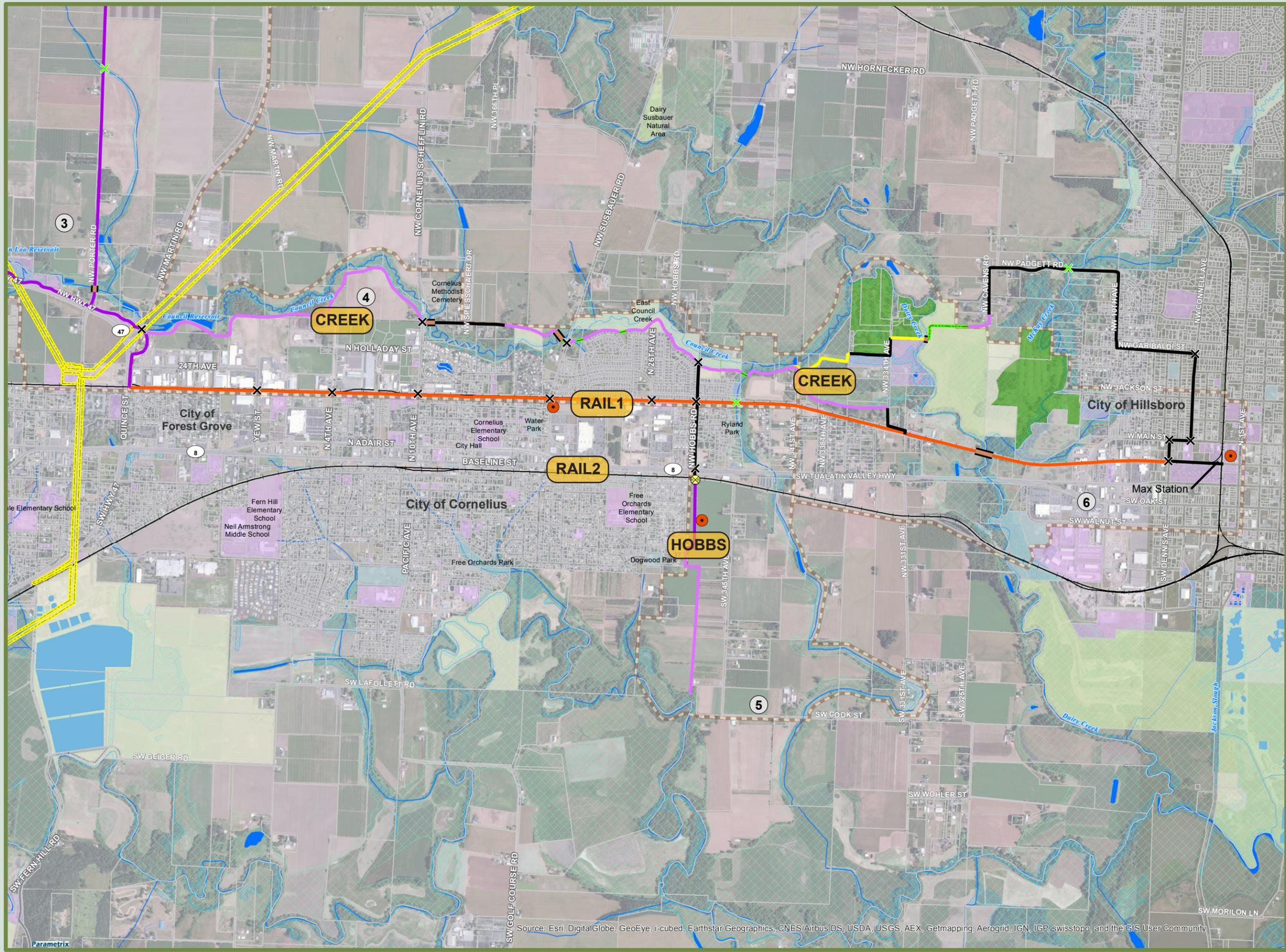
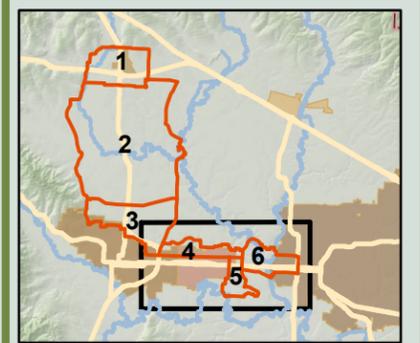
**Council Creek Regional Trail Master Plan**  
**Trail Alternatives**  
**Segment 4, 5 & 6**  
**Cornelius**  
**Jobs Ditch**  
**Washington Co. (East)**

- Trail Type**
- Multiuse Trail
  - Street-adjacent Multiuse
  - On-Street
  - Multiuse Rail-with-Trail
  - Multiuse Boardwalk
  - Pedestrian Trail
  - Flood-resistant Trail
  - Bridge or Undercrossing
  - Conceptual Trailhead Location
- Crossing Type**
- ✕ Collector/Arterial Road Crossing
  - ✕ Minor Stream Crossing
  - ✕ New Railroad Crossing
- Map Features**
- Study Areas
  - Railroad
  - Taxlot Boundary
  - Park
  - Natural Area
  - Private Recreation Area
  - Cemetery
  - Streams
  - Waterbody
  - Wetland Area
  - FEMA 100 Yr. Flood Plain
  - Public Land

October, 2014



All illustrated alignments subject to change based on final design, permitting, and engineering.



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

## SEGMENT 4: CORNELIUS

### CREEK

- A** **CREEK** from Oregon 47/NW Martin Road to N 10th Avenue unchanged from July 1. Also possible for this section to follow planned new collector roadway included in adopted Forest Grove and Cornelius TSPs.
- B** Modified trail crossing of N 10th Avenue and Council Creek connecting to NW Spiesschaert Drive; at-grade arterial midblock crossing combined with lower elevation bridge over creek/wetlands. NW Spiesschaert Drive gravel surface for this section, could pave entire roadway as neighborhood benefit.
- C** Alignment slightly modified between NW Spiesschaert Drive and N 19th Avenue: short bridge across Council Creek and short boardwalk to N 19th Avenue.
- D** Alignment modified between N 19th Avenue and NW Hobbs Road: multiuse trail combined with two boardwalk sections. Some retaining walls required along Council Creek.
- E** From NW Hobbs Road to Segment 6 boundary, trail alignment and trail types unchanged from July 1.

### RAIL 1

**RAIL 1** follows south side of the rail right of way, unchanged from July 1. Fencing between rail and trail, and along south edge of rail right of way, recommended to improve safety and security.

Various trail cross-sections can accommodate continued freight rail or new MAX light rail (see Chapter 4 for conceptual cross-sections and Appendix A for details on discussions with TriMet and ODOT). Rail-to-trail combined with other transit or open space improvements possible if rail removed.

North side route re-examined but power pole relocation cost prohibitive (\$100,000 per pole as per PGE input). May be some areas where freight rail alignment might allow north side trail routing between existing power poles and rail, but survey required. From field observations appears freight rail is 5 to 6 feet off center to north, making trail siting on this side even more problematic. Continuous north side trail probably only feasible if MAX development rebuilt or buried power infrastructure.

### RAIL 2

**RAIL 2** is eliminated. Union Pacific Railroad, owner/operator of **RAIL 2**, indicated that corridor not available for rail-with-trail. See Appendix A.



*Along Council Creek in Cornelius*

*Courtesy Gregg Everhart*



*Rail siding west of N 10th Avenue*



*NW Spiesschaert Drive*

# Council Creek Regional Trail Master Plan

## Trail Alternatives Segment 4 Cornelius

October, 2014

### Trail Type

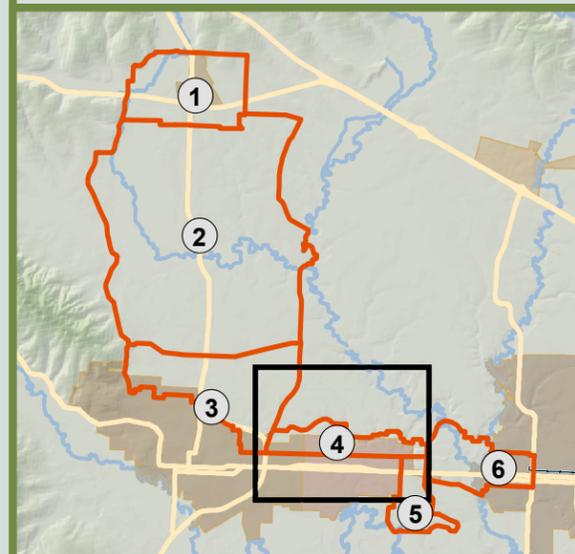
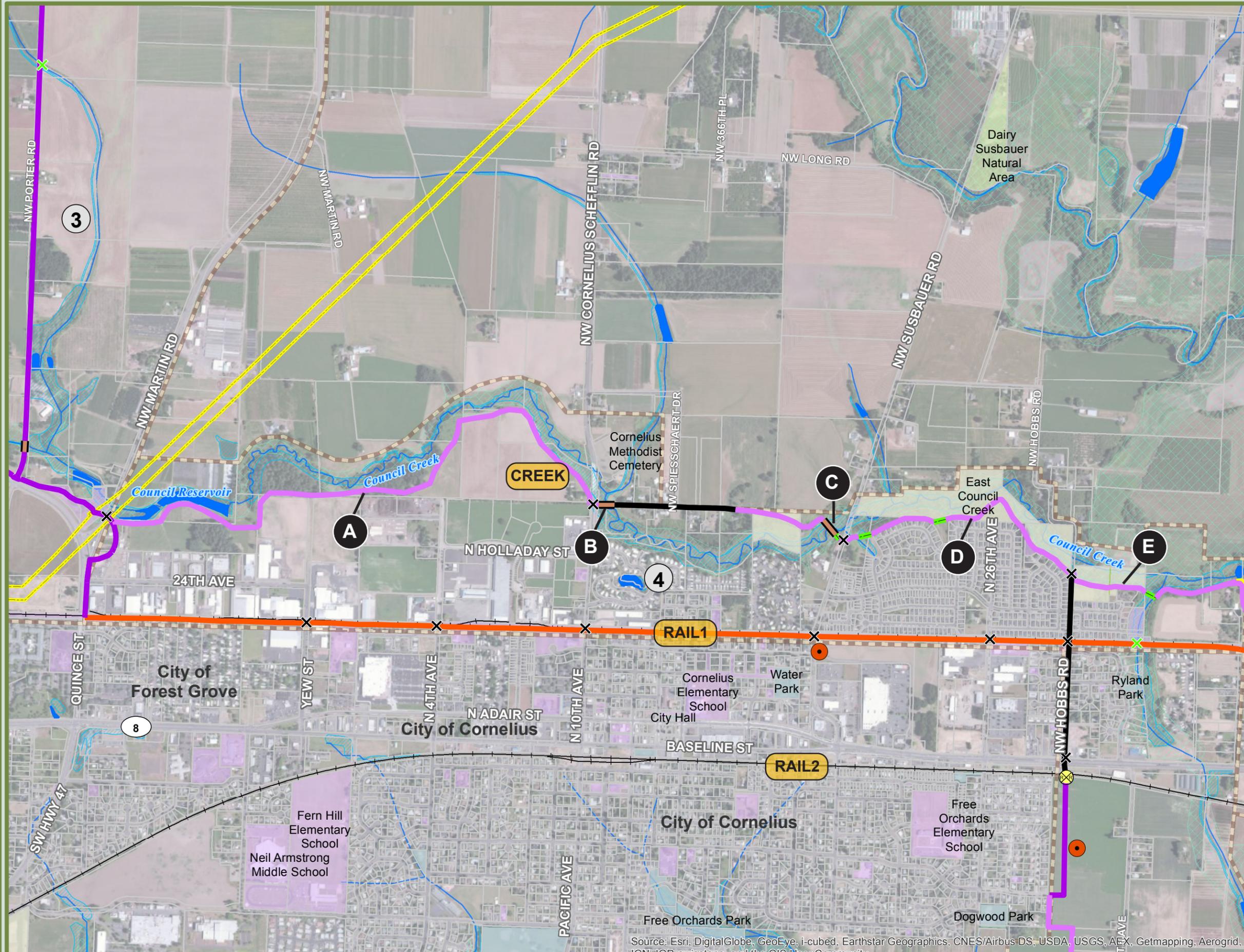
- Multiuse Trail
- Street-adjacent Multiuse
- On-Street
- Multiuse Rail-with-Trail
- Multiuse Boardwalk
- Flood-resistant Multiuse Trail
- Community Trail
- Bridge or Undercrossing
- Conceptual Trailhead Location

### Crossing Type

- Collector/Arterial Road Crossing
- Minor Stream Crossing
- New Railroad Crossing
- Trail Segment Boundary
- BPA Corridor
- Railroad
- Taxlot Boundary
- Park
- Natural Area
- Private Recreation Area
- Cemetery
- Public Land
- Streams
- Waterbody
- Wetland Area
- FEMA 100 Yr. Flood Plain



\* Dashed lines represent possible local variation



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

## SEGMENT 5: JOBES DITCH

### HOBBS

**HOBBS** selected as preferred alternative for Segment 5. No further refinements made to trail alignment or trail crossing types. Cycle track solution could be applied to section of trail along new high school property.

Development of **HOBBS** is dependent on future extension of N 29th Avenue across Oregon 8, the permitting and construction of new railroad crossing, and final site planning or construction of new high school. The road extension is included in the Cornelius transportation system plan, but additional concept planning will be a prerequisite to ODOT approval of the Oregon 8 crossing.



*Looking toward Tualatin River from SW Cook Street*



*Jobes Ditch Spur Trail corridor near Dogwood Park*



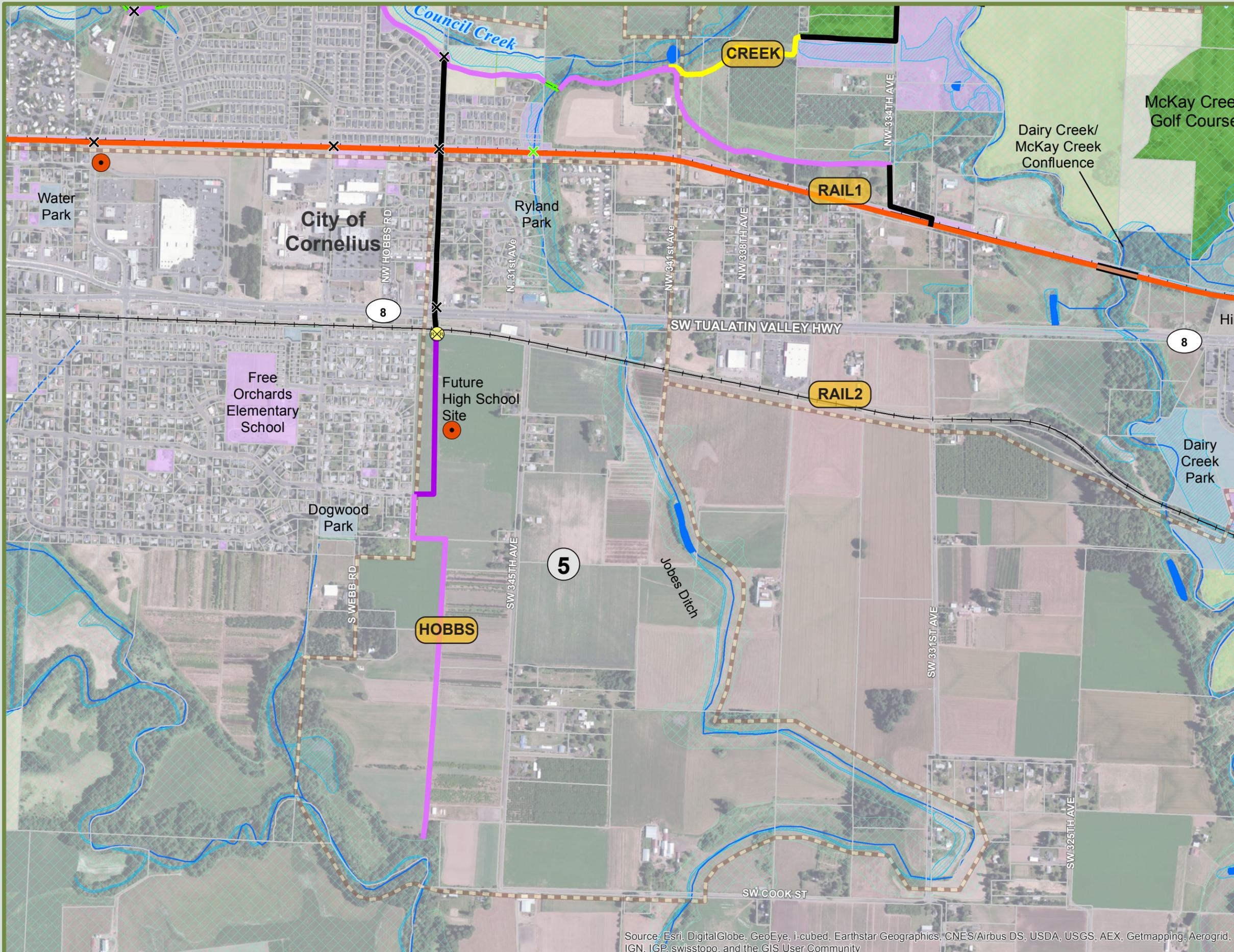
*Jobes Ditch Spur Trail corridor looking toward Oregon 8*

# Council Creek Regional Trail Master Plan

## Trail Alternatives Segment 5

### Jobs Ditch

October, 2014



**Trail Type**

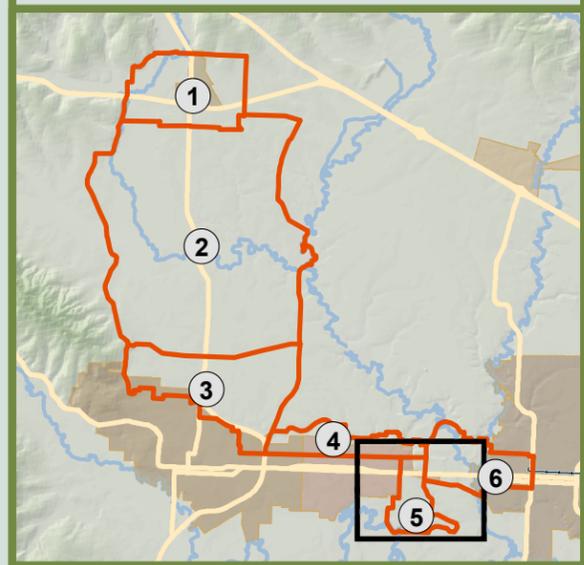
- Multiuse Trail
- Street-adjacent Multiuse
- On-Street
- Multiuse Rail-with-Trail
- Multiuse Boardwalk
- Flood-resistant Multiuse Trail
- Community Trail
- Bridge or Undercrossing
- Conceptual Trailhead Location

**Crossing Type**

- Collector/Arterial Road Crossing
- Minor Stream Crossing
- New Railroad Crossing
- Trail Segment Boundary
- BPA Corridor
- Railroad
- Taxlot Boundary
- Park
- Natural Area
- Private Recreation Area
- Cemetery
- Public Land
- Streams
- Waterbody
- Wetland Area
- FEMA 100 Yr. Flood Plain

0 1,000 2,000  
Feet

N



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

## SEGMENT 6: HILLSBORO/WASHINGTON COUNTY (EAST)

### CREEK

**CREEK** unchanged from July 1, except for minor route modification across Metro-owned natural area, and addition of trail option connecting **CREEK** and **RAIL 1** (see **C** below).

- A** Shared-use roadway recommended west of NW 334th Avenue along south edge of Killarney West Golf Course, rather than multiuse flood-resistant trail. Roadway is gravel surface, could be paved as neighborhood benefit.
- B** Flood-resistant trail through Metro-owned natural area eliminated in favor of longer multiuse boardwalk and multiuse trail, and alignment slightly modified.
- C** Standard multiuse trail option along the south edge of the Dairy Creek floodplain connects **CREEK** from Segment 6 boundary to **RAIL 1** near NW 334th Avenue. Replaces the **CREEK** route from segment boundary to MAX through floodplains, natural areas, and Hillsboro neighborhood streets. Could also be used to connect **RAIL 1** to **CREEK** routes re-classified to community-scale local access trails. This connection is not included in **CREEK** typology summary or cost estimates.

### RAIL 1

**RAIL 1** follows south side of the rail right of way, unchanged from July 1. Fencing between rail and trail, and along south edge of rail right of way, recommended to improve safety and security.

Various trail cross sections can accommodate continued freight rail or new MAX light rail (see Chapter 4 for conceptual cross sections and Appendix A for details on discussions with TriMet and ODOT). Rail-to-trail combined with other transit or open space improvements possible if rail removed.

North side route re-examined but power pole relocation cost prohibitive (\$100,000 per pole as per PGE input). May be some areas where freight rail alignment might allow north side trail routing between existing power poles and rail, but survey required. From field observations appears freight rail is 5 to 6 feet off center to north, making trail siting on this side even more problematic. Continuous north side trail probably only feasible if MAX development rebuilt or power infrastructure is buried.

### RAIL 2

**RAIL 2** is eliminated. Union Pacific Railroad, owner/operator of **RAIL 2**, indicated that corridor not available for rail-with-trail. See Appendix A.

### COMMON

NW Washington Street connection to downtown Hillsboro MAX station common to all options is unchanged from July 1.



*Dairy Creek*

*Courtesy Gregg Everhart*



*Rail corridor near Pioneer Cemetery*

*Courtesy Gregg Everhart*

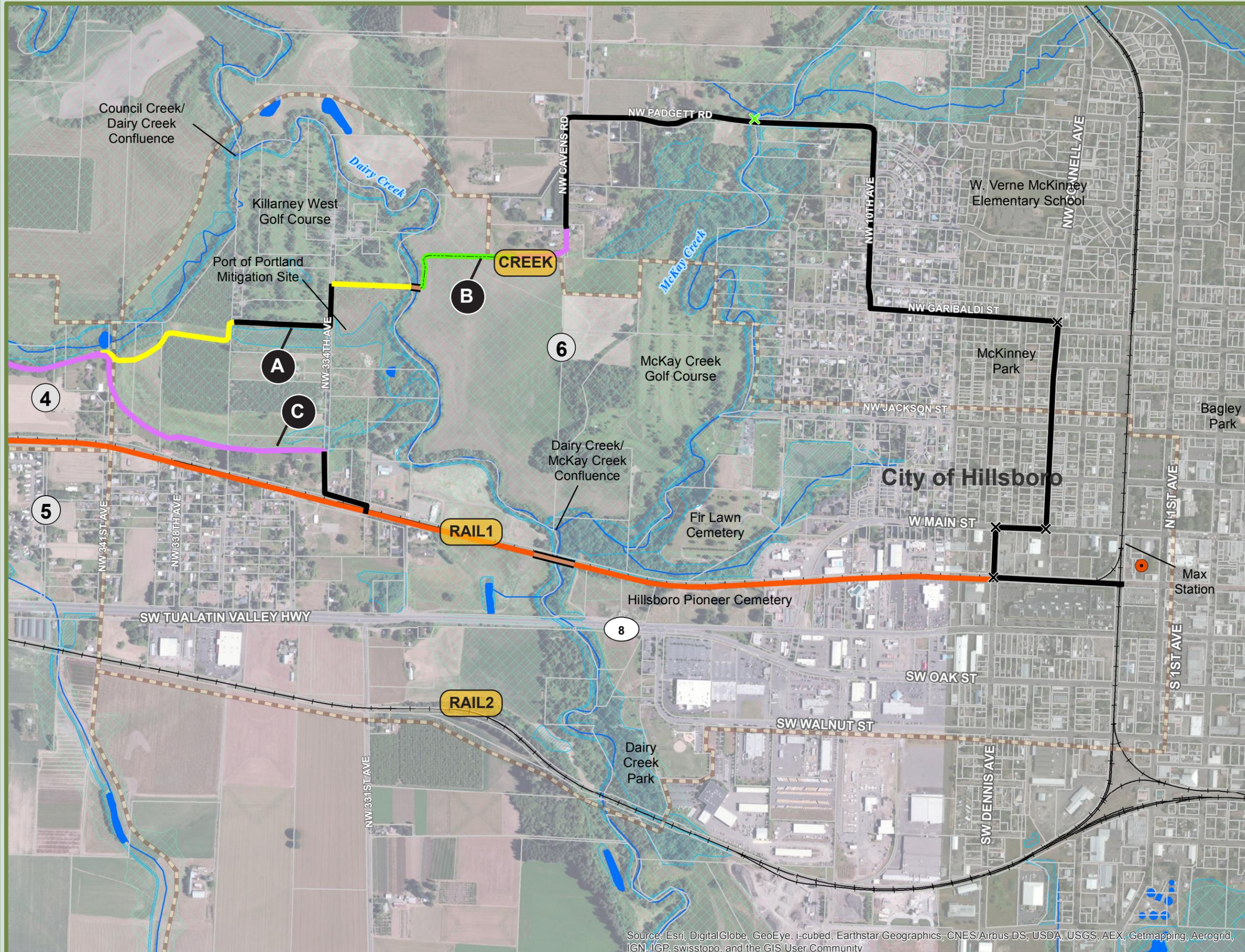


*Wider rail right of way east of NW 334th Avenue*

# Council Creek Regional Trail Master Plan

Trail Alternatives  
Segment 6 - Hillsboro  
Washington County (East)

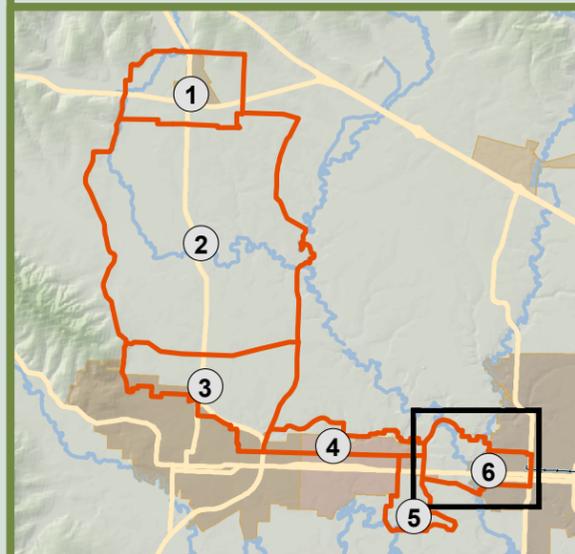
October, 2014



- Trail Type**
- Multiuse Trail
  - Street-adjacent Multiuse
  - On-Street
  - Multiuse Rail-with-Trail
  - Multiuse Boardwalk
  - Flood-resistant Multiuse Trail
  - Community Trail
  - Bridge or Undercrossing
  - Conceptual Trailhead Location
- Crossing Type**
- X Collector/Arterial Road Crossing
  - X Minor Stream Crossing
  - X New Railroad Crossing
  - X Trail Segment Boundary
  - BPA Corridor
  - Railroad
  - Taxlot Boundary
  - Park
  - Natural Area
  - Private Recreation Area
  - Cemetery
  - Public Land
  - Streams
  - Waterbody
  - Wetland Area
  - FEMA 100 Yr. Flood Plain



\* Dashed lines represent possible local variation



Source: Esri, DigitalGlobe, GeoEye, i-cubed, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community



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## 4. Trail Design Typology

The CCRT study area is primarily within the flat valley floor of the Tualatin River Watershed. For nearly all trail alternatives and sections, longitudinal slopes are under 5 percent and cross slopes under 2 percent. These existing grades allow full compliance with Americans with Disabilities Act (ADA) standards without extensive use of special structures or trail meanders and switchbacks.

Steeper slopes only occur along stream corridors and along the toe of the slope of the Coast Range at the very west edge of the study area. These exceptions can be mitigated by short bridges, minor cut and fill or trail meanders, and/or retaining walls. Possible exception areas are:

<b>WEST</b> Segment 2	A few intermittent steeper areas along NW Kansas City Road, and cross slopes at south end of the BPA power corridor approaching NW Purdin Road. NW Kansas City Road may require additional right of way acquisition to achieve acceptable grades with trail meanders.
<b>CREEK</b> Segment 4	Between N 19th Avenue and NW Hobbs Road along Council Creek. Also possibly between Oregon 47 and N 10th Avenue, and NW Hobbs Road and east Segment 4 boundary.
<b>CREEK</b> Segment 6	Approaches to NW Cavens Road from Metro-owned natural area.

### TRAIL TYPOLOGY BY SEGMENT

Section	Description	Trail type	Width	Surface
<b>Segment 1: Banks</b>				
<b>WEST</b>	Follows future City Westside Circulator Roadway	Urban street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>WEST</b>	Includes 750 linear feet of approach trail w/retaining walls; passes under OR 6	Multiuse highway under-crossing	10'–12' (no buffer)	Asphalt, concrete
<b>COMMON</b> (all options)	Follows west or east side of OR 47 across city limits/UGB into Segment 2	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>Segment 2: Washington County (North)</b>				
<b>COMMON</b> (all options)	Follows west or east side OR 47 from Banks UGB to Greenville Road	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>WEST</b>	North side NW Greenville Road and east side NW Kansas City Road to NW Kemper Road; some meanders to meet ADA-grades	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt

Section	Description	Trail type	Width	Surface
<b>WEST</b>	BPA corridor NW Kemper Road to NW Purdin Road; minor cut/fill and retaining walls to meet ADA-grades	Standard Multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>CENTER</b>	NW Greenville Road to NW Purdin Road; short shared-use on NW Vandehey Lane or NW Spreadborough Road	Rural street-adjacent multiuse; shared-use	10'–12' (2' gravel shoulders) and existing roadway	Asphalt
<b>EAST 1</b>	North side NW Greenville Road to NW Evers Road	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>EAST 1</b>	West or east side NW Evers Road to short north side section NW Osterman Road; shared-use alternative possible	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>EAST 1</b>	West or east side NW Visitation Road to just north of NW Heesacker Road; shared use alternative possible	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>EAST 1</b>	Verboort Loop w/some shoulder widening and sidewalk improvements	Shared-use	Existing roadways	Asphalt Concrete
<b>Segment 3: Forest Grove</b>				
<b>WEST</b>	BPA power corridor NW Purdin Road to OR 47, crosses OR 47 at Sunset Drive/NW Beal Road	Standard Multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>CENTER</b>	East side OR 47 from Purdin Road to NW Beal Road	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>EAST 1</b>	Along NW Porter Road; Porter Road bridge may close to motorized vehicles; shared use alternative possible	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>COMMON (WEST + CENTER)</b>	North side OR 47; NW Beal Road to approx. 2,400' southwest	Multiuse boardwalk	10'–12'	Steel-concrete
<b>COMMON (WEST + CENTER)</b>	End of multiuse boardwalk to NW Porter Road	Rural street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>COMMON (all options)</b>	Integrate with OR 47/NW Martin Road intersection rebuild	Urban street-adjacent multiuse	10'–12' (2' gravel shoulders)	Asphalt
<b>Segment 4: Cornelius</b>				
<b>CREEK</b>	Follows south bank of Council Creek to N 10th Avenue	Standard Multiuse	10'–12' (2' gravel shoulders)	Asphalt

Section	Description	Trail type	Width	Surface
<b>CREEK</b>	N 10th Avenue to N 19th Avenue; north side of Council Creek; includes 2 bridges and short boardwalk	Shared-use; standard multiuse	Existing roadway + 10'-12' (2' gravel shoulders)	Asphalt
<b>CREEK</b>	N 19th Avenue to Segment 6; follows south side of Council Creek; includes 3 short boardwalks, retaining walls	Standard and stream bank multiuse	10'-12' (shoulders - retaining walls)	Asphalt
<b>RAIL 1</b>	Follows south side rail ROW; safety and security fencing recommended	Rail-w-trail	10'-12' (varying shoulders)	Asphalt
<b>Segment 5: JOBES DITCH</b>				
<b>HOBBS</b>	RAIL 1 to OR 8 uses existing bike lanes-sidewalks; may require some retrofit sidewalk	On-street	Sidewalks-Bike lanes	Concrete-asphalt
<b>HOBBS</b>	OR 8 to S Dogwood Street; build w/N 29th Avenue extension; could be cycle track	Urban street-adjacent multiuse	10'-12' (2' gravel shoulders)	Asphalt
<b>HOBBS</b>	S Dogwood Street to river; build as part of urban development	Multiuse	10'-12' (2' gravel shoulders)	Asphalt
<b>Segment 6: HILLSBORO/WASHINGTON COUNTY (EAST)</b>				
<b>CREEK</b>	To Dairy Creek; could use multiuse boardwalk alternative; one section is shared-use	Flood resistant, shared-use	10'-12'	Concrete, asphalt
<b>CREEK</b>	Dairy Creek to NW Cavens Road; boardwalk across Metro property, short standard multiuse	Multiuse boardwalk, standard multiuse	10'-12', existing lane	Steel-concrete, asphalt
<b>CREEK</b>	NW Cavens Road to Washington Street; follows Hillsboro's bicycle way network	On-street, shared-use	Follows existing streets	See Hillsboro TSP
<b>RAIL 1</b>	Follows south side rail ROW; safety and security fencing recommended; new bridge at Dairy Creek	Rail-w-trail	10'-12' (varying shoulders)	Asphalt
<b>COMMON</b>	Some retrofit sidewalks required north side of Washington Street	On-street	Sidewalks-Bike lanes	Concrete for new sidewalks

## TRAIL TYPE CROSS SECTIONS

Over the 15 miles of the CCRT, a wide variety of opportunities and constraints may suggest or require different trail types in establishing a continuous and fully functional regional-scale trail accommodating all users.

### Preferred Trail Type

The preferred trail type for the CCRT is a multiuse trail accommodating the full range of users—touring, commuter, family, and recreational bicyclists, and users of other conveyances such as strollers, skates, etc.; and family, touring, and casual pedestrians seeking exercise and recreation or alternative means to schools, shopping, and services. The basic features of a multiuse trail are:

- Surface width of 10 to 12 feet, with 2-foot-wide graveled shoulders (10-foot width most practical for lower volume rural trail sections)
- Asphalt or other hard surface (concrete does not require graveled shoulders – can be used to narrow trail section in constrained areas)
- ADA-compliant grades (less than 5 percent longitudinal slope and 2 percent cross-slope)

Three variations of the multiuse trail applicable in different conditions and constraints within the study area are recommended.

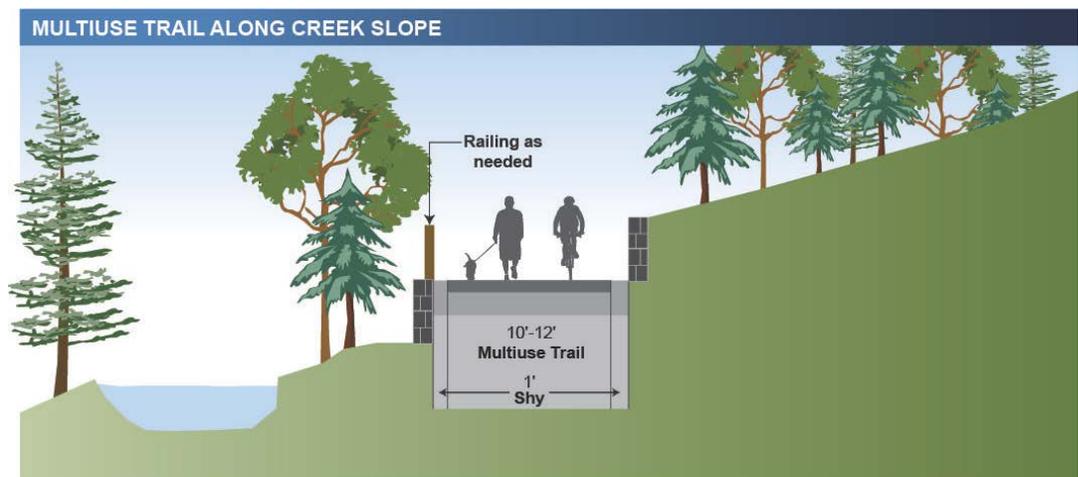
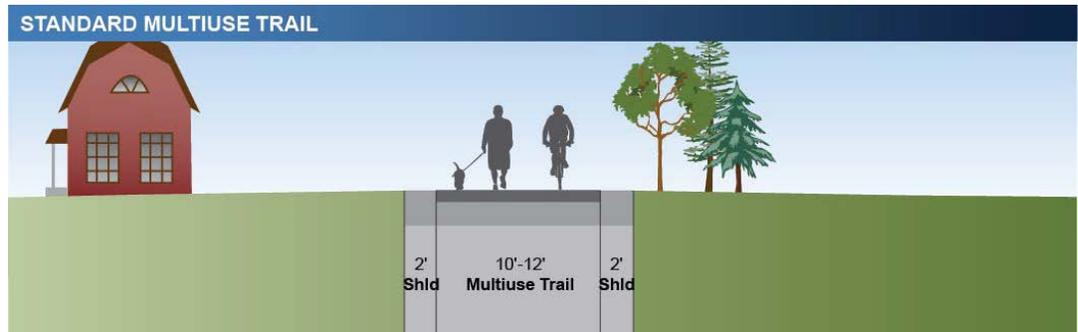
The Tualatin Valley Scenic Bikeway through Segments 2 and 3, especially if improved with shoulder widening as per County plans, may also in part satisfy touring bicycle demand (see Appendix D for bikeway map).

### STANDARD MULTIUSE

The standard multiuse trail follows an off-road alignment, completely separate and on a different route from roadways. Cut and fill, retaining walls, and/or short boardwalks and bridges may be required to provide ADA-compliant grades for short local sections of the standard multiuse trail, but existing grades in the study area are for the most part below ADA maximums.

The standard multiuse trail type is applied to the following CCRT alignment alternatives, including a variation applied to a trail section in Segment 4 that is aligned through a highly constrained area along Council Creek:

<b>WEST</b> Segments 2 and 3	Within the BPA power corridor
<b>CREEK</b> Segments 4 and 6	Along Council Creek in Forest Grove and Cornelius, and through portions of unincorporated Washington County between Cornelius and Hillsboro. Trail between N 19th Avenue and NW Hobbs Road requires retaining walls
<b>HOBBS</b> Segment 5	For a portion of the Jobes Ditch “spur” trail connecting to the Tualatin River



Note: Depending on design and site specifics, only a single wall (uphill or downhill) may be required.

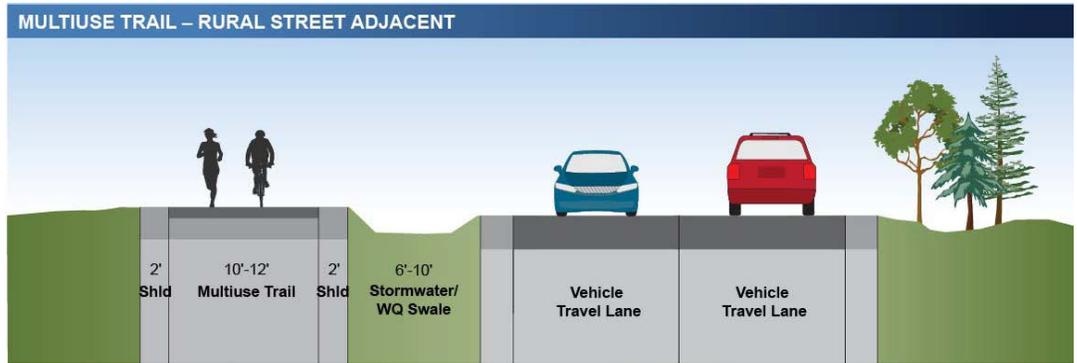
## STREET-ADJACENT MULTIUSE

Alignments that closely parallel roadways distinguish street-adjacent multiuse trails from the standard multiuse trail. The street-adjacent trail is separated from the roadway by a landscaped buffer or drainage swale. Depending on right-of-way widths, paving widths, and location within the right of way, private property acquisition may be required for street-adjacent trails. Full survey and preliminary engineering design may be required to make a final determination. Two variations of the street-adjacent multiuse trail are used:

### *RURAL STREET-ADJACENT MULTIUSE TRAIL*

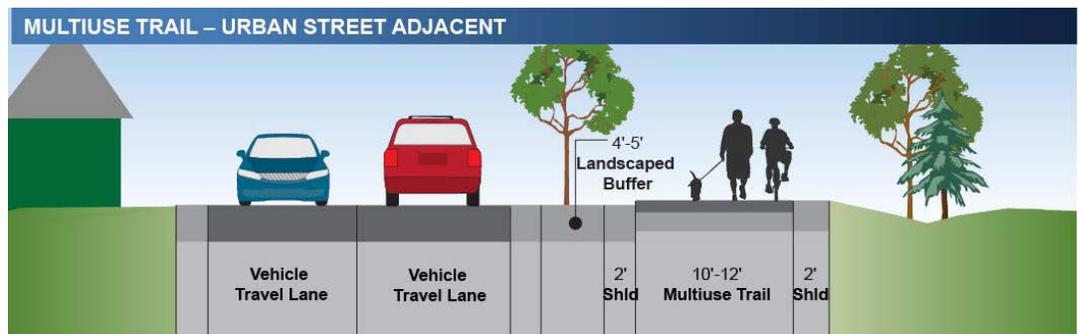
For roadways where stormwater conveyance and treatment is handled by open drainage swales, typically in rural areas. Swale acts as trail buffer. The rural street-adjacent trail is the primary multiuse solution recommended for Segments 1, 2, and 3, except for a standard multiuse trail section within the BPA power corridor in Segments 2 and 3 (**WEST**).

The greatest challenge in using this rural variation in Segment 2 will be other infrastructure—TVID irrigation lines or PGE power transmission poles—that closely follows existing roadways. May require purchase of additional right of way to bypass TVID and PGE lines or the relocation of these lines.



*URBAN STREET-ADJACENT MULTIUSE TRAIL*

For streets where stormwater is conveyed through culverts and piping, typically in urban areas. Includes a landscaped buffer. The urban street-adjacent multiuse trail is recommended for a section of the Jobs Ditch spur trail (**HOBBS** - Segment 5) as part of a future collector roadway extension and high school development. The urban street-adjacent trail could also be applied along the future Westside Circulator Roadway in Segment 1.



## RAIL-WITH-TRAIL MULTIUSE

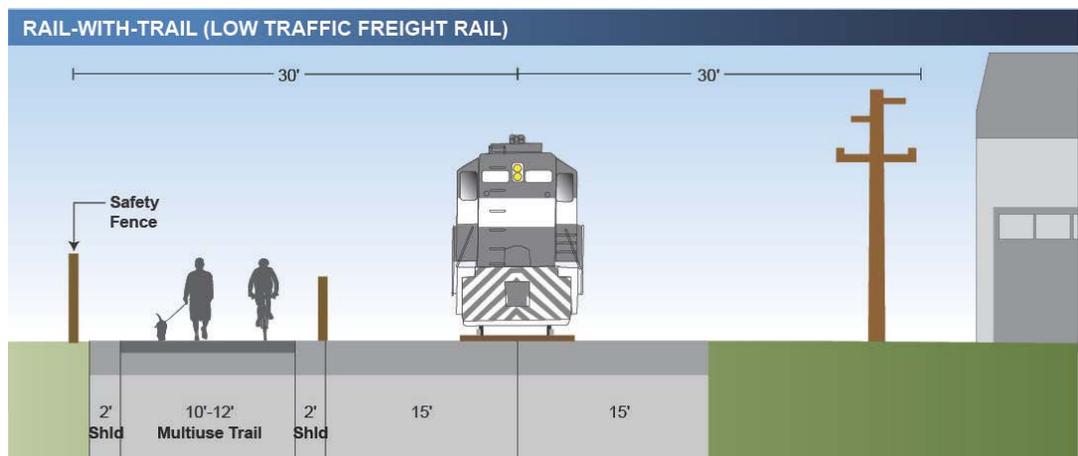
A rail corridor from downtown Hillsboro to Oregon 47 in Forest Grove is proposed for a rail-*with*-trail multiuse solution through Segments 4 and 6. The rail corridor is primarily 60 feet wide and occupied by a single-track freight line with low speed and very limited traffic. This rail corridor is owned by the State and is leased to a private freight rail operator. There is a PGE transmission-scale power line within the entire north edge of the rail corridor.

Specific trail alignment and trail type solutions are complicated by continued freight rail use, as well as by plans for a future TriMet MAX line extension. MAX extension is not part of current (2035) Regional Transportation Plan (RTP) or TriMet (2013) capital plans. A planning study is listed in the RTP for the period 2025 to 2032.

Given current and future uses, four rail-with-trail variations are illustrated below, plus one conceptual rail-*to*-trail variation. **All illustrated rail-with-trail variations assume a multiuse trail sited along the south side of the rail corridor.** North side alignments may require expensive power pole relocations, particularly through Segment 4. The freight rail track also appears to be approximately 5 feet off-center of the corridor towards the north side. Final trail design and engineering may indicate options to switch sides at least for portions of the trail or to provide for five or more feet of separation between the south rail corridor line and the trail.

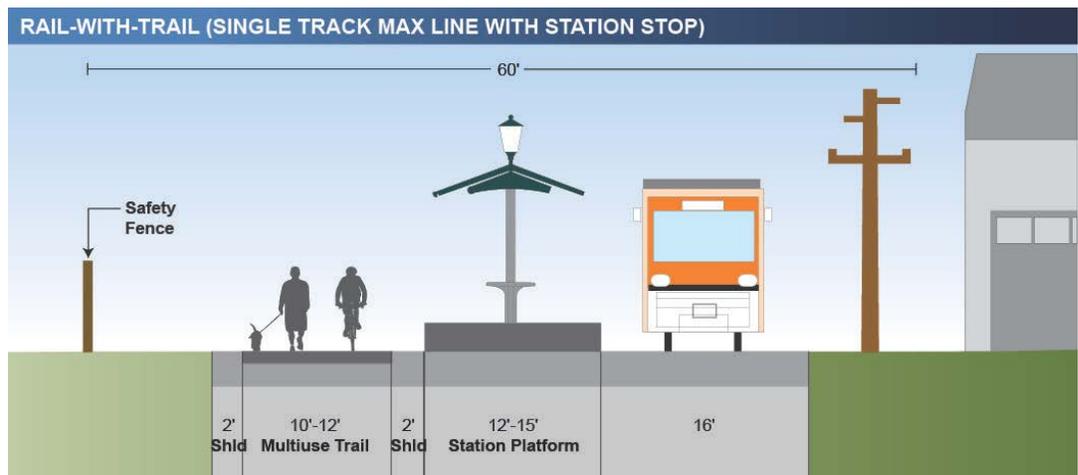
### SINGLE-TRACK FREIGHT RAIL

Assumes that freight rail is still operating at time of trail development. The cross section below illustrates the minimum trail separation from low speed, low traffic freight lines suggested by Federal Highway Administration (FHWA) guidance. Exact location of the freight line will have to be surveyed and results could impact trail siting. The standard multiuse trail can be further modified to fit within the 60-foot rail corridor by eliminating one shoulder or reducing trail width to 10 feet. Given low freight use may also be possible to site trail closer than FHWA guidance, making north side alignment more feasible.



### SINGLE-TRACK MAX (WITH STATION STOPS)

TriMet requires less separation from MAX tracks than FHWA guidance. Since MAX tracks would be new, the rail alignment could also be shifted within the corridor. This trail/single-track MAX combination, including minimum width (12 feet) station stop platforms, would leave approximately 16 feet of the rail corridor for additional separation between the trail/track, amenities such as landscaping, or for intermittent passing tracks. PGE power poles would not have to be relocated.

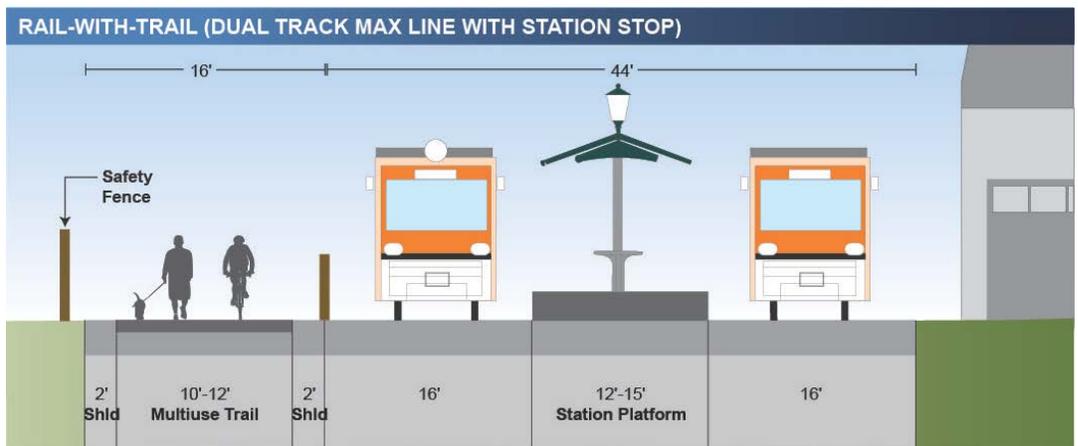
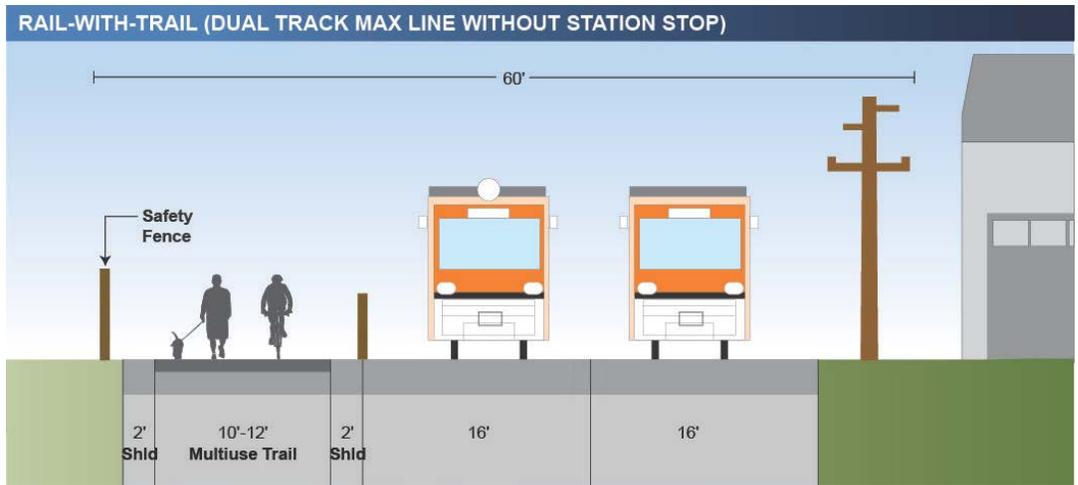


### DUAL-TRACK MAX (WITH AND WITHOUT STATION STOPS)

TriMet standards allow dual-track MAX systems *without* station stops within a 32-foot wide section. This dual configuration, when combined with a 16-foot-wide trail section, leaves 12 feet for additional separation between rail-trail, trail amenities, and avoids power pole relocation.

The challenge with the dual-track is that two to three station stops *will* be required. The minimum width of a single station stop sited between tracks is 15 feet, for a total 47-foot wide MAX section. This leaves the rail corridor 3 feet too narrow to accommodate a 16-foot trail section. Additional right of way may be difficult to acquire in several sections of this corridor due to surrounding development. The standard multiuse trail section could be narrowed, use concrete surfaces to eliminate gravel shoulders, or station stop design modified to accommodate a trail.

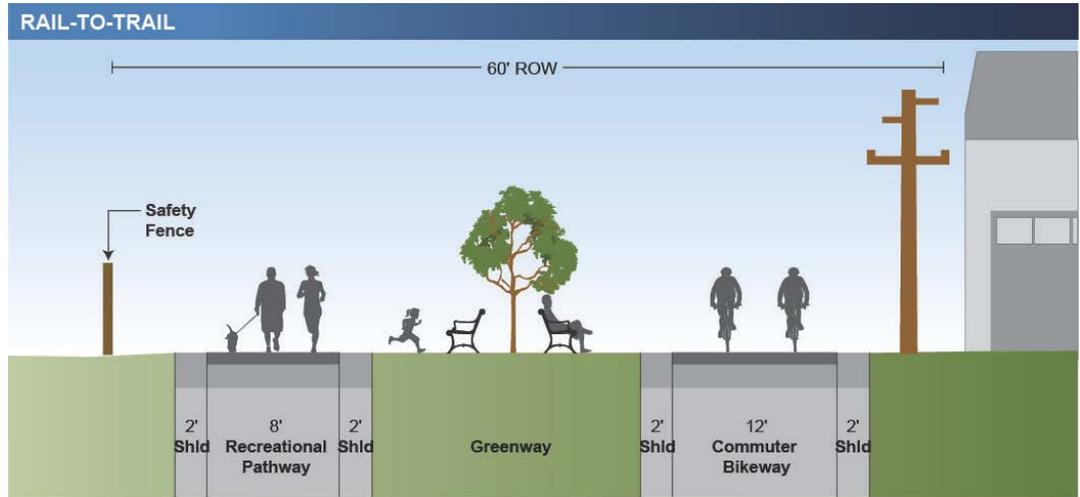
PGE power poles in the vicinity of station stops may have to be relocated.



Note: May require power pole relocation, trail width may have to be modified to accommodate station platform.

## RAIL-TO-TRAIL

If freight rail vacated, and Forest Grove and Cornelius decided MAX was no longer a priority, the corridor could be used for a multiuse trail combined with greenway and recreational improvements. The trail could be located on alignments anywhere within the corridor. Parallel pathways for different users or a trail combined with transit improvements, such as high-capacity bus lanes, are also possibilities. One possible scenario is illustrated below.



Note: Wide range of trail combinations possible with rail right-of-way if no future freight or passenger rail service is planned.

## Other Recommend Trail Types

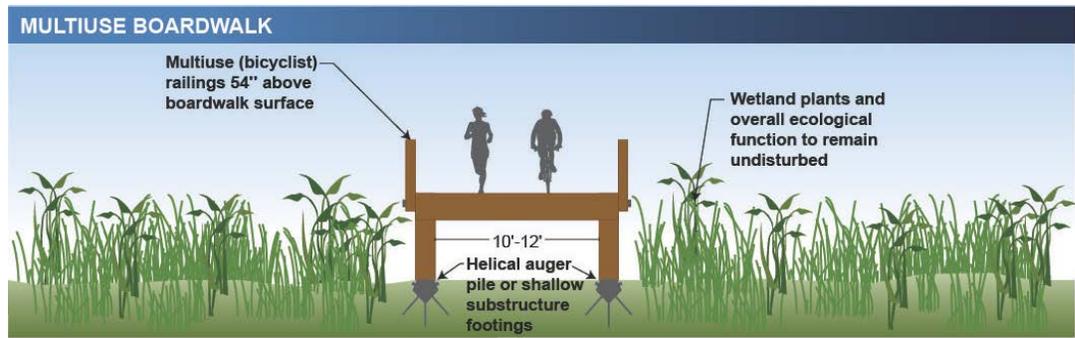
A variety of other trail designs and treatments are recommended for specific CCRT sections.

## MULTIUSE BOARDWALK

A low, elevated multiuse structure set on piers across wetlands, floodplain areas, or other sensitive lands. Construction materials may vary, but steel and concrete is recommended.

Multiuse boardwalks are recommended in the following areas:

Multiuse Boardwalks	
<b>EAST 1</b> Segment 2	To cross the West Fork Dairy Creek
<b>COMMON</b> Segment 3	Along Council Creek and Oregon 47 for approximately 2,400 linear feet southeast of NW Sunset Drive
<b>CREEK</b> Segment 4	Four short boardwalks along <b>CREEK</b> between N 19th Avenue and Jobes Ditch
<b>CREEK</b> Segment 6	The north end of a Metro-owned natural area



Note: Boardwalk materials will vary: wood, steel, concrete, etc.

### FLOOD-RESISTANT MULTIUSE TRAIL

This variation is suggested through areas subject to occasional but regular inundation. Trail surface materials (probably concrete) may differ from other multiuse trail types, trail surface may be elevated to stay above moderate flood events, and/or additional cross-drainage structures included. Boardwalks could be used in place of flood resistant trails.

This treatment is recommended for two sections of **CREEK** between NW 341st Avenue and Dairy Creek (Segment 6).

### MULTIUSE BRIDGES

Four multiuse bridges parallel to existing roadway bridges, and one bridge replacing an existing vehicular bridge (NW Porter Road), may be required to cross streams in Segments 2 and 3. Bridge lengths are approximate but sized to limit any in-water work as part of installation. The final design and construction method for bridges will be subject to the specifics of each site.

Other solutions may be possible (existing bridge modifications, boardwalks). The existing NW Porter Road vehicle bridge may be adequate if limited to bicycle and pedestrian use.

Segments 2 and 3 Multiuse Bridges		
<b>WEST</b> Segment 2	West Fork Dairy Creek - NW Greenville Road	75-foot span
<b>WEST</b> Segment 3	Fork of Council Creek - NW Sunset Drive	25-foot span
<b>CENTER</b> Segment 2	West Fork Dairy Creek - Oregon 47	75-foot span
<b>EAST 1</b> Segment 2	West Fork Dairy Creek - NW Evers Road	90-foot span
<b>EAST 1</b> Segment 3	Council Creek - NW Porter Road	50-foot span

Four longer multiuse bridges are required to cross streams in Segment 4 (Cornelius) and Segment 6 (Hillsboro). Bridge lengths are approximate but sized to minimize any in-water work as part of installation. The final design

and method of construction of each bridge will be subject to the specifics of each site.

Segments 4 and 6 Multiuse Bridges			
<b>CREEK</b> Segment 4	Council Creek - N 10th Avenue	225-foot span	Combined with an at-grade midblock crossing of N 10th Avenue
<b>CREEK</b> Segment 4	Council Creek - N 19th Avenue	150-foot span	Combined with a short boardwalk
<b>CREEK</b> Segment 6	Dairy Creek southeast of Killarney Golf Course	150-foot span	Crossing Dairy Creek to Metro natural area
<b>RAIL1</b> Segment 6	Dairy Creek south of confluence with McKay Creek	390-foot span	Parallel to the existing <b>RAIL 1</b> railway bridge.  If freight rail is abandoned on <b>RAIL 1</b> , the existing bridge could be adapted for trail use.



*Multiuse bridge*

*Courtesy Gregg  
Everhart*

## Street Solutions

Various trail type alternatives using the structure of vehicular roadways within road right of way are possible.

### SHARED ROADWAY

Shared-use allows trail users to travel on vehicular roadways, with signing and road surface markings to assure safety. This solution is only practical and safe on low-speed, low-traffic roadways.

Shared-Use Sections			
<b>CENTER</b> Segment 2	NW Spreadborough or Vandehey	Short section	Low traffic side road to Oregon 47
<b>EAST 1</b> Segment 2	Verboort community loop	Two legs	Other two legs widened shoulder, new sidewalk
<b>CREEK</b> Segment 4	NW Spiesschaert Drive	Between N 10th Avenue and N 19th Avenue	Low traffic local gravel road
<b>CREEK</b> Segment 6	NW 334th Avenue	Short section of north-south lane	Golf course gravel access road
<b>CREEK</b> Segment 6	Hillsboro streets	Local and collector streets	Includes bikeway streets in the Hillsboro TSP

Vehicle traffic volumes along many sections of **EAST 1** (NW Evers Road, NW Osterman Road, NW Visitation Road, NW Porter Road) are low enough that on-street solutions—shared-use and/or roadway shoulder widening—can be economic and safe trail alternatives, particularly as interim solutions until funding and land is secured to build functional multiuse trail sections.

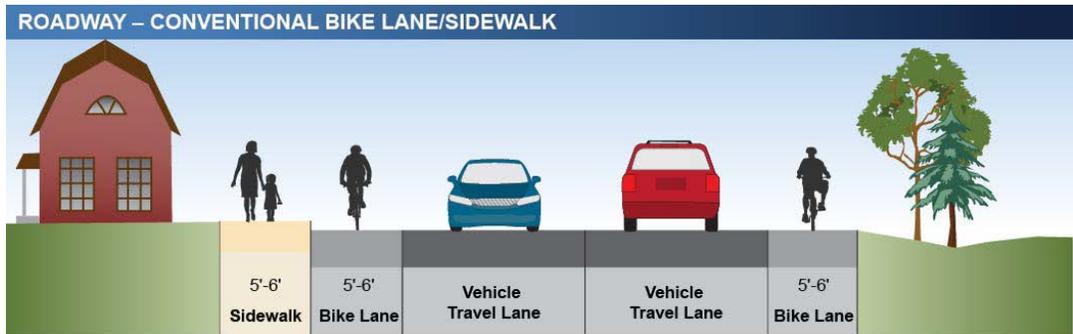


Note: Functional for low speed, low vehicle traffic roadways.

### BICYCLE LANE-SIDEWALK

Conventional bicycle lanes, designated by road surface striping/signing, with a parallel pedestrian sidewalks, are recommended for two CCRT sections:

- Connecting **CREEK** and **RAIL 1** (Segment 4) along N 29th Avenue (AKA NW Hobbs Road) to **HOBBS** (Segment 5) multiuse trail.
- Connecting **RAIL 1** to downtown Hillsboro MAX station along NW Washington Street between NW Dennis Avenue and the station. Most of this section is developed with sidewalks and bicycle lanes.



## Crossing Structures

### ROADWAY CROSSINGS

The CCRT will cross a variety of urban and rural local, collector, and arterial roadways at existing intersections and at midblock locations. CCRT roadway crossings are all at-grade, with the exception of the recommended undercrossing of Oregon 6 south of the City of Banks (Segment 1).

The final determination of intersection and midblock crossing treatments should be based on the adopted methodology and standards used by Washington County or the local city. Collector and arterial midblock and intersection crossing points are shown on segment maps in Plan Report No. 3.

Existing signals and pavement markings at the Oregon 6 ramp at Main Street in Banks (Segment 1) and the Oregon 47 and NW Sunset Drive intersection in Forest Grove (Segment 3) are adequate with the possible addition of trail wayfinding signage.

The CCRT's crossing of Oregon 47 (Quince Street) at NW Martin Road is assumed to be part of the planned intersection upgrade. This trail crossing is common to **WEST, CENTER, EAST 1, CREEK, and RAIL 1**.

### *INTERSECTION*

Trail crossings at established collector and arterial intersections will use traffic stop signals or signing, crosswalk signing and striping, and other traffic controls. Upgrades may be required on a case-by-case basis in accordance with municipal or ODOT standards.

### *LOCAL MIDBLOCK*

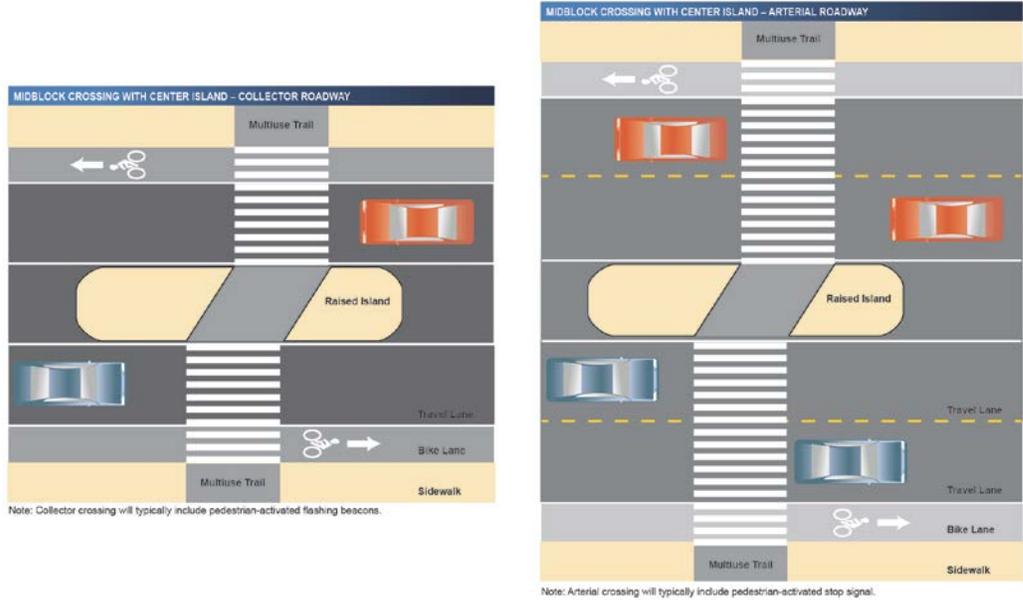
Local street crossings use conventional crosswalk signing and striping.

### *COLLECTOR MIDBLOCK*

Collector roadway crossings use crosswalk signing and striping and pedestrian-activated flashing beacons. A raised center refuge island is preferable.

### ARTERIAL MIDBLOCK

Arterial roadway crossings use crosswalk signing and striping and pedestrian-activated full stop signals. A raised center refuge island is highly preferable.

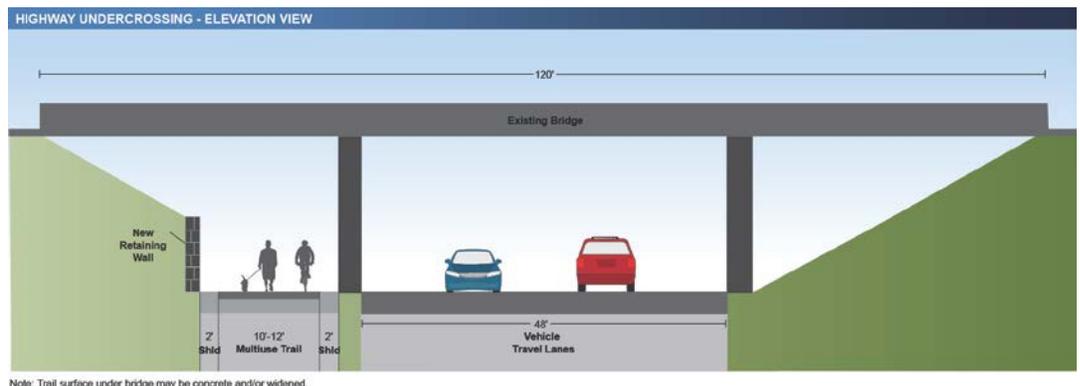


Conceptual Midblock Crossings for Collector (left) and Arterial (right) Streets

### HIGHWAY UNDERCROSSING

A highway undercrossing is recommended south of downtown Banks (Segment 1). The trail will follow either the west or east side of Main Street (Oregon 47) south out of the city, cross under Oregon 6, and continue south into Segment 2.

Requires a 14- to 16-foot widening of the existing highway undercrossing. Trail paving should be concrete through the undercrossing. Existing undercrossing retaining slope would be cut back and replaced with an approximate 50-foot-long retaining wall. Slope cuts and varying height retaining walls would be required for trail’s north (350 linear feet) and south (400 linear feet) approaches to the undercrossing.





Note: Not the same scale as elevation view.

## STREAM CROSSINGS

Minor stream trail crossings are made by modifying existing conveyance structures (such as by lengthening culverts), installing short new culverts, or by using signing and pavement markings over existing crossing structures. Major stream crossings use bridges. The terms *minor* and *major* refer to the scale of crossing improvement recommended, not to stream size.

All solutions are plan-level and conceptual. New or lengthened culverts may require permitting from Clean Water Services (CWS) or other local agencies, and from federal agencies for fish bearing streams. See Chapter 9 of Plan Report No. 3 for more information.

## RAIL CROSSINGS

**HOBBS** (Segment 5: Jobes Ditch) would require permitting and construction of a new rail crossing. This trail segment and the crossing would be part of the future NW Hobbs Road/N 29th Avenue extension. The rail crossing treatment and cost will be determined as part of the larger road project. No other new CCRT rail crossings are contemplated.

## Other Possible Trail Types and Structures

### TRAILHEADS

Some conceptual trailhead locations are shown on segment maps. These locations are intended to identify the general areas within which a trailhead facility would be desirable, *and are not property specific*. When a preferred trail alignment alternative is selected, conceptual trailhead locations may be reconsidered.

Trailhead facilities can include vehicle parking, wayfinding and interpretive signing, restrooms, shelters, and picnic areas. Site design and amenities may vary greatly based on location and expected usage. Shared-use trailheads at school sites and commercial centers are a possibility.

In areas along the CCRT without nearby trailhead facilities or available commercial or institutional facility parking, appropriate “no parking” and other traffic control signing should be installed. Trail crossings of roadways in

residential and agricultural areas or where trails intersect, in particular, should be signed.

Two trailheads are effectively already in place:

Existing Trailheads	
Segment 1	The Banks-Vernonia Trailhead in Banks
Segment 6	In the immediate vicinity of downtown Hillsboro MAX station where a wide range of facilities and amenities can accommodate trail users

### MULTIUSE TRAIL SUPPORTING AGRICULTURAL/UTILITY VEHICLES

In Segments 1, 2, and 3, extended sections of the CCRT may follow farmland edges along roadways, and may utilize the BPA power corridor (**WEST**). By constructing the trail to support heavier vehicle loads, utility and agricultural users could cross over the trail route without causing physical damage. BPA in fact requires increased load capacity for trails within power corridors.

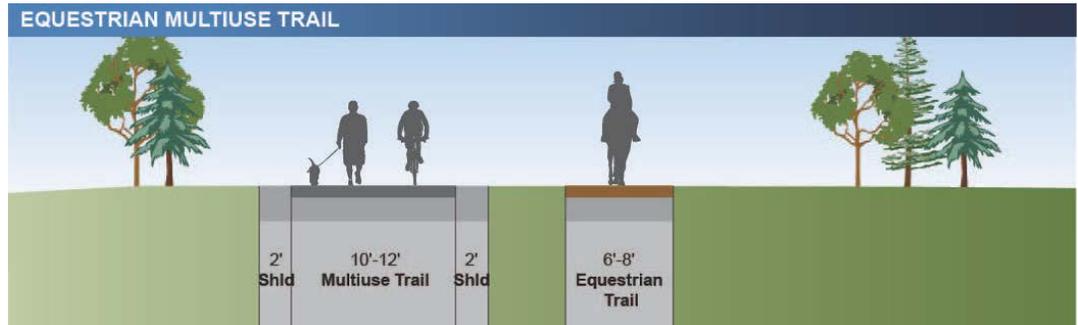
Widened trail surfaces (14 to 16 feet) could also provide the agricultural community with an off-road option for moving heavy farming equipment, particularly at night. While there might be potential conflicts with daytime trail users, this trail type is a potential opportunity to secure farming community cooperation in trail development.



Note: Trail widened and constructed to support heavier vehicle loads to allow occasional utility vehicle use and nighttime use by agricultural equipment.

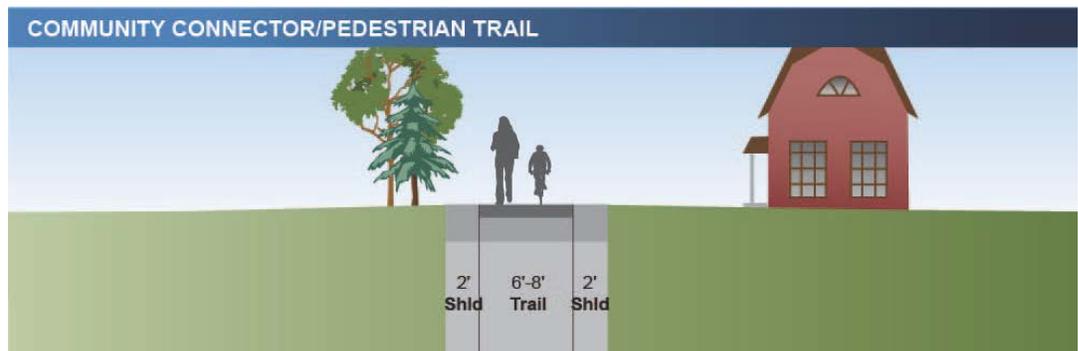
## EQUESTRIAN TRAIL

Equestrian trails in rural areas provide expanded trail user recreational opportunities. Joint use of trails by bicycles and horses is however NOT recommended. Soft surface equestrian trails paralleling rural multiuse trails is a possibility, but additional right of way would be required. This Plan Report No. 3 does not identify any specific equestrian routes.



## COMMUNITY TRAIL

Community trails (also termed pedestrian trails) are used for localized travel and to connect users to the regional trail system. The roadway analogy is that regional trails are the arterials and community trails are the collectors. Community trails are typically 6 to 8 feet wide and either paved or soft-surface. Community trails may require a nearby route suitable for touring and commuting bicyclists.

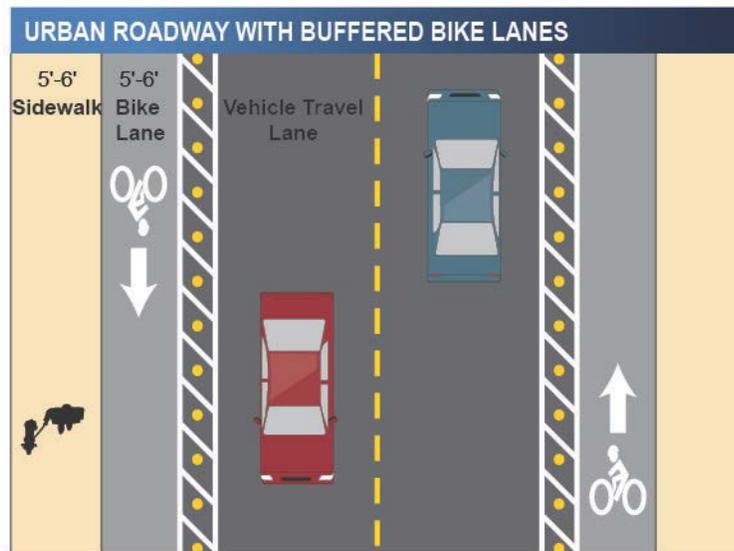


## CYCLE TRACK

Cycle tracks are primarily an urban solution using road right of way with buffered or protected bicycle lanes paralleled by sidewalks. A wide range of buffering treatments are possible to keep vehicle and bicycle traffic safe and separate: buffer markings on the road surface, bollards, planters, or parallel vehicle parking. Differing surface materials and elevations between the vehicle and bicycle lanes can also be used.

Few CCRT alignments lend themselves to cycle tracks. Exceptions may be:

Cycle Track	
Segment 1	As part of the new Banks Westside Circulator Roadway if the trail and the roadway are built simultaneously.
Segment 4	Where <b>CREEK</b> crosses Oregon 47 at NW Martin Road. The trail could be integrated into the planned intersection improvement with a cycle track treatment.
Segment 5	<b>HOBBS</b> along planned NW Hobbs Road/N 29th Avenue extension.



Note: Bollards and other fixed barriers can be added within buffer.

## WIDENED ROADWAY SHOULDERS

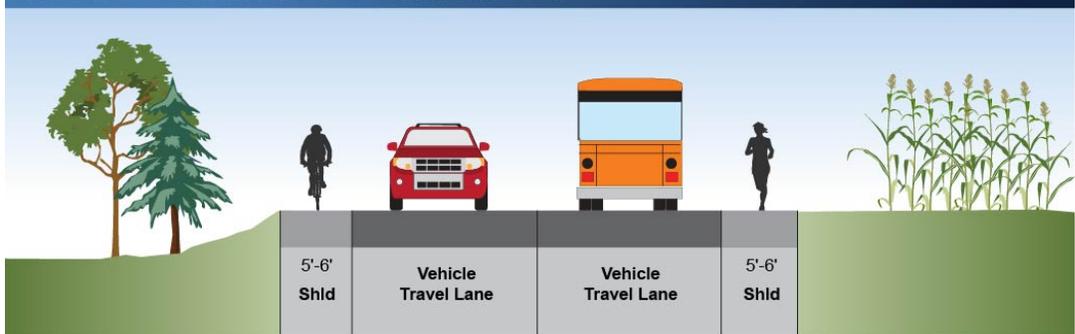
Widened roadway shoulders are a possible rural solution. Widened shoulders can reduce vehicle conflicts and increase safety for touring bicyclists that use the vehicle roadway. Other users such as recreational and family bicyclists and pedestrians may, however, not greatly benefit, except perhaps on a lower-traffic **EAST 1** roadway such as NW Visitation Road through Verboort.

Widened shoulders combined with improved signing and pavement markings could also serve as interim solutions until other trail facilities are built.

### Widened Roadway Shoulders

<b>WEST - EAST 1</b> Segments 2 and 3	Washington County plans to widen shoulders on portions of the Tualatin Valley Scenic Bikeway. <b>WEST</b> overlaps with the scenic bikeway on NW Greenville Road and NW Kansas City Road. <b>EAST 1</b> overlaps with the scenic bikeway on NW Visitation Road and NW Porter Road.
<b>EAST 1</b> Segment 2	Widened shoulders or new sidewalks are recommended for two legs of the Verboort community loop.

### ROADWAY – CONVENTIONAL WIDENED SHOULDERS



## 5. Trail Cost Estimates

Tables 1 and 2 summarize construction and design/engineering costs, and order of magnitude land acquisition costs, for each trail alignment alternative in each trail planning segment. Cost estimating assumptions are described in the next section of this chapter of Plan Report No. 3. See Appendix C for additional details.

**Table 1. Cost Estimates by Overall Trail Alignment Alternative**

<b>Banks to Forest Grove<sup>a</sup> (Segments 1, 2, and 3)</b>	
WEST	\$28,379,400
CENTER	\$21,836,700
EAST 1	\$22,273,600
<b>Forest Grove to Hillsboro (Segments 4 and 6)</b>	
CREEK	\$14,999,300
RAIL 1	\$16,462,700
<b>Jobs Ditch Spur Trail (Segment 5)</b>	
HOBBS <sup>b</sup>	\$2,290,200

a All Banks to Forest Grove alternative estimates include the Banks: Segment 1 WEST estimate which is common to all three alternatives.

b HOBBS does not include cost of new crossings of Oregon 8 or UPRR rail line. These costs are assumed to be part of planned Hobbs Road extension, without which HOBBS spur trail is not possible.

**Table 2. Cost Estimates by Segment Alignment Alternative**

Segment	Trail Length	Land Acquisition Length	Land Acquisition	Construction <sup>a</sup>	Total
<b>1: BANKS</b>					
WEST	7,629	1,398 <sup>b</sup>	\$48,000	\$4,422,900	\$4,470,900
<b>2: WASHINGTON COUNTY NORTH</b>					
WEST	33,320	33,320	\$324,750	\$14,956,100	\$15,280,850
CENTER	20,892	19,993	\$207,000	\$10,258,800	\$10,465,800
EAST 1	29,037	25,201	\$261,000	\$13,903,000	\$14,164,000
<b>3: FOREST GROVE</b>					
WEST	15,785	2,700 <sup>c</sup>	\$20,200	\$8,604,450	\$8,624,650
CENTER	11,066	4,905	\$56,600	\$6,843,400	\$6,900,000
EAST 1	8,645	6,970	\$48,000	\$3,590,700	\$3,638,700
<b>4: CORNELIUS</b>					
CREEK	15,912	9,553	\$841,300	\$8,887,600	\$9,728,900
RAIL 1	15,379	0	0	\$9,681,400	\$9,681,400

Segment	Trail Length	Land Acquisition Length	Land Acquisition	Construction <sup>a</sup>	Total
<b>5: JOBES DITCH</b>					
HOBBS	7,630	3,464	\$120,000	\$2,489,200	\$2,609,200
<b>6: HILLSBORO</b>					
CREEK	16,293	3,990 <sup>d</sup>	\$41,200	\$5,229,200	\$5,270,400
RAIL 1	8,906	0	0	\$6,290,000	\$6,781,300

a Includes engineering, permitting, contingencies.

b WEST Segment 1: No land acquisition north of Oregon 6 – ROW acquired as part of future roadway.

c WEST Segment 3: No land acquisition in Urban Reserve – BPA corridor preserved by development.

d CREEK Segment 6: Assumes approximate 12,000 linear foot shared street solution through Hillsboro.

## COST ESTIMATE ASSUMPTIONS

### Construction

CCRT trail section lengths and the number of special features (such as boardwalks and midblock crossings) are based on the conceptual trail routes mapped as an outcome of refined trail alignments documented in Chapter 3 of Plan Report No. 3.

Trail linear foot distances were measured from GIS-based mapping. Unit costs for different trail types were multiplied by these linear distances. Trail types are those identified in Chapter 4 of Plan Report No. 3 and on Chapter 3 segment maps.

Unit costs were based on information derived from recent Portland region trail master plans and trail construction projects. Other sources included ODOT construction data. Trail type unit costs are listed in Appendix C.

Additional cost assumptions are:

- **Shared-use** pavement markings and safety signing: \$2,000 for every 1,000 linear feet of roadway (\$2 per linear foot).
- **Highway undercrossing** and **bridge** costs estimated based on site-specific solutions (see Chapter 4 of Plan Report No. 3).
- **Midblock street crossing** costs include “refuge” island. Midblock crossings are differentiated by flashing beacon (collector) or user-activated signal (arterial). All crossings could be upgraded to user-activated signals at the time of trail construction if traffic volumes so dictate.
  - Midblock collector: \$375,000 per crossing
  - Midblock arterial: \$400,000 per crossing
- **Collector and arterial street intersection crossings** requiring new signals or beacons: \$375,000 per crossing.

- **Local or neighborhood street midblock crossings** use high visibility pavement markings and warning signage: \$5,000 per crossing.
- **Minor stream crossing:** \$25,000 per crossing, assuming culvert extension. Engineering may indicate other solutions, and construction costs and permitting requirements may vary greatly.
- **Trail amenities** such as wayfinding signs and benches: \$4,000 for every 1,000 linear feet.
- **Trailheads:** \$500,000 per new facility. Sites shown on segment maps are conceptual only and indicate a general, not specific, trailhead location. Trailhead costs may vary greatly based on actual location and conditions, and are *not* included in individual segment cost estimates.

### Design and Engineering

Trail design and engineering, permitting, and construction management were estimated as percentage of construction cost:

- **Preliminary engineering and permitting:** 25 percent
- **Construction engineering:** 15 percent
- **Construction contingencies:** 15 percent

### Property Acquisition

Property requirements used in Plan Report No. 3 are based on acquisition of right of way for all multiuser trail options crossing private property, multiplied by the linear distance of each particular trail section. Actual width of acquisition parcels will vary based on local site conditions and final trail design and engineering. Widths could range from well under 20 feet to as much as 50 feet. For estimating purposes, a width of 30 feet is used.

All acquired property is assumed to be unimproved (i.e., no habitable residential dwellings or functioning agricultural, industrial, or commercial buildings; and for Urban Reserves or unincorporated UGB lands, no installed urban water or sewer services). Acquisitions could also be in the form of easements or owner use permissions that may alter values. A variety of real estate and economic development reports were examined to arrive at the order of magnitude values in Table 3.

**Table 3. Per Acre Cost by Property Type**

Property Type	Dollar Amount per Acre
Unincorporated Rural Reserves (utility corridors)	\$10,000.00
Unincorporated Rural Reserves	\$15,000.00
Unincorporated Urban Reserves	\$50,000.00
Unincorporated future residential in UGB	\$75,000.00
Unincorporated future industrial in UGB	\$150,000.00



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## 6. Jurisdictional Authority

Municipal parks authority is generally considered a prerequisite for trail funding, construction, and maintenance. Increasingly, however, fully functional transportation systems are being defined to include trails. As such, jurisdictions without full service parks authority may consider a road authority to be sufficient basis to undertake building and operating trails.

Trail construction or operation and maintenance agreements may have to be developed. Other agreements may be needed to expand the responsibilities of a parks provider, change current maintenance practices, and/or outright assume trail construction or maintenance responsibility outside of usual jurisdictional authority.

For trail segments with current parks providers with ongoing operation and maintenance responsibilities, formal agreements may not be required beyond CCRT adoption or acceptance by the government’s elected body. The cities of Banks, Forest Grove, Cornelius, and Hillsboro all exercise full parks authority.

**Table 4. Jurisdictional Authority**

Jurisdiction	Segments	Jurisdictional Authority					Challenges
		Parks	Road	Funding	Construction	Operating	
Banks	Portion of 1	Yes	Yes	Yes	Yes	Yes	Limited City funds
County	All of 2, portions 1, 3, 4, 5, 6	No	Yes	Limited	Limited	Limited	Not parks provider, can build/maintain within trail ROW
Forest Grove	Portions 3, 4	Yes	Yes	Yes	Yes	Yes	Limited City funds
Cornelius	Portions 4, 5, 6	Yes	Yes	Yes	Yes	Yes	Limited City funds
Hillsboro	Portion of 6	Yes	Yes	Yes	Yes	Yes	Limited City funds
Metro	Areas within UGB only	Yes	Planning authority only	Yes	Limited	Limited	Rural portions of trail not in Metro
ODOT	All segments	No	Yes	Yes	Yes	Yes	Does not typically build/operate urban regional trails



## WASHINGTON COUNTY

Portions of all six CCRT planning segments are within the jurisdiction of Washington County. Segment 2 is wholly within the county. The County operates a very limited number of parks, such as Hagg Lake; but made an explicit decision over two decades ago to not continue to operate as a parks provider.

The County does, however, build and operate bicycle and pedestrian facilities within road right of way. While a standard multiuse trail would not qualify, the street-adjacent trails proposed for use in rural sections of the CCRT may in part be within existing right of way. Any additional property acquired would have to be in the form of road right-of-way and contiguous to the existing right of way to qualify for consideration for construction and maintenance under the County's road authority.

## OTHER JURISDICTIONS

Other government agencies and nonprofit organizations build and maintain regional trails. Such entities may be sources of capital development and/or operational funding and support. For instance, Oregon Parks and Recreation operates the Banks-Vernonia Trail at the north end of the CCRT.

Governmental agencies, and public and private utilities, may also control trail development and operations indirectly through regulation or directly through trail corridor ownership. BPA and PGE power corridors, TVID easements, and Metro and CWS-owned natural areas may be possibilities. For more information see Chapter 9 of Plan Report No. 3.

## 7. Funding Opportunities

Trail development funding sources are summarized in Table 5. Terms and conditions will change from time to time, new programs may emerge or others may sunset, and funding cycles and levels will vary. Funding or construction planning should be preceded by a review of current programs and cycles.

Transportation and parks system development charges (SDC) are assessed by trail partner jurisdictions against new development. Although limited to funding extra-capacity capital improvements to meet the demands generated by new development, SDCs could be available to apply to regional trail development with the jurisdiction's boundary. Other jurisdictions collect street utility fees to underwrite operations and maintenance costs, another possible funding source for trails.

**Table 5. Trail Design and Construction Funding Sources**

Agency	Program	Funding Cycle	Local Match Percentage	Range of Funds Available
Washington County	Major Streets Transportation Improvement Program (MSTIP) 3d funds	5-year cycle	0%	\$170M total
Washington County	MSTIP 3d - Opportunity Funds for Bike / Ped Projects	5-year cycle	Undetermined	\$5M total
Metro	Metropolitan Transportation Improvement Program Regional Flexible Funds (2016–2018)	3-year cycle	10%	\$94.6M total
ODOT	Statewide Transportation Improvement Program (STIP) – Enhance and Fix-it (2015–2018)	3-year cycle	10% (Enhance)	\$1.3B total (\$720M Fix-It & \$227M Enhance)
ODOT	Oregon Connect V (2015–2018)	Each biennium	20%	\$42M

Funding may also be available to underwrite specific elements or types of trail construction, or to provide enhancements or mitigation within trail corridors. Such funds are summarized in Table 6. These funds are sometimes sourced from federal or state government, with state or regional agencies administering allocation and award. Locally sourced funds may also be available.

**Table 6. Potential Trail Enhancement Funding Sources**

<b>Agency</b>	<b>Program</b>	<b>Funding Cycle</b>	<b>Local Match Percentage</b>	<b>Range of Available Funds</b>
Metro	Restoration and Enhancement Grants	Annual	100%	\$10,000 to \$30,000
Metro	Nature in Neighborhoods Capital Grants	Annual	200%	Minimum of \$50,000
Metro	Natural Areas Bond Acquisition Funds	Varies	Varies	Varies
Metro	Regional Travel Options	Biannual	10%	Minimum of \$50,000
Oregon Parks and Recreation	Measure 66 lottery funds for parks and trails	Biannual	Varies	Varies
Oregon Parks and Recreation	Local Government Grant	Annual	20% to 50%	\$40,000 to \$1M
Oregon Parks and Recreation	County Opportunity Grant Program	Annual	25% to 50%	\$5,000 to \$200,000
Oregon Parks and Recreation	Recreational Trails Grants	Annual	20%	Minimum of \$5,000
Oregon Parks and Recreation	Land and Water Conservation Fund (LWCF)	Annual	50%	Minimum of \$12,500
Oregon Watershed Enhancement Board	Restoration Grants	Annual	25%	Varies
Oregon Watershed Enhancement Board	Small Grants	Annual	25%	Up to \$10,000
Oregon Community Foundation	Oregon Historic Trails Fund	Annual	N/A	Up to \$40,000
Oregon Community Foundation	Oregon Parks Foundation Fund	Annual	N/A	\$1,500 to \$5,000
Bikes Belong	Bikes Belong Grant	Quarterly	N/A	Up to \$10,000
Cycle Oregon	Cycle Oregon Signature Grant	Annual	N/A	\$50,000 to \$100,000

## 8. Comparative Trail Alternative Evaluations

### EVALUATION CRITERIA

Trail evaluation levels are a matter of degree and intended as guidance in making relative comparisons of alternatives within the same trail segment. Eight evaluation categories are applied to the relative strengths and weaknesses of proposed trail alternatives. Evaluation categories are not weighted, assigned numerical value, nor listed in order of importance.

Evaluation levels strongest to weakest are:

- A. **STRONGEST** alternative: Impact is primarily positive, and/or best meets project goals and objectives.
- B. **ACCEPTABLE** alternative: Impact is neutral, and/or positive and negative impacts are approximately balanced.
- C. **WEAK** alternative: Impact is primarily negative, and/or is contrary to project goals and objectives.
- D. **UNACCEPTABLE** alternative: Significantly or fatally flawed due to multiple and extensive adverse impacts, and/or is entirely contrary to project goals and objectives.

Evaluation outcomes are not used as an absolute indication that one alternative is better than another, except for **UNACCEPTABLE**. Trade-offs are to be expected, especially in highly constrained segments where a given alternative may have rated well for most categories but poorly for one or two others.

### EVALUATION CATEGORIES AND FEATURES

#### Trail Types

A variety of trail types may be used to accommodate a variety of trail users and to respond to local conditions. Three multiuse trail types are preferred:

- Multiuse regional-scale trail on an alignment separate from any road route.
- Street-adjacent multiuse trail (same typology as multiuse trail but closely follows streets, separated by a buffer).
- Multiuse rail-with-trail.

Other trail types, in approximate descending order of desirability are:

- Requiring special treatments, such as retaining walls, boardwalks, bridges, and flood-resistant structures.

- 
- Shared-use, or widened shoulders or sidewalks, along lower traffic volume roadways, or cycle tracks within higher traffic road right of way.
  - Variations from standard multiuse trail types, such as reduced width or alternate surfaces.
  - Trails (including soft-surface trails) with pedestrian and bicycle users separated onto different routes.
  - Bike lanes/sidewalks.

### Trail User Experience/Connectivity

The relative quality of a trail alternative from the perspective of the trail user. Quality of experience and connectivity factors that rate stronger include:

- Accesses and/or passes near to attractive views, parks, natural areas and features, recreational facilities, and similar sites.
- Passes through or near to quiet neighborhoods, local community downtowns, historic sites, and other attractions and destinations.
- Provides good connectivity to public schools and other educational institutions, government and community offices and services, commercial shopping areas, and employment areas.
- Avoids noise and safety impacts from higher speed/volume roadways, industrial activities, and other major activity generators.
- Provides trailheads or other facilities accommodating trail users.
- Provides connections to other transportation opportunities such as transit, light rail, other regional trails and local trails.

### Directness of Travel

Relative to other possible alternatives, this factor considers the degree to which a given trail alternative avoids out-of-direction or circuitous travel.

- The shortest distance between two points rates strongest.
- Detours or slightly longer routes providing more functionality with respect to connectivity, environmental features, safety and security should be considered.

### Safety and Security

Features that can impact trail user safety, security, and accessibility. Safety and accessibility features that rate stronger include:

- Off-street trails (e.g., separate from street surfaces) rate stronger than on-street solutions (bike lanes/sidewalks or shared use of vehicular street surfaces).
- Lower speed/volume roadways used for shared-use or bike lane/sidewalk solutions rate stronger than higher speed/volume roadways.
- Trail alternatives with fewer road crossings, particularly midblock.

- Trail alternatives in open and visible areas or close to uses and activities that provide a sense of security.
- Flatter trail grades that accommodate a wider range of user skill and condition levels and that simplify ADA accessibility compliance.

## Environmental and Cultural Resources

Trail routes can have positive and/or adverse impacts on existing habitats, other environment features, and cultural resources. Alternatives that best avoid adverse impacts or provide opportunities for on-site enhancements rate stronger. Factors to consider include:

- Opportunities as part of trail development for habitat restoration and enhancements.
- Degree to which trail improvements may degrade environmental features.
- Requirements, if any, to create environmental mitigation areas (such as restored wetlands), either on-site or off-site.
- Degree to which trail improvements may degrade cultural, historic, or archeological resources.

## Plans and Regulations

The relative degree that special plans or regulations may apply to a given trail alternative compared to other possible routes in the same segment. Alternatives with simple and efficient regulatory and permitting requirements rate strongest. Complicating factors to consider include:

- Special or complex land use approvals.
- Permitting required across a wide range of regulations and agencies.
- Major variations required from approved or customary standards or policies.
- Trail alternative is feasible only as part of some other infrastructure development, such as a roadway extension.
- Special approvals are needed under a different plan unrelated to trails or transportation such as water quality regulations.

## Cost

The relative cost of building a given trail alternative as compared to other possible routes in the same trail segment. The more cost-efficient alternatives rate stronger. Cost factors may include:

- Construction, design, and engineering including the degree to which special structures (boardwalks, ramps, bridges, etc.) are required.
- Property or easement acquisition.
- Relocation requirements such as the cost of moving transmission-level power lines or a residence.
- Mitigation efforts such as replacing or restoring wetlands degraded as an outcome of trail installation.

## Property Ownership

Trail development may require property acquisitions or easement purchases. Outright cost and relative permitting complexity is accounted for under Cost and Plans and Regulations categories. Other factors to consider are:

- The fewer property acquisitions required, the stronger the alternative.
- The smaller the area to be acquired, the stronger the alternative.

## COMPARATIVE EVALUATION BY SEGMENT

Comparative ratings of the trail alternatives presented at the November 5, 2014 project open house were produced. Using evaluation criteria and categories outlined in the preceding section of Chapter 8, the project's two lead consulting staff independently rated Segments 2, 3, 4 and 6 alternatives. The trail alignment and trail type alternatives rated are those documented in this Plan Report No. 3. Segments 1 and 5 were not rated as the PAC has already selected preferred alternatives.

After completing the individual rating effort, the project consultants charted the results on a common matrix. Of the 80 ratings, the two consultants came up with the same rating 42 times. Only one rating was more than one level different. Differing ratings were reviewed jointly and agreement on a uniform rating was reached, the results of which are tabulated below.

### Segment 1: Banks and Segment 5: Jobs Ditch

These two segments were not subject to comparative evaluations. As an outcome of Plan Report No. 2, only one viable trail alternative was identified in each of these segments. See Plan Report No. 2 and Chapter 3 of Plan Report No. 3 for more information.

### Segment 2: Washington County (North)

	Criterion	Segment Alternative		
		WEST	CENTER	EAST 1
1.	Trail Type	A	A	A
2.	User Experience-Connectivity	B	C	A
3.	Directness	C	A	A
4.	Safety/Security	B	B	A
5.	Environmental/Cultural	B	B	B
6.	Plans/Regulations	B	B	B
7.	Cost	B	A	B
8.	Property Ownership	C	B	B

### Segment 3: Forest Grove

Criterion	Segment Alternative		
	WEST	CENTER	EAST 1
1. Trail Type	A	A	A
2. User Experience-Connectivity	B	B	A
3. Directness	B	B	A
4. Safety/Security	B	B	A
5. Environmental/Cultural	A	B	A
6. Plans/Regulations	B	B	B
7. Cost	C	B	A
8. Property Ownership	A	B	C

### Segment 4: Cornelius

Criterion	Segment Alternative	
	CREEK	RAIL 1
1. Trail Type	A	A
2. User Experience-Connectivity	A	C
3. Directness	B	A
4. Safety/Security	B	A
5. Environmental/Cultural	B	B
6. Plans/Regulations	B	B
7. Cost	A	A
8. Property Ownership	C	A

### Segment 6: Hillsboro/Washington County (East)

Criterion	Segment Alternative	
	CREEK	RAIL 1
1. Trail Type	B	A
2. User Experience-Connectivity	A	B
3. Directness	B	A
4. Safety/Security	B	A
5. Environmental/Cultural	B	B
6. Plans/Regulations	B	B
7. Cost	A	B
8. Property Ownership	B	A



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## 9. Regulatory and Jurisdictional Requirements/Guidelines

### TRAIL DEVELOPMENT PARTNERS

The CCRT is within the jurisdiction of the Cities of Banks, Forest Grove, Cornelius, and Hillsboro, and Washington County. Metro is the regional planning authority, and ODOT manages three state highways within the study area. These entities are the formal jurisdictional partners for planning and developing the CCRT.

Other governmental authorities such as stormwater and irrigation utility districts, and private entities such as power utilities and railroads, may have to be consulted or partnered with on a case-by-case basis.

Trail right of way or easements may have to be acquired from private property owners. As noted in Chapter 3 of Plan Report No. 3, right-of-way acquisition, if required, will be conducted on a willing seller basis only, not through powers of eminent domain.

**Table 7. Probable Route Permission or Acquisition Partners**

Segment	Utility	Road	Rail	Parks	Private Owner
1: Banks	X	X		X	X
2: County	X	X	X		X
3: Forest Grove	X	X	X	X	X
4: Cornelius	X	X	X	X	X
5: Jobes Ditch	X	X	X		X
6: Hillsboro	X	X	X	X	X

### TRAIL STANDARDS

Key partner jurisdiction policies, plans, and standards may have a direct bearing on CCRT implementation. Transportation system plans, parks and open space plans, and bicycle and pedestrian plans may include standards that define or influence trail development. Additional information is in Plan Report No. 1 – Existing Conditions.

All policies, plans, and standards are subject to periodic updates and revisions. The current versions of these plans should be referenced at the time of trail design and engineering. Presently, both Metro and Washington County are updating some of the guidelines and policy documents listed herein.



## Long-Range Plan Consistency

The CCRT master plan will provide the detailed planned basis for trail alignments and types, design and engineering, and construction considerations. As documented in Plan Report No. 1 – Existing Conditions (pages 5-1 to 5-2), the CCRT is consistent with all long-range plans of all jurisdictional partners.

No significant local plan amendments or exceptions are anticipated as a result of CCRT master plan adoption or trail development, although updates to local plans may be necessary. No amendments to Metro regional planning documents are likely, again except for updates recognizing the CCRT master plan. No exceptions or actions under the State of Oregon’s land use laws or policies are anticipated.

## Oregon Department of Transportation

### OREGON BICYCLE AND PEDESTRIAN DESIGN GUIDE

ODOT adopted the American Association of State Highway Transportation Officials (AASHTO) guidelines for path design standards. The ODOT *Bicycle and Pedestrian Design Guide*<sup>3</sup> includes chapters for on-road bikeways, walkways, street crossings, and intersections, as well as “shared-use paths.” Shared-use paths (what CCRT plan reports call *multiuse trails*) are those used by pedestrians, joggers, skaters, and bicyclists

The guide notes that trail design must consider the varying needs of different users, and that “there are circumstances where economics or physical constraints make it difficult to meet standards. A reasonable approach must be taken, so extraordinary sums are not spent on a short section of path; nor would the natural landscape be excessively disturbed.”

Table 8 summarizes key ODOT standards. Concrete surfaces are recommended by ODOT for heavily used trails to maximize the longevity of the surface, although asphalt surfaces are acceptable for most paths. CCRT plan reports primarily recommend asphalt surfaces.

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<sup>3</sup> <http://www.oregon.gov/ODOT/HWY/BIKEPED/pages/planproc.aspx>

**Table 8. Trail Width Based on Level of Use**

<b>Two-way cyclists and pedestrians (unless otherwise noted)</b>	<b>Trail width</b>
One-way cyclist or pedestrian	6'
Few users and/or space constraints	8'
Typical minimum in rural area	10'
Urban and suburban mixed use	12'
High mixed use, faster/commuting bicyclists	12'+
High mixed use of multiple modes	Add separate soft surface trail on one side
Very high use by both bicycles and pedestrians	16' (two 5' bike lanes and one two-way walking area, striped)
Extremely high use by both bicycles and pedestrians	18'–20' (tripled in proportion to expected users; separate paths for each mode)

Adapted from ODOT *Oregon Bicycle and Pedestrian Design Guide*

## Metro

### GREEN TRAILS: GUIDELINES FOR ENVIRONMENTALLY FRIENDLY TRAILS

*Green Trails: Guidelines for Environmentally Friendly Trails*<sup>4</sup> suggests that natural resource opportunities and challenges should be identified early in trail planning and development processes so trails are designed to preserve sensitive natural resources.

*Green Trails* provides “recommendations to complement existing standards and guidelines adopted by local cities, counties, park providers and watershed groups in the region.” The focus is on “trails in environmentally sensitive areas and recommends strategies for avoiding or limiting the impacts on wildlife, water quality and water quantity.”

The *Green Trails* chapter on types, dimensions and materials suggests that “trail surface materials reflect the kind and intensity of use expected and the environmental sensitivity of the site.” Tables 9 and 10 illustrate how to select trail widths and surface materials based on level and type of use.<sup>5</sup>

<sup>4</sup> *Green Trails: Guidelines for Environmentally Friendly Trails*. Metro 2004.

<sup>5</sup> Table 8-2, *Green Trails: Guidelines for Environmentally Friendly Trails*.

**Table 9. Trail Width and Surface Material Based on Level of Use**

Level of use and trail type	Very low use (less than 25) <sup>1</sup>	Low (25–100) <sup>1</sup>	Moderate (100–200) <sup>1</sup>	High (200–400) <sup>1</sup>	Very high (greater than 400) <sup>1</sup>
Multiple-use hard surface	8'	8'	8'	10' <sup>2</sup>	10' <sup>2</sup>
Crusher fines surface, bikes	4'–5'	6'	8'	8'–10'	7'–10'
Natural surface <sup>3</sup>	18"–2'	2'–3'	3'–5'	4'–6'	5'–7'

Adapted from Green Trails: Guidelines for Environmentally Friendly Trails, Table 8-2.

1 Estimated total number of users on a typical busy day in the busiest season.

2 Note to Table 8-2 states that the Portland metropolitan area uses trail widths of “up to 12 feet or more, where practicable.”

3 Note to Table 8-2 also states that natural surfaces may require high and expensive maintenance, and recommends a surface of crusher fines when trails are wider, when hillside cross slopes are more than 20 percent, or when soil is not well-drained.

**Table 10. Trail Surface Suitability in Natural Resource Areas**

Asphalt	Concrete
Not suitable for wet areas	Holds up well in wet areas
Will deform to accommodate tree roots	Not as prone to buckling from tree roots as asphalt
Porous grades can be used to facilitate infiltration	Better accommodates imperfections in the subgrade

Source: Green Trails: Guidelines for Environmentally Friendly Trails.

## OTHER ENVIRONMENTALLY FRIENDLY TRAIL GUIDANCE

Metro has published two documents that could be used for reference in designing and engineering environmentally friendly trails:

- *Wildlife Crossings: Providing Safe Passage for Urban Wildlife* (2009).
- *Westside Trail Master Plan, Chapter 6: Wildlife Corridor* (2014). Although this trail master plan concentrates on prairie grassland habitat within a wide power transmission corridor, it contains useful guidelines, practices, and techniques for restoring and conserving other habitats, as well as for wildlife-friendly trail crossing and structure treatments.

## LIVABLE AND GREEN STREETS

Metro published two other guidelines that may provide context and suggestions applicable to trail development, particularly where trail sections use on-street solutions. The *Green Streets* document could also apply to rural roads and stream crossings.

- *Creating Livable Streets: Street Design Guidelines* (2002).
- *Green Streets: Innovative Solutions for Stormwater and Stream Crossings* (2002).

## Washington County

### COMMUNITY DEVELOPMENT CODE

Section 408-9, Accessway and Greenway Design, of Washington County code contains standards applicable to trail design.<sup>6</sup> The code allows for modifications to the following design standards if strict compliance (such as maximum longitudinal slope or minimum width) due to constrained site conditions is not practicable.

- Maximum slope of 5 percent wherever practical.
- 10-foot-wide paved surface to safely accommodate both bicycles and pedestrians.
- Asphalt surfacing according to the Washington County Road Standards or other all-weather surfaces (including pervious paving materials) as approved by the county engineer.
- 9-foot 6-inch vertical clearance to accommodate bicyclists.
- Removable, lockable posts (bollards) that prevent use by unauthorized motor vehicles at all intersections with streets.

### PEDESTRIAN AND BICYCLE PLAN (2010)

The County's current pedestrian and bicycle plan provides for policy, design guidelines, and needs assessments for pedestrian and bicycle facilities. This plan is currently undergoing an update, and the final adopted version should be used for all design and engineering of CCRT sections in the county.

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<sup>6</sup> Accessways are defined as "any off-street way intended for the primary use of pedestrians and/or bicycles." Greenways are defined as "any off-street way intended for travel use by pedestrians and bicyclists, but also intended for recreational use."



## BICYCLE FACILITY DESIGN TOOLKIT (2012)

This toolkit provides guidance in selecting bicycle facility options as well as design summaries, cross sections, and photographs of different options and treatments. Many of the options are similar to those described and illustrated in Plan Report No. 3.

### SIGNAGE

Guidance on various forms of signing are available from several sources including guidance specific to the Portland metropolitan region. Strong Hispanic community participation in CCRT master plan public review processes indicates that Spanish speakers will be important trail users. All wayfinding, educational, and interpretive signage should be bilingual.

- **Regulatory and warning signs** – AASHTO's *Guide for the Development of Bicycle Facilities*. This type of signage needs to be closely coordinated with city, county, and ODOT standards.
- **Wayfinding, educational and interpretive signage** – Following the Intertwine's *Regional Trails Signage Guidelines* will help support a consistent look and feel for the trail as it passes through different jurisdictions and rural and urban areas.

### SURFACE ROADWAYS

Surface roadway crossings and trail intersections within the trail corridor are cataloged under Plan Report No. 1 and analyzed under Plan Report Nos. 2 and 3. Refined trail crossing recommendations and design typology are included in Plan Report No. 3, Chapter 4. Concurrence on appropriate trail crossing treatments and associated permits must be obtained from the jurisdiction that owns and manages the surface roadway.

#### Oregon Department of Transportation

ODOT has jurisdiction over three state highways in the study area: Oregon 6 (Segment 1), Oregon 47 (Segments 1, 2, and 3), and Oregon 8 (Segments 4, 5, and 6). In addition, ODOT may be the largest single funder of trail development, either directly or through a variety of “pass-through” programs with local jurisdictions (see Chapter 7 of Plan Report No. 3).

The information included in CCRT Plan Report Nos. 1, 2, and 3 with respect to trail alignments, typology, and costs will be an essential aid in developing competitive and responsive grant applications to ODOT and other funders. ODOT requires that construction projects utilize a project prospectus as part of a request for project construction funding and development. Elements of the ODOT prospectus that can be derived from CCRT plan reports are listed in Table 11.

**Table 11. ODOT Project Prospectus Requirements**

<b>Part 1 Project Request</b>	<b>Part 2 Project Details</b>	<b>Part 3 Project Environmental Classification*</b>
<ul style="list-style-type: none"> <li>• Cost Estimates</li> <li>• Project Components</li> <li>• Right of way</li> <li>• Project Justification</li> </ul>	<ul style="list-style-type: none"> <li>• Activity Responsibilities</li> <li>• Permits and Clearances</li> <li>• Right of way</li> <li>• Number of Acquisitions and Relocations</li> <li>• Suggested Base Design</li> <li>• Structures</li> <li>• Segment-by-Segment Typology (existing and proposed)</li> </ul>	<ul style="list-style-type: none"> <li>• Right of way</li> <li>• Traffic</li> <li>• Land Use and Socioeconomic</li> <li>• Wetlands, Waterways and Water Quality</li> <li>• Biological, and ESA Species</li> <li>• Archeological and Historical</li> <li>• Park and Visual</li> <li>• Hazardous Materials</li> <li>• Potential Areas of Concern</li> <li>• Public/Stakeholder Concerns</li> </ul>

\*Part 3 requires an indication of the probable project classification under NEPA and poses questions with respect to any proposed “categorical exclusion” from NEPA. The environmental classification prospectus requires a brief project description and estimated impacts.

### Washington County

The recommended standard and process for developing midblock roadway crossings is the Washington County *Pedestrian Mid-block Crossing Policy*.<sup>7</sup> The Washington County standards are also recommended for crossing designs for non-County roads in the CCRT.

**Table 12. Midblock Crossing Standards**

	<b>Standard Treatments</b>	<b>Additional Treatments to be Considered</b>
Tier 1	Crosses a 2-lane road with or without an island refuge. Install high visibility mounted signs and markings.	Refuge islands, curb extensions, staggered pedestrian refuges.
Tier 2	Crosses a 3-lane road with island refuge. Install high visibility signs and markings.	Flashing beacons, pedestrian-actuated signal/beacon.
Tier 3	Crosses a 3-lane road without island refuge or a 4-lane road with island refuge. Install high visibility signs and markings or pedestrian-actuated signal.	Pedestrian-actuated signal/beacon.
Tier 4	Crosses a 4-lane or greater road without an island/refuge. Install pedestrian-actuated signal or beacon.	Pedestrian-actuated signal, pedestrian over- or undercrossing.

<sup>7</sup> <http://www.co.washington.or.us/LUT/upload/MidblockCountyPolicy2010.pdf>.

## ENVIRONMENTAL AND USE REGULATIONS

Engineering, permitting, and construction requirements may vary based on the physical conditions of a given segment, differences in local regulations and processes, and even the source of development funding.

Table 13 lists the most likely environmental and use permitting and/or compliance processes that may impact trail development. A review of Plan Report No. 1 – Existing Conditions will help to identify the particular trail sections or structures to which different permitting might apply. Table 13 can also be referenced as a general indicator of potential funding sources. Many agencies offer programs to assist in meeting regulatory requirements.

**Table 13. Possible Permitting Processes**

Agency	Method
<b>Federal</b>	
Federal Highway Administration	<ul style="list-style-type: none"> <li>• National Environmental Policy Act (NEPA)</li> </ul>
Executive Orders	<ul style="list-style-type: none"> <li>• EO 11988 Floodplain Management Compliance</li> <li>• EO 11990 Protection of Wetlands Compliance</li> <li>• EO 12898 Environmental Justice Compliance</li> </ul>
National Marine Fisheries Service	<ul style="list-style-type: none"> <li>• Endangered Species Act Section 7 Consultation</li> <li>• Magnuson-Stevens Fishery Conservation and Management Act Consultation</li> <li>• Fish and Wildlife Coordination Act</li> </ul>
U.S. Fish and Wildlife Service	<ul style="list-style-type: none"> <li>• Endangered Species Act Section 7 Consultation</li> <li>• Migratory Bird Treaty Act Compliance</li> <li>• Fish and Wildlife Coordination Act Coordination</li> </ul>
U.S. Army Corps of Engineers	<ul style="list-style-type: none"> <li>• Clean Water Act Section 404 Permit</li> </ul>
<b>State of Oregon</b>	
State Historic Preservation Office	<ul style="list-style-type: none"> <li>• National Historic Preservation Act Section 106 Consultation</li> </ul>
Department of Environmental Quality	<ul style="list-style-type: none"> <li>• Clean Water Act Section 401: Water Quality Certification</li> <li>• Clean Water Act Section 404 Permit Review</li> <li>• National Pollutant Discharge Elimination System Program Construction</li> <li>• Stormwater Discharge Permit</li> </ul>
Department of State Lands	<ul style="list-style-type: none"> <li>• Wetland Delineation Clearance</li> <li>• Removal-Fill Permit or General Authorization</li> </ul>

Department of Fish and Wildlife	<ul style="list-style-type: none"> <li>• Oregon Fish Passage Law Compliance</li> <li>• Oregon Endangered Species Act Compliance</li> <li>• Habitat Mitigation Policy</li> </ul>
Department of Transportation	<ul style="list-style-type: none"> <li>• Permit to occupy or perform operations upon state highways</li> </ul>
<b>Local Government, Special Districts, Railroads</b>	
County, Banks, Forest Grove, Cornelius, Hillsboro	<ul style="list-style-type: none"> <li>• Land use permits and approvals (conditional use, development, and/or environmental)</li> <li>• Natural resource overlay zone reviews</li> <li>• Floodplain development permits</li> <li>• Roadway construction permits</li> </ul>
Clean Water Services	<ul style="list-style-type: none"> <li>• Environmental review, development review, storm water permits</li> </ul>
Tualatin Valley Irrigation District	<ul style="list-style-type: none"> <li>• Must grant permission to follow or cross major irrigation lines</li> </ul>
ODOT Rail/Portland and Western Rail	<ul style="list-style-type: none"> <li>• Must agree to use of rail corridor for rail-with-trail</li> </ul>
Metro	<ul style="list-style-type: none"> <li>• Dairy and McKay Creek target area refinement plan (2007) may impact trail development in these areas</li> </ul>

### Wetlands, Nonwetland Waters, Floodplains

The CCRT may cross, pass through, or pass near many water bodies, streams, wetlands, floodplains, and associated riparian areas. Regulatory compliance requirements may have to be considered. Impacts from trail construction may have to be mitigated, and restoration or enhancement may have to be undertaken.

Detailed information on wetlands, nonwetland waters, and floodplains in the study area is in Plan Report No. 1. The wetlands and other water features crossed by CCRT segments are summarized in Table 14.

**Table 14. Wetlands, Nonwetland Waters, and Floodplain Crossings**

Segment	Wetlands	Streams	Floodplains	Other
1: Banks	X		X	
2: County	X	X	X	Ponds/Reservoirs
3: Forest Grove	X	X	X	Ponds/Reservoirs
4; Cornelius	X	X	X	Ponds/Reservoirs
5: Jobes Ditch	X	X	X	Tualatin River
6: Hillsboro	X	X	X	

## CLEAN WATER SERVICES

While many partner jurisdictions have regulations and policies that apply to water bodies and wetlands, Clean Water Services (CWS) is the surface water management regulatory authority for urban Washington County. CWS manages and regulates, and in some cases outright owns, stream and riparian corridors. Although CWS does not have jurisdiction outside of the UGB, CWS standards are recommended as a common reference point for mitigating environmental impacts in CCRT's rural unincorporated areas. Trail development may trigger CWS standards to protect sensitive areas and vegetated corridors, and mitigation and enhancement may be required. Different sections of CWS's *Design and Construction Standards* address location, design, and engineering considerations.

CWS standards<sup>8</sup> allow pedestrian or bicycle trail crossings of vegetated corridors if impacts are minimized and mitigation is provided. Trails have to be designed and constructed to protect water quality and mitigate any impacts to public stormwater systems. Vegetated swales and/or dry basins are required to provide on-site treatment of all stormwater runoff from paved trails. Paths up to 12 feet wide, including any structural embankments, are allowed if:

- Constructed so as to minimize disturbance to existing vegetation and maintain slope stability.
- For the Tualatin River, located no closer than 30 feet from the 2-year, 24-hour design storm elevation.
- For all other sensitive areas, the path is located in the outermost 40 percent of the vegetated corridor.
- The area of the path beyond the first 3 feet of width is mitigated in accordance with Section 3.08, Replacement Mitigation Standards.
- Path construction does not remove native trees greater than 6 inches diameter at breast height.

Paths between 12 and 14 feet wide are considered an allowed use if they are constructed using low impact development approaches in accordance with Chapter 4<sup>9</sup> (Runoff Treatment and Control). If these conditions cannot be met, the project shall be reviewed in accordance with Section 3.07 (*Encroachment Standards*).<sup>10</sup>

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<sup>8</sup><http://www.cleanwaterservices.org/Content/Permit/DAndC%20Chapters/Chapter%203%20DC%20Amendment%20RO%2008-28.pdf>.

<sup>9</sup>

<http://www.cleanwaterservices.org/Content/Permit/DAndC%20Chapters/Chapter%204%20Amendment%20RO%2007-20.pdf>.

<sup>10</sup>

<http://www.cleanwaterservices.org/Content/Permit/DAndC%20Chapters/Chapter%203%20DC%20Amendment%20RO%2008-28.pdf>.

Chapter 3, Sensitive Areas and Vegetated Corridors, also includes standards for percent covered by native trees, shrubs and groundcover. These could apply to trails through riparian corridors. Coverage is defined for degraded, marginal and good conditions. More than 50 percent tree canopy has to be preserved, or variances obtained or off-site mitigation provided. Invasive nonnative species are to be removed, and a native plant re-vegetation plan to restore the corridor to “good condition.”

### METRO

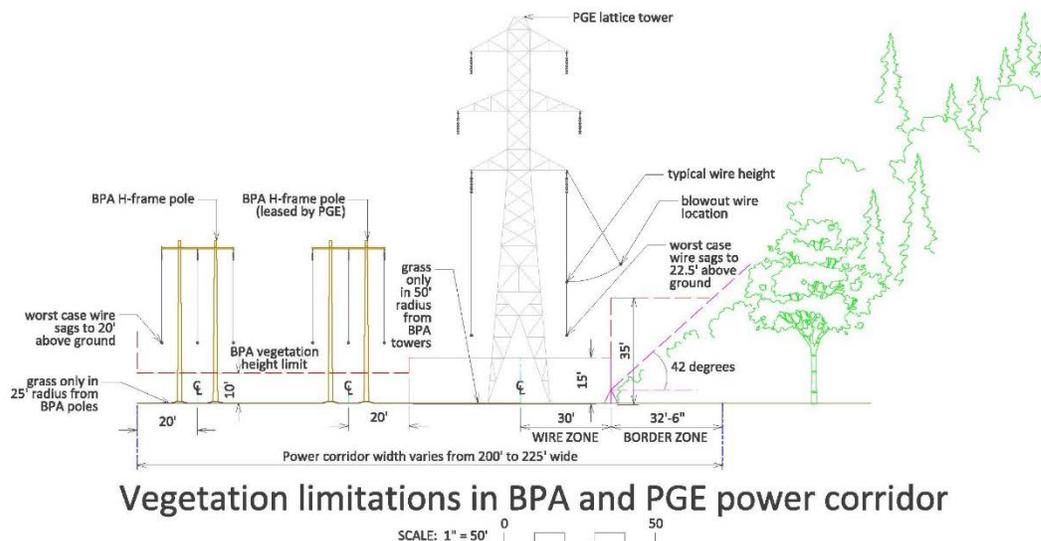
Related to water bodies and wetlands, Metro adopted the Dairy/McKay Creek Target Area Refinement Plan (2007) to provide guidance for acquiring and restoring natural areas along these two stream corridors. This plan may provide useful guidance to trail design and engineering through Segment 6, particularly in Metro-owned natural areas.

### POWER UTILITIES

Three transmission-scale power corridors within the study area may impact or are impacted by possible trail alignment alternatives.

- The Bonneville Power Administration (BPA) operates a transmission line through the west side of Segments 2 and 3.
- Portland General Electric (PGE) operates a transmission line that follows Oregon 47 and local county roads through the center and east side of Segments 2 and 3.
- PGE also operates a transmission line system along the rail corridor through Forest Grove, Cornelius and Hillsboro in Segments 4 and 6.

PGE and BPA follow their usual and customary maintenance practices power utility corridors. Maintenance practices suitable for open lands under power lines may not be compatible with corridors developed for bicycle and pedestrian traffic. In addition, both utilities have restrictions with respect to structures, trees and other vegetation that may interfere with power piles and lines. The illustration below combines BPA and PGE standards into a single reference graphic.



*Courtesy Gregg Everhart*

### Bonneville Power Administration (BPA)

The BPA power corridor through Segments 2 and 3 (**WEST**) is secured by easements across private property. BPA will have to grant specific permissions to develop with a trail within this corridor, but has indicated general willingness to do so. See Plan Report No. 3, Appendix A for more details. Since this power corridor is secured by easement and is not owned in fee by BPA, additional agreements/easements with private owners, or outright acquisitions, will be required in order to site the trail.

BPA disclaims liability for damage to trail property and facilities or injury to trail users during maintenance, reconstruction, or future construction of BPA facilities within the power corridor. BPA also requires that paved asphalt trails within power corridors be constructed to withstand an AASHTO classified HS20 vehicle. The HS20 loading standard designates a three-axle truck and trailer with the front axle carrying 8,000 pounds and the rear axles each carrying 32,000 pounds.<sup>11</sup>

### Portland General Electric

The PGE power transmission poles and lines along public roadways in sections of Segment 2 (**CENTER and EAST 1**) are primarily in public road right of way. The transmission-scale power poles and line along the full length of **RAIL 1** through Segments 4 and 6 are within rail right of way. See Plan Report No. 3, Appendix A for more details.

PGE disclaims any liability with respect to trail user injury or trail or property damage that might occur during maintenance, reconstruction, or future

<sup>11</sup> View an illustration of an HS20 truck and trailer at <http://precast.org/2010/07/hl93-truck-loads-vs-hs20-truck-loads/>.

construction of PGE facilities. PGE retains the right to enter the power right-of-way or easement “to erect, maintain, repair, rebuild, operate and patrol the power lines, telecommunication lines, structures and appurtenant signal or communications and all uses directly or indirectly necessary to perform its operations.”

PGE also requires that “for safety reasons, no impediments may be added that impede the ability to traverse the right-of-way with maintenance vehicles on a 24-hour-per-day 7-day-per-week basis.” This last requirement will be particularly important if this rail corridor is redeveloped to include both a regional-scale trail and MAX light rail transit.

PGE requires that paved asphalt trails be constructed to withstand up to a 60,000-pound vehicle weight. The maximum PGE maintenance vehicle length is 37 feet and the turning radius for such vehicles must also be accommodated. A similar turning radius requirement can be expected for BPA vehicles.

### AMERICANS WITH DISABILITIES ACT (ADA)

Providing for a wide range of trail users with different abilities and challenges and meeting ADA standards will not be an issue in most CCRT segments and sections. The study area is primarily within the flat valley floor of the Tualatin River Watershed. Existing grades allow full compliance with ADA standards without use of special structures or trail meanders and switchbacks (see Chapter 4 of Plan Report No. 3 for a limited number of possible exceptions).

### National Guidelines

The U.S. Department of Transportation’s *ADA Standards for Transportation Facilities* (2006), along with U.S. Access Board *Accessibility Guidelines* (2004) and U.S. Department of Justice *ADA Standards for Accessible Design* (2010) form the basis for compliance with the Americans with Disabilities Act (ADA) and the associated Architectural Barriers Act. U.S. Forest Service guidelines provide an example of acceptable exempt exemption language: “if ADA compliance would cause substantial harm to cultural, historic, religious, or significant natural features or characteristics; substantially alter the nature of the setting or purpose of the facility; require construction methods or materials that are prohibited by federal, state, or local regulations or statutes; or be infeasible due to terrain or the prevailing construction practices.”<sup>12</sup>

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<sup>12</sup> *Trail Design Guidelines for Portland’s Park System*, p. 8



## ODOT Guidelines

ODOT suggests consulting AASHTO's *Designing Sidewalks and Trails for Access*<sup>13</sup> where site conditions preclude compliance with the recommendations for average and maximum grade. This document recommends:

*Maximum grade of 5 percent for bicyclists, with steeper grades allowable for up to 500 feet, provided there is good horizontal alignment and sight distance; extra width is also recommended. 5 percent should be considered the maximum grade allowable for shared-use paths. For trails with primarily a recreational purpose in areas with steep terrain, these grades may be exceeded.*

## Alternative ADA Approaches

If local jurisdictions use their own funds for trail construction, accessibility and the degree of ADA compliance becomes a matter of local policy. Another approach to ADA compliance involves using nearby existing vehicular streets with sidewalks and bike lanes. Such streets are in effect “grandfathered.”

Flexibility is also possible if local jurisdictions have ADA compliance review processes. Variance processes must be followed to establish that a given design or alignment accommodates accessibility by other means and/or that there are extenuating circumstances. The City of Portland, Oregon has a variance procedure that could be consulted.

An additional local resource for dealing creatively with accessibility issues is Access Recreation's *Guidelines for Providing Trail Information to People with Disabilities*. This Portland, Oregon-based nonprofit published the web-based document in January 2013.

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<sup>13</sup> [http://www.fhwa.dot.gov/environment/bicycle\\_pedestrian/publications/sidewalk2/index.cfm](http://www.fhwa.dot.gov/environment/bicycle_pedestrian/publications/sidewalk2/index.cfm), publication FHWA-EP-01-027

## 10. Phasing Plan

The phasing plan provides guidance to the CCRT’s future jurisdictional builders in balancing options and pursuing construction funding. Many factors will influence actual construction sequence and timeframe. The timing and feasibility of property acquisition, which will be exclusively on a willing seller basis, and availability of construction funding are primary drivers.

Phasing will inevitably be influenced by funding availability, changing jurisdictional authority and priorities, public and private development, and evolving regional and local plans. The building of specific trail sections and structures may also change initial phasing priorities over time.

### PHASING CRITERIA

The following phasing criteria are suggested as questions to ask in prioritizing trail sections or structures. Criteria are not in order of importance nor weighted. A sequential (1-2-3) or yearly ranking is not particularly useful over a 20-year construction horizon. Criteria should be applied for regional trail-level impacts and demands.

The recommended trail phasing stages are: Near-term, mid-term, and long-term. Higher priority trail segments or sections will demonstrate some combination of the following characteristics:

Phasing Criteria	
<b>Jurisdictional Authority</b>	The trail segment or section is within a jurisdiction with authority to fund, develop, own and/or operate trails.
<b>Funding Availability</b>	Wide range of funding programs are available and adequate to fund a specific trail section or structure.
<b>User Alternatives</b>	There are no practical or safe alternatives for trail users without constructing a specific trail section or structure.
<b>Connectivity and Functionality</b>	<p>A specific trail section or structure:</p> <ul style="list-style-type: none"> <li>• Connects to major activity center(s).</li> <li>• Extends built portion of the CCRT or intersecting built trails.</li> <li>• Connects to other existing or planned transportation facilities.</li> <li>• Functional in and of itself (e.g., if other trail sections were never built, the section would still be useful).</li> <li>• Crucial link without which other sections would not be functional.</li> </ul>
<b>Overall Benefit/Cost</b>	The benefits of a specific trail section or structure are distinctly greater than the relative length or cost, environmental mitigation or permitting complexity, and other factors. This would include lower cost “interim” solutions such as shared use streets or widened shoulders that can allow funding resources to be applied to other sections where multiuse trail solutions are necessary.



## PHASING RECOMMENDATIONS

Development of **RAIL 1** (Segment 3: Forest Grove, Segment 4: Cornelius, and Segment 6: Hillsboro-Washington County East) has **NEAR-TERM** priority over **EAST 1** (Segment 1: Banks, Segment 2: Washington County North, and Segment 3: Forest Grove), the three exceptions being the following **EAST 1** improvements which are also considered NEAR-TERM priority:

1. Widened undercrossing of Oregon 6 and approach trail sections (Segment 1)
2. Localized on-street improvements (sidewalks, shoulder widening) in the community of Verboort (Segment 2).
3. Improved and additional signing and pavement marking designating **EAST 1** as a bicycle route.

The primary reasons for generally prioritizing **RAIL 1** over **EAST 1** are:

- **RAIL 1** will serve larger concentrated urban populations of commuting and recreational users of all types and modes.
- There are no land acquisition cost or timing constraints on **RAIL 1**.
- There are no suitable interim options for a trail through entirety of Segments 3, 4 and 6.
- Motorized vehicle traffic volumes along most of **EAST 1** are low. Interim shared-use solutions may suffice with improved signing and pavement markings, combined with shoulder widening.
- **EAST 1** street-adjacent multiuse trail alignments will require considerable private property acquisitions.

The **phasing of RAIL 1** is complicated by the status of current freight rail service and future MAX service. If freight rail service were terminated (see additional discussion earlier in this Plan Report No. 3), and the *existing* rail bed could be reused, a lower cost “start-up” trail from downtown Forest Grove to downtown Hillsboro, including re-use of the existing Dairy Creek railroad bridge (Segment 6), could be developed. This initial trail improvement could be upgraded, and/or relocated within the rail corridor, as part of a future MAX extension. Otherwise, the multiuse rail-with-trail improvement has a projected total cost of \$16.5 million and will almost certainly have to be phased.

## NEAR-TERM

### **RAIL 1: Downtown Forest Grove through incorporated Cornelius (N 29th Ave/Ryland Park)**

The phasing of **RAIL 1** from west to east allows more time to determine the future status of both freight rail and a MAX extension. The west and center sections of **RAIL 1** primarily crosses through urbanized areas where users

have multiple options to enter and exit the trail – cross streets, sidewalks, and bicycle lanes. Higher density urban populations would immediately benefit from a linear trail spanning Forest Grove and Cornelius.

On the east end of **RAIL 1**, lower densities and fewer cross streets could result in trail users being left with no acceptable options (to both the users and surrounding neighborhoods) to exit and enter the trail until RAIL 1 was fully constructed. In addition, west to east phasing will provide additional time to determine if the existing rail bridge across Dairy Creek (Segment 6) could be re-used, thus saving the \$1.2 million needed for a new trail bridge.

The linear nature of **RAIL 1** does not lend to easily defined stages for west to east development. Although jurisdictional boundaries could be used, staged sections generally defined by major cross streets are suggested in the following sequence:

1. Douglas Street in downtown Forest Grove to Oregon 47/Quince Street (including new arterial roadway crossing improvement)
2. Oregon 47/Quince Street to Yew Street or N 4th Avenue
3. Yew or N 4th Avenue to N 10th Avenue
4. N 10th Avenue to N 19th Avenue
5. N 19th Avenue to NW Hobbs Road/N 29th Avenue/Ryland Park (this stage could utilize shared-use on N Holladay Street as an interim solution)

### EAST 1 and RAIL 1: Connecting Trail and Highway Crossing

A critical improvement impacting the functionality of the entire CCRT is a new arterial roadway crossing and trail sections between Segment 3 and Segment 4 in the vicinity of the intersection of Oregon 47/Quince Street and NW Martin Road. Two conceptual connector options are described in Chapter 1 of Plan Report No. 3.

### EAST 1: Undercrossing of Oregon 6 at Oregon 47/Main Street (Banks)

Considerable safety and functionality benefits accrue from a relatively inexpensive (estimated at \$750,000) widening of the Oregon 47/Main Street undercrossing of Oregon 6. Conflicts between bicycle/pedestrian and motorized vehicle traffic crossing under the highway would be significantly reduced, and access to existing bike lanes and sidewalks in downtown Banks and to the Banks-Vernonia Trailhead greatly improved.

This undercrossing improvement would require approach trails from the northwest ramp of Oregon 6 intersecting with Main Street in Banks to the unsignalized intersection of Oregon 47 and NW Wilkesboro Road just south of Oregon 6. If the approach trails are sited on the west side of Oregon 47/Main Street, an arterial roadway crossing improvement will be needed at NW Wilkesboro Road or NW Greenville Road to connect to **EAST 1**.

## EAST 1: Community of Verboort

The unincorporated community of Verboort and surrounding farmlands are already impacted by substantial bicycling and pedestrian traffic using local rural roads for recreational and touring purposes. To reduce these impacts as **EAST 1** develops, recommended NEAR-TERM improvements include additional shared-use signing and pavement markings on NW Heesacker Road and the north 500 feet of NW Porter Road, shoulder widening on NW Visitation Road, and a widened sidewalk on the north side NW Verboort Road. An improved arterial roadway crossing of NW Verboort Road at the intersection with NW Heesacker Road, and at least minimal trailhead facilities on a site within the community should be prioritized, even with the **EAST 1** interim shared-use solution.

## EAST 1: Interim Shared-use On-street Improvements

Bicycle route signing and pavement markings for shared-use on-street should be added or improved along **EAST 1** roadways to establish an interim bicycle route following the future multiuse trail between Forest Grove and Banks. The Tualatin Valley Scenic Bikeway (TVSB) overlaps with **EAST 1** along NW Greenville Road, NW Osterman Road, NW Visitation Road and NW Porter Road.

As the Oregon 47 section of **EAST 1** (Segment 2) carries motorized vehicle volumes and speeds making shared-use on-street options unsafe, the interim shared-use solution should be temporarily extended along the NW Greenville-NW Roy-NW Wilkesboro section of the TVSB, rejoining Oregon 47 immediately south of the Oregon 6 interchange. A slightly shorter interim route with fewer vehicles could be established by turning off of NW Roy Road and the TVSB and following a section of NW Wilkesboro Road along a rail line at north end of NW Roy Road.

## MID-TERM

### RAIL 1: Cornelius (N 29th Avenue/Ryland Park) to Downtown Hillsboro

Based on a west to east phasing, this relatively long section of **RAIL 1** would be built last. To be fully functional, this section would probably have to be built in a single stage due to the need for a new bridge at mid-point across Dairy Creek. The challenges with respect to user access and neighborhood impacts if the route were built in multiple stages also recommends that the **RAIL 1** section be built in a single stage.

### EAST 1: Oregon 6 to NW Greenville Road

Construct a street-adjacent multiuse trail along Oregon 47 from Oregon 6 to NW Greenville Road, replacing the interim on-street solution from NW Evers Road along the Greenville-Roy-Wilkesboro section of the TVSB. If the multiuse street-adjacent trail is sited on the west side of Oregon 47 at Greenville, a user-activated at-grade bicycle/pedestrian signalized crossing of Oregon 47 will be required.

## LONG-TERM

### EAST 1: NW Greenville Road at Oregon 47 to south end of NW Porter Road

Identify and act on opportunities to acquire necessary right-of-way along the Greenville-Evers-Osterman-Visitation-Verboort-Porter sections of **EAST 1**, with the long-term goal of assembling enough land to build functional rural street-adjacent multiuse trail sections that gradually replace the near-term interim shared-use solution.

Multiuse trail development for **EAST 1** should be managed so that continuous trail sections between major road intersections are built as single stages. For example, the NW Porter Road multiuse trail section would not be built until all required right of way between Oregon 47 and NW Verboort Road was secured. Accordingly, in no particular sequence, the staged trail sections would be:

- NW Greenville Road                      Oregon 47 to NW Evers Road
- NW Evers Road                              Greenville to NW Osterman Road
- Osterman/NW Visitation Road      Evers to community of Verboort
- NW Porter Road                              Community of Verboort to Oregon 47

## OTHER TRAIL SECTIONS

Development of two trail sections will be driven by considerations outside the scope of the CCRT master plan. Both these sections should developed consistent with local plans and other projects. These are:

### EAST 1: NW Banks Road to Oregon 47/Main Street

The trail section extending from NW Banks Road near the Banks-Vernonia Trailhead around the west side of downtown Banks and back to Oregon 47/Main Street between Sunset Park and the northwest Oregon 6 ramp should be built as part of planned roadway improvements and land development on the west side of the City.

### HOBBS: Oregon 8 to Tualatin River

The development of this spur trail is dependent on a new arterial roadway crossing of Oregon 8, as well as a new UPRR rail crossing and development of a new high school immediately south of the UPRR line. The remainder of this trail section from the high school site to the Tualatin River can probably be established as part of planned future urbanization.



## Appendix A: Stakeholder Interviews – Round 2



**Project:** Council Creek Regional Trail Master Plan

**Activity:** Key Stakeholder Interviews

**Date:** July – September 2014

**Purpose:** As an outcome of Project Advisory Committee (PAC) decisions on July 1, 2014 selecting “up to 3” trail alignment alternatives for consideration as the preferred alternative for each trail planning segment, several issues were raised, and the Consultant was asked to investigate. Other issues emerged during technical analysis and at the August 27 Open House.

**1. ISSUE: Will Union Pacific Railroad (UPRR) permit a rail-with-trail along the rail right-of way identified as RAIL 2 in Plan Report #2?**

**Implications**

A citizen in the unincorporated neighborhoods between Cornelius and Hillsboro who had concerns with RAIL 1 suggested using a more southerly rail line (now termed RAIL 2) as an alternative CCRT rail-with-trail route. RAIL 2 is distinguished from RAIL 1 by being more active (trains per day, rather than trains per month) and also UPRR owned (RAIL 1 is owned by ODOT and scheduled for eventual abandonment). Without UPRR consent, RAIL 2 is not feasible.

**Process**

Conducted a phone interview with Brock Nelson on July 14, 2014. Brock is Director of Public Affairs for UPRR’s Oregon/Washington Division and he said he was the “exact right” person at the railroad to ask about a rail-with-trail on the line south of Oregon 8. He was very forthcoming and helpful. I gave him a full briefing on the trail plan and the various rail options that are being considered (or were being considered), and also how we recently came to consider the rail line south of the highway.

He indicated that this is an active line (consistent with what Mary Ordal, et. al. have observed). He said quote “UPRR does not embrace the concept of rail-with-trail” on active lines - or I gathered for even less active lines that have ongoing commercial freight traffic potential. He noted that the tracks for this UPRR line as it enters Yamhill County (Yamhelas Westsider Trail) are long gone, and therefore rail-to-trail is conceptually OK for those sections. He said the north line in our study area being ODOT-owned and up for abandonment is “someone else’s call”. But UPRR would not support rail-with-trail on the south line. He said he could answer us more formally in writing if requested.

**Outcomes**

At the suggestion of PAC members – Derek Robbins, Mary Ordal and Dick Reynolds – we requested a written response and provided Mr. Nelson with the following details:

*Thanks for responding in a timely manner again. I trust the information that follows will suffice. We are developing a trail master plan for the 15-mile long Council Creek Regional Trail. The trail will originate at the downtown Hillsboro MAX station, extend through a small area of unincorporated Washington County west of Hillsboro, thru Cornelius, and then turn north within Forest Grove, ending at the City of Banks and the Banks-Vernonia Trailhead. Three alignment options remain on the table for the trail planning segments between Hillsboro and Forest Grove*

(see attached map). These are very challenging segments given prior development, ownership patterns, and environmental constraints.

- The north (or CREEK) option would follow Council Creek until entering an older neighborhood of Hillsboro, then use a shared street solution to get trail users to downtown Hillsboro. Through Cornelius especially, prior development built right up to the creek makes establishing this route very challenging, thus two rail corridor solutions are being considered. The first rail option (RAIL 1) may be used in part in conjunction with CREEK or vice versa.
- The RAIL 1 option would be a rail-with-trail solution along an ODOT-owned rail right-of-way that cuts thru the center of downtown Cornelius, then thru less densely developed portions of Washington County, and straight into the downtown Hillsboro MAX station. The current rail operator is PNWR and current rail traffic is limited to a couple of trains per month. ODOT has this line on its “abandonment” list. We believe that a 10’ to 12’ wide trail could be sited on the south side of the tracks even if the current freight rail traffic continues into the foreseeable future. There has also been talk of using this corridor for a single track MAX extension (thus rail-with-trail, not rail-to-trail). These factors notwithstanding, an abutting property owner to RAIL 1 suggested an alternative rail solution. The Project Advisory Committee (which consists of Banks, Forest Grove, Cornelius, Hillsboro, the County, Metro, and ODOT) felt it had enough merit to be added to the maps.
- This RAIL 2 option is of course the UPRR line. You can see on the map that at the east end this solution uses a “shared street” (Dennis) section to make the final connection to downtown Hillsboro. At the west end, past N 4<sup>th</sup> in Cornelius, a multiuse path built parallel to Oregon 8 will be used. Between these two points, a rail-with-trail is contemplated. The proposer of this RAIL 2 alternative indicated that there was maybe 1 train a week on your line. As we discussed over the phone, we subsequently learned this was way off the mark and that the line is regularly, if not daily, active. The PAC asked that we contact UPRR to determine your position on rail-w-trail.

In the just started next phase of the master plan, the PAC will be making a determination as to which of these 3 alternatives is the preferred solution. Please give me a call if you need more information or discussion.

In response, Mr. Nelson provided the following link - <http://www.uprr.com/reus/roadxing/industry/process/recreational.shtml> - to UPRR policy which reads (key statement in **bold**):

### **Recreational Trails**

The Industry and Public Project Group will review all projects proposing recreational trails (Pedestrian, Hike/Bike, Sidewalks, etc.). **Union Pacific’s policy is not to permit private or public parallel at-grade trails within the railroad’s right of way. For obvious safety reasons, recreational trails crossing railroad tracks will not be permitted at grade. Grade crossings immediately adjacent to an existing public roadway crossing equipped with active warning devices will be considered.** However, all costs associated with the installation of new or modified crossing surface and modification or relocation of the warning devices will be borne by the Agency. Scope of proposed crossing work will be determined at a joint diagnostic meeting between the Railroad and Agency. Establishing new trails over the railroad track and right of way not adjacent to existing public roadways will then require over or under grade separation structures.

## **RECOMMENDATION**

Eliminate RAIL 2 from any further consideration or analysis as a preferred CCRT alternative.

## **2. ISSUE: What requirements will BPA have for using its power transmission easement between Kansas City Road and Oregon 47 for a multiuse trail, and what are the easement terms?**

### **Implications**

An extended portion of the WEST route is within the BPA transmission power easement between NW Kansas City Road and Oregon 47. Development of this route for a trail will require compliance with BPA standards addressing vegetation management and safety and preserving access to its power infrastructure (poles, lines, etc.). BPA easement restrictions may also impact land values in the event an acquisition is required from the underlying property owners.

### **Process**

Jim Clark, BPA Right-of-Way Agent, and I had talked earlier in the project about the form of ownership (right-of-way or easement) that BPA held for this power corridor. I had promised to get back to him if use of the BPA corridor was selected for a “finalist” trail option. Sent an inquiry to Jim Mr. Clark on July 14, 2014 which resulted in an immediate call back. We discussed the issues of use permissions and underlying easement rights and he requested further information in order to provide answers. We provided him with the following:

*Thanks for the quick call-back this morning. You can see that we are still looking a three major routes options for the Council Creek Trail and the BPA corridor only plays significantly into the most westerly option. The basic trail structure contemplated for both sections is a 10 to 12 foot wide asphalt surface with 2 foot gravel shoulders on each side. Attached find the two trail segment planning maps that show the sections of the BPA power corridor that the project’s advisory committee is still interested in:*

- 1. NW Kemper Road to Highway 47 – this section of the power corridor is split between two maps (Segments 2 and 3). You will see that there is an alternative shown between Kemper and NW Purdin Road that crosses unencumbered (by BPA easements) farm lands. The power corridor route between Kemper and Purdin has some topographical variations that might challenge trail alignments, so we ID’ed the more uniform route across farm lands as a possible option (BPA is still preferred). Just to be clear, we need info (see questions below) on the whole stretch between Kemper and 47.*
- 2. Highway 47 to Oak Street (Segment 3) – this section of the BPA corridor will only be considered IF both 1) a trail alignment along Highway 47 west of Porter Road/Oak Street is used AND 2) a west to east rail-with-trail option is used to connect Forest Grove with Cornelius and Hillsboro.*

*So our questions, as we discussed are:*

- ❖ **Conceptually would BPA consent to the use of the power corridor for a trail?** Based on our work with BPA on the Westside Trail thru Beaverton we have assumed that this is possible. As I noted, both myself and my lead trail planner are also very familiar with BPA requirements – maintaining unimpeded access to poles/towers, clearances for overhead lines, possibility that trails would have to be engineered to withstand BPA*

vehicle loading, and vegetation management. Please keep in mind that this is a plan-level document and all involved are aware that anything you tell us now is fully subject to BPA policy and permitting and use agreements at the time of actual design/engineering/construction.

- ❖ **What rights does BPA for the property crossed by the power corridor?** Based on your prior assistance, we understand that this corridor is secured by easement and is not a BPA owned right-of-way. The future builders of the trail will have to secure BPA permission AND get access permissions or buy easements/property from the underlying property owners. So we just need to get an idea as to what rights BPA has and what the property owners retain.

### **Outcomes**

Mr. Clark responded on July 22, 2014:

*The use of BPA's Forest Grove-Tillamook No 1 transmission line corridor for the Council Creek Regional Trail's western option will be subject to BPA's technical review. If this option is chosen, you will be required to submit a Land Use Application to include specifics of location, distances to structures, planned improvements and any other uses planned within the right-of-way. Approval will be required before improvements are allowed. An application form is attached for your use.*

*I did a rough measure of the length of transmission line right-of-way impacted by the trail and I estimate 3.2 to 3.4 miles. BPA doesn't own the land so any planned use would be subject to the underlying landowners' approval. The Forest Grove-Tillamook No 1 transmission line is operated with rights recorded under Transmission Line Easement documents. These perpetual easements give BPA the right to enter and erect, operate, maintain, repair, rebuild and patrol one or more electric power transmission lines and appurtenant signal lines, poles, towers, wires, cables and appliances necessary, in, upon, over, under and across the 100' wide right-of-way; together with the right to clear and keep clear the land of all brush, timber, structures and fire hazards; and also the present and future right to top, limb, fell and remove all growing trees, dead trees or snags (collectively called "danger trees") located adjacent to the right-of-way, which could fall upon or against the transmission and signal line facilities. The fee owners still have rights to all other uses that property ownership affords within the legal limits and zoning of their property.*

### **RECOMMENDATION**

That the BPA corridor option for the WEST alignment alternative be given a full analysis as a potential preferred alternative.

3. **ISSUE: Will the Tualatin Valley Irrigation District (TVID) permit paved trails on the surface over major agricultural irrigation line easements?**

### Implications

TVID major irrigation lines were mapped as part of the Opportunities and Constraints phase of the CCRT. Many of these lines closely follow Oregon 47 and county roads through Segments 2 and 3. SAC member Lyle Spiesschaert suggested that the easements protecting underground TVID irrigation lines along roadways may be an opportunity for siting street-adjacent multiuse trails. The premise was that as farming activities are limited in these areas that the underlying private property owners more amenable to trail ROW acquisition.

### Process

Lyle suggested we talk to Tom Love, a local farmer who is Board Chairman for TVID. Lyle also indicated that these particular easements were actually held by the Bureau of Reclamation (BRec) not TVID, and that he expected that just like with BPA power corridor easements, any trail use would require separate permissions from the underlying property owner.

Interviewed Mr. Love and Joe Rutledge, executive director of TVID on August 4, 2014. They confirmed that TVID easements were held by BRec and that the easements only secure rights for irrigation infrastructure. Rights for a trail development would have to be acquired from the individual property owners and operations. We provided them with a brief overview of the trail project and alternatives between Banks and Forest Grove. They asked to be notified on project meetings via emails to Joe. They also commented that the EAST trail option seemed the best.

We submitted two supplemental questions on August 5 – how wide are the easements and what is the size(s) of the irrigation lines? Never received a response, nor did they attend the August 27 Open House that we were aware of, although there was one individual at the Open House who wanted to discuss the irrigation lines issue after the Q&A. Unfortunately in the press of events she left before we could discuss. Did not get her name or contact info, nor if she was a TVID representative.

### Outcomes

They indicated that BRec is unlikely to grant rights to use the easements for a paved trail, even if the underlying property owner agreed. Stated that BRec would simply not have an interest in making the single purpose easements “more complex”. BRec would probably however be able to grant rights to cross the easement on a case by case basis. TVID was concerned at two levels: impacts on the lines from trail construction activities, and issues arising from trail damage and conflicts as TVID exercised its rights to operate, maintain, repair and replace irrigation lines and associated infrastructure. The irrigation lines are only buried 4 feet deep. Subsequently Derek Robbins indicated he knew of instances in Forest grove where TVID lines were under city sidewalks.

## RECOMMENDATION

As with PGE transmission power poles/lines (see discussion re PGE elsewhere in this report), it may be that the alignments of street-adjacent trails can be along the outside edge of the irrigation easements, which would in effect service as the buffer between the road and the trail.

## **4. ISSUE: Will TriMet permit a single-track MAX extension between downtown Hillsboro and downtown Forest Grove along RAIL 1?**

### **Implications**

In 2006, Forest Grove commissioned a rail study that recommended a single track MAX extension along RAIL 1. Direction from the beginning of the CCRT effort was to assume that a rail-to-trail conversion was not acceptable and that use of the rail corridor for a future MAX extension had to be accommodated. Up until the July 1 PAC the project had been proceeding on the assumption that a single track was acceptable to all parties. Preliminary siting analysis indicated that a parallel trail was possible, whether a single track freight line as at present or a future single track MAX. At the July 1 PAC, a concern was raised as to whether TriMet would require a dual track MAX, as this is its usual solution.

### **Process**

Contacted Alan Lehto, TriMet Director of Planning and Policy and asked the following:

*I am consulting PM for the master plan for this trail on behalf of Banks, Forest Grove, Cornelius, Hillsboro, and Washington County (Metro and ODOT are also project partners). The trail will begin at the downtown Hillsboro MAX station and end at the Banks-Vernonia Trailhead just north of downtown Banks, some 15 miles in all and passing thru all the noted municipalities plus portions of unincorporated County. My question has to do with one of the options identified between Hillsboro and Forest Grove. This would be a rail-with-trail solution between downtown Hillsboro and Oregon 47 (Quince Street) in Forest Grove that follows an older rail line (once Oregon Electric). The rail corridor cuts thru a stretch of unincorporated County and downtown Cornelius.*

*See the attached map. The line in question is the middle route (RAIL 1). As presently operated there is only freight traffic on this single track a couple of times a month, and it is listed by ODOT for eventual abandonment. A 10' to 12' wide multiuse trail with adequate separation from the tracks could fit (not easily but it could) within the rail right-of-way along the south side (north side has added limitations due to PGE transmission power poles). The jurisdictions have had prior discussions with the ROW owner (ODOT) and rail operator (PNWR).*

*As you probably know, local jurisdictions, particularly Forest Grove, also have an ongoing interest in a MAX extension along this corridor. In 2006, Forest Grove commissioned a "Rail Concept Study". There are no citations in the study regarding the City's consultant having some level of discussion with TriMet on this matter but I assume this must have happened. This study proposed a single track operation, except for a passing track somewhere between 10<sup>th</sup> and 26<sup>th</sup> in Cornelius, and up until a couple of weeks ago we were operating on that assumption (e.g.: that a single track MAX and a trail could co-exist).*

*Nonetheless, couple of weeks ago, the Project Advisory Committee did raise a concern – "what if TriMet would only consider a dual line solution?" So this is the question to you. As best I can figure looking at the 2035 Regional TSP, this area isn't identified as a mobility corridor prioritized for a corridor refinement plan, and the corridor (#24) write-up only appears to get as close as noting that Hillsboro to Forest Grove is a "developing regional priority in the HCT study". Your Westside Transit Enhancement Plan only indicates bus transit improvements between Hillsboro and Forest Grove. All this is to say we aren't looking for a specific answer. But - given what TriMet knows thru current studies, potential ridership, and current policy, and all other things*

*being equal – IF there was a MAX extension in the future would single track be conceptually acceptable?*

Alan responded on July 20 with:

*The only easy answer is “no”. Any single-track section significantly limits schedule flexibility. For a single line, that’s not such a big deal. For a line that interacts with other lines it is. In fact, the two short single-track sections on the Red Line to the Airport dictate the schedule for the entire network of four MAX lines. If a BRT were the eventual solution in the corridor, it might change the answer but it would depend on a number of factors. But I don’t want to just give you a curt answer. I’m not sure about your timing, but suggest we three (at least) have a conversation around the issues and see what possibilities there are.*

As a result of this exchange, a conference call was held on July 23, 2014 with myself, Alan, and Derek Robbins plus Tom Gamble and John Holland of Forest Grove.

### **Outcomes**

Alan indicated that, as all were aware, a Hillsboro to Forest Grove MAX extension is not on current regional transportation planning or TriMet priority lists. High Capacity Transit (HCT) improvements were listed long-term but were not rail-based. If the MAX extension was intended to provide direct service from Forest Grove/Cornelius to Hillsboro, Beaverton and Portland, a dual track would be required. However if a MAX service that required a transfer to a separate train at Hillsboro to access points east was acceptable, then a single track would work.

Alan also indicated that a dual line MAX could fit in a 32’ wide section and that separations between MAX lines and trails could be narrower than for freight lines (for RAIL 1 we are using FHWA guidance that indicates for low volume, low speed freight lines that the separation from edge of trail to centerline of rail could be as low as 15’ with appropriate security fencing). So if a dual MAX line was desired/required, a 12’ wide trail with a 2’ wide shoulder on the far side would have the potential for a maximum 14’ separation from MAX within a 60’ wide right of way. Alan also indicated that MAX stations could be sited between the two rails, mitigating possible conflicts with the trail and the stations.

Alan provided the following in follow-up:

*To follow up on our conversation today. Given that the right-of-way width is 60’ (or sometimes more) and your pathway width is 12’ plus 2’ shoulders, there should be enough width for a potential future double-track MAX as well as the pathway. Attached you will find Chapter 3 from TriMet’s Design Criteria. There are several figures starting on page 16 of the document that show typical cross-sections of track with widths. The retained track and median running fit within 32’. The typical ballasted track is more than 32’ but only because of the “typical” (not “required”) clearance from edge of right-of-way to center line of track on each side.*

*I’ve cc’d Jeff Owen, who is our Active Transportation Planner. He’ll send along a little more detail. Among other things he has been working with the City of Gresham on the path they are designing along the MAX right-of-way in Gresham. This project is near 100% design and going to bid in the next few months with completion sometime in 2015. You’ll see more in the drawings, but the basic template is a 6’ high chain link fence separating the path from the rails. The fence needs to be grounded, but otherwise is standard and is only 6’ to encourage people to not try to*

*climb it. There can be breaks in the fence with appropriate safety treatments at all pedestrian and roadway crossings.*

*He'll send along a few drawings from the Gresham MAX path. I'm fairly certain the right-of-way there is 60' total and we have two operating tracks and they are putting in a 12' wide path with 2' shoulders on both sides with a chain link fence separating the path from the tracks, all within the 60' total. Once you get past conceptual and into more detail design, there would be more questions to look into such as what to do at stations, where the right-of-way would need to get wider.*

**NOTE:** Follow-up information from Jeff Owns indicated the rail ROW in Gresham was actually 100' wide but engineering drawings provided illustrated separations consistent with Alan's input. Jeff also followed up with respect to widths of station stop platforms. For a platform between and serving two lines a minimum width of 15' is required. For station stop to the side of the track a minimum 12' wide platform is required. The 15' is 3' wider than can be accommodated within a 60' ROW with standard two-line (32') and multiuse trail (16') cross-sections but minor narrowing of the trail or trail shoulders at the station stops, or integrated could accommodate TriMet requirements.

Based on some questions raised at the August 27 Open House, Seth Brumley of ODOT (member of PAC) was asked to re-check with ODOT Rail, which owns RAIL 1, if there were any use or ownership reversion issues with this rail corridor. Seth's question to ODOT Rail and their response follows:

*Q: We had an Open House for the Council Creek Regional Trail last night and there were a number of questions about the rail line between Hillsboro and Forest Grove (see maps and reports here <http://www.oregonmetro.gov/public-projects/council-creek-regional-trail-master-plan>). We wanted to confirm:*

- 1. Does ODOT own the ROW?*
- 2. Can this ROW be used for a trail while a limited number of freight trains are still using this section?*
- 3. If freight abandons the line, can the ROW be used for the trail?*

*A: ODOT owns most of the rail except for in Hillsboro where it crosses Adams Street. Union Pacific owns that segment. P&W Rail has an operating agreement on the line and any decision to use the ROW for a trail would require their approval. I have attached their contact info. If the line is abandoned by P&W then there would be a number of options including trail and light rail, but that would have to be revisited if P&W makes that decision.*

### **RECOMMENDATION**

That planning for a rail-with-trail solution along RAIL 1 move forward with conceptual trail alignments accommodating continued present freight rail and future MAX conversion.

### **5. ISSUES:**

- a. Does Washington County intend to proceed with the closure of the Porter Road Bridge to vehicular traffic?**
- b. Can Washington County build and maintain trails within current or acquired County road right of way?**

### **Implications**

- a. If the Porter Road Bridge is closed to vehicular traffic, the only vehicle traffic on Porter Road would be generated by the 14 residences/farms on the roadway. The resulting low vehicle traffic volumes would permit a shared-use solution for the EAST 1 option between Oregon 47 and NW Verboort Road.
- b. County does not exercise a parks authority, which is typically considered a prerequisite for building and maintaining trails. There would be no alternate short or long-term trail builder/operator for any portions of the CCRT in unincorporated Rural Reserve areas.

### **Process**

Corresponded with Shelley Oylear, Washington County bicycle coordinator (and alternate County representative to the PAC).

- a. At the project's Existing Conditions phase, Seth Brumley of ODOT had indicated that he understood that the Porter Road Bridge may be closed to vehicular traffic due to structural issues. Shelley had indicated during a subsequent SAC meeting that this was probably the case.
- b. We sent the following question to Shelley re: County trail authority:  
*We reviewed the draft 2035 County TSP active transportation chapter earlier in the CCRT process and see any direct statement re: County authority (or not) to build and operate separate multiuse trails, except for a statement along the lines of (paraphrasing) the County would "coordinate" with builders/operators of parallel but separate trails (which implies the County still wouldn't be the operating authority). We are re-using the bike/ped treatment from the County's West Union pathway study for the CCRT, albeit making the illustrations more generic since some elements were somewhat specific to West Union. If, as with West Union, ROW widening acquisitions were made for the trail would the County conceptually be able to build/maintain a trail along the lines of the rural cross-section (4-9) in the West Union report?*

*Second issue – has the County grappled with the issue of impacts of road widening or trail building over top of TVID irrigation lines? Had a very good conversation with TVID officials yesterday BUT they were emphatic that while short crossings of irrigation lines would be possible, building along and atop the lines would not.*

### **Outcomes**

In response to a further inquiry, Shelley responded as below:

- a. *We are moving in the direction of closing the (Porter Raod) bridge for vehicles and using the existing bridge for bike/peds or possibly replacing the bridge with a new bike/ped bridge in the future. The timing for this is unknown right now, but discussions are continuing. An on-street shared section along Porter Road is a reasonable solution for this segment.*
- b. *Jim, I think that I have some answers for you. Yes - the County could build and maintain a path along the roadway right of way as per Figure 4-9 (in West Union study). We don't do much widening of roads in the rural area that require building over irrigation lines, so it hasn't come up – so we would defer to TVID on this one.*

### **RECOMMENDATIONS**

- a. Revise the previously recommended trail type along Porter Road (street-adjacent multiuse trail) to a shared use alternative(s) where bicyclist/pedestrians and motorized vehicles share the road safely through signing and striping.
- b. Proceed under the assumption that, subject to County road ROW acquisition, Washington County could be the builder/operator of street-adjacent trails along County roads.

**ISSUE: What will be the approximate cost of relocating PGE transmission-scale single pole lines from a) the north side of RAIL 1, and b) south of NW Greenville Road for CENTER option and along NW Visitation Road for EAST?**

**Implications**

PGE-owned transmission power lines closely follow both Oregon 47/NW Visitation (CENTER and EAST 1 options) and the RAIL 1 rail line. The relocation of these transmission power poles and lines may be expensive, perhaps even more expensive especially in rural areas than acquiring additional private property for the trail.

**Process**

Contacted PGE's Tina Tipton who worked on the Westside Trail Master Plan. Tina referred us to PGE's Service Coordination division that requested we submit our request in writing. Our request:

*Tina Tippin, a PGE real estate agent that I have worked with on prior regional trail planning project, referred me to you. I talked with your service desk this morning and I was asked to document our request in writing. We are currently leading alignment master planning for the future Council Creek Regional Trail. The jurisdictional partners for this trail are the cities of Banks, Forest Grove, Cornelius, and Hillsboro, Washington County, Metro and ODOT. The trail will extend from downtown Banks south to Forest Grove thru unincorporated farmlands, turn east on the north side of Forest Grove, then extend thru the center of Cornelius to downtown Hillsboro.*

*At the current stage of the planning process, we have identified 2 to 3 possible trail alignments across 6 planning segments. Three of these alignments may impact PGE transmission-level power poles. These areas are:*

1. *The PGE line that extends from the substation near the County Jail and the downtown Hillsboro MAX station along the north side of a rail line thru Cornelius to a substation in Forest Grove near Oak Street. This is labeled **RAIL 1** on the attached Segment 4-5-6 map.*
2. *The line that follows the east side of NW Visitation Road from the intersection with NW Verboort Road, thru the community of Verboort, to the intersection with NW Osterman Road. This is labeled **EAST 1** on the Segment 1-2-3 map.*
3. *The same line as it parallels the east side of Oregon Highway 47 from the intersection with NW Osterman/NW Kemper Road to the intersection with Oregon Highway 6. This is labeled **CENTER** on the Segment 1-2-3 map.*

*Our trail type proposed along these routes is a 10' to 12' wide paved asphalt trail. In the case of the RAIL 1 option, the actual trail will be setback approximately 15' from the centerline of the rail to accommodate safety issues. In the case of the EAST 1 and CENTER options, the trail will be set back from the edge of the street by a minimum 5'-6' separation to accommodate open swale*

*drainage. Our analysis to date indicates the south side of the rail line is probably preferred for the RAIL 1 trail alignment. But for the EAST 1 and CENTER options a variety of factors, excepting the power pole locations, indicate that the east side is the preferred trail location. This would put the trail down the line of the poles.*

*So with this in mind, we would like to discuss probable pole relocation costs. This would be an order of magnitude cost estimate best translated to per pole if possible. We need to have some numbers to help make relative cost comparisons between varying options.*

### **Outcomes**

On August 5, 2014 I received a call from Scott Stocker of PGE's Transmission Division, and provided him with additional information on the preceding trail routes. He met with me in-person on August 7 to look over the plans in more detail, and then on his own made field visits to the two routes, and provided me with an email summarizing his findings and cost estimates.

**RAIL 1:** We discussed the 4 trail possibilities for this 60 foot wide corridor. For the first 3 options (freight rail with trail, single track MAX line with trail, or a trail corridor with no rail service), explained that it was highly unlikely that PGE poles would have to be relocated. For a dual line MAX, at least in areas with station stops, the entire 60' would be needed for the combined MAX/trail but given station length perhaps only a couple of poles would need to be relocated, although Steve speculated that if this corridor was rebuilt as part of any MAX extension that the entire power transmission system would probably be replaced.

In general, it was indicated that any pole relocation in this restricted rail corridor would probably mean replacement of the current wood poles with steel poles. Cost of a single transmission-scale pole is \$100,000.

**CENTER** (Oregon 47 - Greenville to Kemper) and **EAST 1** (Visitation). We discussed possibilities and challenges of the trail being on one side or the other of these roads. The side opposite power poles on these routes are typically encumbered by irrigation lines easements. Our rule of thumb is a 20 foot wide acquisition for a street-adjacent trail. Leaving either the power poles or the irrigation lines undisturbed by the trail could double the ROW acquisition requirements and also increase the possibility that land improvements (homes, barns, etc.) being negatively impacted.

Scott indicated that he expected that poles along Oregon 47 and Visitation were in road right of way (his subsequent field visit and aerial mapping inspection generally confirmed this but he cautioned that only a survey could tell definitively). Visual inspection revealed that most of the power poles in question were usually at the outside edge, if not partly within, roadside drainage ditches. This would support Scott's indication that the poles were in road right of way. This being the case, a street-adjacent trail could be sited with private property acquisitions limited to a 20 foot wide band or less..

To the extent pole relocation was required, as long as the new pole site was more or less in line with other poles, cost would be \$20,000 each. Wooden poles would be replaced with like.

### **RECOMMENDATION**

As with TVID irrigation lines (see discussion re TVID earlier in this report), it may be that the alignments of street-adjacent trails can be along the outside edge of the power poles and drainage ditches, limiting or eliminating the need for pole relocations.

**ISSUE: Washington County owns most of the property between Oregon 47 and Council Creek from Sunset Drive to Porter Road. This property was required as mitigation for wetland impacts when Oregon 47 was widened and improved.**

### **Implication**

A possible trail section common to the WEST and CENTER options would follow the edge of these County parcels using boardwalks and multiuse trail types. Although incursion into wetland areas is limited thru careful siting of the conceptual trail alignment, the terms and conditions of County ownership may limit or not permit trail development.

### **Process**

The County ownership along the north side of Oregon 47 was identified as part of the Existing Conditions phase of the project, but information on the status and use of these parcels was not in hand. Contacted Washington County's property manager Kristi Bollinger with a request for information:

*Thanks for looking into this. Our concern is ... are there any restrictions tied to the County's ownership that might limit possibilities for locating a regional trail thru these properties? We are up to speed on issues like wetlands, possible CWS regulations, etc. but we need to know if there is some restriction(s) that would simply prohibit trail siting. For example, there is a Port of Portland site elsewhere in the trail study area that was acquired for wetland mitigation purpose and no other activity can go on or thru the site. As I noted, our Forest Grove client initially said he thought these parcels on 47 might be ODOT mitigation sites.*

Kristi replied with 2 emails:

1. *After my initial research, these parcels were acquired by LUT, and three, possibly four of the parcels are mitigation sites. I have spoken with LUT but with it being summer, there have been several people out of the office that will have input on this. I'm waiting to hear back on their final answer.*
2. *LUT replied about the Hwy 47 properties. As suspected, they indicated that a trail through wetland mitigation areas is not preferred.*

### **Outcomes**

Subsequently talked to Joe Younkins at the County Land Use and Transportation (LUT) Department on September 9, 2014 to understand what "not preferred" meant, and exactly which parcels were the mitigation sites. Joe indicated that 4 of the 6 parcels between Sunset Drive and Porter Road were mitigation sites owned by the County. The 4 County parcels are contiguous. The other 2 parcels (those closest to Porter Road) are owned by Forest Grove and privately.

He said he did not know the specific terms and conditions of the conservation agreements applied to these 4 sites and that a title search would be necessary. There had been restoration undertaken in the

past for mitigation purposes, and the parcels were in the floodplain and outside the UGB. He felt all these factors would greatly complicate location of the trail on this alignment, even with use of boardwalks located along the edges of the site as close to the highway as possible. He did note that the right of way in this area varied between 45 and 80 feet from centerline, so there might be some area through which to locate a trail.

**RECOMMENDATION**

If WEST or CENTER options are selected for preferred alternative, conduct some additional analysis to determine more precisely how much of trail structures could be within highway right of way.



## Appendix B: Open House Comments and Questionnaires

### OPEN HOUSE – AUGUST 27, 2014

- ❖ Transcription of Open House comments on trail alignments recorded at segment resource tables
- ❖ Summary of submitted questionnaires

### OPEN HOUSE – NOVEMBER 5, 2014

- ❖ Transcription of Open House comments on trail alignments recorded at segment resource tables
- ❖ Summary of submitted questionnaires

- ❖ Submitted questionnaires



**Project:** Council Creek Regional Trail Master Plan

**Activity:** Public Open House

**Date:** August 27, 2014

**Purpose:**

1. Provide additional participation opportunity for residents and property owners.
2. Preview the “up to 3” alignments selected by Project Advisory Committee on July 1, 2014 for consideration as the preferred alternative(s)
3. Address public safety concerns expressed at June 4, 2014 Open House (individuals from THPRD, Washington County Sheriff, and Friends of Banks-Vernonia Trail attended and spoke)

**Attendees:** 25 individuals signed in, total attendance was in range of 50-60. Nine questionnaires were submitted, along with two letters and a packet of information/articles on public safety issues along trails elsewhere.

### **Q&A Comments, Questions, and Statements**

Comments and questions from Q&A session were recorded by member of consulting team. Due to the nature and length of the Q&A and participants posing questions and statements effectively simultaneously, and since consultant staff was also engaged for part of Q&A in answering one-on-one questions, these notes are not comprehensive. Also, attribution of the speakers or identification of the properties referenced was also usually not possible.

- This trail will go thru my property? – I don’t want it there.
- Q. How did the project get to this point without talking to people? A. Forest Grove: *The project has a Stakeholders Advisory Committee and this is the second Open House.*
- Even having the trail adjacent to my property is a problem.
- Will you ever get all property owners along a section of trail to agree? I can’t spare even a 10’ wide strip of land.
- Will you contact all land owners adjacent to trail? Many property owners don’t want trail.
- Don’t go in farmland.
- Q. Will land be taken? Condemned? A. Forest Grove and Consultant: *This question was repeated frequently and the answer was always that eminent domain/condemnation had not been used in the region to secure property for trail development. Metro and other jurisdictions buy from “willing sellers.”*
- We can’t police the trails that we have now.

- This study is based on opinions of people in cities not the people living/working in the country whose life would be impacted. A. Forest Grove: *Oregon State Parks and Recreation does a recreational use survey every five years. Over half of those surveyed – in every part of the state – desire trails.*
- I operate a slaughterhouse. I don't want visitors nearby.
- What about issues with the agricultural (TVID) irrigation system?
- The rail line is right next to my property.
- Metro may talk to us about things like this trail, but they will do what they want no matter what we think.
- I'm a neighbor to the Banks-Vernonia Trail and have lived here 33 years. Banks is already feeling the impact of the trail and there will be even more visitors with the Salmonberry Trail.
- Is there any coordination with the Wine Tour and Scenic Bikeway routes?
- Forget this trail, just use the Sunset Highway.
- Did anyone here get surveyed by the State? The population surveyed is more urban, not those who live in rural areas.
- Lyle Speisschaert: I am on the Stakeholder Advisory Committee. One trail route would impact my property, and I'm not sure whether or not I support it. But Washington County has chosen to urbanize. People are already biking on the roads. Dog walkers use the BPA lines. Everyone wants a livable community. Even though NW Purdin Road is posted no bikes, but it is used. People want to use modes other than cars. I would rather have designated routes than people biking and walking all over the place
- The trail starts at the end of the light rail line and will attract undesirable.
- There is potential use by people on horseback.
- I know and use some of the linear park trails in Beaverton. It's nice but doesn't really connect to urban areas.
- I am concerned that people might hideout on the trail, that it will bring riffraff.
- How can this be patrolled? There won't be enough patrols.
- It looks as if the only option is the rail right of way or road right of way, both are either in front or behind houses.
- Q. How much money has been spent? A. Consultant: *About half the \$237,000 study budget. There are no cost estimates or funding for the trail yet. Cost of 10 to 12 foot wide multiuse trail can range up to \$2M/mile.*
- Who pays for security along trails, what does it cost? A. THPRD security manager: *I manage the security staff for Tualatin Hills Parks and Recreation District. Security costs about 1% of the*

*whole THPRD budget. We patrol from 9am to 10 pm, or midnight in the summer. We have a good relationship with the local police, call them or are called as needed. Also have park watch groups who know who to call.*

- Light rail isn't policed. I think that 30% of the late night sirens that I hear are for activities along the light rail line. Don't build something that will cause more problems.
- Oregon Rose representative: I have a nursery business with 1.5 miles of property along Council Creek. We built two new homes on site because we could have peace and quiet. This trail would hamper our nursery operations.
- I wonder what kind of trail facilities pedestrians or cyclists want? I think they wouldn't want to be right next to a road or railroad. I own some forest land and think the creek would be nicer. But it's marshy and wet, hard to put in a trail. Council Creek is poorly defined and floods.
- Q. You keep mentioning recreation and I have heard that Washington County would only support the trail if used for transportation purposes. A. Forest Grove: *All the jurisdictions including the County agreed the study would establish route(s) for multi-use trail, with both recreation and transportation use.*
- There is no money to build this. Use money on education.
- Mike Hyman: I farm in this area. How do you plan to maintain this? We have had metal theft, assault. I am concerned with homeless encampments. Who will do cleanup of human feces, trash, and drug equipment?
- Why should landowners have to worry about security or cleanup while others infringe on property rights? We have been good stewards of land for generations.
- Q. Can we go to stakeholder committee? Speak there? Where? When? A. Forest Grove: *For information on the project meetings and progress, go to Metro website and search for "Council Creek Regional Trail."*
- Q. How can we say "no" to every route? A. Consultant: *There will be a draft CCRT Master Plan. The draft plan will have to go to each jurisdiction for adoption. Residents can testify at those governing bodies.*
- Q. I was told that I could not come to the stakeholder advisory committee. A. Forest Grove: *I'm sorry, I may have misunderstood the request.*
- This project is going to cause property values to go down and crime to go up. I have articles on trail problems, including from the Seattle Times. On the Burke-Gilman Trail, one article states that lower rates of property growth means that \$50 million in taxes has been lost. There are rapes and other problems. Note: this individual handed the packet of these articles and reports to a consultant staff at the end of the Open House. This packet is retained in the project record. A. Washington County Sheriff staff: *I am with the Washington County Sheriff and have worked west of Hillsboro for seven years. This includes the B Street and Banks-Vernonia Trail and I haven't observed an increase in crime. At the Sheriff's Office, our rules is "when you call, we come." We have very good rural deputies. We would like to be involved in design of the trail so*

*that there aren't issues getting to the trail, seeing along trail. We need enough width so that we can drive it. We work with each jurisdiction. Recently when we had an issue with campers, we did an exclusion and Forest Grove did the site cleanup.*

- I live near Gales Creek and there are problems with illegal drugs and metal theft. A tweaker threatened me with angle iron, while I was on hold with 9-1-1. A neighbor had their fence cut. A. Sheriff: *Dispatch sometimes has problems but deputies go as soon as they get information.*
- Any trail will just give easy access for drugs and burglary.
- Q. Why isn't the bicycle lane and sidewalk option along the Tualatin Valley Highway still on the map? This means that rail and along the creek are only options. Rail owner doesn't want a trail, and there's no way to get multiple owners to give up land along creek. A. Forest Grove: *PAC eliminated this TV Highway option on July 1.*
- The rail line is adjacent to neighbors and business. You won't ask adjacent property owners if they like this option. If you do, they will say no, and you will ignore their response.
- How often would trail be patrolled? Need 24/7 security. Lucky if get any response from Sheriff or City police even now. What about adding lights? Have you considered damage to adjacent properties? Already have theft, vandalism, debris on rail property and neighboring property.
- Why interrupt our lives?
- Q. Won't Tualatin Valley Highway be improved with bike lanes and sidewalks? Use that route. A. Forest Grove: *Riding along a major highway isn't as safe or pleasant. PAC took it off the map.*
- Don't waste money. A. Forest Grove: *The study is funded by federal dollars, and it only a plan, there is no construction funding yet.*
- This will disrupt many lives for a few users.
- What about graffiti, crime? I moved here for serenity. With a trail, I will have to pack heat. This will bring folks on light rail into our backyards, running our quality of life.
- Q. What impacts on police budget will result from policing the trail? A. Sheriff: *Security on any trail would be included in budget. We have \$84 million/year, about 1/3 is on patrols, most of the rest to operate the jail system. A trail in the rail corridor would be very easy to patrol.*
- What about camping off the trail? You people will use the trail to get to illegal camp sites like along the Springwater Trail.
- The postcard announcing the Open House was the first time we ever heard about this trail and we are right next to the rail line. We don't want to have to watch for trouble outside our windows.
- I have an idea for funding the trail. All landowners get to use it for free, everyone else pays \$50/visit.

- You need to show us that you will listen. There were 22 organizations that you were going to consult and you only picked a few. Eight people attended one meeting. You need to add more land owners. What happened to the Oregon Farm Bureau? Note: *this comment refers to the original list of possible SAC members. Service was voluntary and many possible members did not respond or volunteer.*
- To be valid, this project needs to start over with bigger team, businesses included. The SAC is one-sided.
- Q. What is realistic time frame to do anything? Will it be my children or grandchildren that will be able use this? A. Consultant: *For example, the Westside Regional Trail thru Beaverton has been on the books for close to 20 years and THPRD has completed perhaps 2/3rds. And they have designated funding source through voter approved binds. Council Creek can compete for funding once the master plan is adopted.*
- Q. What are next steps? A. Consultant: Between now and October a technical analysis and costing of remaining options will be completed. A 3<sup>rd</sup> Open House will be held, and then a joint meeting of the project's SAC and PAC will be convened In November to select preferred alternatives. PAC/SAC recommendation will then be packaged into a draft master plan that will be forwarded to participating jurisdictions in Winter 2015
- If you depend on willing sellers and don't have any, that means the trail will have to go along county roads and the railroad.
- If you ride a bike, should pay for a license to help pay for trail construction. Should work with bike organizations to cleanup trails rather than using tax dollars.

### **Resource Table Input**

Resource tables were set-up one each for Segments 1, 2, 3, 4/5, and 6, plus a table for Spanish speakers. Detailed maps showing the possible trail alignments as of July 1, 2014 were on display. Comments were recorded on flip charts and are transcribed below. In addition, several parties marked specific properties on the maps "No" or "Not for Sale". This information has been transferred to a consolidated July 1 map atlas and is included in project records.

Unless illegible or written in personal shorthand, flip chart notes are transcribed as-is. Notes in *italics* to address a few of the comments.

### **Segment 1: Banks**

- People have shared problems with dirty diapers, trash and needles in the ditches and cow pasture; unhappy.
- It would be nice to see the alignment on an aerial photo map. Note: *the alignment map was on an aerial base*
- How is this related to the scenic bikeway route?
- Who will pay for it? Our roads are in bad condition.
- For economic development, Main Street would be a better route.

- Don't go through farmland. Main Street is very important so utilize it. Note: *the City of Banks specifically requested that Main Street not be the regional trail route*
- Grant just awarded to Banks for Ped-Bike planning.
- What percentage of trail proponents are urban versus rural?
- I don't know if I'm for or against the trail, but I want to study it.
- I'm ok with recreational trails, but I'm worried about them connecting to urban areas and undesirable uses.
- Use Hwy 47 option!

### **Segment 2: Washington County**

- Concern with trail users getting into adjacent farmland and farmers being liable for accidents – farm equipment considered “attractive nuisance” – need to fence the trail as part of construction cost
- Favors CENTER option
- Favor WEST option
- Favor EAST option
- No trail – waste of money.
- Bikes and pedestrians don't pay gas taxes
- No one will sell their farmland
- No trail on railroad
- Bike shoulders might help – need to stay single file and obey stop signs.
- Fertilizes land on EAST with cow manure
- Question about Oregon recreational trail survey – urban input, rural input; legality of using rail right of way for trail?

### **Segment 3: Forest Grove**

- Don't want any trails
- Porter Road route would be greatly preferred over previous route over Council Creek
- Make updated maps more accessible on website. Note: *July 1 maps had been posted on Metro website, as well as maps from June 4 meeting*
- Very concerned about increased crime, trash, and homelessness along trail connected to urban areas.
- Would be an asset if managed well.
- Difficult to justify cost in current economy
- “I'm from Forest Grove, most people want and need a project like this, please go on!”
- If, as was stated at the August 27<sup>th</sup>, 2014 meeting no landowners will lose their land without their permission to build – then routes will become just a zigzag path – money is being wasted pursuing such routes.
- Riparian mitigation concerns on creek routes.

#### **Segment 4: Cornelius and Segment 5 (Jobes Ditch)**

- At the southernmost point near 345<sup>th</sup> there is no/little reason or need for a trail to commute. Transients are already an issue in the area, there is no reason to further give them access to our land and homes.
- What are your plans for security? Litter? Restrooms? Vandalism? Theft?
- Ditto to all of the above – in regard to RAIL 1 option, as well.
- This is an agricultural area with unattended equipment and buildings as well as crops. These are easy targets if access is opened up in this area.
- If someone leaves agricultural equipment unattended with keys (which is their right on their own land) and a child/person is injured, or breaks the equipment, who then becomes liable?
- What happens to our adjacent property values and homeowners' insurance rates as crime and accidents increase?
- Federal funds aren't flexible to local needs and desires. Using local funds would be better but we need those for other purposes.
- We need safety improvements on Hwy 8 for pedestrians.
- I'm a Washington County biker and I'd rather see the existing Hwy 8 bike lanes improved from Forest Grove/Cornelius to Hillsboro. Maybe it could be a protected bike lane.

#### **Segment 6: Hillsboro – Washington County East**

- Concern about the survey representation – representative of urban & rural responses. *Note: This comment in the context of the evening appears to relate to the State survey mentioned in the Q&A.*
- Legality of using rail ROW?
- Would like to equestrian use allowed on portions of the trail.
- Keep trail segment between Hillsboro and Cornelius on Hwy 8 – easiest, cost effective, easier to patrol, pick up garbage, etc. Don't duplicate by building another trail.
- Request for speed limit sign on county roads.
- Consider north side of RAIL 1 if extra ROW needed. Fewer property owners on north side compared to south side
- Consider adding more land owners to SAC.
- Need better engagement strategy to do targeted outreach
- Consider adding previous alternatives back onto list.
- Keep trail off Hwy 8

#### **Spanish Language Comments**

- Ruta 1
  - No transitada, diputar mas, mirar algo
  - Diferente
  - Menos probabilidad de accidentes
  - Ruta mas directa para la bicicleta
- General
  - Residente que si quieren que exista un sendero, no asistieron a la reunión
  - Que un sendero no se puede construir al par de las vías del tren

- Como están comunicándole a la comunidad sobre este proyecto.

8-27-2014 Council Creek Regional Trail Open House - Questionnaire Responses

Responder	Name	Address	City	State	Zip	Email	Phone	Please add me to the project list	Please mark the trail area(s) you are most interested in:	Why are you most interested in the trail areas you identified above?	What do you think? Do you have a preferred alignment and why? Are there other existing conditions that we should know about?	Which community do you live in?	Which community do you work in?	How would you use the Council Creek Regional Trail?	How often would you use the CCT?	Please tell us how you heard about this open house.	Is there anything else you would like to tell us about the trail.
1	Mike Mlynski			OR		<a href="mailto:mlynski@integrity.com">mlynski@integrity.com</a>		Yes	5,6	For Segments 5 and 6, your best bet is to use and improve the bike lane already in place on TV Highway. Expand your concept of what a "trail" is!	Improve the farm-to-market roads between Forest Grove/Cornelius and Banks - install more bike lanes.	Cornelius	Cornelius	Walking, jogging, biking, commuting to work, recreation, to reach shopping or other community destinations	A few times a week		
2	Walt Van Dyke for Ralth and Virginia Van Dyke	2590 NW Martin Rd.	Forest Grove	OR	97116	<a href="mailto:vandykewalt@yahoo.com">vandykewalt@yahoo.com</a>	541-216-1617	Yes	3	There seems to be an interest by government to force a trail through private lands along Council Creek	My preferred alignment would be to the path follow existing county roads and ROWs	Private landowner on Council Creek		Would not use the trail	Never	Local property owner meeting	We do not think it is necessary and proposed routes are poorly designed.
3	Larry and Barbara Remington	6640 NW Marsh Road	Forest Grove	OR	97116	<a href="#">We should already be on planning list from county</a>		Yes	2,3,4	We live in Washington County area. This is not a trail but a road - not Council Creek but complete watershed (McKay and Dairy Creeks). Increased crime; the handicapped have no access	Sanitation; first aid; police patrols? Police are overextended now. We just had another log truck lose its load on Martin Road (8/26/2014). Police will be required to maintain order; alcohol excess; and to remove homeless as in Gresham area; bikes do not carry liability insurance; who will pick up the litter? Used diapers, needles, drugs, containers, clothes - look at our beaches!	Unincorporated Washington County	Unincorporated Washington County	Would not use the trail	Never	Postcard	The trail will be a hazard to all. Pedestrians will be run over by bikes - farmers can't move in their fields. If we do not protect our farms you not only will be hungry but you will lose taxes; if nurseries need labor they should provide buses like the berry farmers.
4	Tonya Van Dyke			OR					2,3,4	I am a property owner and a farmer in this community. We have had no representation in this project. This nature trail is not a good idea because it brings the public out into private property - this does not help people in community - it increases crime and lowers property value.	You need to revisit the Hwy 8/47 route that does not impose on private property - public trails belong on public land.						
5	Betty Gilstrap	455 NW 338th Ave.	Hillsboro	OR	97214	<a href="mailto:gbgilstrap@msn.com">gbgilstrap@msn.com</a>	503-648-7648	Yes		We do not want the trail.							
6	Glen Gilstrap	455 NW 338th Ave.	Hillsboro	OR	97214	<a href="mailto:gbgilstrap@msn.com">gbgilstrap@msn.com</a>	503-648-7648	Yes		We do not want the trail.							
7	Brigette Martel	350 SW 345th Ave.	Hillsboro	OR	97123	<a href="mailto:martells1@gmail.com">martells1@gmail.com</a>			5	This project was supposed to be a transportation trail, not a trail for entertainment & recreation - why is it expanding from the original plan? This is a completely agricultural area with equipment and buildings that are unattended. These and other agriculture related items will be stolen, messed with, broken, vandalized, etc. by introducing an easy access, crops will be affected as trail users find opportunity for some extra "fun."						mailing	
8	Fred and Jean Teufel	1550 NW Porter Rd.	Forest Grove	OR	97116	<a href="mailto:fiteuf@gmail.com">fiteuf@gmail.com</a>	503-357-0012	Yes	4	Operations in general, irrigation, harvesting anything to do with nursery plants for floral use; even stirred up dust is a problem for sales to florists		Forest Grove	Forest Grove	Would not use the trail			It would be a major inconvenience for our nursery operation

9	Katie Hyneman	1804 NW Martin Road		OR		<a href="mailto:vp.ori@coho.net">vp.ori@coho.net</a>	503-319-1895		All	It provides a hidden passage for homeless, gangs, criminals, and drug addicts; easier access to my property and extra places to hide.	Keeping the bike lanes that already exist will help save the tax payers in the local communities extra cost in policing, crime, and garbage cleanup. The police and litter patrol are already stretched thin on the existing trails. We are constantly picking up garbage on Martin and Porter Roads - we also had police check a hole that was cut in our cyclone fence under the razor wire on Aug. 15, 2014	Forest Grove	Forest Grove	I use the existing trail - it's fine	Never	A neighbor initially told me about the project so I told Derek to email me a postcard	I have researched many other bike trails and found where they have been a burden to the community, and property owners who live along them have had their property value diminished. Due to loss of local control and lack of continued funding to maintain and control the safety of the community.
10	Rita Williams	4965 NW Visitation Road	Forest Grove	OR	98116		503-357-3777	Yes	None	Because cars speed down this road; there is large farm equipment that uses the road; it is narrow; our front lawns would be shortened and traffic would be quite close to our homes. There is a school on this road - how would you prevent perverts from the road, drugs, etc; plus, who would pick up the garbage that would increase; this is zoned farm land - not recreational land!		Unincorporated Washington County		Would not use the trail	Never	Neighbor and church bulletin	I really believe if you want to place a bike trail go to Hwy. 47 - it is wider and as much "scenic" as through the neighborhoods. Also it would be busier and less likely to attract criminals. Hwy. 47 also has more room to widen!
11	Roberta Summer	2258 N. Irvine St.							4	The segment that runs behind Council Creek Estates. No worries - I'm all for this! I'm so pleased that I'll be able to walk out my back gate and hop on the trail.		Cornelius	Buxton/Portland	Walking, jogging, biking, to reach shopping or other community destinations, to experience nature	A few times a week	From an email through my employer (ORPD)	Don't be deterred by the nay sayers and disgruntled folks. There's a way to make this happen :)
12	Toni Clark	7155 NW Kansas City Road	Forest Grove	OR	97116	<a href="mailto:riggatoni@frontier.com">riggatoni@frontier.com</a>	503-805-3062	Yes	2	Kansas City Rd. - West route	I don't want the trail near my property. I moved out here because I don't want people walking by my house. I have no issue with a bike lane, but if you are doing a trail for commuting you should stick to the 47 route. I have horses and people walking by create a safety issue as people seem to think they can just come in and feed and/or pet the horses; and my horses are not that safe for people who know nothing about them.	Unincorporated Washington County	Unincorporated Washington County		Never	Postcard	I think it's a waste of money if commuting is a primary purpose then bike lanes on existing roads is the way to go.
13	Darsy Schaal	33955 NW Iona Ct.	Hillsboro	OR	97124	<a href="mailto:bradley.schaal@frontier.net">bradley.schaal@frontier.net</a>	503-648-0898	Yes	6	I live close to NW 341st Ave. on NW Iona Ct.	Use the existing train tracks from Nort Street twist to 341st to create a new trail - TV Highway is too dangerous and without sidewalks to walk or ride bikes safely on.	Unincorporated Washington County	Hillsboro	Walking, jogging, biking, commuting to work, recreation, to reach shopping or other community destinations, to experience nature	Daily	Saw it online	
14	Kelly Evers	P.O. Box 51	Gaston	OR	97119	<a href="mailto:kevers@stella-jones.com">kevers@stella-jones.com</a>	503-816-0633	Yes	(Ranked by importance:) 4,3,2,5,1,6	These trails will directly affect my family, friends, co-workers, and all private property owners adjacent or in the vicinity of these trails. The majority of these situations which will come with the trails will prevent the landowners from using their property in the manner in which they are accustomed to and required to farm, graze, or enjoy their property.	This whole plan has disregarded the private landowners and their property rights. If you are ever going to put trails in they should follow existing roads and/or powerline or railroad right-of-ways. This would save on land acquisition. You also need to look at and supply for the maintenance, security, clean up (trash and human waste) and fencing to prevent trail users access to the private property owners - all of these services should be paid for by a bikers fee and not from dmv fees or taxes. It seems like much of this trail planning is around what the bikers say they want or what they would like. If they really want it so bad they should be willing to pay for it through bike fees. On another note - how many of them would allow us to walk through their front or back yard and use it for a picnic area or a rest room?	Unincorporated Washington County	Forest Grove	Access to my neighbors fields for hunting (when I have permission)	A few times a year - if I could access hunting areas from the trail.	From a neighbor	I cannot believe that you expect the taxpayers to pay for these trails and the landowners to relinquish some of their property rights for the small percentage of bikers that would ever use these trails. I am disappointed that you have already spent this much time and money on this low priority project. In the future you need to include all adjacent landowners in your proposals.
15	David Buck	510 NW 341st Ave	Hillsboro	OR	97124	<a href="mailto:david.buck@onemaildrop.com">david.buck@onemaildrop.com</a>	503-681-2205	Yes	5, 6	Our property lies on the boundary of both study areas - one of the proposed trail alignments is along the rail line adjacent to our property (RAIL 1)	Having a trail on the north side of RAIL 1 impacts fewer landowners (less lots on north side) and provides for a more scenic trail than the south side. With brush removal, north side trail would offer creek & pasture views.	Unincorporated Washington County	Beaverton	Walking, jogging, biking, recreation	A few times a week	From neighbors	I do not believe the regional trail will provide an effective option for commuting, unless trails/corridors are developed to intel campuses or silicon forest off evergreen parkway, people will still prefer cars or public transportation.

**Project:** Council Creek Regional Trail Master Plan

**Activity:** Public Open House, Implementation Phase

**Date:** November 5, 2014

**Purpose:** Public review and input on possible preferred trail alignments and types

**Attendees:** 49 members of the public signed in

Comments below were recorded on flip charts, on sticky tags, or directly onto maps at the event.

### **Segment 1: Banks**

- Like the whole plan.
- My 84 year-old father in law uses Banks-Vernonia Trail. Support moving trail forward.
- Consider surveying residents and property owners along Banks-Vernonia Trail to get their perspective.
- Thank you for helping improve bike/ped access between Forest Grove and Banks. Please build the path as far from car exhaust and potentially unsafe drivers as possible. If the path must be along the busy traffic of Hwy 47, please keep a wide buffer zone and plant shrubs or trees for protection from traffic.

### **Segment 2: Washington County (North)**

- Need soft surface trail for equestrians.
- Spending public money on bicycle routes is not acceptable, users should pay for it.
- Keep trail separate from traffic like B Street Trail (in Forest grove).
- Concerned about privacy and impacts on rural living
- Questions were raised over Porter Road bridge closure/replacement
- Bureau of Reclamation buried agricultural irrigation pipelines - need crossing agreement but otherwise BREC and TVID won't allow trail placement on top of the line
- Consider Adopt-a-Trail program for maintenance and litter
- Prefer Hwy 47 route - most sensible, road needs improvement anyway.
- Concerned about current bikes using road and blocking drivers
- Trail take will take away privacy
- Consider EAST route variation using Roy Road

### **Segment 3: Forest Grove**

- CENTER route obvious choice with sidewalk already there.
- North of Verboort EAST street adjacent multiuse route would take front yards
- Use shoulders on Hwy 47
- WEST route "sucks" (statement from a resident on the route)
- Concerned about Porter Ridge closure
- Safety concerns: crime, vandalism.
- Property owners not willing or ready to sell (5 comments along these lines)

- Concerned over camping and “restroom” use along trail
- Hills along WEST route are too challenging
- Highway 47 (CENTER) trail would need to be 50’ clear of road to not breathe pollution and feel safe, avoid noise and rock debris.
- EAST nice now even w/o improvements
- Off-street trail much better for family use
- Will be great to have trail connection to Banks-Vernonia Trail

#### **Segment 4: Cornelius and Segment 5: Jobs Ditch**

##### CREEK

- CREEK route not good – too many wetlands
- Concerned about impacts to farming: theft, homeless, etc. trash, sanitation, assaults, rape, murder
- Concerned about crime, gang activity

##### RAIL 1

- Prefer rail alignment.
- Like RAIL, CREEK too expensive (4 comments like this)
- Does not want trail in backyard on 334<sup>th</sup>.

TV Highway (conventional bike lanes and sidewalks) should be an option; combine with Hwy 47 to Banks (6 comments like this)

#### **Segment 6 (Hillsboro – Washington County East)**

- Trail more practical along TV Hwy. it is shorter and would take me easily to Fred Meyer.
- Concern that trail could provide access for crime.
- Build trail that law enforcement can drive on/patrol.
- Will there be lighting?
- Concern that stakeholder committee does not include property owners likely to be affected by the trail.
- If RAIL 1 selected, please consider No Parking/Tow Zone signs on 334<sup>th</sup>. Don’t want privacy of neighborhood clogged with trail users/traffic.
- Use fencing to deter homeless camps/hideouts along trail (avoid Springwater Trail issues)
- If RAIL 1 selected, consider how this fits in existing rail ROW particularly at NW 334<sup>th</sup> crossing of rail ROW. Not a straight crossing will everything fit in ROW or will property acquisition be needed?
- Support rail with trail. Would use all the time.
- Consider noise wall along trail/rail option if MAX light rail goes in
- To make biking more mainstream, need the bike trail (not more sidewalks/bike lanes along highway)
- Like RAIL 1 – has direct lines, can serve lots of people. Adds safety to corridor. Also has best chance of being built – share with MAX train

- Prefer rail/trail connecting to MAX – facilitates commute to PDX and brings more people to downtown Hillsboro
- If I want to ride in the country I use Banks-Vernonia Trail which is long enough.
- Won't ride bike lanes on TV Hwy anymore. Too many crazy drivers. Like separate bike and walking paths like those proposed along Hwy 47. These kinds of trails used by walkers, joggers, cyclists – early morning to dusk.
- Prefer RAIL 1: grades are easy, off street, direct to Hillsboro.
- Prefer RAIL 1: safe for families, can go to downtown Hillsboro, farmers' markets, etc.
- Prefer RAIL 1 – faster; no grades; no challenging
- People break the rules at trails
- Trail could be congested. Needs to be wide enough/ striped, etc. so bikes can travel at reasonable pace vs. strollers, dogs on extended leashes, etc. Provide trail etiquette info.
- Please have fencing to keep trail users on trail and off private property.
- Provide restrooms
- Concerned about people camping along rail right-of-way
- Need parks security and police on trail
- Design trails that encourage safety, visibility, and make it easy for police to patrol.
- Need rest stops, wayfinding signs and trailheads)
- Prefer RAIL 1: visibility, safety access etc. – and likely to be built and usable sooner.
- Interested in this happening sooner rather than later — RAIL 1 option it is more feasible
- Nice to ride along the road but within or behind a green buffer for safety
- Go with RAIL 1 and then make small pathways that connect to it – side paths along creek.

### **PICK YOUR FAVORITE ROUTE**

This open house station was designed to let participants indicate their preferred route by marking route alternative maps, but some provided separate comments, see below)

- Trails not a priority, roads need \$
- What options there are for equestrians? Banks-Vernonia Trail has conflicts between bikes and horses
- Where would restrooms go?
- Who is going to pay for the trail?
- I am worried that I will have to pay for it.
- For CREEK option between 10<sup>th</sup> and 19<sup>th</sup> align trail off-street south of Spiesschaert Drive
- Maintain roads first
- Modify north end of EAST 1 to follow Reiling-Roy-Wilkesboro to Hwy 47
- Running the trail through communities is important because the zoning can allow trail related services to develop.

The following information was drawn or marked onto maps

**Master Alignment Map** (map illustrated all alignments – WEST-CENTER-EAST 1, CREEK-RAIL 1)

- WEST - 5 prefer
- CENTER - 14 prefer
- EAST - 6 prefer
- RAIL 1 - 16 prefer
- CREEK - 2 prefer

**Segments 1-2**

- Use HWY 47 (CENTER) instead of WEST option
- Concerned with proposed road and trail around Sunset Park (BANKS) and impacts if gun club re-opens
- NW Kansas City Road is very hilly – WEST not a good option
- The Bureau of Reclamation has a buried pipeline along NW Hillside Road - need a crossing agreement

11-5-2014 Council Creek Regional Trail Open House -  
Questionnaire Responses

Responder	Name	Address	City	State	Zip	Email	Phone	Please add me to the Project list	Please mark the trail area(s) you are most interested in:	Why are you most interested in the trail areas you identified above?	What do you think? Do you have a preferred alignment and why? Are there other existing conditions that we should know about?	Which community do you live in?	Which community do you work in?	How would you use the Council Creek Regional Trail?	How often would you use the CCRT?	Please tell us how you heard about this open house.	Is there anything else you would like to tell us about the trail.
1	Charlotte Lumae	1904 22nd Ave	Forest Grove	OR	97116	<a href="mailto:charlotte.lumae@gmail.com">charlotte.lumae@gmail.com</a>	971-732-4627	Yes	All	I am a bike commuter; I do not drive; I want to be able to travel safely with my family and access natural areas and shopping.	Please just wherever you place the paths, if you find it must run alongside auto traffic or drains, please provide a barrier, preferably of natural materials or plants over infrastructure to block rocks kicked up by vehicle wheels so they do not hit us as we walk or bike. Also, the farther from traffic/train the better for the health of our children and all of us. No one wants to suck exhaust fumes on a ride/run/walk.	Forest Grove	Forest Grove	Walking/jogging, Biking, In-line skating/kick scooter, commuting to work, recreation, to reach schools, to reach shopping or other community destinations, to experience nature	Daily	Forest Grove News Times Notice	Thank you for your effort to make this a more liveable community. Keep up the good work!
2	Vicki Atkinson	NW Metal Products of Forest Grove; 3801 24th St.	Forest Grove	OR	97116	<a href="mailto:vicki@NWMP.com">vicki@NWMP.com</a>	503-359-4427	Yes	3			Forest Grove / Hillsboro	Forest Grove / Hillsboro	Would not use trail	Never		Safety.
3	V. Boogaard	38525 SW Gnos Rd	Cornelius	OR	97113			Yes	All	I would be a trail user	Rail 1 --> Cntr --> Banks; Don't think the creek plan as a soft trail would be well-used - prefer the rail for a hard trail. I think use 47 as much as possible to avoid landowners upset/annoyance, etc.	Cornelius	Cornelius	Walking/jogging, biking	A few times a month	Wilco large store in Cornelius - flyer	
4	Ben Kahn	3335 SW Hume St.	Portland	OR	97219	<a href="mailto:benkahn28@gmail.com">benkahn28@gmail.com</a>	971-322-4866	Yes	3, 4, 5, 6	I am interested in providing commuters a safe, east route eastward	The rail-with-trail option appears to be the most logical, as it is a direct route from Hillsboro to Forest Grove, and the right-of-way is already there.	Multnomah County	Multnomah County	Biking		I am interning for the BTA.	
5	Charles F. Kutilek	1675 NW Hobbs Road	Cornelius	OR			503-648-1391		4	Runs close to my property	RR #1						
6	Dorothy & John Sahfeld	240 NW 334th Ave.	Hillsboro	OR	97124	<a href="mailto:dorothysahfeld@yahoo.com">dorothysahfeld@yahoo.com</a>	503-539-5878			I live next to Segment 4	I would like the scenic creek route. Also in some of the rural areas an equestrian trail would be nice.	Hillsboro, Unincorporated Washington County	Realtor in Banks, Forest Grove, Cornelius, Hillsboro, and Unincorporated Washington County	Equestrian	A few times a year	My neighbor	I would like to make sure whatever trail you decide that there is a fence and security around the trail.
7	Mike Filicky	2020 NW Thatcher Rd.	Forest Grove	OR		<a href="mailto:filicky@teleport.com">filicky@teleport.com</a>	503-359-4827	Yes	In order of importance: 4, 3, 5, 6	I am very interested in the Rail 1 alignment between Forest Grove and Hillsboro	I think the rail 1 alignment between Forest Grove and Hillsboro would benefit the most people with the greatest safety return. The portion of the trail would also provide the greatest connectivity to different modes of transportation. The separate facilities from the auto road would appeal to safety conscious families.	Cornelius	Cornelius	Walking/jogging, biking, commuting to work, to reach shopping or other community destinations	Daily	Newspaper	The safety and security of the residents adjacent to the trail is a grave concern. The cities and county need to cooperate on patrolling this trail.
8	Lisa Frank	618 NW Glisan St. #401	Portland	OR		<a href="mailto:Lisa@BTAoregon.org">Lisa@BTAoregon.org</a>	503-226-0676 ext 18	Yes	4, 5, 6	Direct commuting route between Forest Grove, Cornelius, and Hillsboro; Safe alternative to TV Highway	I prefer the Rail 1 alignment - direct, safe, feasible, good connections	Portland	Portland :)	Biking, Commuting to work	A few times a month	Metro & Washington County Emails	Thanks!
9	John VanLoo					<a href="mailto:k9cender@gmail.com">k9cender@gmail.com</a>			3; Porter Road	Why can they shut down roads by farm equipment for bikes that don't pay the road tax?	Who pays for this?	Forest Grove			Never	Friend	A lot of money for what? Are the ones using the trail land owners or do bikes pay tax?
10	Patrick Elven	669 S 25th Ct.	Cornelius	OR	97113	<a href="mailto:reach.hatch@hotmail.com">reach.hatch@hotmail.com</a>	503-888-9618	Yes	4, 6	I am a bike commuter who would love to have a route off of TV Highway / Padgett Rd. that was safe to ride on.	Rail 1, a direct shot for commuters	Cornelius	Cornelius	Walking/jogging, biking, commuting to work	Daily	I'm on the mailing list	Yes, I'm curious about lighting/restroom facilities along the route.
11	Kim Allen	2745 17th Place	Forest Grove	OR	97116	<a href="mailto:K.allen_45@yahoo.com">K.allen_45@yahoo.com</a>		Yes	2, 3, 4	I love in Forest Grove and ride most days to Hillsboro for work. I would love to get off the Hwy. Any route that takes people off Hwy. 47 & 8 would be a benefit.	Seg 4 & 5: Rail - encourages more people out. Seg 3 (D) - Stay away from 47 - Kansas City route is too hilly.						
12	Herb & Charlene Vanderzanden	4654 NW Hwy 47	Forest Grove	OR		<a href="mailto:vanderhome@hotmail.com">vanderhome@hotmail.com</a>	503-357-0737	Yes	2	We live on Hwy 47 near Verboort Rd	Prefer West alignment - less traffic. Hwy 47 is too dangerous already; high speed traffic; a new roundabout is being planned because of accidents and fatalities at verboort/hwy 47 intersection; adding a trail is not a safe alternative.	Unincorporated Washington County	Cornelius and Hillsboro	Wouldn't use	Never	Neighbor	

13	AJ					503-593-6668			I'm not! Period!	None of them	Unincorporated Washington County	Unincorporated Washington County	Nothing	Never		We as farmers already have a spotlight on us, we do not need more liberals out on our roads getting ready to turn us in for doing nothing wrong.
14	Gordon Meeunsen	10625 NW Roy Road				503-735-5156			Not interested	TV to 47 North; costs too much; homeless bums living to brush along the trail	Unincorporated Washington County	Forest Grove	I won't / to dump garbage or to use the restroom	Never	Newspaper	We don't need trails at all. Use the roads that were paid for already.
15	Keith Meeunsen	10625 NW Roy Road			<a href="mailto:crusherkeith929@yahoo.com">crusherkeith929@yahoo.com</a>	503-324-3871	Yes	1, 2	No need for bikes our here - keep them in a city	Hwy 47 (center) - highways are for moving people from one city to others; bikes and all.	Unincorporated Washington County		To dump garbage	A few times a year	Newspaper	I think it is a bunch of bullsh*t
16	Robert P. Meeunsen	43873 NW Kemper Rd.			<a href="mailto:robertmeeunsen@yahoo.com">robertmeeunsen@yahoo.com</a>	503-359-2349		2	It will impact where I live.	Prefer you use the hwy 47 center route. Why = cost.	Unincorporated Washington County	Cornelius	I won't	Never	Newspaper	1. It costs too much money; 2. Bike riders can use what is available now.
17	James Draznin				<a href="mailto:draznini@yahoo.com">draznini@yahoo.com</a>	503-939-7875		3, 4, 6	For commuting purposes, Forest Grove to Hillsboro; for connecting to lightrail; for recreation and exercise; to enjoy a cheaper, more environmental travel mode	FG-Hillsboro segments 4 and 6 - prefer rail option; FG-Banks - prefer center route.	Forest Grove		Walking/jogging, biking, commuting to work, recreation, to reach shopping or other community destinations, to experience nature	Once a week	Email from Derek	This trail will provide many economic, health, traffic abatement, and environmental benefits to our communities. The NIMBYs need to join the modern world or give "their" land back to the Native Americans who controlled it for the previous 10,000 years.
18	Albert and Lorna Vandecoevering	5640 NW Visitation Road	Forest Grove		<a href="mailto:grammavde@frontier.com">grammavde@frontier.com</a>		Yes	3	Because I live there and don't want it by me	<b>Only</b> Hwy. 47 route. It needs to be improved anyway and takes the people away from me. Bicyclists do not respect the motorists and farmers.	Unincorporated Washington County		I wouldn't	Never	1 mailing. No email as promised at Cornelius.	Keep control local, reject federal money. Make the bikers pay for it. We have the roads to pay for.
19	Gary Hopson				<a href="mailto:riverryder@yahoo.com">riverryder@yahoo.com</a>			1, 2, 3, 4	Proximity to my address. Biking is a passion!	My preferred alignment would be one that adjoining landowners find the most agreeable AND is the safest for the trails users.	Forest Grove	Retired	Walking/jogging, biking, to reach shopping or other community destinations, to experience nature, to reach the MAX station	A few times a week	Friend saw posted flyer	Survey adjoining landowners on the existing Banks-Vernonia trail to hopefully garner positive input of the trails.

## Appendix C: Trail Cost Estimate Details



**Cost Estimate Details by Segment**

August 2014

Segment	Option	Total Length (feet)	\$200 LF Multiuse (10'-12' wide)	\$250 LF Multiuse Cut-Fill-Wall	\$250 LF Street Adjacent (10'-12' wide w/buffer)	\$250 LF Rail with Trail (10'-12' wide w/fencing)	\$800 LF Boardwalk (10'-12' wide elevated)	\$300 LF Flood Resistant (10'-12" wide special surface)	\$25,000 EA Minor Stream Crossing	\$125,000 EA New Culvert	cost / EA Bridge or Under-crossing	\$230 LF Shoulder Widening (2 sides)	\$2 LF Shared Use (markings-signing)	\$145 LF Retrofit-Widen Sidewalk	\$5,000 EA Local Road Crossing	\$375,000 EA Collector Midblock Crossing*	\$400,000 EA Arterial Midblock Crossing	\$4,000 EA Trail Amenities (per each 1,000')	25%	15%	15%	Total Segment Total Estimated Cost				
1	Banks WEST	7629			7303						\$ 570,000			326	1	1		8				\$ 2,853,490	\$ 713,372	\$ 428,023	\$ 428,023	\$ 4,422,909
2	Washington Co WEST	33232		5621	27604				7		\$ 285,000					2		33				\$ 9,649,076	\$ 2,412,269	\$ 1,447,361	\$ 1,447,361	\$ 14,956,068
	CENTER	20892			19993				5		\$ 285,000		895			3		21				\$ 6,618,584	\$ 1,654,646	\$ 992,788	\$ 992,788	\$ 10,258,805
	EAST 1	29037			24097		1104		1		\$ 330,000	1437	1797	602	4	2	1	29				\$ 8,969,625	\$ 2,242,406	\$ 1,345,444	\$ 1,345,444	\$ 13,902,919
3	Forest Grove WEST	15778	8831		4483		2464			5	\$ -				1			16				\$ 5,551,262	\$ 1,387,816	\$ 832,689	\$ 832,689	\$ 8,604,456
	CENTER	11065			8599		2464		2		\$ 200,000							11				\$ 4,415,083	\$ 1,103,771	\$ 662,262	\$ 662,262	\$ 6,843,379
	EAST 1	8645			8144				1		\$ 220,000		500					9				\$ 2,316,580	\$ 579,145	\$ 347,487	\$ 347,487	\$ 3,590,699
4	Cornelius CREEK	15912	11797	2085			514				\$ 1,200,000		1515			1	2	16				\$ 5,733,947	\$ 1,433,487	\$ 860,092	\$ 860,092	\$ 8,887,618
	RAIL 1	15379			1265	14113			1		\$ -				3	4	2	15				\$ 6,246,041	\$ 1,561,510	\$ 936,906	\$ 936,906	\$ 9,681,364
5	Jobs Creek HOBBS	7630	3435		1663						\$ -		1884	649		1		8				\$ 1,605,943	\$ 401,486	\$ 240,892	\$ 240,892	\$ 2,489,212
6	Hillsboro CREEK	16283		665			1130	2062	1		\$ 490,000		12426			3		16				\$ 3,418,840	\$ 854,710	\$ 512,826	\$ 512,826	\$ 5,299,201
	RAIL 1	8906				7741					\$ 1,690,000		1166		4	1		9				\$ 4,058,082	\$ 1,014,521	\$ 608,712	\$ 608,712	\$ 6,290,028

\* Also includes collector and arterial intersection crossing upgrades



## Appendix D: Tualatin Valley Scenic Bikeway



# Tualatin Valley Scenic Bikeway

State Parks and Rec. Info  
(800) 551-6949

State Park Reservations  
(800) 452-5687



Nature  
**HISTORY**  
Discovery

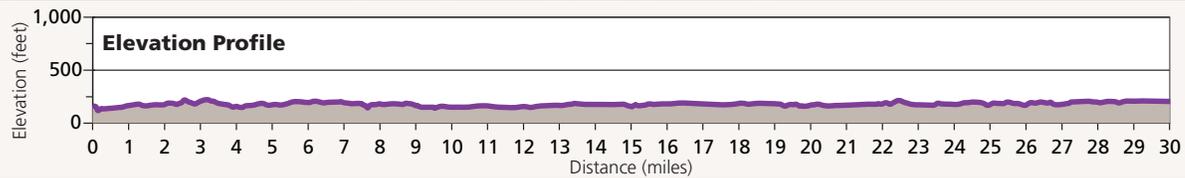
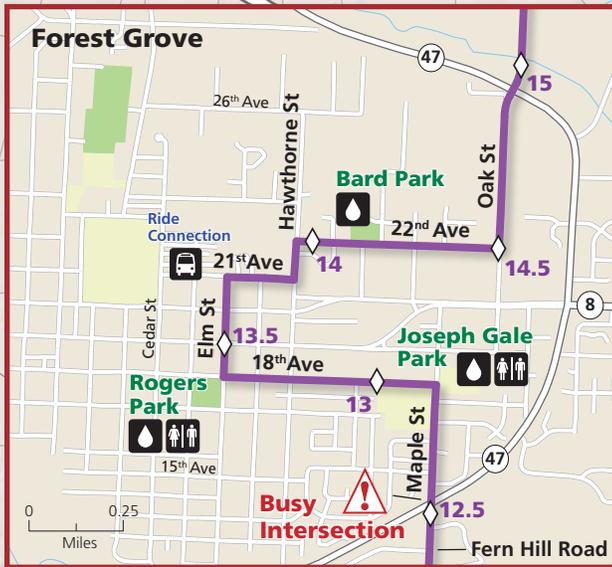
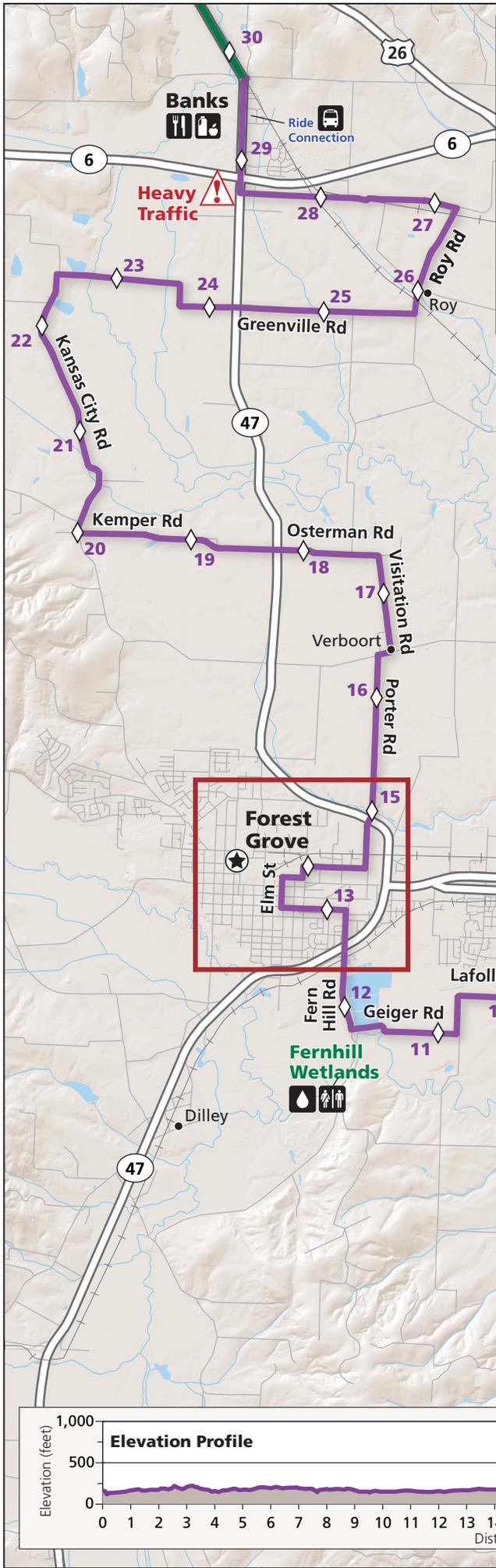


- Bikeway
- Banks-Vernonia State Trail
- Mileage from Rood Bridge Park
- Caution

- Food
- Parking
- Drinking Water
- Restrooms
- Transit station
- Trailhead
- Convenience Store
- TriMet MAX
- Full Services Available

0 1 2 miles

The Banks-Vernonia State Trail is the northern 20-mile section of the Scenic Bikeway route.





## Appendix E: SAC/PAC Memorandum and List of Attendees

- ✧ November 21, 2014 Memorandum to SAC and PAC
- ✧ List of Attendees



Date: November 24, 2014  
To: Project Advisory Committee and Stakeholder Advisory Committee  
From: Jim Rapp and Gregg Everhart, Parametrix, Inc.

**Subject: CCRT Master Plan - Preferred Alternatives Selection**

Copies of DRAFT Plan Report No. 3: Implementation Strategy are available for download at [www.oregonmetro.gov/councilcreek](http://www.oregonmetro.gov/councilcreek). Contact Derek Robbins at 503-992-3292 or [djrobbins@forestgrove-or.gov](mailto:djrobbins@forestgrove-or.gov) if you need a direct electronic or print version. The electronic version can be sent to you via the Parametrix FTP site; print versions can be arranged through Derek.

**PLEASE COME TO THE JOINT MEETING WITH ALL MATERIALS IN HAND AND REVIEWED IN ADVANCE.**

Plan Report No. 1: Existing Conditions and Plan Report No. 2: Trail Alignment Analysis can also still be downloaded from the Metro website.

## 1. Stakeholder and Public Outreach

Following the last SAC and PAC meetings (June 17 and July 1, 2014 respectively), a series of additional stakeholder interviews and two public open houses were conducted. Stakeholder interview results are documented in Plan Report No. 3, Appendix A; and the records of the August 27, 2014 open house are in Appendix B. The records (flip chart notes and questionnaire summary) of the November 5, 2014 open house are attached to this memorandum.

All Project Management Team (PMT) and PAC members, and some SAC members, were present at the open houses and can relate the strong opposition expressed by unincorporated area residents and property owners. Submitted questionnaires from both open house meetings were more balanced pro and con, and interactions and recorded comments at the November 5 open house revealed more support, perhaps in part of function of a meeting format that allowed “pro” viewpoints to be more easily expressed.

City of Forest Grove staff have received additional letters and emails from both individuals and organizations. Most received after the August open house were opposed; essentially all received after the November event have been “pro”. Several petition-style form letters from trail opponents were submitted at and after both open houses. Although retained in project files, these are not published or summarized as part of Plan Report No. 3 appendices given the acronym heading the form.

We also conducted a voluntary “dot” exercise allowing participants to record preferences between north-south and east-west alignment options. Twenty-five individuals weighed in on a north-south preference. Fourteen picked CENTER (Oregon 47). For the east-west corridor, 18 preferences were recorded, 16 for RAIL 1. Based on observations and conversations at this open house station, many participants were not actually picking the route they preferred. For example, if they opposed EAST 1, they picked CENTER or WEST.

Also attached is a summary sheet distributed at the November open house that listed the many changes or reassessments to alignments and trail types that were a direct result of public or stakeholder input between May and October 2014.

## **2. Other Project Activities**

The July 1 PAC ended in selection of single preferred alternatives for Segment 1: Banks and Segment 5: Jobs Ditch. Three alternatives were selected for further analysis connecting Banks to the north side of Forest Grove (Segments 2 and 3), and three more connecting Forest Grove through Cornelius to downtown Hillsboro (Segments 4 and 6). Based on PAC direction, a series of refinements were undertaken to alignments and trail types. These refinements are summarized and mapped in Plan Report No. 3, Chapter 3. Chapter 2 (pp. 2-1 to 2-2) summarizes the other efforts that went into Plan Report No. 3 – trail design typology (including cross-section illustrations), costs, jurisdictional authority, funding opportunities, and regulatory and jurisdictional requirements.

Prior to publication on the Metro website, a series of issues and questions emerging from the drafting of Plan Report No. 3 were reviewed by the PMT on September 23, 2014. The PMT consists of staff from Washington County, Metro, ODOT, Forest Grove, Cornelius, and Hillsboro. The PMT provided direction on approaches to and/or resolution of these issues, and the full draft of Plan Report No. 3 was posted on the Metro website in mid-October.

Probably the most significant alignment change between July 1 and publication of Plan Report No. 3 was the elimination of the third east-west option – RAIL 2. This option was added for further consideration by the PAC on July 1 and proposed a rail-WITH-trail solution within rail corridor that is SOUTH of Oregon 8. The owner and operator of this line, Union Pacific (UPRR), was contacted and indicated that high freight rail activity would not permit a rail-with-trail option, as is proposed for RAIL 1. The record of this interaction is part of Plan Report No. 3, Appendix A.

## **3. Preferred Trail Alignment Alternatives**

Comparative ratings of the November 2014 trail alternatives were undertaken by Parametrix. These are provided for context (table with results attached to this memorandum), but we do not propose to do a formal group rating at the December 2 SAC/PAC. Such an exercise would require up to 80 individual group consensus decisions – not practical in a two-hour meeting even without the other topics on the agenda. Members are however encouraged to reference the criteria (see Plan Report No. 3, Chapter 8) in thinking about preferences.

Using the evaluation criteria and categories, Gregg Everhart and Jim Rapp independently rated the three Segments 2 and 3 options and the remaining two Segments 4 and 6 options. The trail alignment and trail type alternatives rated are those as presented in Plan Report No. 3 and displayed at the November 5 open house. Segments 1 and 5 were not rated as the PAC has already selected preferred alternatives. After completing our individual rating efforts, we charted our results on a common matrix. Of the 80 ratings, our individual efforts came up with the same rating 42 times. Only one rating was more than

one level different. We then discussed the rating factors for which we had differences and came to agreement on a uniform rating, the results of which are tabulated on a table attached to this memorandum.

**Both our solo and combined rating efforts showed clear preference for EAST 1 and RAIL 1.** A summary of key issues influencing these recommendations follows, and two maps are attached:

- The consolidated all-segment map displayed at the November 5 open house showing the three north-south and two east-west alternatives
- A hand-marked overlay of the same map highlighting the recommended preferred alternatives, including the interim on-street section from the intersection of Greenville Road and Evers Road in Segment 2 to Oregon 6 in Segment 1.

### **North-South Corridor**

#### **WEST**

While exhibiting unique scenic views as compared with other alternatives, WEST is the longest and least direct north-south route, and has topographic and sight line challenges not found with other options. The presence of TVID irrigation lines that shift sides along NW Kansas City Road, and agricultural operations and buildings in more frequent and closer proximity to the roadway, challenge the feasibility of this option. It is also probable that accommodating topography and avoiding irrigation lines would require wider right-of-way acquisitions to site a street-adjacent multiuse trail in the north half of WEST. Interim on-street solutions would be unsafe in many sections.

Using the BPA power corridor for the south half of WEST has the advantages of being off-street partly across lands that will urbanize, and using publically owned lands between Oregon 47 and Council Creek. This will reduce land acquisition costs and simplify development and phasing challenges. Unfortunately the relative advantages of this power corridor section south of Kemper Road do not offset the significant relative challenges of the street-adjacent trail section along Kansas City Road.

#### **CENTER**

The CENTER route is the shortest of the three north-south alternatives. Unfortunately, TVID irrigation lines and PGE transmission power poles along most of the north half of this Oregon 47 alternative makes siting of a street-adjacent multiuse trail complex and costly. Although CENTER is more direct than WEST, the proximity to the highest volume vehicle traffic in the north-south corridor greatly diminishes trail user experience and reduces safety. Even on an interim basis or with shoulder widening, on-street shared-use solutions are not practical or safe.

TVID lines and PGE transmission-scale infrastructure is not present along Oregon 47 in the south half of CENTER. Combined with the use public property between the highway and Council Creek, this reduces siting complexity and cost. This is counterbalanced by the need for an extended boardwalk section at the southeast end of CENTER. As with WEST, the relative attributes of the south section of CENTER do not outweigh the disadvantages and challenges of the north section.

## **EAST 1**

EAST 1 exhibits none of the topographic or sight line challenges of WEST, nor the high volume roadway impacts of CENTER. Scenic qualities of EAST 1, although different than WEST, are still high, and this alternative directly accesses the community of Verboort. EAST 1 also has relatively fewer and less complex stream crossings than WEST or CENTER, excepting the crossing of West Fork Dairy Creek. A multiuse street-adjacent trail can also be more easily sited to avoid TVID irrigation lines, especially along the west side of Evers Road.

On the downside, EAST 1 requires the highest percentage of private land acquisition (85% of the total alignment) to establish a street-adjacent multiuse trail. Lower vehicle traffic volumes on Porter, Visitation and Evers, combined with use of shoulder widened Tualatin Valley Scenic Bikeway (TVSB) sections of Greenville, Roy, and Wilkesboro, will however permit an effective shared-use on-street solution from Forest Grove to Banks on a longer term interim basis. Additionally, if the Porter Road Bridge is removed or closed to vehicular traffic, Porter Road between Verboort and Oregon 47 would be suitable for a permanent on-street solution.

## **East-West Corridor**

### **CREEK**

CREEK provides for excellent user experience and connectivity – the alignment borders Council Creek and residential neighborhoods, and crosses Metro natural areas. CREEK is almost a third longer than RAIL 1 but does connect more directly to the Segment 3 alignment on the north side of Oregon 47. Using residential streets for the trail route at the east end (Segment 6 in Hillsboro) reduces trail development costs, but this efficiency is partly offset by the alignment at the west end (Segment 4) which requires acquisition of expensive future industrial land.

CREEK will require two new arterial midblock crossing improvements but overall crosses many fewer roadways than RAIL 1. CREEK crosses major streams and wetlands and will require three new bridges, some boardwalks and retaining walls, and specialized flood resistant trail sections, increasing both costs and environmental permitting complexity. These circumstances of course also contribute to this route's high quality user experience.

### **RAIL 1**

This alignment is the most direct of any north-south or east-west corridor options. RAIL 1 goes right through the middle of Cornelius with excellent connectivity to government offices, retail, transit, etc. Assuming that right-of-way for the final cross-connection to the north-south trail corridor at Oregon 47 and Martin Road will be part of a planned intersection improvement, RAIL 1 will require no property acquisition. Given this, trail development can proceed more quickly to funding and construction.

The quality of trail user experience will be less on the west end of RAIL 1 where the rail corridor passes the back sides of industrial and commercial buildings. On the east end, the route passes near lower density neighborhoods and natural areas, making for a better quality experience.

Future rail service options in this corridor will however complicate trail development, as evidenced by the five rail-trail cross-sections included in Plan Report No. 3. If the current rail bed structure can be used

more or less as-is for the trail, RAIL 1 could be less expensive than the \$250/linear foot construction estimate multiplier (although necessary modifications to drainage systems may offset such savings).

Cost efficiencies will also be offset by a new bridge over Dairy Creek. At \$1.2 million, this bridge is the most expensive standalone trail feature for the entire CCRT. If freight rail ceases operations and is not replaced by a MAX line, the current rail bridge could be re-used for the trail.

#### 4. Trail Phasing Plan

Trail phasing criteria are attached to this memorandum. These criteria are somewhat simplified from the set published in draft Plan Report No. 3, based on results of a “trial run” at phasing. Based on the assumption that the SAC/PAC will select EAST 1 and RAIL 1 as the preferred trail alignments, we have the following preliminary phasing suggestions.

Development of two major trail sections will be driven by considerations beyond the bounds the CCRT master plan. Both these sections should be considered as outside of the CCRT phasing plan. These are:

1. **Segment 1: Banks.** The CCRT section from Banks Road near the Banks-Vernonia Trailhead to Main Street in the vicinity of the northwest Oregon 6 ramp should be developed as part of the City’s planned Westside Circulator Roadway.
2. **Segment 5: Jobs Ditch.** This spur trail is dependent on a new arterial crossing of Oregon 8, as well as a new UPRR rail crossing and development of the new high school in the area. The remainder of this trail from the high school site to the Tualatin River can probably be established as part of planned future urbanization.

#### Overall

Development of the east-west corridor (Segment 4: Cornelius and Segment 6: Hillsboro-Washington County East) should be given **NEAR-TERM** priority over the north-south corridor (Segment 2: Washington County North and Segment 3: Forest Grove) with the one major exception being the under-crossing of Oregon 6 (see “North-South Corridor” section below). The primary reasons are:

- Segments 4 and 6 will serve larger concentrated urban populations of commuting and recreational users of all types and modes.
- There are no land acquisition timing or cost constraints on RAIL 1.
- There are few if any suitable interim options for a trail through Segments 4 and 6.
- EAST 1 multiuse alignments would require (as would WEST, CENTER, and CREEK) considerable and probably protracted land acquisition efforts.
- Traffic volume on most of EAST 1 is low and on-street signing and pavement markings combined with TVSB shoulder widening would probably suffice as an interim solution.

## North-South Corridor

### NEAR-TERM

1. Build the **widened Oregon 6 undercrossing**, and **west-side street-adjacent approach trail** from the signalized northwest Oregon 6 ramp intersection at Main Street to the un-signalized intersection of Oregon 47 and Wilkesboro Road. The safety benefits and functionality from this relatively inexpensive improvement (under \$750,000) are considerable. *Note: this undercrossing improvement may require a new arterial road crossing of Oregon 47 to connect to the interim on-street EAST 1 option along Wilkesboro.*
2. **Sign and mark EAST 1 roadways**, except as noted below, for shared on-street use to establish an interim trail route between Forest Grove and Banks.
3. As the Oregon 47 section that would be used by EAST 1 carries vehicular traffic volumes making on-street options unsafe, **extend the interim on-street solution along the TVSB (Greenville-Roy-Wilkesboro) rejoining Oregon 47 immediately south of the Oregon 6 interchange**. A slightly shorter interim route could be established by turning off Roy and the TVSB and using a section of Wilkesboro that follows the rail line in this vicinity.

### MID-TERM

1. **Construct a street-adjacent multiuse trail along the west side of Oregon 47 from Oregon 6 to Greenville Road and along the north side of Greenville Road to Evers Road**, replacing the interim on-street solution using Greenville-Roy-Wilkesboro.
2. If the Porter Road Bridge is replaced or otherwise closed to vehicular traffic, **consider making the interim on-street solution between Oregon 47 and Verboort Road permanent**.

### LONG-TERM

1. **Identify and act on opportunities to acquire additional right-of-way along the Porter-Visitation-Evers sections of EAST 1** with the long-term goal of assembling enough land to build functional street-adjacent multiuse trail sections that gradually replace interim on-street solutions.

## East-West Corridor

The **phasing of the RAIL 1 option** (see full discussion later in this memorandum) is greatly complicated by the status of current freight rail service and future MAX service. **IF** freight rail were to close down in the near future or at least before any significant trail development funding is otherwise secured, we suggest that the center of the rail bed could be minimally improved to support “start-up” trail use from Oregon 47 all the way to downtown Hillsboro, including re-use of the existing Dairy Creek railroad bridge. This initial improvement could be upgraded or replaced as and if the future of MAX is determined. Otherwise, given the projected cost of \$16.5 million, a standard multiuse trail improvement supporting all user types will almost certainly have to be phased. See below for phasing recommendations.

### NEAR-TERM

1. A critical improvement impacting the functionality of the entire CCRT is a **new arterial roadway crossing between Segment 3 and Segment 4 at the intersection of Oregon 47 and Martin**

**Road.** In addition to the vehicular safety and mobility needs motivating this planned improvement, expanding regional trail traffic will make existing roadway crossing solutions increasingly dysfunctional.

### **NEAR to MID-TERM**

We considered two overarching phasing strategies for development of a RAIL 1 rail-with-trail option:

#### **Phase East to West (Hillsboro to Forest Grove)**

The underlying logic of first building the trail starting at the Hillsboro end is that trail users in urbanized Forest Grove and Cornelius do have built sidewalk, bike lane, and community-level trail infrastructure along which to make their way to a regional trail section extending from downtown Hillsboro to the edge of urban Cornelius. This would allow something of a through route meeting demands for commute traffic especially. The downside is that:

- This section will have relatively low “ridership” from the lower density neighborhoods and natural areas through which it will pass through.
- The most expensive section of RAIL 1 gets built first, and one that includes a new \$1.2 million bridge that may ultimately be unnecessary if freight rail is abandoned and MAX rail never comes about.

#### **Phase West to East (Forest Grove to Hillsboro)**

This phasing “direction” allows more time to consider the fate of freight and MAX service. In addition, more concentrated urban and disadvantaged populations would benefit from a linear trail spanning all of Cornelius and connecting to Forest Grove, at least for recreational and local trips. The corridor between Oregon 47 and Hobbs Road also lends itself to construction in shorter, less expensive sections that still retain useful functionality. Although jurisdictional boundaries could be used, staged sections generally defined by major cross streets are suggested.

We **recommend a RAIL 1 west to east approach** in the following stages:

1. Oregon 47 to Yew Street or N 4<sup>th</sup> Avenue
2. Yew or N 4<sup>th</sup> to N 10<sup>th</sup> Avenue
3. N 10<sup>th</sup> to N 19<sup>th</sup> Avenue
4. N 19<sup>th</sup> to NW Hobbs Road/N 29<sup>th</sup> Avenue – this stage could utilize N Holladay Street as an interim connection
5. Hobbs/29<sup>th</sup> to Dairy Creek
6. Dairy Creek to downtown Hillsboro

## **5. Community Connector Trails**

At each stage of this project, SAC and PAC members, and some members of the public and other stakeholders, have expressed a desire to include community connector trails in the CCRT master plan. Now that we have (presumably!!) reached consensus on the main-stem CCRT alternatives, we can examine destinations and features that can be connected to the main-stem by side trails and loops.

These trails will primarily serve local or recreational walking and biking trips. Depending on location and function these trails may be narrower (6 to 8 feet wide) than the standard multiuse cross-section, and potentially use narrower boardwalk structures, or gravel and other soft surfaces treatments. The project's scope does not call for identifying costs or trail typology for connector trails or developing specific cross-sections (although Plan Report No. 3, Chapter 4 does illustrate a connector/pedestrian trail cross-section). Only the connector trail alignments will be mapped in the final master plan.

To assist in the preliminary discussion of this issue, we will come to the SAC/PAC meeting with possible connectors hand-marked on display size north-south and east-west corridor maps, and go through a 20 minutes exercise of adding or subtracting ideas. Connector trails to consider and map include:

- Already developed community connector trails (such as the narrower street-adjacent trail along the south side of Oregon 47 in Forest Grove).
- Planned connector trails as per adopted municipal transportation or trail plans.
- The Tualatin Valley Scenic Bikeway (TVSB), especially given plans for shoulder widening (but recognizing that the TVSB will still be primarily suitable for touring bicyclists).
- Trail alignments considered but eliminated for a main stem CCRT route, to the extent such alignments serve clear recreational or local connector purposes (the obvious consideration would be for elements of CREEK, assuming RAIL 1 is selected as the preferred alternative).
- Any other gaps that are apparent between destinations/activity centers and preferred main stem alternatives.

#### **ATTACHMENTS**

- Map: November 5, 2014 Trail Alternatives
- Map: Recommended Preferred Alternatives
- Consultant Preferred Alternative Ratings
- Trail Cost Estimates
- Simplified Phasing Criteria
- November 5, 2014 Open House Questionnaire Summary Spreadsheet
- November 5, 2014 Open House Flip Chart and Other Notes
- Summary List: Changes to Trail Routes/Types - May and October 2014

## **Council Creek Regional Trail Master Plan**

### **Joint Stakeholder Advisory Committee-Project Advisory Committee Meeting**

December 2, 2014, 4:00 pm to 6:00 pm

**Meeting Purpose:** Recommendations for Preferred Trail Alternative  
Consideration of Trail Phasing

#### **Attendees**

##### **Stakeholder Advisory Committee (SAC)**

- Peggy Harris, Citizen Participation Organization 15
- April Olbrich, Tualatin River Watershed Council
- Lyle Spiesschaert, Washington County Citizen
- Steve Boughton, Washington County Bicycle Transportation Committee
- Tom Beck, Forest Grove Planning Commission
- Glen Van Blarcom, Forest Grove Citizen
- Greg Vandervelden, Cornelius Parks Commission

##### **Project Advisory Committee (\* = also Project Management Team - PMT - member)**

- Jolynn Becker, City of Banks
- Derek Robbins\*, City of Forest Grove
- Tom Gamble, City of Forest Grove
- Bill Bash, Cornelius Planning Commission
- Michael Cerbone\*, City of Cornelius
- Shelley Oylear, Washington County
- Seth Brumley\*, ODOT Region 1
- Mary Ordal\*, City of Hillsboro

##### **Consultants (Parametix, Inc.)**

- Jim Rapp, Project Manager
- Gregg Everhart, Lead Trail Planner

#### **Meeting Record**

The record of the actions and recommendations jointly taken by the SAC and PAC at this December 2, 2014 meeting forms Chapter 1 of Plan Report No. 3.